JAN 2 2 2021

A BILL FOR AN ACT

RELATING TO TAXATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the State's income
- 2 tax treatment of real estate investment trusts should be
- 3 decoupled from the federal income tax treatment in order to more
- 4 equitably tax all corporations doing business in Hawaii and to
- 5 generate revenues by use of the State's resources.
- 6 Pursuant to existing law, it is the legislature's intent to
- 7 conform the income tax law of the State as closely as may be
- 8 with the Internal Revenue Code, unless there is good reason to
- 9 the contrary. The legislature, however, may choose to adopt
- 10 none of the amendments to the Internal Revenue Code or may
- 11 provide that certain amendments are limited in their operation.
- 12 The legislature also finds that real estate investment
- 13 trusts were established by the federal government to give
- 14 investors, especially small investors, access to income-
- 15 producing real estate. The federal real estate investment trust
- 16 provisions allow a dividends paid deduction to the real estate
- 17 investment trust, thereby allowing the real estate investment



- 1 trust itself to not pay tax on income distributed to its
- 2 shareholders, who would then pay tax on that income.
- 3 Existing state law conforms to these provisions, but
- 4 creates an anomaly because a real estate investment trust that
- 5 does business in Hawaii, but pays dividends to shareholders
- 6 outside the State, results in no Hawaii income tax collected
- 7 either from the real estate investment trust or from its
- 8 shareholders. This is because shareholders pay any tax on
- 9 dividends to the state in which they reside, not where the
- 10 income was generated.
- 11 The legislature further finds that real estate investment
- 12 trusts in Hawaii own real estate assets of approximately
- 13 \$17,000,000,000, generating an annual income of \$1,000,000,000,
- 14 which, if taxed at the current corporate rate assessed to all
- 15 other corporations, would generate Hawaii tax revenues of
- 16 \$65,000,000 per year. A 2016 analysis conducted by the
- 17 department of business, economic development, and tourism
- 18 concluded that the State had foregone about \$36,000,000 in
- 19 income tax revenues in 2014, and that the amount of real estate
- 20 investment trust investments has risen substantially since 2014.
- 21 Regardless of the amount of tax revenues foregone, the State

- 1 should be collecting taxes as it does for other real estate
- 2 corporations to ensure fairness to all such businesses using the
- 3 State's resources to reap benefits for its shareholders.
- 4 While some real estate investment trusts that do business
- 5 in Hawaii reside in the State, a substantial majority do not,
- 6 and thus their dividends flow to the state in which they reside
- 7 rather than to the benefit of Hawaii. Further, while real
- 8 estate investment trusts own more real estate in Hawaii per
- 9 capita than in any other state, Hawaii ranks fortieth in the
- 10 nation for the number of real estate investment trust
- 11 shareholders as a percentage of the population. As a result,
- 12 many real estate investment trusts and their shareholders pay a
- 13 mere fraction of the Hawaii state income tax compared to what
- 14 other corporations pay. During a time when Hawaii faces major
- 15 budget shortfalls for this year and several years to come, it is
- 16 imperative that all corporations pay the corporate income tax
- 17 due to the State and its citizens for the infrastructure and
- 18 other resources that the State provides them.
- 19 The legislature therefore finds that it would be more
- 20 equitable to decouple from the federal income tax system in
- 21 regards to the dividends paid deductions for real estate

- 1 investment trusts so that these corporations and other business
- 2 entities doing business in Hawaii pay a fair tax burden,
- 3 commensurate with the substantial privileges and resources in
- 4 Hawaii that were used to generate their profits. Real estate
- 5 investment trusts would continue to receive their generous
- 6 federal tax exemptions and benefit from Hawaii's low property
- 7 tax rates.
- 8 The legislature also recognizes that Hawaii is experiencing
- 9 a severe affordable housing crisis with a lack of affordable
- 10 rental and for sale units. According to the "Affordable Rental
- 11 Housing Report and Ten-Year Plan," prepared by the department of
- 12 business, economic development, and tourism (July 2018), housing
- demand is projected to reach 64,693 units by 2025, with nearly
- 14 seventy per cent (43,828 units) needed for households earning
- 15 eighty per cent or less of the area median income. It is
- 16 therefore in the State's interest to promote the development of
- 17 affordable housing.
- 18 Accordingly, the purpose of this Act is to disallow
- 19 dividends paid deductions for real estate investment trusts for
- 20 a three-year period, applicable to the taxable years beginning

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S.B. NO. **785**

2 trusts that provide affordable housing in the State. 3 SECTION 2. Section 235-2.3, Hawaii Revised Statutes, is 4 amended by amending subsection (b) to read as follows: 5 The following Internal Revenue Code subchapters, parts of subchapters, sections, subsections, and parts of 6 7 subsections shall not be operative for the purposes of this 8 chapter, unless otherwise provided: 9 (1) Subchapter A (sections 1 to 59A) (with respect to 10 determination of tax liability), except section 11 1(h)(2) (relating to net capital gain reduced by the 12 amount taken into account as investment income), 13 except sections 2(a), 2(b), and 2(c) (with respect to the definition of "surviving spouse" and "head of 14 15 household"), except section 41 (with respect to the

after December 31, 2021, except for real estate investment

18 credit), except sections 47 and 48, as amended, as of

19 December 31, 1984 (with respect to certain depreciable

credit for increasing research activities), except

section 42 (with respect to low-income housing

tangible personal property), and except section

21 48(d)(3), as amended, as of February 17, 2009 (with

I		respect to the treatment of United States Department
2		of Treasury grants made under section 1603 of the
3		American Recovery and Reinvestment Tax Act of 2009).
4		For treatment, see sections 235-110.91, 235-110.7, and
5		235-110.8;
6	(2)	Section 78 (with respect to dividends received from
7		certain foreign corporations by domestic corporations
8		choosing foreign tax credit);
9	(3)	Section 86 (with respect to social security and tier 1
10		railroad retirement benefits);
11	(4)	Section 91 (with respect to certain foreign branch
12		losses transferred to specified 10-percent owned
13		foreign corporations);
14	(5)	Section 103 (with respect to interest on state and
15		local bonds). For treatment, see section 235-7(b);
16	(6)	Section 114 (with respect to extraterritorial income).
17		For treatment, any transaction as specified in the
18		transitional rule for 2005 and 2006 as specified in
19		the American Jobs Creation Act of 2004 section 101(d)
20		and any transaction that has occurred pursuant to a

1		binding contract as specified in the American Jobs
2		Creation Act of 2004 section 101(f) are inoperative;
3	(7)	Section 120 (with respect to amounts received under
4		qualified group legal services plans). For treatment,
5		see section 235-7(a)(9) to (11);
6	(8)	Section 122 (with respect to certain reduced uniformed
7		services retirement pay). For treatment, see section
8		235-7(a)(3);
9	(9)	Section 135 (with respect to income from United States
10		savings bonds used to pay higher education tuition and
11		fees). For treatment, see section 235-7(a)(1);
12	(10)	Section 139C (with respect to COBRA premium
13		assistance);
14	(11)	Subchapter B (sections 141 to 150) (with respect to
15		tax exemption requirements for state and local bonds);
16	(12)	Section 151 (with respect to allowance of deductions
17		for personal exemptions). For treatment, see
18		section 235-54;
19	(13)	Section 179B (with respect to expensing of capital
20		costs incurred in complying with Environmental
21		Protection Agency sulphur regulations);

1	(14)	Section 181 (with respect to special rules for certain
2		film and television productions);
3	(15)	Section 196 (with respect to deduction for certain
4		unused investment credits);
5	(16)	Section 199 (with respect to the U.S. production
6		activities deduction);
7	(17)	Section 199A (with respect to qualified business
8		income);
9	(18)	Section 222 (with respect to qualified tuition and
10		related expenses);
11	(19)	Sections 241 to 247 (with respect to special
12		deductions for corporations). For treatment, see
13		section 235-7(c);
14	(20)	Section 250 (with respect to foreign-derived
15		intangible income and global intangible low-taxed
16		income);
17	(21)	Section 267A (with respect to certain related party
18		amounts paid or accrued in hybrid transactions or with
19		hybrid entities);

1	(22)	Section 280C (with respect to certain expenses for
2		which credits are allowable). For treatment, see
3		section 235-110.91;
4	(23)	Section 291 (with respect to special rules relating to
5		corporate preference items);
6	(24)	Section 367 (with respect to foreign corporations);
7	(25)	Section 501(c)(12), (15), (16) (with respect to exempt
8		organizations); except that section 501(c)(12) shall
9		be operative for companies that provide potable water
10		to residential communities that lack any access to
11		<pre>public utility water services;</pre>
12	(26)	Section 515 (with respect to taxes of foreign
13		countries and possessions of the United States);
14	(27)	Subchapter G (sections 531 to 565) (with respect to
15		corporations used to avoid income tax on
16		shareholders);
17	(28)	Subchapter H (sections 581 to 597) (with respect to
18		banking institutions), except section 584 (with
19		respect to common trust funds). For treatment, see
20		chapter 241;



1	(29)	Section 642(a) and (b) (with respect to special rules
2		for credits and deductions applicable to trusts). For
3		treatment, see sections 235-54(b) and 235-55;
4	(30)	Section 646 (with respect to tax treatment of electing
5		Alaska Native settlement trusts);
6	(31)	Section 668 (with respect to interest charge on
7		accumulation distributions from foreign trusts);
8	(32)	Subchapter L (sections 801 to 848) (with respect to
9		insurance companies). For treatment, see sections
10		431:7-202 and 431:7-204;
11	(33)	Section 853 (with respect to foreign tax credit
12		allowed to shareholders). For treatment, see section
13		235-55;
14	(34)	Section 853A (with respect to credits from tax credit
15		bonds allowed to shareholders);
16	(35)	Section 857(b)(2)(B) (with respect to the dividends
17		paid deduction for real estate investment trusts);
18		except that section 857(b)(2)(B) shall be available
19		for real estate investment trusts where one hundred
20		per cent of the trust's real property is used to
21		provide affordable housing in the State;

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        [\frac{(35)}{(36)}] (36) Subchapter N (sections 861 to 999) (with respect
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               to tax based on income from sources within or without
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               the United States), except sections 985 to 989 (with
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               respect to foreign currency transactions). For
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                treatment, see sections 235-4, 235-5, and 235-7(b),
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               and 235-55;
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        [\frac{(36)}{3}] (37) Section 1042(q) (with respect to sales of stock
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                in agricultural refiners and processors to eligible
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               farm cooperatives);
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        [\frac{(37)}{3}] (38) Section 1055 (with respect to redeemable ground
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               rents);
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        [<del>(38)</del>] (39) Section 1057 (with respect to election to treat
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                transfer to foreign trust, etc., as taxable exchange);
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        [\frac{(39)}{(39)}] (40) Sections 1291 to 1298 (with respect to treatment
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               of passive foreign investment companies);
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        \left[\frac{(40)}{(41)}\right] (41) Subchapter Q (sections 1311 to 1351) (with
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                respect to readjustment of tax between years and
               special limitations);
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        \left[\frac{41}{1}\right] (42) Subchapter R (sections 1352 to 1359) (with
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               respect to election to determine corporate tax on
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               certain international shipping activities using per
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               ton rate);
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        \left[\frac{(42)}{(43)}\right] (43) Subchapter U (sections 1391 to 1379F) (with
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               respect to designation and treatment of empowerment
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               zones, enterprise communities, and rural development
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               investment areas). For treatment, see chapter 209E;
        [\frac{(43)}{(43)}] (44) Subchapter W (sections 1400 to 1400C) (with
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               respect to District of Columbia enterprise zone);
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        [\frac{44}{4}] (45) Section 14000 (with respect to education tax
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               benefits);
        [<del>(45)</del>] (46) Section 1400P (with respect to housing tax
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               benefits);
        [<del>(46)</del>] (47) Section 1400R (with respect to employment
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               relief);
        [\frac{(47)}{(48)}] Section 1400T (with respect to special rules for
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               mortgage revenue bonds);
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        [(48)] (49) Section 1400U-1 (with respect to allocation of
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               recovery zone bonds);
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        [(49)] (50) Section 1400U-2 (with respect to recovery zone
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               economic development bonds); and
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1 [(50)] (51) Section 1400U-3 (with respect to recovery zone 2 facility bonds [-])." SECTION 3. Section 235-71, Hawaii Revised Statutes, is 3 amended by amending subsection (d) to read as follows: 4 In the case of a real estate investment trust there 5 6 is imposed on the taxable income, computed as provided in 7 sections 857 and 858 of the Internal Revenue Code but with the 8 changes and adjustments made by this chapter (without prejudice 9 to the generality of the foregoing, for taxable years beginning 10 before January 1, 2022, the deduction for dividends paid is 11 limited to [such] the amount of dividends as is attributable to 12 income taxable under this chapter $[\frac{1}{2}]$ and, for taxable years 13 beginning after December 31, 2021, no deductions for dividends paid shall be allowed, except for real estate investment trusts 14 15 where one hundred per cent of the trust's real property is used 16 to provide affordable housing in the State), a tax consisting in 17 the sum of the following: 4.4 per cent if the taxable income is 18 not over \$25,000, 5.4 per cent if over \$25,000 but not over 19 \$100,000, and on all over \$100,000, 6.4 per cent. In addition 20 to any other penalty provided by law any real estate investment 21 trust whose tax liability for any taxable year is deemed to be

- 1 increased pursuant to section 859(b)(2)(A) or 860(c)(1)(A) after
- 2 December 31, 1978, (relating to interest and additions to tax
- 3 determined with respect to the amount of the deduction for
- 4 deficiency dividends allowed) of the Internal Revenue Code shall
- 5 pay a penalty in an amount equal to the amount of interest for
- 6 which such trust is liable that is attributable solely to [such]
- 7 the increase. The penalty payable under this subsection with
- 8 respect to any determination shall not exceed one-half of the
- 9 amount of the deduction allowed by section 859(a), or 860(a)
- 10 after December 31, 1978, of the Internal Revenue Code for [such]
- 11 the taxable year."
- 12 SECTION 4. Statutory material to be repealed is bracketed
- 13 and stricken. New statutory material is underscored.
- 14 SECTION 5. This Act shall take effect on upon approval,
- 15 and shall apply to taxable years beginning after December 31,
- 16 2021; provided that this Act shall be repealed on December 31,
- 17 2024, and sections 235-2.3(b) and 235-71(d), Hawaii Revised
- 18 Statutes, shall be reenacted in the form in which they read on
- 19 the day prior to the effective date of this Act.

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INTRODUCED BY:



Report Title:

Taxation; Real Estate Investment Trusts; Dividends Paid Deduction

Description:

Disallows dividends paid deduction for real estate investment trusts, except for real estate investment trusts that provide affordable housing in the State. Applies to taxable years beginning after 12/31/2021. Sunsets 12/31/2024.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.