DAVID Y. IGE GOVERNOR OF HAWAII



ELIZABETH A. CHAR, M.D. DIRECTOR OF HEALTH

STATE OF HAWAII DEPARTMENT OF HEALTH P. O. Box 3378 Honolulu, HI 96801-3378 doh.testimony@doh.hawaii.gov

Testimony in SUPPORT of HCR 148 REQUESTING THE DEPARTMENT OF HEALTH TO EXPLORE WAYS IT CAN EXERCISE OVERSIGHT OVER COMMUNITY HEALTH CENTERS AND OTHER MEDICAL SERVICE ENTITIES WHEN A DANGER TO THE COMMUNITY'S HEALTH EXISTS.

REP. RYAN I. YAMANE, CHAIR HOUSE COMMITTEE ON HEALTH, HUMAN SERVICES, & HOMELESSNESS

Hearing Date: March 23, 2021

Room Number: N/A

1 **Department Testimony:** The Department of Health (DOH) supports the intent of this

2 resolution, which is to establish a community dialogue on quality oversight of critical health care

3 infrastructure. Presently, health care entities are regulated by several state agencies by law or

4 contract and a conversation to streamline but enhance oversight is approriate. However, the

5 department expresses serious concerns regarding the potential for DOH to take control of a

6 medical service entity if there is a threat to the health and safety of a community, which shifts

7 burden and risk to the State and which may have constitutional implications. Nevertheless, the

8 overall goals of this resolution merit discussion.

9 Thank you for the opportunity to testify.

10 **Offered Amendments:** N/A.

11



HO'ŌLA LĀHUI HAWAI'I

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March 19, 2021

House Committee on Health, Human Services, and Homelessness Rep. Ryan I. Yamane, Chair Rep. Adrian K. Tam, Vice Chair

> Tuesday, March 23, 2021; 9:00 a.m. State Capitol, Conference Room 329

Testimony in <u>OPPOSITION</u> to HCR 148

Ho`ola Lahui Hawaii the only Federally Qualified Health Center and Native Hawaiian Health Care System on Kauai is in **OPPOSITION** to HCR 148.

Community Health Centers such as ours are subject to federal oversight as we receive federal funds. The Department of Health and Human Services has issued a compliance manual for health centers to assure compliance with federal and healthcare requirements.

Health centers are required to have site visits by the federal government every three years to assure ongoing compliance with federal rules and regulation. Health centers also receive annual audits conducted by independent auditors. Health Centers are required to maintain risk management activities and are covered under the Federal Tort Claims Act which has stringent requirements to assure quality and standards of practice.

We strongly object to any further oversight by the state. This type of study is completely unnecessary.

Respectfully Submitted,

Daulfalos

David Peters Chief Executive Officer



Testimony to the House Committee on Health, Human Services & Homelessness Tuesday, March 23, 2021 9:00 a.m. State Capitol, Conference Room 329 Via Videoconference

RE: HOUSE CONCURRENT RESOLUTION NO. 148/HOUSE RESOLUTION NO. 124, REQUESTING THE DEPARTMENT OF HEALTH TO EXPLORE WAYS IT CAN EXERCISE OVERSIGHT OVER COMMUNITY HEALTH CENTERS AND OTHER MEDICAL SERVICE ENTITIES WHEN A DANGER OT THE COMMUNITY'S HEALTH EXISTS.

Chair Yamane, Vice Chair Tam, and Members of the Committee:

The Hawaii Primary Care Association (HPCA) is a 501(c)(3) organization established to advocate for, expand access to, and sustain high quality care through the statewide network of Community Health Centers throughout the State of Hawaii. The HPCA <u>COMMENTS</u> on House Concurrent Resolution No. 148 and House Resolution No. 124.

The measure, as received by your Committee, would request the Department of Health to study options for it to provide better oversight over community health centers, dental clinics and other entities, and provide to the 2022 Legislature, among other things:

- (1) A recommendation regarding additional authority that will enable the Department of Health to adequately oversee community health centers, dental clinics, and other medical service entities;
- (2) An overview of other jurisdictions that oversee these types of medical service entities, and how those jurisdictions provide oversight;
- (3) A recommendation regarding whether the Governor, the Department of Health, or another entity should have the authority to order the closure of a medical service entity, or take control of a medical service entity, if there is a threat to the health and safety of the community or if a determination is made that the medical service entity is not providing proper medical services; and
- (4) Recommendations for additional staffing and support for the Department of Health to adequately oversee medical service entities.

By way of background, the HPCA represents Hawaii Federally-Qualified Health Centers (FQHCs). FQHCs provide desperately needed medical services at the frontlines in rural and underserved communities. Long considered champions for creating a more sustainable, integrated, and wellness-oriented system of health, FQHCs provide a more efficient, more effective and more comprehensive system of healthcare.

We are Kalihi-Palama Health Center, Kokua Kalihi Valley Comprehensive Family Services, Koolauloa Health Center, Wahiawa Health, Waianae Coast Comprehensive Health Center, Waikiki Heath, Waimanalo Health Center, Bay Clinic, Hamakua Health Center, West Hawaii Community Health Center, Lanai Community Health Center, Hana Health, Malama I Ke Ola Health Center, Molokai Community Health Center, and Kauai Community Health Center.

At the outset, the HPCA notes that these resolutions are substantively similar to resolutions introduced during the Regular Session of 2020 -- House Concurrent Resolution No. 108, and House Resolution No. 89. These measures were scheduled to be heard by the House Committee on Health on March 17, 2020. However, on that day, the Legislature suspended all operations due to the COVID-19 pandemic. When the Legislature reconvened, these resolutions were never rescheduled for hearing. Because the hearing on March 17, 2020 was cancelled, all testimony submitted on those measures were not received as part of the official record on those measures. To set the record straight, we have attached the testimony we submitted on House Concurrent Resolution No. 108 and House Resolution No. 89, to help provide context to our comments today on House Concurrent Resolution No. 148 and House Resolution No. 124.

I. IMPACTS OF COVID-19 ON FQHCS AND HAWAII'S SOCIAL SAFETY NET

When COVID-19 hit our islands in February 2020, county governments implemented emergency powers to enforce social distancing throughout communities. These steps were followed by the Governor issuing Emergency Proclamations ceasing all businesses and operations not identified as essential.

As an unintended and unexpected result from these actions, patients stopped going to FQHCs except for when they were sick. Because FQHCs are structured to provide primary care and the proactive management of chronic diseases and conditions, FQHCs saw a significant decrease in the amount of patients who normally frequent these other services, such as optometry, and dentistry, to name a few.

Because the margins for FQHCs were (and still are) so tight, FQHCs in Hawaii began to lay off not only workers who provided those other services, but more importantly, primary care providers. The situation got so bad that it was unclear how long many of Hawaii's FQHCs could sustain this diminishment of revenue.

Because of this, on March 26, 2020, HPCA Board Chair Cheryl Vasconcellos, and HPCA Chief Executive Officer Robert Hirokawa sent a letter to Governor Ige, in which both Senate President Ron Kouchi and House Speaker Scott Saiki were copied, that pleaded for assistance from the State to keep Hawaii's fifteen FQHCs operational during the pandemic. Among other things, the HPCA requested the State's assistance in payment adjustments, the timely compliance with supplemental payments, and the provision of telehealth services, including reimbursement for services provided via standard telephone contact.

In recognition that the failure of a single FQHC, let alone all of them, would seriously and irreparably decimate Hawaii's social safety net, the Departments of Human Services and Health provided a rapid infusion of resources to keep the FQHCs afloat.

As the months progressed and some of the social distancing restrictions were relaxed, patients began to return to FQHCs for primary care but not nearly to what was experienced before COVID-19 hit. The alternative payment "patch" and the provision of reimbursement for telehealth services has helped, but the margins for most if not all FQHCs are still razor thin.

Despite this, FQHCs have stepped up to help during the pandemic. FQHCs have instituted vaccination programs with the State and counties, fronting up the costs for administration since the federal government only provides the vaccine, because this is desperately needed by our patients and the community. We've even put on food drives to help the thousands of workers laid off during this unprecedented economic crisis.

II. ACTIONS OF HOUSE COMMITTEE ON HEALTH, HUMAN SERVICES AND HOMELESSNESS TOWARD FQHCS DURING THE 2021 REGULAR SESSION

Earlier this session, this Committee heard House Bill No. 1297, a measure that would have, among other things, repealed the Community Health Center Special Fund, and transferred all unencumbered balances on July 1, 2021, to the General Fund. As we noted in our testimony on that measure, the repeal of the CHC Special Fund would have been devastating to not only FQHCs, but to entire communities in rural and underprivileged communities throughout the State.

Despite there being no supportive testimony for that measure (<u>See</u>, House Standing Committee Report No. 345 on House Bill No. 1297, House Draft 1, dated February 17, 2021), this Committee reported out the measure stating that the repeal of the Community Health Centers Special Fund "will meaningfully assist the State in carrying out its core functions and assist in the State's recovery from the economic harm caused by the COVID-19 pandemic."

Thankfully, the House Committee on Finance (FIN Committee) did not agree with that assessment. Noting that the repeal of the Community Health Center Special Fund would lead to the elimination of the emergency room services at Waianae Coast Community Health Center at night, the partial closure of Hana Health's 24-hour Urgent Care facility, and reduced operations at all fifteen FQHCs throughout the State, the FIN Committee deleted all provisions that would have repealed the Community Health Center Special Fund.

III. HPCA'S POSITION ON HOUSE CONCURRENT RESOLUTION NO. 148 AND HOUSE RESOLUTION NO. 124

As health care professionals, FQHCs are duty-bound to protect and preserve the health and welfare of our patients. Because of this, we welcome the establishment of reasonable and necessary laws that strengthen the protections provided to our citizenry. However, when the lawmaking process is utilized to harass, besmirch, or intimidate good people from doing their jobs of helping their fellow citizens, one has to question why this is happening.

No one can speak to the intentions behind these measures except for the introducer. The HPCA can only speak to the black letter of the measures at hand. We question the validity of the statements made in these resolutions, as we did in the resolutions that were introduced last year. However, we also note that in a public forum sanctioned by the Hawaii House of Representatives last year, a member of this body in that member's official capacity as a State Representative tried to intimidate Board members and the Chief Executive Officer of Molokai Health Center to immediately resign and allow the Representative's campaign supporter take control of the facility. Board members were also confronted individually by the Representative as reported by Board members. To their credit, the Board and the Chief Executive Officer have stood firm and continue to do the difficult work of operating the only health center on that island.

As stated in our testimony last year, after an extensive investigation by the Department of Health, the Department found no wrongdoing on the part of Molokai Health and that at no time was the health, welfare or safety of patients jeopardized.

IV. FEDERAL PREEMPTION

FQHCs are established and regulated pursuant to Section 330 of the Public Health Service Act (42 U.S.C. 254(b), as amended, 42 C.F.R. Part 51C and 42 C.F.R. Part 56 for Community and Migrant Health Centers, respectively, and 45 C.F.R. Part 75). Because of this, it is questionable whether the State would be preempted from providing the State Department of Health with the oversight authority proposed under this Resolution. <u>At a minimum, the Attorney General should be consulted to determine whether federal law would preempt the State from proceeding in this manner.</u>

IV. CONCLUDING REMARKS

The HPCA shares these comments with you because our fifteen FQHC members have nothing to hide. We are steadfastly committed to improving the health care outcomes of our 160,000 patients in rural and underprivileged communities throughout the State. Especially during this difficult time of the COVID-19 pandemic -- where the State of Hawaii is experiencing the highest unemployment rate in our Nation, families are struggling to put food on the table and keep a roof over their heads -- our fifteen FQHCs are doing all that we can to help these people in need.

We cannot control the actions of this body. If in your wisdom, you truly believe that FQHCs need more oversight or more restrictions on our operations, then that is your prerogative. But please note that additional regulation will undoubtedly make it that much more difficult for us to do our jobs -- whether it be to provide COVID contact tracing or vaccinations in very isolated communities, or whether it be providing primary care to COFA beneficiaries in Kalihi or the homeless in Waikiki or Wahiawa, or emergency care on Leeward Oahu or Hana, Maui. Your actions will definitely have impacts.

Thank you for the opportunity to testify. Should you have any questions, please do not hesitate to contact Public Affairs and Policy Director Erik K. Abe at 536-8442, or eabe@hawaiipca.net.



Testimony to the House Committee on Health Tuesday, March 17, 2020; 8:30 a.m. State Capitol, Conference Room 329

RE: HOUSE CONCURRENT RESOLUTION NO. 108/HOUSE RESOLUTION NO. 089, REQUESTING THE DEPARTMENT OF HEALTH TO EXPLORE WAYS IT CAN EXERCISE OVERSIGHT OVER COMMUNITY HEALTH CENTERS WHEN A DANGER TO THE COMMUNITY'S HEALTH EXISTS.

Chair Mizuno, Vice Chair Kobayashi, and Members of the Joint Committee:

The Hawaii Primary Care Association (HPCA) is a 501(c)(3) organization established to advocate for, expand access to, and sustain high quality care through the statewide network of Community Health Centers throughout the State of Hawaii. The HPCA **STRONGLY OPPOSES** House Concurrent Resolution No. 108, and House Resolution No. 089, REQUESTING THE DEPARTMENT OF HEALTH TO EXPLORE WAYS IT CAN EXERCISE OVERSIGHT OVER COMMUNITY HEALTH CENTERS WHEN A DANGER TO THE COMMUNITY'S HEALTH EXISTS.

The resolutions, as received by your Committee, would request the Department of Health to conduct a study that explores options for it to provide better oversight over community health centers, dental clinics, and other medical service entities, and submit a report of findings and recommendations, including proposed legislation, to the 2021 Legislature.

At the outset, the HPCA represents Hawaii Federally-Qualified Health Centers (FQHCs). FQHCs provide desperately needed medical services at the frontlines in rural and underserved communities. Long considered champions for creating a more sustainable, integrated, and wellness-oriented system of health, FQHCs provide a more efficient, more effective and more comprehensive system of healthcare.

PART I. THESE RESOLUTIONS ARE NOT NECESSARY.

The HPCA does not believe these resolutions are necessary because FQHCs are adequately regulated by both the federal government and the State of Hawaii.

The United States Department of Health and Human Services (HHS) requires the Health Resources and Services Administration (HRSA) to "manage and administer the Federal award in a manner so as to ensure that Federal funding is expended and associated programs are implemented in full accordance with U.S. statutory and public policy requirements, including, but not limited to, those protecting public welfare, the environment, and prohibiting discrimination."

Consistent with applicable laws and HRSA's program oversight responsibilities, health centers are assessed for compliance with these requirements and are provided an opportunity to remedy areas of non-compliance whenever reasonably possible.

Immediate enforcement action may be taken against health centers in certain situations, including, among others:

- Findings that a health center, in responding to the terms or conditions of award/designation, misrepresented the actions it took to correct areas of non-compliance. For example, a site visit reveals that HRSA lifted a Progressive Action condition based on false or misrepresented information submitted by the health center;
- Documented public health or welfare concerns. Examples may include threats to health center patient safety, violations of state scope of practice regulations or guidelines, inappropriate or illegal prescribing practices, lack of appropriate infection control procedures, and occupational or environmental hazards; or
- Failure of the health center organization to demonstrate operational capacity to continue or maintain its health center service delivery program. For example, a health center has ceased operations and is no longer providing primary care services or is providing only minimal services.

In addition to these requirements, FQHCS are also regulated by the State of Hawaii in accordance with Title 19, Hawaii Revised Statutes (HRS), generally, and Chapters 321, and 453, HRS, specifically. These requirements specify the manner in which services at FQHCs may be provided to ensure that the public's health and welfare are preserved.

II. THESE RESOLUTIONS UNFAIRLY AND INACCURATELY DISPARAGE FQHCS AND UNDERMINE THE PUBLIC'S CONFIDENCE IN THE SOCIAL SAFETY NET.

We currently live in a very different world than what we had just a few weeks ago. The Coronavirus Pandemic poses the greatest public health threat to our State in decades. As the true social safety net, FQHCs are preparing to help the sick should outbreaks occur. This is a commitment that the HPCA and our members take very seriously.

The House of Representatives has tried to reassure the public that its institutions can meet this challenge head-on. Speaker Saiki himself just five days ago convened an informational briefing with business leaders from across the State on this crisis. A major point that was stressed was the need to boost the public's confidence in our businesses, industries, and institutions. FQHCs are important institutions that will play a critical role in tending to the sick.

The HPCA strongly believes that these resolutions, as presently drafted, greatly undermine the public's confidence in FQHCs at a time when our services are desperately needed. We also question whether these resolutions were adequately fact-checked before their introduction.

Regarding Molokai Community Health Center (MCHC), yes, there was a partial shut down for a four-day period that precipitated investigations by both HRSA and the DOH. Both found no wrong-doing on MCHC's part.

At no time was the public's health and welfare jeopardized during this incident. In fact, Molokai General Hospital, which was in service during that time, was available to any and all who needed emergency medical services. To say that "the closure of the clinic put the health and safety of Molokai residents, who were unable to see a doctor or obtain crucial medication, at risk", is hyperbole at its worst.

To say that "... the health center refused to cooperate with the investigation..." is blatantly false, as the staff from HRSA and DOH can attest.

And to compare the four-day partial closure of MCHC to a high-profile case of malpractice by a non-FQHC dentist in private practice that resulted in the death of a child is grossly misleading and unfair.

The dedicated staff of FQHCs are currently preparing for the possibility of entire communities becoming incapacitated from this lethal new disease. They are gearing up knowing there is a strong possibility that they themselves might get sick and possibly even die. They, like all of us, are worried about what may come and whether they will be able to cope with uncertain outcomes.

For this reason, the HPCA takes umbrage with these resolutions and urge this Committee not to exacerbate an already tenuous situation. The public needs reassurances from their elected leaders that the social safety net is secure. For our part, FQHCs will continue to serve the needs of our People.

III. THESE RESOLUTIONS WILL REQUIRE THE DEPARTMENT OF HEALTH TO INCUR COSTS AT A TIME WHEN LIMITED STATE RESOURCES ARE DIMINISHING.

If after reading Chapters 321 and 453, HRS, this Committee still believes there is a need to approve these resolutions, please keep in mind that the DOH will need to expend unbudgeted resources to perform this study. Given the Council on Revenues recent downgraded projections on expected tax collections for the remainder of this fiscal year and beyond, as well as the growing demands that the Coronavirus Pandemic is expected to place on the DOH specifically, is it prudent to request this unnecessary study at such a critical time?

If you still believe that a study is needed and that appropriations should be given toward this task, shouldn't the DOH also be asked to determine how much additional State funds should be allocated to support FQHCs in light of the essential role we will play in addressing the Coronavirus Crisis above and beyond what we already provide for the basic health care needs of our citizens? <u>Keep in mind that our fifteen FQHCs provide</u> primary care services to over 160,000 patients in some of the most remote areas and to some of the most underserved populations throughout the State.

For the foregoing reasons, we respectfully urge this Committee to file these resolutions.

Thank you for the opportunity to testify. Should you have any questions, please do not hesitate to contact Public Affairs and Policy Director Erik K. Abe at 536-8442, or eabe@hawaiipca.net.



Testimony to the Committee on Health, Human Services, and Homelessness Tuesday, March 23, 2021; 9:00 AM State Capitol, Conference Room 329 Via Videoconference

RE:HCR 148 / HCR 124, REQUESTING THE DEPARTMENT OF HEALTH TO
EXPLORE WAYS IT CAN EXERCISE OVERSIGHT OVER COMMUNITY
HEALTH CENTERS AND OTHER MEDICAL SERVICE ENTITIES WHEN A
DANGER TO THE COMMUNITY'S HEALTH EXISTS.

Dear Chair Yamane, Vice Chair Tam, and Members of the Committee:

Molokai Ohana Health Care Inc., DBA Molokai Community Health Center (MCHC), is a 501(c)(3) organization and the only Federally Qualified Health Center (FQHC) on the island of Molokai, Hawaii. Operating in a profitable and integrative manner, MCHC provides quality and comprehensive medical, dental, behavioral and lifestyle health & wellness services, a discounted pharmacy program, and social services to the people of Molokai, regardless of their ability to pay, all on one campus.

MCHC OPPOSES THE INTENT OF HCR 148 / HCR 124.

The resolution, as received by your Committee, would request that the Department of Health to conduct a study that explores options for it to provide better oversight over community health centers, dental clinics, and other medical service entities. Specifically, this resolution would:

- A recommendation regarding additional authority that will enable the Department of Health to adequately oversee community health centers, dental clinics, and other medical service entities;
- (2) An overview of other jurisdictions that oversee these types of medical service entities, and how those jurisdictions provide oversight;
- (3) A recommendation regarding whether the Governor, Department of Health, or another entity should have the authority to order the closure of a medical service entity, or take control of a medical service entity, if there is a threat to the health and safety of the community or if a determination is made that the medical service entity is not providing proper medical services; and



- (4) Recommendations for additional staffing and support for the Department of Health to adequately oversee medical service entities; and
- (5) Request the Department of Health to submit a report to the Legislature of its findings and recommendations, including any proposed legislation, no later than twenty days prior to the convening of the Regular Session of 2022.

As an FQHC, Health Centers must comply with all Center Program requirements and other applicable Federal and State statutes, regulations, and the terms and conditions of our award and designation.¹ In keeping with the Health Resources and Services Administration (HRSA)/Bureau of Primary Health Care's (BPHC) oversight responsibilities, HRSA/BPHC monitors and supports health centers in complying with these requirements rigorously, in a myriad of ways that include: quarterly and annually quality measure and financial reporting, credentialing of key management staff such as the Chief Executive Officer and the Chief Medical Officer, a minimum of quarterly meetings with a HRSA Project Officer for direct oversight, annual filing of A-133 financial audit by a third-party CPA firm, on-site visits where all program requirements are audited over multiple days, and governance by a community and consumer based Board of Directors, just to name a handful. Where failure in the Center's ability to demonstrate such compliance or where negligent actions have threatened health center patient safety, progressive action as well as immediate enforcement actions are already outlined, in place, and carried out by the Federal Government.²

In the specific references to the Introducer's claims of such concerns regarding MCHC, "the only community health center on the island of Molokai", and that "closure of the clinic put at risk the health and safety of Molokai residents...": these claims are false and were found to be unsubstantiated by our work with the Department of Health's (DOH) Office of Healthcare Assurance (OHCA) in 2019 and then again in an abbreviated survey DOH OHCA conducted just this December 2020.

As a healthcare entity, MCHC's cooperation with this investigation was done in a manner designed to protect both patient privacy and legally recognized privileges for confidential communications. MCHC produced hundreds of pages of documents by delivery to the Deputy Attorney General, and hundreds more by electronic upload via a "ShareFile" accessible by only OHCA, most of which was done "in real time" while the OHCA team was still on-site. The Introducer's claim in HCR 148 and HCR 124 that "state officials attempted to investigate the center following the closure, the health center refused to cooperate with the investigation" is an incorrect statement and incomplete representation of events that actually transpired between MCHC and OHCA.



It is worth noting that prior to this investigation by the State, MCHC also underwent an On-Site Visit (Audit) by $HRSA^3$ within the same year, where MCHC received a final report demonstrating achievement of full compliance of all 19 Health Center Program requirements.⁴

What is most close to the truth here is that our Medical department did experience a partial closure. MCHC hired a full-time resident physician who was scheduled to start in the month the partial closure occurred. Unfortunately, for personal reasons, he was unable to relocate to Molokai just before he was expected to take his post. We began recruiting for a new physician within one week of receiving notice and throughout that month. During that time, we experienced a shortage of providers who needed time off for sick days or were on vacation, that ultimately led to the closure. The Resolution also claims "the center did not have a physician on staff, in violation of federal requirements", an assertion that is also false.

Most importantly, patient safety was not compromised during this time as the digest Resolution alludes to: other clinical staff were present to provide care coordination with the hospital as needed and routine navigation for specialty care visits that our patients have to travel to Honolulu or Maui to access. Other Center services such as Dental, Behavioral Health, WIC, and other wrap-around services were in operation as usual.

Finding the right candidate for a medical doctor position takes time — it involves ensuring the doctor is a right fit for our clinic, invested in our community and is willing to relocate to Molokai. This process is further exacerbated by the well-documented Physician shortage Hawaii has been contending with for years and now heightened even further by the COVID-19 crisis.⁵

On a fundamental level, HCR 148 and HCR 124 do bring up important questions concerning the state of healthcare in Hawaii, especially rural areas of Hawaii. What is Legislature's role when it comes to the support and maintenance of human service provision for their communities, given the unique role that our Representatives occupy as public servants to address these dilemmas in meaningful but sustainable ways? Is it appropriate to obligate and burden an already taxed local health department and healthcare system, during a public health emergency, to research and study a segment of that care designed for our most vulnerable populations to have more oversight, when that authority is already in place and *already funded* by the Public Health Services Act 42 USC § 254b? When Resolutions, such as this one are introduced for lawmaking purposes, what is the ethical obligation of the Introducer or the Committee to ensure that the information being presented is factually accurate, in line with already established Federal laws, and void of personal biases and vendettas?



Finally, as a Federally Qualified Health Center, we must meet a stringent set of requirements to receive federal funding for the comprehensive care we provide our community, including now providing COVID-19 testing and the COVID-19 vaccine. This includes providing care on a sliding fee scale based on ability to pay and operating under a governing board that includes our patients.^{6, 7} These requirements qualify us for enhanced reimbursement from Medicare and Medicaid which are used to help offset cost for the Health Center to provide services to our uninsured and underinsured populations, especially.

We must operate in compliance with federal requirements or risk losing our status as an FQHC. If that were to happen, our 2,300-plus patients, many living without insurance or are underinsured, would likely not be able to afford care. It would be a challenge for a doctor to open a consistent private practice on Molokai to fill the huge gap left if MCHC closed. We take our FQHC status seriously on behalf of protecting and preserving the care needed for our community and would not do anything to jeopardize that.

Incidentally, MCHC welcomes the necessary oversight, support, monitoring, auditing, and corrective action process that is required for any facility to adequately provide safe and efficient care in a financially viable way for our people and our economy. I don't believe we (Health Centers or other medical facilities) nor the State, still in the midst of the coronavirus pandemic, should embark on duplication of both effort and valuable dollars in today's economically stressed and resource use laden environment, to get us there when an established process is already in place. In fact, additional regulation being proposed here, will impose further increases in costs towards exploratory and reporting activities for the State, the indirect cost of repurposing or hiring additional workers to carry out these activities, and will potentially weigh health care facilities down even further with duplicative reporting and administrative duties, when we are desperately trying to expand or re-direct our limited resources towards direct service provision in response to the growing needs and strategies being deployed into our communities to best serve our patients during this critical time.

I thank you for the opportunity to testify. Should you have any questions, please do not hesitate contact my office at 660-2630, or by email at hkekalia@molokaichc.org.

Mahalo,

Helen Kekalia Wescoatt Chief Executive Officer

Gregory Kahn, **Board President**

Mission: To provide and promote accessible comprehensive individual and community health care to the people of Molokai with respect and aloha. Visit us at http://molokaichc.org 30 Oki Place, PO Box 2040 Kaunakakai, HI 96748 Phone: (808) 553-5038 Fax: (808) 553-3780



FOOTNOTES

- 1. Section 330 of the Public Health Service (PHS) Act (42 U.S.C. 254b), as amended, 42 CFR Part 51c and 42 CFR Part 56 for Community and Migrant Health Centers, respectively, and 45 CFR Part 75.
- 2. Health Center Program Oversight, based on the Bipartisan Budget Act of 2018, <u>https://bphc.hrsa.gov/programrequirements/compliancemanual/chapter-2.html#titletop</u>
- 3. The BPHC website includes a public Health Center Profile for each individual health center that displays data on the status of a health center's compliance with Health Center Program requirements based on the presence of any active 60- and/or 30-day Progressive Action conditions. See /uds/datacenter.aspx?q=d to view individual health center data.
- 4. 45 CFR 75.207(a) and 45 CFR 75.205(c). HRSA may also assess compliance with requirements through audit data, <u>Uniform Data System (UDS)</u> or similar performance reports, Medicare/Medicaid reports, external accreditation, or other Federal, state, or local findings or reports as applicable, and may conduct onsite verification of compliance at any point within a project/designation period or prior to any final Health Center Program award/designation decisions.
- 5. COVID-19 Worsens Hawai'i Physician Shortage, January 4, 2021, https://www.hawaii.edu/news/2021/01/04/covid-19-worsens-doctor-shortage/
- 6. Section 330(k)(3)(G) of the PHS Act; 42 CFR 51c.303(f), 42 CFR 51c.303(g), 42 CFR 51c.303(u), 42 CFR 56.303(f), 42 CFR 56.303(g), and 42 CFR 56.303(u)
- 7. Section 330(k)(3)(H) of the PHS Act; 42 CFR 51c.303(i), 42 CFR 56.303(i), 42 CFR 51c.304(d), and 42 CFR 56.304(d); and 45 CFR 75.507(b)(2)

HCR-148 Submitted on: 3/18/2021 5:28:54 PM Testimony for HHH on 3/23/2021 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Gene Ross K. Davis	Individual	Support	No

Comments:

Aloha

I support HCR 148, Community Health Centers need oversight.

Mahalo

HCR-148 Submitted on: 3/18/2021 5:30:17 PM Testimony for HHH on 3/23/2021 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Rosie F Davis	Individual	Support	No

Comments:

Aloha,

I support this bill HCR 148

Mahalo nui

<u>HCR-148</u>

Submitted on: 3/18/2021 6:23:45 PM Testimony for HHH on 3/23/2021 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Rachel Abshire	Individual	Support	No

Comments:

To Whom It May Concern,

I am in support of this bill as a previous Quality Improvement and Risk Management of the only Community Health Center on Molokai. Towards the end of my 11 years employed, we ran into numerous issues that were unsafe for our community and patients. I witnessed the community come together to ask for oversight of the center's CEO and COO as well as the board of directors who were and still are causing more damage than good to the community and the centers mission and vision. It was eye opening to see that the communities voice was silenced, even the HRSA oversight couldn't help as they were only concerned about certain aspects.

My point in all of this is that Community Health Centers are vital to the world, and especially my small community, there has to be a system in place to provide oversight when damage is being done.

Mahalo Nui,

Rachel Abshire

HCR-148 Submitted on: 3/18/2021 7:14:47 PM Testimony for HHH on 3/23/2021 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Faith Tuipulotu	Individual	Support	No

Comments:

I'm in support

<u>HCR-148</u>

Submitted on: 3/18/2021 7:15:23 PM Testimony for HHH on 3/23/2021 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Annette Gorospe	Individual	Support	No

Comments:

I am in support of HCR 148 as a former employee of Molokai Community Health Center, I have worked there for nearly 17 years, I was the first paid employee and helped to build the community health center and worked with the first CEO who volunteered her time for 3 months before she received her first paycheck. Towards the end of my employment, I have seen patient distressed on the care they and family were receiving. I have seen the community come together to have the CEO and COO removed from their position including the Board Members. I would walk into businesses and the community would approach me on their dissatisfaction on the care they and their families were receiving. It was disconcerting to the one concern to the community has been damaged and that is patient care.

I support this because there needs to be an oversight in place for the good of the community.

I am in support of HCR 148, as a former employee at the Molokai Community Health Center, there has been issues with outdated and wrong vaccines being given to children and adults and nothing being done.

The Practitioners and nurses are over worked, and they get no help from the administration leaders. Patients are then suffering on the other end. There have been times when the center was closed because of a lack of doctors available and patients were left without life critical medication to be filled. Patients' complaints are numerous at how unsatisfactory they are with this health center that they leave to go to another private Dr. Office. There is no accountability when major problems happen and with only the Administration and Board members making the "deals", no one is punished for any wrong that they did and are allowed to do it again. Administration and Board members need to be monitored by someone or another entity outside of themselves to be held accountable of the egregious things that are going on in the Health Center before someone gets killed one day! The Health Center needs to be looked at with unbiased eyes.

I STRONGLY support this bill because there needs to be oversight in place for the good of the community!

Ronald Sasada

<u>HCR-148</u>

Submitted on: 3/18/2021 8:26:11 PM Testimony for HHH on 3/23/2021 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Iolani Kuoha	Individual	Support	No

Comments:

Aloha Mai Kakou,

I am a resident of Moloka'i and in support of DOH to convene a task force to examine how a statewide use of domestic violence assessments and repsonse protocol by emergency medical services personnel can help to strengthen the state's overall repsonse to domestic violence.

With an implementation of a task force issues of DV will be addressed, data will be collected, support from Medical Services providers, and prevention education will address this issues. It is also important through DOH, they play an important role as members of this task force by service as the Chair for the aforementioned task force.

I submit this testimony with humility and support.

'Iolani Kuoha

Resident of Moloka'i

HCR-148 Submitted on: 3/19/2021 3:02:17 AM Testimony for HHH on 3/23/2021 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Irene Kaahanui	Individual	Support	No

Comments:

I support this bill. Long over due.

<u>HCR-148</u>

Submitted on: 3/19/2021 12:04:14 PM Testimony for HHH on 3/23/2021 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Solene Duvauchelle	Individual	Support	No

Comments:

As an individual of the Molokai community, we have struggled year after year since leadership of our community health center has changed. As a prior employee we have faced the struggles of unfairness, favortism and unhealthy work environment. The Molokai community has fought and come together to get answers from our only community center on the unprofessionalism of care toward patients. Unfortunately my family had suffered with not being able to get appropriate medication refills, ran out after a week without medications and had to be admitted to the ER. Many community members have experience serious inadequate medical service from the Molokai Community Health Center, Many many other concerns that need to be faced. New leadership is the communities goal. There are no other medical facilities availibale for most of our community. Please pass this bill so we can help our community to have a center that we can trust.