A BILL FOR AN ACT

RELATING TO BURIALS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that there has been a
- 2 recent increase of interest in traditional Hawaiian practices
- 3 for burials amongst Native Hawaiians and non-Hawaiians. The
- 4 cultural significance of iwi kupuna (ancestral bones) is deeply
- 5 rooted in Native Hawaiian oral traditions, language, and
- 6 culture. Native Hawaiian burial traditions acknowledge the
- 7 natural cycles of life and death and kupuna offer spiritual
- 8 sustenance to present generations. Iwi are vital to the
- 9 perpetuation of living Native Hawaiians, as they are the lasting
- 10 embodiment of ancestors and a continuous genealogical link from
- 11 past, present, and future generations.
- The legislature finds that a recognized traditional
- 13 Hawaiian practice for treatment of human remains involves
- 14 reducing the remains to its skeletal remains and interring the
- 15 iwi in a kapa or lauhala container. A traditional Hawaiian
- 16 burial utilizes modern technology to effect the removal of the
- 17 flesh and fluids from a human corpse in a manner leaving the



- 1 bones intact and unharmed. The traditional Hawaiian treatment
- 2 of human remains is safe, feasible, and cost effective using
- 3 modern flame crematories or other similar operations.
- 4 Modern treatment of corpses often involves chemicals, such
- 5 as embalming fluids, which can be harmful to the environment
- 6 when buried, as the chemicals will eventually be released into
- 7 the soil and aquifers. Prioritizing traditional Hawaiian burial
- 8 techniques such as alkaline hydrolysis or water cremation is a
- 9 cleaner, gentler, and more environmentally friendly process than
- 10 modern treatment of human remains. Further, a traditional
- 11 Hawaiian burial is more cost effective than modern burial
- 12 techniques. Smaller burial plots are required and the cost of
- 13 caskets are avoided. Thus, the decrease in space required for a
- 14 burial plot will result in an increase in the carrying
- 15 capacities for cemeteries.
- 16 Currently, the department of health does not have rules or
- 17 policies addressing traditional Hawaiian burial practices. The
- 18 adoption of rules and policies to address traditional Hawaiian
- 19 burial practices would encourage and promote the use of those
- 20 practices. Section 11-22, Hawaii Administrative Rules,
- 21 regulates the embalming, transportation, and burial of human

- 1 remains, and includes requirements relating to the encasement
- 2 and interment of the deceased. However, these regulations do
- 3 not specifically address or expressly accommodate the partial
- 4 cremation and burial of human remains, as is consistent with
- 5 Hawaiian traditional practices.
- 6 The purpose of this Act is to allow the department of
- 7 health to accommodate traditional Hawaiian burial practices,
- 8 such as alkaline hydrolysis or water cremation to promote the
- 9 use of these practices.
- 10 SECTION 2. Section 531B-2, Hawaii Revised Statutes, is
- 11 amended by adding eight new definitions to be appropriately
- 12 inserted and to read as follows:
- ""Alkaline hydrolysis" or "hydrolysis" or "water cremation"
- 14 means the reduction of human remains to bone fragments and
- 15 essential elements in a licensed hydrolysis facility using heat,
- 16 pressure, water, and base chemical agents.
- "Cremated remains", "cremains", or "ashes" means all human
- 18 remains recovered after the completion of the cremation, which
- 19 may possibly include the residue of any foreign matter,
- 20 including but not limited to casket material, bridgework, or
- 21 eyeglasses that were cremated with the human remains.

1 "Cremation" means the irreversible process of reducing 2 human remains to bone fragments (skeletal remains) through heat 3 and evaporation. 4 "Cremation equipment" means the actual equipment, 5 machinery, or retort unit specifically designed and built for 6 the purposes of cremating human remains. "Cremation equipment" 7 includes but is not limited to prebuilt and prepackaged 8 cremation units or cremation equipment that is erected on site 9 of the crematory. 10 "Hydrolysis equipment" means the equipment, machinery, or 11 unit specifically designed and built for the purposes of 12 processing human remains. "Hydrolysis equipment" includes but 13 is not limited to prebuilt and prepackaged hydrolysis units or 14 equipment that is erected on site of the facility. 15 "Hydrolysis facility" means a structure, room, or other 16 space in a building or structure containing hydrolysis 17 equipment, to be used for alkaline hydrolysis. 18 "Natural organic reduction" means the contained, 19 accelerated conversion of human remains to soil.

1	"Natural organic reduction facility" means a structure,
2	room, or other space in a building or real property where
3	natural organic reduction of a human body occurs."
4	SECTION 3. Section 327-32, Hawaii Revised Statutes, is
5	amended to read as follows:
6	"§327-32 Administration; duties of health officers. Every
7	head officer of a hospital, nursing home, correctional facility,
8	funeral parlor, or mortuary and every county medical examiner or
9	coroner and every state or county officer, and every other
10	person who has possession, charge, or control of any unclaimed
11	dead human body that may [be cremated] undergo cremation, water
12	cremation, alkaline hydrolysis, or natural organic reduction at
13	public expense pursuant to section 346-15 shall:
14	(1) Exercise due diligence to notify the relatives,
15	friends of the decedent, any representative of a
16	fraternal society of which the deceased was a member,
17	and any legally responsible party; and
18	(2) Submit in writing to the department of human services
19	a description of the efforts used in making the
20	determination that the dead human body is unclaimed in

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              accordance with section 346-15, if payment for
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              cremation is sought.
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         Nothing in this section shall be construed to affect the
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    requirements relating to the filing of a certificate of death
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    with the department of health pursuant to chapter 338."
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         SECTION 4. Section 327-36, Hawaii Revised Statutes, is
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    amended to read as follows:
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         "§327-36 Final disposition of anatomical gifts. A person
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    or procurement organization that holds a dead human body as a
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    result of an anatomical gift shall, when the body is deemed of
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    no further value for purposes of transplantation, therapy,
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    research, or education, be responsible for the final disposition
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    of that dead human body and all of its parts, except those parts
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    used for transplantation. The person or procurement
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    organization shall dispose of the remains by cremation, water
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    cremation, alkaline hydrolysis, or natural organic reduction,
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    except as otherwise provided in section 327-14 or as directed in
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    a document of gift, subject to any required disposition
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    permits."
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         SECTION 5. Section 346-15, Hawaii Revised Statutes, is
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amended by amending subsection (b) to read as follows:

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1 "(b) All unclaimed dead human bodies shall [be cremated.] 2 undergo cremation, water cremation, alkaline hydrolysis, or 3 natural organic reduction. The department may bear the cost of 4 the mortuary [and], crematory, water cremation, alkaline 5 hydrolysis, or other natural organic reduction services for 6 unclaimed dead human bodies furnished by any licensed provider 7 of mortuary or crematory services. Payments for mortuary and 8 crematory services shall be made to the extent of the cost, or 9 in the sum of \$800 in total, whichever is less, for each 10 unclaimed dead human body. Individuals who have possession, 11 charge, or control of any unclaimed dead human body to [be 12 cremated] undergo cremation, water cremation, alkaline 13 hydrolysis, or natural organic reduction at public expense shall 14 have sixty days from the date of the deceased's death to submit 15 in writing to the department its determination that the dead 16 human body is unclaimed and its application for payment for 17 cremation. The county medical examiners or coroners shall have 18 no time limitation by which to submit their written 19 determination that the dead human body is unclaimed and their application for payment for cremation." 20

1	SECI	ION 6. Section 5318-6, Hawaii Revised Statutes, is
2	amended t	o read as follows:
3	" [{]	§531B-6[$+$] Forfeiture of right to direct disposition.
4	A person	entitled under law to the right of disposition shall
5	forfeit t	hat right, and the right is passed on to the next
6	person in	the order of priority as listed in section 531B-4,
7	under the	following circumstances:
8	(1)	The person is charged with murder or manslaughter in
9		connection with the decedent's death, and the charges
10		are known to the funeral director or manager of the
11		funeral establishment, cemetery, mortuary, [ex]
12		crematory[+], hydrolysis facility, or natural organic
13		reduction facility; provided that if the charges
14		against the person are dismissed, or if the person is
15		acquitted of the charges, the right of disposition is
16		returned to that person, unless the dismissal or
17		acquittal occurs after the final disposition has been
18		completed;
19	(2)	The person does not exercise the person's right of
20		disposition within five days of notification of the

1		decedent's death or within seven days of the
2		decedent's death, whichever is earlier;
3	(3)	The person and the decedent are spouses, civil union
4		partners, or reciprocal beneficiaries, and at the time
5		of the decedent's death, proceedings for annulment,
6		divorce, or separation had been initiated or a
7		declaration for termination of the reciprocal
8		beneficiary relationship had been filed; or
9	(4)	The probate court pursuant to section 531B-7
10		determines that the person entitled to the right of
11		disposition and the decedent were estranged at the
12		time of death."
13	SECT	ION 7. Section 531B-7, Hawaii Revised Statutes, is
14	amended by	y amending subsections (b) and (c) to read as follows:
15	"(b)	The following provisions shall apply to the court's
16	determina	tion under this section:
17	(1)	If two or more persons with the same priority class
18		hold the right of disposition and cannot agree by
19		majority vote regarding the disposition of the
20		decedent's remains, or there are any persons who claim
21		to have priority over any other person, any of these

ı		pers	ons of a functar establishment, cemetery,		
2		mort	uary, [or] crematory <u>, hydrolysis facility, or</u>		
3		natural organic reduction facility with custody of th			
4		rema	ins may file a petition asking the probate court		
5		to m	ake a determination in the matter; and		
6	(2)	In m	aking a determination in a case where there are		
7		two	or more persons with the same priority class who		
8		cann	ot agree by majority vote, the probate court may		
9		cons	ider the following:		
10		(A)	The reasonableness and practicality of the		
11			proposed funeral arrangements and disposition;		
12		(B)	The degree of the personal relationship between		
13			the decedent and each of the persons claiming the		
14			right of disposition;		
15		(C)	The desires of the person or persons who are		
16			ready, able, and willing to pay the cost of the		
17			funeral arrangements and disposition;		
18		(D)	The convenience and needs of other families and		
19			friends wishing to pay respects;		
20		(E)	The desires of the decedent; and		

1	(F) The degree to which the funeral arrangements
2	would allow maximum participation by all wishing
3	to pay respect.
4	(c) In the event of a dispute regarding the right of
5	disposition, a funeral establishment, cemetery, mortuary, [or]
6	crematory, hydrolysis facility, or natural organic reduction
7	facility shall not be liable for refusing to accept the remains,
8	to inter or otherwise dispose of the remains of the decedent, or
9	complete the arrangements for the final disposition of the
10	remains until it receives a court order or other written
11	agreement signed by the parties in the disagreement that the
12	dispute has been resolved or settled.
13	If the funeral establishment, cemetery, mortuary, $[\frac{\partial \mathbf{r}}{\partial t}]$
14	crematory, hydrolysis facility, or natural organic reduction
15	facility retains the remains for final disposition while the
16	parties are in disagreement, it may embalm or refrigerate and
17	shelter the body, or both, while awaiting the final decision of
18	the probate court and may add the cost of embalming or
19	refrigeration and sheltering to the cost of final disposition.
20	If a funeral establishment, cemetery, mortuary, [ex]
21	crematory, hydrolysis facility, or natural organic reduction

1 facility brings an action under this section, it may add the 2 legal fees and court costs associated with a petition under this 3 section to the cost of final disposition. 4 This section shall not be construed to require or impose a 5 duty upon a funeral establishment, cemetery, mortuary, [ex] 6 crematory, hydrolysis facility, or natural organic reduction 7 facility to bring an action under this section. 8 A funeral establishment, cemetery, mortuary, [or] crematory, hydrolysis facility, or natural organic reduction 9 10 facility and its officers, directors, managers, members, 11 partners, or employees may not be held criminally or civilly 12 liable for choosing not to bring an action under this section." 13 SECTION 8. Section 531B-8, Hawaii Revised Statutes, is 14 amended by amending subsections (b) and (c) to read as follows: 15 "(b) A funeral establishment, cemetery, mortuary, [or] 16 crematory, hydrolysis facility, or natural organic reduction 17 facility shall have the right to rely on the funeral service

agreement, cremation authorization form, or any other

authorization form, including the identification of the

decedent, and shall have the authority to carry out the

instructions of the person or persons whom the funeral

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- 1 establishment, cemetery, mortuary, [or] crematory, hydrolysis
- 2 facility, or natural organic reduction facility reasonably
- 3 believes to hold the right of disposition.
- 4 (c) The funeral establishment, cemetery, mortuary, [or]
- 5 crematory, hydrolysis facility, or natural organic reduction
- 6 facility shall have no responsibility to verify the identity of
- 7 the decedent or contact or independently investigate the
- 8 existence of any person who may have a right of disposition. If
- 9 there is more than one person in the same priority class
- 10 pursuant to section 531B-4 and the funeral establishment,
- 11 cemetery, mortuary, [or] crematory, hydrolysis facility, or
- 12 natural organic reduction facility has no knowledge of any
- 13 objection by other members of the priority class, it may rely on
- 14 and act according to the instructions of the first person in the
- 15 priority class to make funeral and disposition arrangements;
- 16 provided that no other person in the priority class provides
- 17 written notice to the funeral establishment, cemetery, mortuary,
- 18 [er] crematory, hydrolysis facility, or natural organic
- 19 reduction facility of that person's objections."
- 20 SECTION 9. Section 531B-9, Hawaii Revised Statutes, is
- 21 amended by amending subsection (a) to read as follows:

1	"(a)	A f	uneral director or manager of a funeral		
2	establishment, cemetery, mortuary, [ex] crematory, hydrolysis				
3	facility, or natural organic reduction facility shall have				
4	complete authority to direct and control the final disposition				
5	and disposal of a decedent's remains and to proceed under this				
6	chapter to recover reasonable charges for the final disposition				
7	and dispo	sal i	f:		
8	(1)	The	funeral director or manager:		
9		(A)	Has no knowledge that any of the persons		
10			described in section 531B-4(a)(1) through		
11			[+](a)(10)[+] exist;		
12		(B)	Has knowledge that the person or persons who may		
13			or do have the right of disposition cannot be		
14			found after reasonable inquiry or reasonable		
15			attempts to contact; or		
16		(C)	Has knowledge that the person or persons who may		
17			or do have the right of disposition have lost		
18			this right pursuant to section 531B-6; and		
19	(2)	The	appropriate public authority fails to assume		
20		resp	onsibility for disposition of the remains within		
21		thir	ty-six hours after having been given written		

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              notice of the decedent's death. Written notice may be
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              given by hand delivery, certified mail, facsimile
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              transmission, or electronic mail transmission."
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         SECTION 10. Section 531B-11, Hawaii Revised Statutes, is
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    amended to read as follows:
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         "[{}] §531B-11[}] Immunity. No funeral establishment,
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    cemetery, mortuary, [or] crematory, hydrolysis facility, or
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    natural organic reduction facility or any of its officers,
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    directors, members, partners, funeral directors, managers, or
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    employees who reasonably rely in good faith upon the
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    instructions of an individual claiming the right of disposition
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    shall be subject to criminal or civil liability or
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    administrative or disciplinary action for carrying out the
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    disposition of the remains in accordance with the instructions."
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         SECTION 11. Section 841-10, Hawaii Revised Statutes, is
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    amended to read as follows:
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         "§841-10 Decent burial. When any coroner or deputy
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    coroner takes an inquest upon the dead body of a stranger or
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    indigent person or, being called for that purpose, does not
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    think it necessary, on view of the body, that any inquest should
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    be taken, the coroner or deputy coroner shall cause the body to
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- 1 be decently buried, [or] cremated [-], water cremation, alkaline
- 2 hydrolysis, or natural organic reduction. A burial-transit
- 3 permit authorizing a burial, [ex] cremation, water cremation,
- 4 alkaline hydrolysis, or natural organic reduction shall be
- 5 secured from the local agent of the department of health by the
- 6 person in charge of such burial or cremation."
- 7 SECTION 12. Statutory material to be repealed is bracketed
- 8 and stricken. New statutory material is underscored.
- 9 SECTION 13. This Act shall take effect upon its approval.

Report Title:

Native Hawaiians; Traditional Hawaiian Burial Practices; Alkaline Hydrolysis; Natural Organic Reduction

Description:

Includes the use of alkaline hydrolysis, water cremation, and natural organic reduction as methods for the disposal of human remains. Amends the procedures for the resolution of disputes regarding the right of disposition, the right to rely and act upon written instructions in a funeral service agreement or similar document, and provisions for the disposition of a decedent's remains and recovery of reasonable expenses to include hydrolysis facilities and natural organic reduction facilities. (SD1)

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