

THOMAS WILLIAMS
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# TESTIMONY BY THOMAS WILLIAMS EXECUTIVE DIRECTOR, EMPLOYEES' RETIREMENT SYSTEM STATE OF HAWAII

#### TO THE HOUSE COMMITTEE ON LABOR AND TOURISM

ON

HOUSE BILL NO. 931

9:00 A.M. Conference Room

RELATING TO THE EMPLOYEES' RETIREMENT SYSTEM DISABILITY RETIREMENT.

Chair Onishi, Vice Chair Sayama, and Members of the Committee.

Based upon a plain reading of the legislative intent as stated in governing statutes, H.B. 931 clarifies the requirements of service-connected disability retirement and accidental death benefits of the Employees' Retirement System ("ERS") by amending sections 88-21, 88-79, 88-82, 88-85.5, 88-261(a), and 88-336, Hawaii Revised Statutes. The ERS Board of Trustees strongly supports this legislation.

The ERS service-connected disability retirement and accidental death provisions do not contain a presumption favoring coverage, and should not be construed liberally in favor of awarding compensation for all injuries and death occurring in the workplace, regarding questions of ERS membership position, negligence, proximate cause, the difference between an accident and injury/incapacity, and the burden of proof.

In several cases, the Hawaii Supreme Court recently rendered rulings awarding ERS service-connected disability retirement and/or accidental death benefits beyond a plain reading of the legislature's original intent.

These rulings have required the ERS to provide service-connected disability retirement and/or accidental death benefits which were never contemplated in determining



employer contributions, employee contributions, and employee benefits (including monthly retirement allowance benefits to be provided for an extended duration and at a higher rate, plus the refund of employee contributions), and consequently, increased the State's unfunded liability as a whole.

Furthermore, ERS members are not foreclosed from collecting ERS service retirement, ERS ordinary disability retirement, ERS ordinary death, workers' compensation, or social security disability.

By amending sections 88-21, 88-79, 88-82, 88-85.5, 88-261, 88-336, and 88-339, HRS, this bill clarifies the definitions and requirements of ERS service-connected disability and death benefits in order to preserve them as originally intended.

Subsequent to its initial introduction, we have reviewed H.B. 931 for additional transparency and clarity and would appreciate your consideration of the attached H.D.1 draft to be approved by your committee. Also attached is a summary of the revisions in the draft.

The ERS Board of Trustees strongly supports H.B. 931 and respectfully requests its passage.

Thank you for this opportunity to testify.

Attachments



THOMAS WILLIAMS
EXECUTIVE DIRECTOR

KANOE MARGOL
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#### Summary of H.D.1 draft revisions to H.B. 931

#### 1. Revisions re "accident"

We revised "accident" by adding the words "a definite and exact" time and place" and deleted "some definite." The ERS supports this revision and agrees that it addresses the issue of "definite time and place." Pasco v. Bd. of Trustees of the Employees' Ret. Sys., 142 Haw. 373, 420 P.3d 304 (2018) ("Pasco"); and Panado v. Board of Trustees, Employees' Retirement System, 134 Haw. 1, 332 P.3d 144 (2014) ("Panado").

- (1) Inserted in § 88-79(a) (page 8)
- (2) Inserted in § 88-336(a) (page 18)
- (3) Inserted in § 88-336(c) [formerly § 88-336(b)] (page 20-21)
- (4) Inserted into definition of "accidental death" (page 7)
- (5) Changed new definition of "some definite time and place" to "definite and exact time and place" page (page 5)

In other parts of the statutes, the words "some definite time and place" appear without the words "accident occurring." For consistency we have substituted the words "a definite and exact time and place":

- (1) Inserted in § 88-79(c) [formerly § 88-79(b)] (page 11)
- (2) Inserted in § 88-79(e) [formerly § 88-79(d)] (page 12)
- (3) Inserted in new § 88-82(b) (page 13)
- (4) Inserted in new § 88-85.5(d) (page 16)
- (5) Inserted in § 88-336(e) [formerly § 88-336(d)] (page 21)
- (6) Inserted in § 88-339(b) (page 24)

#### 2. Other provisions in H.B. 931, H.D.1

These provisions address other issues raised by *Pasco*, *Panado*, and other cases (besides "definite time and place"), as well as causation and burden of proof, among other things.

For instance, please note the following provisions. We have cited cases that the provisions were intended to address, as well as some applicable ERS administrative rules (HAR).



(1) New definition of "accident" (page 4)

This definition is intended to address *Pasco*, where the Hawaii Supreme Court held that an accident could be the manifestation of pain or injury, and that an accident with did not need to be an event that precipitated in pain, injury or incapacity.

(2) New definition of "occupational hazard" (page 6)

This definition is intended to address *Quel v. Bd. of Trustees, Employees' Ret. Sys.*, 146 Haw. 197, 457 P.3d 836 (2020), where the claimant was a school cafeteria worker. The Hawaii Supreme Court held that incapacity resulting from cumulative and repetitive work was not "a risk common to employment in general," and was therefore an occupational hazard.

(3) Revisions re position at time of the accident

The following provisions are intended to address *Stout v. Bd. of Trustees of the Employees' Ret. Sys.*, 140 Haw. 177, 398 P.3d 766 (2017). In *Stout*, the Hawaii Supreme Court ruled that there was an "accident" "in the performance of duty" even though the precipitating event and injury occurred while member was not working or at work in her ERS membership position.

- (a) Inserted in § 88-79(a) (page 8)
- (b) Inserted in § 88-79(c) and (e) (pages 11, 12)
- (c) Inserted in § 88--82(b), (d) (pages 14, 17)
- (d) Inserted in § 88-336(a), (b), (c), (e) (pages. 20-22)
- (e) Inserted in § 88-339(b) (page 25).
- (4) New definitions relating to "duty"

These new definitions are also intended to address *Stout*. They are consistent with HAR § 6-22-6 and HRS § 88-21 (definition of "membership service").

- (a) New definition of "Actual performance of duty" (page 5)
- (b) New definition of "Incapacitated for duty" and "incapacitated for the further performance of duty" (page 6 and page 18)
- (5) Provisions re pre-existing condition in relation to causation In *Myers v. Board of Trustees of Employees' Retirement System*, 68 Haw. 94, 95, 704 P.2d 902, 903 (1985), the Hawaii Supreme Court did not consider the claimant's pre-existing back condition when it ruled on the issue of causation. The following new provisions are intended to address *Myers*. They are consistent with HAR § 6-22-7, which was amended after the *Myers* decision.
- (a) New § 88-82(b) (pages 13-14)
- (b) New § 88-85.5(d) (page 16)
- (c) New § 88-336(b) (pages 19-20)

### HB.NO. 931

### A BILL FOR AN ACT

RELATING TO EMPLOYEES' RETIREMENT SYSTEM BENEFITS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that this Act is 2 necessary to prevent future unwarranted increases to the unfunded liability of the Employees' Retirement System of the 3 State of Hawaii ("ERS"). The ERS's service-connected disability 4 5 retirement and accidental death provisions are intended to provide benefits different than those of Hawaii's workers' 6 7 compensation program. The paramount purpose of Hawaii's 8 workers' compensation law is to provide compensation for an 9 employee for all work-connected injuries, regardless of 10 questions of negligence, and the legislature has decided that 11 work injuries are among the costs of production that industry is 12 required to bear. Accordingly, the workers' compensation 13 statute is to be construed liberally in favor of awarding 14 compensation, and specifically creates a presumption that an 15 employee's claim is for a covered work injury, in exchange for 16 providing an employer with exclusion of all other liability on 17 account of a work injury (except for sexual harassment, sexual

- 1 assault and infliction of emotional distress, or invasion of
  2 privacy).
- 3 There are no similar policies or purposes behind the ERS's
- 4 service-connected disability retirement and accidental death
- 5 provisions. Consequently, the ERS's service-connected
- 6 disability retirement and accidental death provisions do not
- 7 contain a presumption favoring coverage, and should not be
- $oldsymbol{8}$  construed liberally in favor of awarding compensation for all
- 9 injuries and death occurring in the workplace, regardless of
- 10 questions of ERS membership position, negligence, proximate
- 11 cause, the difference between an accident and injury/incapacity,
- 12 and the burden of proof. Courts in the cases of Quel v. Bd. of
- 13 Trustees, Employees' Ret. Sys., 146 Haw. 197, 457 P.3d 836
- 14 (2020), Pasco v. Bd. of Trustees of the Employees' Ret. Sys.,
- 15 142 Haw. 373, 420 P.3d 304 (2018), as corrected (May 29, 2018),
- 16 as corrected (June 4, 2018), as corrected (June 15, 2018), Stout
- 17 v. Bd. of Trustees of the Employees' Ret. Sys., 140 Haw. 177,
- 18 398 P.3d 766, reconsideration denied, 141 Haw. 90, 404 P.3d 1279
- 19 (2017), Panado v. Bd. of Trustees, Employees' Ret. Sys., 134
- 20 Haw. 1, 332 P.3d 144 (2014), and Fores v. Bd. of Trustees of the
- 21 Employees' Ret. Sys., Civ. 14-1-1270-06, Circuit Court of the
- 22 First Circuit, recently rendered rulings awarding ERS service-

- 1 connected disability retirement and accidental death benefits
- 2 beyond the legislature's original intent.
- 3 These rulings have required the ERS to provide service-
- 4 connected disability retirement and accidental death benefits
- 5 that were never contemplated in determining employer
- 6 contributions, employee contributions, and employee benefits
- 7 (including monthly retirement allowance benefits to be provided
- 8 for an extended duration and at a higher rate, plus the refund
- 9 of employee contributions), and consequently, increased the
- 10 State's unfunded liability as a whole. Furthermore, ERS members
- 11 are not foreclosed from collecting ERS service retirement, ERS
- 12 ordinary disability retirement, ERS ordinary death, workers'
- 13 compensation, or social security disability; the ERS's service-
- 14 connected disability retirement and accidental death programs
- 15 should therefore not be awarded in a manner similar to an award
- 16 of ERS service retirement, ERS ordinary disability retirement,
- 17 ERS ordinary death, workers' compensation, and social security
- 18 disability benefits.
- 19 If there is any perceived ambiguity regarding the
- 20 legislative intent of the ERS's service-connected disability
- 21 retirement and accidental death statutes, as reflected in recent
- 22 court decisions, this bill addresses such perceived ambiguities.

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1	SECT	ION 2	2. Se	ection 88-21, Hawaii Revised Statutes, is
2	amended a	s fol	lows	
3	(1)	By a	adding	g new definitions to be appropriately inserted
4	and to re	ad as	foll	LOWS:
5	" <u>"</u> Ac	cider	nt":	
6	(1)	Mear	ıs a s	single traumatic unlooked-for mishap or
7		unto	ward	event that:
8		(A)	<u>Is r</u>	not expected or designed;
9		(B)	<u>Is r</u>	not a risk inherent in the member's
10			perf	formance of routine or normal job duties;
11		<u>(C)</u>	Inte	errupts the member's performance of routine or
12			norm	nal job duties; and
13		<u>(D)</u>	Pred	edes and precipitates:
14			<u>(i)</u>	A medical condition, injury, disability, or
15				symptom of the foregoing that naturally and
16				proximately results in the member's
17				permanent incapacity for duty; or
18		-	(ii)	Death of the member; and
19	(2)	Does	not	include:
20		(A)	<u>A</u> m∈	dical condition, injury, disability, mental
21			or p	physical incapacity, symptom of the foregoing,
22			or d	leath itself; and

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1		(B) An unexpected result of a routine performance of
2		duty, without external force or unusual stress or
3		strain.
4	"Act	ual performance of duty": means the performance of
5	duty:	
6	(1)	Of the position, appointment, or office on which the
7		member's membership in the system is based, and for
8		which all contributions required to be made to the
9		system by the employee or the employer, or both, have
10		been made;
11	(2)	During the working hours of the position, appointment,
12		or office; and
13	(3)	At either:
14		(A) The work premises of the position, appointment,
15		or office; or
16		(B) Wherever the member's duties of the position,
17		appointment, or office require the member to be.
18	"Def	inite and exact time and place" means:
19	(1)	An exact time or time period that is identified, is
20		limited and short in duration, and does not include
21		more than a single work shift; and

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1	(2)	An exact place or geographic location that is
2		identified and is of a limited and small size."
3	"Inc	apacitated for duty" and "incapacitated for the further
4	performan	ce of duty":
5	(1)	Means incapacitated for duties prescribed in the
6		official position description, or actual job duties,
7		of the position, appointment, or office on which the
8		member's membership in the system is based, and for
9		which all contributions required to be made to the
10		system by the employee or the employer, or both, have
11		been made; and
12	(2)	Does not include incapacitated for duties under
13		environmental conditions particular to the member's
14		position, appointment, or office, such as a particular
15		location, in proximity to or under the supervision of
16		particular individuals, or under other particular
17		environmental conditions, but not incapacitated for
18		duties of the position, appointment, or office as a
19		whole.
20	<u>"Occupati</u>	onal hazard":
21	(1)	Means danger or risk inherent in, and concomitant to,
22		a particular occupation, the causative factors of

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1		whic	h are not ordinarily incident to employment in		
2		general, and are different in character from those			
3		foun	d in the general run of occupations; and		
4	(2)	Does	not include:		
5		<u>(A)</u>	A job-related condition that results in		
6			incapacitation for further performance of duty or		
7			death, without a danger or risk inherent in, and		
8			concomitant to, a particular occupation;		
9		<u>(B)</u>	Work activities that are common to many		
10			occupations, such as repetitive motion of hands		
11			and arms, lifting, and carrying; and		
12		(C)	Dangers or risks that are particular to a		
13			member's workplace, but not particular to the		
14			member's occupation as a whole, such as a lack of		
15			proper tools or malfunctioning equipment at the		
16			workplace.		
17	(2)	By a	mending the definition of "accidental death" to		
18	read as f	ollow	s:		
19	""Ac	ciden	tal death": means death of a member while		
20	employed .	in a	position in which all contributions required to be		
21	made to th	he em	ployees' retirement system by the employee or the		
22	employer,	or b	oth, have been made, that is the natural and		

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proximate result of an accident occurring at a [some] definite 2 and exact time and place while the member [was employed in a 3 position in which all contributions required to be made to the employees' retirement system by the employee or the employer, or 4 5 both, have been made, ] was in the actual performance of duty in the position, appointment or office upon which the employee's 6 7 membership is based, or due to the result of some occupational 8 hazard of the position, appointment or office upon which the 9 employee's membership is based, and not caused by wilful 10 negligence on the part of the member." 11 SECTION 3. Section 88-79, Hawaii Revised Statutes, is 12 amended to read as follows: 13 "§88-79 Service-connected disability retirement. 14 (a) Under rules the board of trustees may adopt, upon 15 application of a member, or the person appointed by the family 16 court as guardian of an incapacitated member, any member while 17 employed in a position in which all contributions required to be 18 made to the employees' retirement system by the employee or the 19 employer, or both, have been made, who has been permanently 20 incapacitated for duty as the natural and proximate result of an 21 accident occurring at a definite and exact time and place while 22 in the actual performance of duty [at some definite time and

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1	<del>place</del> ] <u>in</u>	the position, appointment or office upon which the
2	employee'	s membership is based, or as the cumulative result of
3	some occu	pational hazard of the position, appointment or office
4	upon whic	h the employee's membership is based, through no wilful
5	negligenc	e on the member's part, may be retired by the system
6	for servi	ce-connected disability; provided that:
7	(1)	In the case of an accident occurring after July 1,
8		1963, the employer shall file with the system a copy
9		of the employer's report of the accident submitted to
10		the director of labor and industrial relations;
11	(2)	An application for retirement is filed with the system
12		within two years of the date of the accident, or the
13		date upon which workers' compensation benefits cease,
14		whichever is later;
15	(3)	Certification is made by the head of the agency in
16		which the member is employed, stating the time, place,
17		and conditions of the service performed by the member
18		resulting in the member's disability and that the
19		disability was not the result of wilful negligence on
20		the part of the member; and
21	(4)	The medical board or other entity designated by the
22		board of trustees certifies that the member is

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1	incapacitated for the further performance of duty at
2	the time of application and that the member's
3	incapacity is likely to be permanent.
4	(b) The member or applicant initiating the proceeding
5	shall have the burden of proof, including the burden of
6	producing evidence as well as the burden of persuasion. The
7	degree or quantum of proof shall be a preponderance of the
8	evidence. The member or applicant shall have the responsibility
9	of furnishing all medical evidence available or that can be made
10	available to the member or applicant pertaining to the member's
11	death or disability. Any determination of the disability
12	compensation division of the department of labor and industrial
13	relations, the labor and industrial relations appeals board, and
14	the Social Security Administration relating to the same
15	incapacity for which the applicant or member is claiming a
16	disability or death benefit may be taken into consideration;
17	however, that determination shall not be binding upon the
18	medical board. The medical board may or may not, at its
19	discretion, subject the member to a physical examination in
20	arriving at its certifications and findings on all matters
21	referred to it; provided the burden of proof is not shifted to

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2 proof. 3 [\(\frac{(b)}{}\)] (c) In the case of firefighters, police officers, 4 and sewer workers, the effect of the inhalation of smoke, toxic gases, chemical fumes, and other toxic vapors on the heart, 5 6 lungs, and respiratory system shall be construed as an injury 7 received or disease contracted while in the performance of 8 [their] duty in such position and as the result of some 9 occupational hazard of such position for the purpose of 10 determining occupational disability retirement under this 11 section. 12 Notwithstanding any other law to the contrary, any 13 condition of impairment of health caused by any disease of the 14 heart, lungs, or respiratory system, resulting in permanent 15 incapacity to a firefighter, police officer, or sewer worker, 16 shall be presumed to have been suffered in the actual 17 performance of duty in such position, at a [some] definite and exact time and place through no wilful negligence on the 18 19 firefighter's, police officer's, or sewer worker's part, and as 20 a result of the inherent occupational hazard of such position, 21 of exposure to and inhalation of smoke, toxic gases, chemical 22 fumes, and other toxic vapors, unless the contrary be shown by

the medical board, and the member or applicant has the burden of

- 1 competent evidence; provided that such firefighter, police
- 2 officer, or sewer worker shall have passed a physical
- 3 examination on entry into such service or subsequent to such
- 4 entry, which examination failed to reveal any evidence of such
- 5 condition.
- 6 [ $\frac{(c)}{(d)}$ ]  $\frac{(d)}{(d)}$  The system may waive strict compliance with the
- 7 time limits within which a report of the accident and an
- 8 application for service-connected disability retirement must be
- 9 filed with the system if it is satisfied that the failure to
- 10 file within the time limited by law was due to ignorance of fact
- 11 or law, inability, or to the fraud, misrepresentation, or deceit
- 12 of any person, or because the applicant was undergoing treatment
- 13 for the disability or was receiving vocational rehabilitation
- 14 services occasioned by the disability.
- 15  $\left[\frac{d}{d}\right]$  (e) The system may determine whether or not the
- 16 disability is the result of an accident occurring while in the
- 17 actual performance of duty in the position, appointment or
- 18 office upon which the employee's membership is based, at a
- 19 [some] definite and exact time and place and that the disability
- 20 was not the result of wilful negligence on the part of the
- 21 member. The system may accept as conclusive:

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1 (1) The certification made by the head of the agency in 2 which the member is employed; or 3 (2) A finding to this effect by the medical board or other 4 entity designated by the board of trustees. [+(e)] (f) Upon approval by the system, the member shall be 5 6 eliqible to receive a service-connected disability retirement 7 benefit after the member has terminated service. Retirement shall become effective on the first day of a month, except for 9 the month of December when retirement on the first or last day 10 of the month shall be allowed." 11 SECTION 4. Section 88-82, Hawaii Revised Statutes, is amended to read as follows: 12 13 "§88-82 Petition for contested case hearing regarding 14 disability retirement or accidental death benefits; attorney's 15 fees and costs. (a) A member or applicant who is not satisfied 16 with the preliminary decision of the board to grant or deny an 17 application for disability retirement benefits or accidental 18 death benefits based on the certifications and findings of the 19 medical board may file a petition for contested case hearing 20 with the board within sixty days after receiving written

notification of the preliminary decision of the board.

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1	(b) Permanent incapacity that is primarily caused by the
2	natural deterioration, degeneration, or progression of a pre-
3	existing condition is not the natural and proximate result of an
4	accident occurring while in the actual performance of duty in
5	the position, appointment or office upon which the employee's
6	membership is based, at a definite and exact time and place.
7	Permanent incapacity that is primarily caused by the natural
8	deterioration, degeneration, or progression of a pre-existing
9	condition is not the cumulative result of some occupational
10	hazard of the position, appointment or office upon which the
11	employee's membership is based, unless the pre-existing
12	condition itself was caused by the occupational hazard. In the
13	case of an application for service-connected disability
14	retirement, where there is evidence that the member claiming
15	permanent incapacity had a pre-existing condition, the member
16	shall have the burden of proving by a preponderance of the
17	evidence that the member's permanent incapacity was not
18	primarily caused by the pre-existing condition.
19	[ <del>(b)</del> ] <u>(c)</u> If the member or applicant is the prevailing
20	party in the contested case, and disability retirement or
21	accidental death benefits are awarded to the member or applicant
22	by the board or court of the appropriate jurisdiction under

- 1 section 88-75, 88-79, 88-85, 88-284, 88-285, 88-286(c), 88-334,
- 2 88-336, or 88-339, the member or applicant shall be paid
- 3 reasonable attorney's fees together with any costs payable by
- 4 the system. The attorney's fees and costs shall be subject to
- 5 the approval of the board or approval by a court of appropriate
- 6 jurisdiction after evidence has been provided by the member or
- 7 applicant regarding the reasonableness of the claimed attorney's
- 8 fees and costs."
- 9 SECTION 5. Section 88-85.5, Hawaii Revised Statutes, is
- 10 amended to read as follows:
- "§88-85.5 Applications for accidental death benefits;
- 12 approval by the system. (a) Under rules the board of trustees
- 13 may adopt, an application for service-connected accidental death
- 14 benefits may be filed with the system by or on behalf of the
- 15 claimant pursuant to section 88-85, 88-286, or 88-339, on a form
- 16 provided by the system. The application shall be filed no later
- 17 than three years from the date of the member's death.
- 18 (b) After the claimant files an application for service-
- 19 connected accidental death benefits, the system shall obtain the
- 20 following:
- 21 (1) A copy of the employer's report of the accident
- submitted by the employer to the department of labor

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1		and industrial relations, workers' compensation
2		division, and other reports relating to the accident;
3	(2)	A certified statement from the head of the department
4		in which the deceased member was employed, stating the
5		date, time, and place of the accident, and the nature
6		of the service being performed when the accident
7		occurred. The statement shall also include an opinion
8		as to whether or not the accident was the result of
9		wilful negligence on the deceased member's part;
10	(3)	A copy of the latest position description of the
11		deceased member's duties and responsibilities;
12	(4)	A certified copy of the death certificate; and
13	(5)	A copy of an autopsy report, if performed.
14	(c)	Upon the system's receipt of the application and
15	documents	specified in subsection (b), the medical board or
16	other ent:	ity designated by the board of trustees shall determine
17	and certi:	fy to the system whether the member's death was an
18	accidental	l death as defined in section 88-21.
19	<u>(d)</u>	Death that is primarily caused by the natural
20	deteriorat	tion, degeneration, or progression of a pre-existing
21	condition	is not the natural and proximate result of an accident
22	occurring	while in the actual performance of duty in the

1 position, appointment or office upon which the employee's 2 membership is based, at a definite and exact time and place. 3 Death that is primarily caused by the natural deterioration, degeneration, or progression of a pre-existing condition is not 4 5 the cumulative result of some occupational hazard of the 6 position, appointment or office upon which the employee's 7 membership is based, unless the pre-existing condition itself 8 was caused by the occupational hazard. In the case of an 9 application for accidental death benefits, where there is 10 evidence that the member had a pre-existing condition, the applicant shall have the burden of proving by a preponderance of 11 12 the evidence that the member's death was not primarily caused by 13 the pre-existing condition. 14  $[\frac{d}{d}]$  (e) The system may accept as conclusive as to 15 whether or not the member's death was caused by wilful 16 negligence on the part of the member: 17 (1) A certification made by the head of the agency in 18 which the member is employed; or 19 (2) A finding by the medical board or other entity 20 designated by the board of trustees. 21 [<del>(e)</del>] (f) After the medical board or other entity 22 designated by the board of trustees submits its certification to

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1 the system, the system shall approve or disapprove the 2 application. Upon approval of an application, benefits shall be 3 paid as provided in section 88-85, 88-286, or 88-339." SECTION 6. Section 88-261, Hawaii Revised Statutes, is 4 5 amended by amending subsection (a) to read as follows: 6 "(a) The following words and phrases as used in this part 7 shall have the same meanings as defined in section 88-21, unless 8 a different meaning is plainly required by the 9 context: "accident"; "accidental death"; "accumulated 10 contributions"; "actual performance of duty"; "actuarial equivalent"; "average final compensation"; "beneficiary"; 11 12 "board"; "county"; "employee"; "medical board"; "occupational 13 hazard"; "retirant"; "retirement allowance"; "service"; 14 "definite and exact time and place"; and "system"." 15 SECTION 7. Section 88-336, Hawaii Revised Statutes, is 16 amended to read as follows: 17 "§88-336 Service-connected disability retirement. 18 (a) Under rules the board of trustees may adopt, upon 19 application of a class H member, or the person appointed by the 20 family court as guardian of an incapacitated member, any class H

member, employed in a position in which all contributions

required to be made to the employees' retirement system by the

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1	employee	or the employer, or both, have been made, who has been
2	permanent	ly incapacitated for duty as the natural and proximate
3	result of	an accident occurring at a definite and exact time and
4	place whi	le in the actual performance of duty [at some definite
5	time and p	place] in the position, appointment or office upon
6	which the	employee's membership is based, or as the cumulative
7	result of	some occupational hazard of the position, appointment
8	or office	upon which the employee's membership is based, through
9	no wilful	negligence on the member's part, may be retired by the
10	system fo	r service-connected disability; provided that:
11	(1)	In the case of an accident occurring after July 1,
12		1963, the employer shall file with the system a copy
13		of the employer's report of the accident submitted to
14		the director of labor and industrial relations;
15	(2)	An application for retirement is filed with the system
16		within two years of the date of the accident, or the
17		date upon which workers compensation benefits cease,
18		whichever is later;
19	(3)	Certification is made by the head of the agency in
20		which the member is employed, stating the time, place,
21		and conditions of the service performed by the member
22		resulting in the member's disability and that the

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1	disability was not the result of wilful negligence of	on
2	the part of the member; and	
3	(4) The medical board or other entity designated by the	
4	board of trustees certifies that the member is	
5	incapacitated for the further performance of duty at	t
6	the time of application and that the member's	
7	incapacity is likely to be permanent.	
8	(b) Permanent incapacity that is primarily caused by the	<u>e</u>
9	natural deterioration, degeneration, or progression of a pre-	
10	existing condition is not the natural and proximate result of	an
11	accident occurring while in the actual performance of duty in	
12	the position, appointment or office upon which the employee's	
13	membership is based, at some definite and exact time and place	<u>.</u>
14	Permanent incapacity that is primarily caused by the natural	
15	deterioration, degeneration, or progression of a pre-existing	
16	condition is not the cumulative result of some occupational	
17	hazard of the position, appointment or office upon which the	
18	employee's membership is based, unless the pre-existing	
19	condition itself was caused by the occupational hazard. In the	<u>ne</u>
20	case of an application for service-connected disability	
21	retirement, where there is evidence that the member claiming	

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shall have the burden of proving by a preponderance of the 1 2 evidence that the member's permanent incapacity was not 3 primarily caused by the pre-existing condition. 4  $[\frac{b}{b}]$  (c) In the case of sewer workers, the effect of the 5 inhalation of smoke, toxic gases, chemical fumes, and other 6 toxic vapors on the heart, lungs, and respiratory system shall be construed as an injury received or disease contracted while 7 8 in the performance of [their] duty in such position and as the 9 result of some occupational hazard of duty in such position for 10 the purpose of determining occupational disability retirement 11 under this section. 12 Notwithstanding any other law to the contrary, any condition of impairment of health caused by any disease of the 13 14 heart, lungs, or respiratory system resulting in permanent 15 incapacity to a sewer worker shall be presumed to have been 16 suffered in the actual performance of duty in such position, at 17 a [some] definite and exact time and place through no wilful 18 negligence on the sewer worker's part, and as a result of the 19 inherent occupational hazard of such position, of exposure to 20 the inhalation of smoke, toxic gases, chemical fumes, and other toxic vapors, unless the contrary be shown by competent 21

evidence; provided that the sewer worker shall have passed a

- 1 physical examination on entry into such service or subsequent to
- 2 such entry, which examination failed to reveal any evidence of
- 3 such condition.
- 4  $\left[\frac{(c)}{(c)}\right]$  (d) The system may waive strict compliance with the
- 5 time limits within which a report of the accident and an
- 6 application for service-connected disability retirement must be
- 7 filed with the system if it is satisfied that the failure to
- 8 file within the time limited by law was due to ignorance of fact
- 9 or law, inability, or the fraud, misrepresentation, or deceit of
- 10 any person, or because the applicant was undergoing treatment
- 11 for the disability, or was receiving vocational rehabilitation
- 12 services occasioned by the disability.
- $[\frac{d}{d}]$  (e) The system may determine whether the disability
- 14 is the result of an accident occurring while in the actual
- 15 performance of duty in the position, appointment or office upon
- which the employee's membership is based, at [some] a definite
- 17 and exact time and place and that the disability was not the
- 18 result of wilful negligence on the part of the member. The
- 19 system may accept as conclusive:
- 20 (1) The certification made by the head of the agency in
- which the member is employed; or

- 1 (2) A finding to this effect by the medical board or other 2 entity designated by the board of trustees. 3  $[\frac{(e)}{(e)}]$  (f) Upon approval by the system, the member shall be 4 eligible to receive a service-connected disability retirement benefit after the member has terminated service. Retirement 5 shall be effective on the first day of a month, except for the 6 7 month of December when retirement on the first or last day of the month shall be allowed." 8 9 SECTION 8. Section 88-339, Hawaii Revised Statutes, is 10 amended to read as follows: 11 "§88-339 Accidental service-connected death
- 12 benefit. (a) Under rules the board of trustees may adopt, in
- 13 the case of an accidental death as determined by the system
- 14 pursuant to section 88-85.5, there shall be paid to the member's
- 15 designated beneficiary or to the member's estate the amount of
- 16 the member's accumulated contributions and there shall be paid
- 17 in lieu of the ordinary death benefit payable under section 88-
- 18 338 a pension of one-half of the average final compensation of
- 19 the member:
- 20 (1) To the surviving spouse or reciprocal beneficiary of
- 21 the member to continue until the surviving spouse or reciprocal

- 1 beneficiary remarries, marries, or enters into a new reciprocal
- 2 beneficiary relationship;
- 3 (2) If there be no surviving spouse or reciprocal
- 4 beneficiary, or if the surviving spouse or reciprocal
- 5 beneficiary dies or remarries, marries, or enters into a new
- 6 reciprocal beneficiary relationship before any child of the
- 7 deceased member shall have attained the age of eighteen years,
- 8 then to the deceased member's child or children under that age,
- 9 divided in a manner as the system in its discretion shall
- 10 determine, to continue as a joint and survivor pension of one-
- 11 half of the deceased member's final compensation until every
- 12 child dies, or attains that age; or
- 13 (3) If there is no surviving spouse or reciprocal
- 14 beneficiary and no child under the age of eighteen years
- 15 surviving the deceased member, then to the deceased member's
- 16 dependent father or dependent mother, as the deceased member
- 17 shall have nominated by written designation duly acknowledged
- 18 and filed with the system, or if there is no nomination, then to
- 19 the deceased member's dependent father or to the deceased
- 20 member's dependent mother as the system, in its discretion,
- 21 shall direct to continue for life. The pension shall be
- 22 effective on the first day of the month following the member's

- 1 death, except for the month of December, when benefits shall be
- 2 effective on the first or last day of the month.
- 3 (b) Notwithstanding any other law to the contrary, any
- 4 condition of impairment of health caused by any disease of the
- 5 heart, lungs, or respiratory system, resulting in death to a
- 6 sewer worker shall be presumed to have been suffered in the
- 7 actual performance of duty in such position, at [some]-a
- 8 definite and exact time and place through no wilful negligence
- 9 on the sewer worker's part, and as a result of the inherent
- 10 occupational hazard of such position, of exposure to and
- 11 inhalation of smoke, toxic gases, chemical fumes, and other
- 12 toxic vapors, unless the contrary be shown by competent
- 13 evidence; provided that the sewer worker shall have passed a
- 14 physical examination on entry into service or subsequent to
- 15 entry, which examination failed to reveal any evidence of the
- 16 condition.
- 17 (c) Benefits payable under subsection (a) shall continue
- 18 through the end of the last month in which the payee is eligible
- 19 for the benefit."
- 20 SECTION 9. Statutory material to be repealed is bracketed
- 21 and stricken. New statutory material is underscored

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1	SECTION 10. This Act shall take effect upon its approval
2	and shall apply to applications and claims filed after its
3	effective date.
4	
5	INTRODUCED BY:
6	BY REQUEST

B.	NO.	

### Report Title:

Employees' Retirement System; Service-Connected Disability; Accidental Death

#### Description:

Clarifies the Employees' Retirement System's eligibility requirement definitions for service-connected disability and accidental death benefits.

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