THE SENATE THIRTY-FIRST LEGISLATURE, 2021 STATE OF HAWAII S.C.R. NO. ²⁴⁸ S.D. 1

SENATE CONCURRENT RESOLUTION

REQUESTING THAT THE PUBLIC UTILITIES COMMISSION DEVELOP AND ADOPT RELIABILITY STANDARDS AND INTERCONNECTION REQUIREMENTS TO FACILITATE THE TIMELY INTERCONNECTION OF UTILITY-SCALE RENEWABLE ENERGY PROJECTS.

WHEREAS, accelerating the development of renewable energy 1 to reduce greenhouse gases is a high priority for the State, and 2 the Legislature has enacted numerous acts to achieve this 3 4 objective; and 5 6 WHEREAS, Act 97, Session Laws of Hawaii 2015, established a 7 renewable energy portfolio standards target of one hundred 8 percent renewable electric energy by 2045; and 9 10 WHEREAS, Act 15, Session Laws of Hawaii 2018, established a statewide zero emissions clean economy target to sequester 11 throughout the State more atmospheric carbon and greenhouse 12 gases than emitted, as quickly as practicable, but no later than 13 14 2045; and 15 16 WHEREAS, Act 23, Session Laws of Hawaii 2020, prohibited the further use of coal in Hawaii for electricity production; 17 18 and 19 20 WHEREAS, the development and completion of renewable energy projects is also a high priority for the State; and 21 22 23 WHEREAS, the Public Utilities Commission has expressed 24 concerns regarding the significant delay in Hawaiian Electric Company's bid solicitation for the phase 1 interconnection 25 process for utility-scale renewable energy; and 26 27 28 WHEREAS, redoubled efforts will need to be made to avoid similar delays in procurement for phase 2; and 29 30



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WHEREAS, for example, in a November 13, 2020, letter issued to the parties in docket numbers 2015-0389, 2017-0352, and 2018-0165, the Public Utilities Commission stated that the Public Utilities Commission "is markedly concerned that Hawaiian Electric [Company]'s interconnection processes and policies are increasing development costs and extending renewable project timelines"; and

9 WHEREAS, in docket number 2018-0088, the Public Utilities 10 Commission issued order number 37507 on December 23, 2020, 11 indicating that the Public Utilities Commission was concerned 12 about interconnection delays and will implement a performance 13 incentive mechanism to encourage Hawaiian Electric Company to 14 accelerate the interconnection process; and 15

WHEREAS, order number 37507 also stated that "the scheduled 16 17 retirement of the AES Power Plant in 2022, as well as [Hawaiian 18 Electric Company, Inc.; Hawaii Electric Light Company, Inc.; and Maui Electric Company, Limited's] proposal to delay 19 20 interconnecting several renewable energy and storage projects recently approved by the [Public Utilities] Commission, 21 underscores the need for expeditiously securing alternative 22 23 sources of grid services to ensure that system needs are met"; 24 and

WHEREAS, during procurement phase 1, Hawaiian Electric Company submitted the power purchase agreement applications for the first seven of eight renewable energy projects to the Public Utilities Commission for approval in December 2018, and then submitted the power purchase agreement application for the eighth renewable energy project in February 2019; and

33 WHEREAS, Hawaiian Electric Company, however, did not submit 34 the interconnection transmission line requests for approval 35 until several months later for five of these renewable energy 36 projects; and

38 WHEREAS, on February 16, 2021, twenty-three months after 39 the Public Utilities Commission approved the power purchase 40 agreement in March 2019, Hawaiian Electric Company disclosed to 41 the Public Utilities Commission that a Maui renewable project's 42 (in procurement phase 1) guaranteed commercial operations date



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would be delayed by approximately twenty-seven months due to 1 interconnection-related delays; and 2 3 WHEREAS, on February 26, 2021, the Public Utilities 4 5 Commission expressed concerns: 6 7 (1) Over Hawaiian Electric Company's utility-scale renewable energy project's guaranteed commercial 8 operations, in addition to the delays for other 9 10 procurement phase 1 projects; 11 12 (2) That the delays in the project's guaranteed commercial operations would result in significant cost to 13 14 ratepayers; and 15 16 (3) That the project's guaranteed commercial operations are critical to the retirement of the Kahului Power 17 18 Plant; and 19 WHEREAS, the Public Utilities Commission issued a letter 20 dated March 9, 2021, regarding a Notice of Status Conference in 21 22 a proceeding to Review Hawaiian Electric Company's 23 Interconnection Process and Transition Plans for Retirement of Fossil Fuel Power Plants, in which the Public Utilities 24 Commission stated that Hawaiian Electric Company "has provided 25 inconsistent and possibly conflicting assessments on system 26 27 reliability between prior status conferences on this matter, the 28 2021 Adequacy of Supply report, and the Initial Update"; and 29 30 WHEREAS, there have been significant delays for Hawaiian Electric Company to complete its interconnection process, making 31 it difficult to plan for the design and construction of utility-32 scale renewable energy projects that require interconnection 33 with Hawaiian Electric Company's electric grid; and 34 35 36 WHEREAS, facilitating the timing of interconnection will: 37 38 (1) Help to bring utility-scale renewable energy projects 39 online sooner; 40



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(2) Decrease electricity rates for consumers by providing 1 project developers with added certainty regarding 2 project timelines to lower bid pricing; 3 4 5 Help to achieve the State's renewable portfolio (3) standard goals in a timely manner; and 6 7 (4) Help to reduce greenhouse gas emissions and mitigate 8 the effects of climate change sooner; now, therefore, 9 10 11 BE IT RESOLVED by the Senate of the Thirty-first Legislature of the State of Hawaii, Regular Session of 2021, the 12 13 House of Representatives concurring, that the Public Utilities 14 Commission is requested to develop and adopt, by rule or order, reliability standards and interconnection requirements in 15 accordance with section 269-142, Hawaii Revised Statutes; and 16 17 BE IT FURTHER RESOLVED that the Public Utilities Commission 18 19 is requested to include in any interconnection procedures established pursuant to this resolution that the electric public 20 utilities: 21 22 23 (1) Complete the interconnection design; 24 25 (2) Reach an agreement with the renewable energy project developer; and 26 27 (3) File a request for interconnection or line extension 28 29 approval, if required; 30 provided that the Public Utilities Commission is requested to 31 require that the electric public utilities meet these 32 requirements as soon as practicable, but no later than two 33 hundred seventy days after the renewable energy project power 34 purchase agreement is filed with the Public Utilities Commission 35 for review and approval; provided further that the Public 36 Utilities Commission may require that the electric public 37 utility submit interim reports to the Public Utilities 38 39 Commission on the status of the electric public utility's efforts to comply with the Public Utilities Commission's 40 41 requirements both ninety days and one hundred eighty days after 42 the renewable energy project power purchase agreement is filed



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with the Public Utilities Commission for review and approval; 1 and provided further that if the electric public utility is 2 unable to comply with the procedures established pursuant to 3 4 this resolution, the Public Utilities Commission may require 5 that the electric public utility report in writing the reasons 6 therefore to the Public Utilities Commission within ten calendar days after the expiration of the two hundred seventy-day period; 7 8 and

BE IT FURTHER RESOLVED that if the electric public utility 10 fails to meet the requirements established by the Public 11 Utilities Commission pursuant to this resolution within the two 12 hundred seventy-day period, the Public Utilities Commission is 13 requested to require that the electric public utility forfeit 14 15 and return all monies or other financial incentives that the electric public utility has received as part of any performance 16 17 incentive mechanism program or similar incentive-based award recognized by the Public Utilities Commission in connection with 18 the renewable energy project; provided that the Public Utilities 19 20 Commission is requested to submit a report to the Governor and Legislature regarding any failure to meet the timing under this 21 resolution by any electric public utility within thirty days of 22 23 the Public Utilities Commission receiving notice of this failure; provided further that upon the filing of a request for 24 interconnection or line extension approval by an electric public 25 utility under this resolution, the Public Utilities Commission 26 27 is requested to either approve or disapprove the request within 28 one hundred twenty days of the filing of the request; and 29 provided further that the Public Utilities Commission is requested to require that all requests for interconnection or 30 31 line extensions apply only to utility-scale renewable energy projects that are five megawatts in total output capacity or 32 33 larger; and

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BE IT FURTHER RESOLVED that the Public Utilities Commission
is requested to contract with a person, business, or
organization, except for a public utility as defined under
Chapter 269, Hawaii Revised Statutes, to serve as the Hawaii
Electricity Reliability Administrator pursuant to section 269147, Hawaii Revised Statutes; and

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1 2 3 4 5 6 7 8 9	BE IT FURTHER RESOLVED that within thirty days of receipt of the Hawaii Electric Reliability Administrator's report submitted to the Public Utilities Commission pursuant to section 269-149, Hawaii Revised Statutes, the Public Utilities Commission is requested to submit to the Legislature the report and the Public Utilities Commission's assessment of the status and progress of the Hawaii Electric Reliability Administrator in achieving and accomplishing the objectives of Part IX of Chapter 269, Hawaii Revised Statutes; and	
11	BE IT FURTHER RESOLVED that the Public Utilities Commission	
12	is requested to submit a report to the Legislature, no later	
13 14		ty days prior to the convening of the Regular Session to include:
15	01 2022,	
16	(1)	Findings, updates, and recommendations following the
17 18		Commission's April 2021 status conference addressing circumstances specific to Maui;
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20 21 22	(2)	Recommendations and proposed legislation amending section 269-146, Hawaii Revised Statutes, to ensure that the Commission has discretion in determining how
23 24		the Hawaii electricity reliability surcharge should be assessed to reduce potential risks to ratepayers and
25 26		that customers are not forced to bear the cost burden for the establishment of the Hawaii Electricity
27 28		Reliability Administrator;
28 29 30 31 32 33	(3)	Findings and updates from the Governor's task force addressing the retirement of the AES Coal Plant by 2022 and any Commission updates or insights in response thereto; and
34 35	(4)	Further recommendations, including any proposed legislation, concerning any of the foregoing; and
36 37 38 39 40	BE IT FURTHER RESOLVED that certified copies of this Concurrent Resolution be transmitted to the Chairperson of the Public Utilities Commission and the Hawaii Electric Reliability Administrator.	

