THE SENATE THIRTY-FIRST LEGISLATURE, 2021 STATE OF HAWAII

S.C.R. NO. 225

MAR 1 2 2021

## SENATE CONCURRENT RESOLUTION

## URGING THE OFFICE OF PLANNING TO DEVELOP A PLAN TO INCLUDE A SPECIFIC ROLE FOR THE NATIVE HAWAIIAN COMMUNITY IN THE COASTAL ZONE MANAGEMENT PLAN.

1 WHEREAS, over a period of many centuries, native Hawaiians 2 developed a carefully regulated and sustainable ahupua'a 3 management system that integrated watershed, freshwater, and 4 nearshore marine resources that would meet the needs of the 5 local population with an excess for tribute and trade; and 6

7 WHEREAS, native Hawaiian communities are highly connected 8 to the ocean because a large proportion of foods they eat come 9 from the ocean. Additionally, the ocean is a transportation 10 corridor for people and animals, a graveyard for ancestors, and 11 a spiritually imbued marinescape; and

WHEREAS, traditional ecological knowledge for native 13 Hawaiians is about establishing and maintaining an intimate 14 15 relationship with the natural world that would not only ensure their physical survival, but the ability of future generations 16 to do the same. These culturally specific bodies of knowledge 17 are part of a broader understanding of the Pacific marine 18 environment and its interconnected nature and has important 19 implications for ocean management decisions; and 20 21

22 WHEREAS, based on centuries of trial and error and astute 23 observation, native Hawaiians incorporated their understanding 24 of the oceans into self-sustaining management practices, leading 25 to an abundance of marine environments, healthy ecosystems, and 26 preparation and adaptation to coastal hazards; and 27

WHEREAS, the initial purpose of the State's coastal zone management program was to "create a common focus for state and county actions dealing with land and water use and activities" was a return to the knowledge that enabled native Hawaiians to adapt and live in harmony with the natural world; and



12

S.C.R. NO. 225

1 2 WHEREAS, in Ka Pa'akai o Ka 'Āina v. Land Use Commission, the Hawaii Supreme Court recognized that article XII, section 7 3 of the Hawaii State Constitution "places an affirmative duty on 4 the State and its agencies to preserve and protect traditional 5 and customary native Hawaiian rights"; and 6 7 WHEREAS, despite the challenges that may arise from the 8 9 integration of traditional ecological knowledge into 10 contemporary planning processes and governance structures, the native Hawaiian community wishes to manage their coastal marine 11 12 resources based upon traditional practices prevalent in coastal 13 areas: and 14 WHEREAS, past failure to integrate native Hawaiian cultural 15 practices has resulted in the loss and destruction of many 16 17 important cultural resources and has interfered with the exercise of native Hawaiian culture. Due consideration of the 18 effects of human activities on native Hawaiian resources is 19 20 necessary to ensure the continued existence, development, and exercise of native Hawaiian culture; and 21 22 WHEREAS, rules and regulations that govern the use and 23 disposition of ceded lands and the natural resources on them are 24 25 created without consultation or compensation to native Hawaiian beneficiaries, leaving native Hawaiian communities without a 26 voice or representation on the process; now, therefore, 27 28 29 BE IT RESOLVED by the Senate of the Thirty-first Legislature of the State of Hawaii, Regular Session of 2021, the 30 House of Representatives concurring, that the Department Of 31 Business, Economic Development, and Tourism's Office of Planning 32 is urged to develop a consultation implementation plan to 33 include a consultation with the native Hawaiian community 34 concerning the types of cultural resources, practices, and 35 knowledge concerning ocean policy in its Coastal Zone Management 36 Plan; and 37 38 39 BE IT FURTHER RESOLVED that the Office of Planning's native Hawaiian consultation implementation plan includes a commitment 40 from the State to support and engage native Hawaiians and gives 41 appropriate recognition of their status as the indigenous 42



## S.C.R. NO. 225

peoples of the State and an equitable role in ocean planning in 1 2 the Hawaiian Islands; and 3 BE IT FURTHER RESOLVED that the Office of Planning is urged 4 5 to submit a report of its findings and recommendations, including any proposed legislation, to the Legislature no later 6 than twenty days prior to the convening of the Regular Session 7 of 2022. The Office of Planning is urged to recommend the 8 9 following policy statements for adoption: 10 (1) The primary objective of consultation is to promote 11 the interests of native Hawaiians in ocean resources, 12 13 conduct meaningful multi-party information sharing so that an understanding of perspectives is achieved, and 14 15 give those perspectives meaningful consideration to identify, avoid, and mitigate negative impacts to 16 native Hawaiians; 17 18 19 (2) The Office of Planning is responsible for initiating consultation because proposed actions may affect the 20 marine ecosystems of native Hawaiian communities. 21 Such state actions may affect management decisions; 22 provided that native Hawaiians may also initiate 23 consultation; 24 25 (3) Meaningful discussions involve a two-way exchange of 26 information and perspectives, and the information 27 provided will be considered and incorporated into the 28 29 design, development, implementation, and revision of state actions. The consultation process should 30 enhance and in no way undermine other types of 31 32 engagement between the State and native Hawaiians; 33 34 (4)Trust, respect, and ongoing relationships are keys to success in consultation. Meaningful dialogue between 35 native Hawaiians and the Office of Planning should be 36 37 ongoing; 38 (5) Consultation should be initiated early at the time 39 40 when actions are first contemplated, well before decisions are made, and must occur often in the 41 decision making process; and 42



Page 4

S.C.R. NO. 225

1 2 (6) The Office of Planning is responsible for communicating if and how the consultation affected 3 agency decision making. If consultation did not 4 5 affect the decision, the agency should provide an explanation; and 6 7 BE IT FURTHER RESOLVED that certified copies of this 8 9 Concurrent Resolution be transmitted to the Director of the Office for Coastal Management - Pacific Islands for the National 10 Oceanic and Atmospheric Administration; Director of Business, 11 Economic Development, and Tourism; and Director of Planning. 12 13 14 15 OFFERED BY:

