## A BILL FOR AN ACT

RELATING TO THE HAWAIIAN HOMES COMMISSION ACT.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Section 208, Hawaiian Homes Commission Act,
- 2 1920, as amended, is amended to read as follows:
- 3 "\$208. Conditions of leases. Each lease made under the
- 4 authority granted the department by section 207 of this Act, and
- 5 the tract in respect to which the lease is made, shall be deemed
- 6 subject to the following conditions, whether or not stipulated
- 7 in the lease:
- 8 (1) The original lessee shall be a native Hawaiian, not
- 9 less than eighteen years of age. In case two lessees
- either original or in succession marry, they shall
- 11 choose the lease to be retained, and the remaining
- lease shall be transferred, quitclaimed, or canceled
- in accordance with the provisions of succeeding
- sections.
- 15 (2) The lessee shall pay a rental of \$1 a year for the
- tract and the lease shall be for a term of ninety-nine
- 17 years; except that the department may extend the term

of any lease; provided that the approval of any
extension shall be subject to the condition that the
aggregate of the initial ninety-nine year term and any
extension granted shall not be for more than one
hundred ninety-nine years.

- (3) The lessee may be required to occupy and commence to use or cultivate the tract as the lessee's home or farm or occupy and commence to use the tract for aquaculture purposes, as the case may be, within one year after the commencement of the term of the lease.
- (4) The lessee thereafter, for at least such part of each year as the department shall prescribe by rules, shall occupy and use or cultivate the tract on the lessee's own behalf.
- (5) The lessee shall not in any manner transfer to, or otherwise hold for the benefit of, any other person or group of persons or organizations of any kind, except a native Hawaiian or Hawaiians, and then only upon the approval of the department, or agree so to transfer, or otherwise hold, the lessee's interest in the tract; except that the lessee, with the approval of the

1	department, also may transfer the lessee's interest in
2	the tract to the following qualified relatives of the
3	lessee who are at least one-quarter Hawaiian: husband,
4	wife, child, or grandchild. A lessee who is at least
5	one-quarter Hawaiian who has received an interest in
6	the tract through succession or transfer may, with the
7	approval of the department, transfer the lessee's
8	leasehold interest to a brother or sister who is at
9	least one-quarter Hawaiian. Such interest shall not,
10	except in pursuance of such a transfer to or holding
11	for or agreement with a native Hawaiian or Hawaiians
12	or qualified relative who is at least one-quarter
13	Hawaiian approved of by the department or for any
14	indebtedness due the department or for taxes or for
15	any other indebtedness the payment of which has been
16	assured by the department, including loans from other
17	agencies where such loans have been approved by the
18	department, be subject to attachment, levy, or sale
19	upon court process. The lessee shall not sublet the
20	lessee's interest in the tract or improvements
21	thereon; provided that a lessee may be permitted, with

1	the approval of the department, to rent to a native
2	Hawaiian or Hawaiians, lodging either within the
3	lessee's existing home or in a separate residential
4	dwelling unit constructed on the premises.

5 (6) Notwithstanding the provisions of paragraph (5), the 6 lessee, with the consent and approval of the 7 commission, may mortgage or pledge the lessee's 8 interest in the tract or improvements thereon to a 9 recognized lending institution authorized to do **10** business as a lending institution in either the State 11 or elsewhere in the United States; provided the loan 12 secured by a mortgage on the lessee's leasehold 13 interest is insured or quaranteed by the Federal 14 Housing Administration, Department of Veterans 15 Affairs, or any other federal agency and their 16 respective successors and assigns, which are 17 authorized to insure or guarantee such loans, or any 18 acceptable private mortgage insurance as approved by 19 the commission. The mortgagee's interest in any such 20 mortgage shall be freely assignable. Such mortgages,

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to be effective, must be consented to and approved by the commission and recorded with the department.

Further, notwithstanding the authorized purposes of loan limitations imposed under section 214 of this Act and the authorized loan amount limitations imposed under section 215 of this Act, loans made by lending institutions as provided in this paragraph, insured or guaranteed by the Federal Housing Administration, Department of Veterans Affairs, or any other federal agency and their respective successors and assigns, or any acceptable private mortgage insurance, may be for such purposes and in such amounts, not to exceed the maximum insurable limits, together with such assistance payments and other fees, as established under section 421 of the Housing and Urban Rural Recovery Act of 1983 which amended Title II of the National Housing Act of 1934 by adding section 247, and its implementing regulations, to permit the Secretary of Housing and Urban Development to insure loans secured by a mortgage executed by the homestead lessee covering a homestead lease issued under

1		section 207(a) of this Act and upon which there is
2		located a one to four family single family residence.
3		Appraisals for such mortgages and other purposes
4		shall identify leasehold market value in conformance
5		with methods and standards applicable to other
6		leasehold properties across the State and may identify
7		the replacement cost value appraisal approach when
8		market comparable sales data is insufficient.
9	(7)	The lessee shall pay all taxes assessed upon the tract
10		and improvements thereon. The department may pay such
11		taxes and have a lien therefor as provided by
12		section 216 of this Act.
13	(8)	The lessee shall perform such other conditions, not in
14		conflict with any provision of this Act, as the
15		department may stipulate in the lease; provided that
16		an original lessee shall be exempt from all taxes for
17		the first seven years after commencement of the term
18		of the lease."
19	SECT	ION 2. Section 209, Hawaiian Homes Commission Act,
20	1920, as	amended, is amended by amending subsection (b) to read
21	as follow	s:

1	•	(a)	The	appra	ısaı	. Oİ	ımpı	coven	nents	s ar	nd gi	rowing	crops,	or
2	stock,	if	any,	shall	be	made	by	any	one	of	the	follow	wing	
3	methods													

- (1) By a disinterested appraiser hired by the department; provided that the previous lessee or deceased lessee's legal representative shall not be charged for the cost of the appraisal; or
- (2) By one disinterested appraiser mutually agreeable to both the department and the previous lessee or the deceased lessee's legal representative, with the cost of appraisal borne equally by the two parties; or
- (3) By not more than three disinterested appraisers of which the first shall be contracted for and paid by the department. If the previous lessee or the deceased lessee's legal representative does not agree with the appraised value, the previous lessee or the deceased lessee's legal representative shall contract with and pay for the services of a second appraiser whose appraisal report shall be submitted to the department not later than ninety days from the date of the first appraisal report; provided that the first

1	appraisal shall be used if the second appraiser is not
2	hired within thirty days from the date the department
3	transmits the first appraisal report to the previous
4	lessee or the deceased lessee's representative. If
5	the appraisal values are different and a compromise
6	value between the two appraisals is not reached, a
7	third appraisal shall be made by an appraiser
8	appointed by the first two appraisers not later than
9	ninety days from the date of the second appraisal
10	report and the third appraiser shall determine the
11	final value. The cost of the third appraisal shall be
12	borne equally by the department and the previous
13	lessee or the deceased lessee's legal representative.
14	Unless otherwise determined through the adoption of federal
15	regulations, the appraisal shall identify the replacement cost
16	or leasehold market value and shall conform to methods and
17	standards applicable to other leasehold properties across the
18	State.
19	The department may adopt rules not in conflict with this
20	section to establish appraisal procedures, including the time
21	period by which the department and the previous lessee or the

- 1 deceased lessee's legal representative shall act on appraisal
- 2 matters."
- 3 SECTION 3. Section 210, Hawaiian Homes Commission Act,
- 4 1920, as amended, is amended to read as follows:
- 5 "\$210. Cancellation of leases. Whenever the department
- 6 has reason to believe that any condition enumerated in section
- 7 208, or any provision of section 209, of this title has been
- 8 violated, the department shall give due notice and afford
- 9 opportunity for a hearing to the lessee of the tract in respect
- 10 to which the alleged violation relates or to the successor of
- 11 the lessee's interest therein, as the case demands. If upon
- 12 such hearing the department finds that the lessee or the
- 13 lessee's successor has violated any condition in respect to the
- 14 leasing of such tract, the department may declare the lessee's
- 15 interest in the tract and all improvements thereon to be
- 16 forfeited and the lease in respect thereto canceled, and shall
- 17 thereupon order the tract to be vacated within a reasonable
- 18 time[-]; provided that the department shall not cancel a lease
- 19 based solely on a loan delinquency or default, unless all loan
- 20 servicing procedures identified in the loan servicing manual
- 21 adopted pursuant to section 216 of this Act have been exhausted.

- 1 The right to the use and occupancy of the Hawaiian home lands
- 2 contained in such tract shall thereupon revest in the department
- 3 and the department may take possession of the tract and the
- 4 improvements thereon.
- 5 For the purposes of this section, "due notice" means
- 6 written notice served by certified mail or personal service."
- 7 SECTION 4. Section 216, Hawaiian Homes Commission Act,
- 8 1920, as amended, is amended to read as follows:
- 9 "S216. Insurance by borrowers; acceleration of loans; lien
- 10 and enforcement thereof[-]; loan servicing manual; requirements.
- 11 (a) The department may require the borrower to insure, in such
- 12 amount as the department may prescribe, any livestock,
- 13 aquaculture stock, swine, poultry, fowl, machinery, equipment,
- 14 dwellings, and permanent improvements purchased or constructed
- 15 out of any moneys loaned or assured by the department; or, in
- 16 lieu thereof, the department may directly take out such
- 17 insurance and add the cost thereof to the amount of principal
- 18 payable under the loan.
- 19 (b) Whenever the department has reason to believe that the
- 20 borrower has violated any condition enumerated in paragraph (2),
- 21 (4), (5), or (6) of section 215 of this Act, the department

- 1 shall give due notice and afford opportunity for a hearing to
- 2 the borrower or the successor or successors to his interest, as
- 3 the case demands. If upon such hearing the department finds
- 4 that the borrower has violated the condition, the department may
- 5 declare all principal and interest of the loan immediately due
- 6 and payable notwithstanding any provision in the contract of
- 7 loan to the contrary [-], subject to the policies and procedures
- 8 provided in the loan servicing manual developed pursuant to
- 9 subsection (e).
- 10 (c) The department shall have a first lien upon the
- 11 borrower's or lessee's interest in any lease, growing crops,
- 12 aquacultural stock, either on his tract or share in any
- 13 collective contract or program, livestock, swine, poultry, fowl,
- 14 aquaculture stock, machinery, and equipment purchased with
- 15 moneys loaned by the department, and in any dwellings or other
- 16 permanent improvements on any leasehold tract, to the amount of
- 17 all principal and interest due and unpaid and of all taxes and
- 18 insurance and improvements paid by the department, and any other
- 19 indebtedness of the borrower, the payment of which has been
- 20 assured by the department. Such lien shall have priority over
- 21 any other obligation for which the property subject to the lien

- 1 may be security. The department shall have the authority to
- 2 authorize second position loans on homestead leases by approved
- 3 lenders and United States Treasury-certified community
- 4 development financial institutions.
- 5 (d) The department may, subject to this Act, [and]
- 6 procedures established by rule, and the loan servicing manual
- 7 developed pursuant to subsection (e), enforce any lien by
- 8 declaring the borrower's interest in the property subject to the
- 9 lien to be forfeited, any lease held by the borrower canceled,
- 10 and shall thereupon order such leasehold premises vacated and
- 11 the property subject to the lien surrendered within a reasonable
- 12 time. The right to the use and occupancy of the Hawaiian home
- 13 lands contained in such lease shall thereupon revest in the
- 14 department, and the department may take possession of the
- 15 premises covered therein and the improvements and growing crops
- 16 or improvements and aquaculture stock thereon; provided that the
- 17 department shall pay to the borrower any difference which may be
- 18 due him after the appraisal provided for in section 209 has been
- **19** made.
- (e) The department shall develop and implement a loan
- 21 servicing manual, subject to approval by the commission, that

- 1 adopts loan loss mitigation policies, procedures, and methods,
- 2 including financial counseling, mitigation analysis,
- 3 forbearance, loan modification, loan assumption, sale or
- 4 transfer, and other options to ensure lessees and borrowers, or
- 5 their successors, avoid default, cure delinquencies, and avoid
- 6 cancellation or foreclosure; provided that the loan services
- 7 manual shall incorporate all appropriate federal rules and
- 8 regulations; provided further that the department shall document
- 9 all loan loss mitigation activities between the borrower and the
- 10 department pursuant to the loan servicing manual.
- 11 The loan servicing manual shall contain a section regarding
- 12 the oversight of lenders that file claims on federally
- 13 guaranteed or insured loans or other approved lenders where the
- 14 department has authorized a mortgage, to ascertain compliance
- with minimum loan loss mitigation procedures.
- (f) For the purposes of this section and any rule or
- 17 procedure adopted thereunder, "due notice" means written notice
- 18 served by certified mail or personal service."
- 19 SECTION 5. The provisions of the amendments made by this
- 20 Act to the Hawaiian Homes Commission Act, 1920, as amended, are
- 21 declared to be severable, and if any section, sentence, clause,



- 1 or phrase, or the application thereof to any person or
- 2 circumstances is held ineffective because there is a requirement
- 3 of having the consent of the United States to take effect, then
- 4 that portion only shall take effect upon the granting of consent
- 5 by the United States and effectiveness of the remainder of these
- 6 amendments or the application thereof shall not be affected.
- 7 SECTION 6. Statutory material to be repealed is bracketed
- $oldsymbol{8}$  and stricken. New statutory material is underscored.
- 9 SECTION 7. This Act shall take effect on January 1, 2050.

## Report Title:

Hawaiian Homes Commission Act; Department of Hawaiian Home Lands; Hawaiian Homes Commission; Appraisal; Lease Cancellation; Loan Default; Loan Delinquency; Second Position Loans; Loan Loss Mitigations; Loan Servicing Manual

## Description:

Amends the Hawaiian Homes Commission Act to require appraisals of improvements to identify the replacement cost or the leasehold market value. Grants authority to DHHL, to authorize second position loans on homestead leases by approved lenders. Requires DHHL to develop and implement a loan servicing manual, subject to commission approval, to standardize loan loss mitigation policies, procedures, and methods. Clarifies that DHHL shall not cancel a lease solely based on a loan default or delinquency unless all loan loss mitigation procedures are exhausted pursuant to the loan services manual. Effective 1/1/2050. (HD1)

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