

#### A BILL FOR AN ACT

PROPOSING AMENDMENTS TO ARTICLES II, III, AND XVII OF THE CONSTITUTION OF THE STATE OF HAWAII TO PROVIDE FOR INITIATIVE, REFERENDUM, AND RECALL.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The purpose of this Act is to propose
2	amendments to the Constitution of the State of Hawaii to provide
3	for direct initiative, popular referendum, and recall. The
4	legislature finds that Hawaii voters lack the power to get
5	initiative measures directly onto the ballot, reject recently
6	enacted laws, or recall elected state officials in Hawaii. In
7	order to maintain a vibrant democracy with strong checks and
8	balances, voters must be empowered to take a more active role in
9	such checks and balances. Therefore, the purpose of this Act is
10	to propose constitutional amendments to provide for direct
11	initiative, popular referendum, and recall.
12	SECTION 2. Article II of the Constitution of the State of
13	Hawaii is amended by adding three new sections to be
14	appropriately designated and to read as follows:
15	"INITIATIVE
16	Section A. The initiative power is reserved to the people.
17	An initiative measure shall be submitted to the people by
18	presenting to the chief election officer a petition containing
19	the signatures of registered voters equaling not less than
20	fifteen per cent in the case of a law, and not less than twenty
21	per cent in the case of an amendment to the constitution, of the

1	total number of voters who voted for the office of the governor
2	in the last preceding general election for that office. The
3	initiative petition shall be filed with the chief election
4	officer not later than ninety days prior to the general election
5	at which the initiative is to be submitted directly to the
6	people. All initiative measures shall have printed above the
7	title the following:
8	"INITIATIVE MEASURE TO BE
9	SUBMITTED DIRECTLY TO THE PEOPLE"
10	Each initiative measure shall embrace but one subject,
11	which shall be expressed in its title. The enacting clause
12	shall be:
13	"BE IT ENACTED BY THE PEOPLE
14	OF THE STATE OF HAWAII"
15	The initiative measure shall be enacted into law when
16	approved by a majority of votes counted for the measure. If two
17	or more conflicting initiative measures are approved by the
18	people at the same election, the measure receiving the highest
19	number of votes shall prevail.
20	No initiative measure that names any individual to hold any
21	office or names or identifies any private corporation to perform
22	any function or to have any power or duty, shall be submitted or
23	have any effect. No initiative measure shall be submitted that
24	pertains to land use issues. No initiative measure shall be
25	submitted that compromises, or potentially compromises, public
26	health or public safety.
27	An initiative measure proposing to prohibit a specific
28	activity or to terminate an existing right or privilege shall be

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    submitted to the people in such a form that they may vote in the
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    affirmative if they favor the right to engage in the activity or
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    continuance of the right or privilege.
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         No initiative measure shall be filed with the chief
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    election officer that may be either similar or contrary in
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    either form or essential substance to a bill already introduced
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    into the legislature. If after the adjournment of the
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    legislature sine die, a bill has not become law, or does not
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    carry over, an initiative measure of either similar or contrary
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    form may be filed with the chief election officer for submission
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    to the people.
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         If, after an initiative request is made with the attorney
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    general, any bill introduced into the legislature that may be
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    contrary, as determined by the attorney general, in either form
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    or essential substance to the initiative request is enacted into
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    law, that law and that initiative measure shall be submitted to
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    the people in order that they may choose between them, except as
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    provided in the last sentence of this paragraph. The contrary
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    law shall remain in effect pending the general election ballot.
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    The measure receiving the highest number of votes shall prevail.
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    If the initiative measure is approved, the contrary law shall be
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    void. If any law is enacted that is the same or similar to, and
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    accomplishes the same purpose as an initiative measure, as
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    determined by the attorney general, the chief election officer
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    shall declare, by a public announcement, that the initiative
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    measure is void and order it stricken from the ballot.
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         A defeated initiative measure shall not be resubmitted to
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    the people by the initiative petition in either the same form or
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1 essential substance, as determined by the attorney general, 2 either affirmatively or negatively, for a period of four years. 3 . Prior to the circulation of any initiative petition for signatures, a copy shall be submitted to the attorney general 4 who shall prepare a title and summary of the chief purpose and 5 6 aim of the proposed measure, as well as a clear explanation written in plain language of the legal effect of a "yes" vote or 7 8 "no" vote. 9 All initiative petitions shall be submitted to the chief 10 election officer for certification. Each sheet containing 11 petitioners' signatures shall be attached to the title, summary, 12 and text of the initiative petition. No laws shall be enacted 13 limiting the number of copies of a petition that may be circulated. Any registered voter of the State shall be 14 15 competent to solicit signatures. The petition shall be signed 16 by registered voters. All signers shall add their address as 17 shown on their voter registration form and the date upon which 18 they sign the petition. Every sheet of the petition containing 19 signatures shall be verified by affidavit of the petition 20 circulator that each name on the sheet was signed in the 21 presence of the affiant and that, in the belief of the affiant, 22 each signer is a registered voter of the State. The chief 23 election officer shall certify that the signers are registered 24 voters of the State. 25 The chief election officer shall not release any petition 26 for inspection by the public or any governmental agency, except 27 if the supreme court orders inspection of the petition when a 28 question has been raised regarding the sufficiency of a

1	petition. If any petition under this section has been
2	determined to be insufficient, the petition shall be returned to
3	the circulators within thirty days of its filing with the
4	notations of specific insufficiencies.
5	Any measure under this section shall be presented to the
6	people in such a form that a "yes" vote, on a yes or no ballot,
7	shall indicate an affirmative vote for the measure as the
8	measure is written.
9	The initiative measure shall be effective, if approved, one
10	day after the election results are announced, unless otherwise
11	provided for in the measure.
12	The veto power of the governor shall not extend to
13	initiative measures approved by the people. No measure enacted
14	by the people shall be repealed or amended by the legislature,
15	unless otherwise provided in the measure; provided that the
16	people may amend an initiative at any time.
17	The petitioners shall bear all cost of the preparation and
18	circulation of the petition, except for the services performed
19	by the attorney general under this section. After the petition
20	has been filed with the chief election officer, all further
21	costs shall be part of the usual expenditures of the State.
22	REFERENDUM
23	Section B. Referendum is the power of the people to
24	approve or reject statutes or parts of statutes by ballot.
25	Referendum shall not be used to make or repeal any appropriation
26	of public funds or to make, amend, or repeal the levy of taxes,
27	nor shall the referendum extend to any matter governed by

collective bargaining contracts.

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1	A voter referendum may be proposed by presenting to the
2	chief election officer, within ninety days after the enactment
3	date of a statute, a petition asking that the statute or part of
4	it be submitted for a referendum.
5	A referendum measure shall be certified for placement on
6	the ballot by the chief election officer upon the submission of
7	a petition signed by registered voters of the State equal in
8	number to at least fifteen per cent of the total number of
9	voters who voted for the office of the governor in the last
10	preceding general election for that office. The signatures must
11	include at least ten per cent of the voters from a minimum of
12	two counties of the State.
13	The referendum measure shall be phrased to require a "yes"
14	or "no" response by the voter. The chief election officer shall
15	submit the referendum measure at the next general election held
16	at least thirty-one days after it is certified or at a special
17	statewide election held prior to that general election. A
18	referendum that is approved by a majority of voters shall be
19	effective, if approved, one day after the election results are
20	announced, unless the measure provides otherwise. If a
21	referendum is filed against a part of a statute, the remainder
22	shall not be delayed from becoming effective."
23	RECALL
24	Section C. Every elected public official of the State may
25	be removed from office by the electors entitled to vote for a
26	successor of the incumbent, through the procedure and in the
27	manner set forth in this section. This procedure shall be known
28	as recall and is in addition to any other method of removal

1 provided by law. This section is self-executing, but the 2 legislature may enact legislation to facilitate its operation; 3 provided that the legislation may not restrict or limit the 4 provisions of this section or the powers reserved in this 5 section. 6 A recall measure shall be submitted to the people for a 7 recall vote with the signatures of registered voters of not less 8 than twenty per cent of all votes cast for all candidates for 9 the office subject to recall at the previous general election of 10 that office. Only those registered voters who are entitled to 11 cast votes for the official named on the recall petition shall 12 be qualified to sign the recall petition and to vote in the 13 recall election. The recall petition shall state the reason for 14 the recall vote. Unresponsiveness to the needs of the 15 official's constituents shall be adequate reason for the recall 16 of any elected state official. 17 No recall petition shall be filed against any elected state 18 official unless the official has served more than six months of 19 the official's term of office. No recall petition shall be 20 filed within one year of a primary election in which an elected 21 official is required to seek nomination for reelection. If a 22 recall petition is against an elected state official whose term 23 of office expires at a general election after a forthcoming 24 primary election and the petition is filed no more 25 days and not less than \_\_\_\_days prior to the 26 primary election, the chief election officer shall cause the 27 recall measure to be submitted to the people at that general 28 election. All other recall measures shall cause a recall

1 special election to be proclaimed by the chief election officer 2 between and days after the petition has been 3 determined to be sufficient. 4 A recall shall be approved by the majority of the votes 5 cast indicating "yes" or "no" thereon but not including blank 6 ballots. Any vacancy that may be created shall be filled as 7 prescribed by law. 8 If a recall vote fails to recall the affected official, the 9 affected official shall not be subject to another recall vote 10 for the remainder of the term of office to which the official 11 was elected to serve. 12 Prior to the circulation of any recall petition for 13 signature, a copy shall be submitted to the attorney general who 14 shall prepare a title and summary of the chief purpose and aim 15 of the proposed measure within seven business days. The title 16 and summary shall not exceed words. **17** All recall petitions shall be submitted for certification 18 to the chief election officer. Every sheet of the petition 19 containing signatures shall be attached to the title, summary, 20 and text of the recall petition. No laws shall be enacted 21 limiting the number of copies of a petition which may be 22 circulated. Any registered voter of this State shall be 23 competent to solicit signatures. No person circulating a 24 petition shall be eligible to receive any compensation for 25 services as a petition circulator. All signers shall add their 26 address as shown on their voter registration form and the date 27 upon which they signed the petition. When fewer than five 28 thousand signatures are required on a petition, the petition

circulators shall have sixty days in which to obtain the 1 required number of signatures of qualified voters; when between 2 3 five thousand and ten thousand signatures are required, the 4 petition circulators shall have ninety days; when between ten 5 thousand and fifty thousand signatures are required, the 6 petition circulators shall have one hundred twenty days; when 7 between fifty thousand and one hundred thousand signatures are 8 required, the petition circulators shall have one hundred sixty 9 days; and when more than one hundred thousand signatures are 10 required, the petition circulators shall have one hundred eighty 11 days. 12 Every sheet of the petition containing signatures shall be 13 verified by affidavit of the petition circulator that each name 14 on the sheet was signed in the presence of the affiant and that 15 in the belief of the affiant each signer is a registered voter 16 of the State, and of the affected district in the case of a 17 recall petition so limited. The chief election officer shall 18 certify that the signers are registered voters of this State, 19 and of the affected district in the case of a recall petition so 20 limited. 21 The chief election officer shall not release a petition for 22 inspection by the public or any governmental agency, except 23 where the supreme court orders inspection of the petition, when 24 a question has been raised regarding the sufficiency of the 25 petition. If any petition under this section has been 26 determined to be insufficient, the petition shall be returned to 27 the circulators within sixty days of its filing with a statement

of the specific insufficiencies. Petition circulators shall

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1 have additional time in which to correct the specific 2 insufficiencies of a petition, in accordance with the provisions 3 of this section governing the amount of time allowed to obtain 4 petitioners' signatures. 5 Any measure under this section shall be presented to the people in such a form that a "yes" vote, on a yes or no ballot, 6 shall indicate an affirmative vote for the measure as the 7 8 measure is written. 9 The recall measure shall be effective, if approved, one day 10 after the election results are announced, unless otherwise 11 provided for in the measure. 12 The petitioners shall bear all costs of the preparation and 13 circulation of the petition, except for the services performed 14 by the attorney general under this section. After the petition 15 has been filed with the chief election officer, all further 16 costs shall be part of the usual expenditures of the State." 17 18 SECTION 3. Article III, section 1, of the Constitution of 19 the State of Hawaii is amended to read as follows: 20 "LEGISLATIVE POWER 21 Section 1. [The] Except as provided in Article II, Section 22 A, the legislative power of the State shall be vested in a 23 legislature, which shall consist of two houses, a senate and a 24 house of representatives[. Such power], but the people reserve 25 to themselves the powers of initiative and referendum as set 26 forth in Article II, Sections A and B. The legislative power

shall extend to all rightful subjects of legislation not

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#### H.B. NO. \$55

1 inconsistent with this constitution or the Constitution of the 2 United States." SECTION 4. Article III, section 14, of the Constitution of 3 4 the State of Hawaii is amended to read as follows: 5 "BILLS; ENACTMENT 6 Section 14. No law shall be passed by the legislature 7 except by bill. Each law shall embrace but one subject, which 8 shall be expressed in its title. The enacting clause of each 9 law shall be, "Be it enacted by the legislature of the State of 10 Hawaii." 11 SECTION 5. Article XVII, section 1, of the Constitution of 12 the State of Hawaii is amended to read as follows: 13 "METHODS OF PROPOSAL 14 Section 1. Revisions of or amendments to this constitution 15 may be proposed by constitutional convention or by the

20 "VETO

through the initiative process."

Section 4. No proposal for amendment of the constitution adopted in either manner provided by this article or by Article II, Section A or B, on initiative or referendum shall be subject to veto by the governor."

legislature[.] or by the people under Article II, Section A

the State of Hawaii is amended to read as follows:

SECTION 6. Article XVII, section 4, of the Constitution of

- 25 SECTION 7. Article XVII, section 5, of the Constitution of 26 the State of Hawaii is amended to read as follows:
- 27 "CONFLICTING REVISIONS OR AMENDMENTS

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         Section 5. If a revision or amendment proposed by a
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    constitutional convention is in conflict with a revision or
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    amendment proposed by the legislature and both are submitted to
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    the electorate at the same election and both are approved, then
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    the revision or amendment proposed by the convention shall
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    prevail. If a revision or amendment proposed by the legislature
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    is in conflict with the revision or amendment proposed by the
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    people under Article II, Section A, by initiative, and both are
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    approved, then the revision or amendment proposed by initiative
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    shall prevail. If conflicting revisions or amendments are
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    proposed by the same body and are submitted to the electorate at
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    the same election and both are approved, then the revision or
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    amendment receiving the highest number of votes shall prevail."
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         SECTION 8. The question to be printed on the ballot shall
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    be as follows:
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         "Shall the State Constitution be amended to provide for
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    initiative, referendum, and recall?"
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         SECTION 9. In codifying the new sections added to article
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    II of the Constitution of the State of Hawaii, by section 2 of
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    this Act and any cross references thereto, the revisor of
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    statutes shall substitute appropriate section numbers for the
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    letters used in the new sections' designations in this Act.
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         SECTION 10. Constitutional material to be repealed is
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    bracketed and stricken. New constitutional material is
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    underscored.
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         SECTION 11. These amendments shall take effect upon
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    compliance with article XVII, section 3, of the Constitution of
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    the State of Hawaii.
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INTRODUCED BY:

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#### Report Title:

Amendments to Hawaii Constitution; Initiative; referendum; recall

#### Description:

Adds new sections to the Hawaii constitution. Allows for amendments by initiative to prevail and reserves the powers of initiative and referendum to the people. Provides steps for vote recalls.

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