A BILL FOR AN ACT

RELATING TO THE HAWAIIAN HOMES COMMISSION ACT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Section 201, Hawaiian Homes Commission Act,
- 2 1920, as amended, is amended by adding a new definition to be
- 3 appropriately inserted and to read as follows:
- 4 ""Beneficiary consultation" means, at a minimum, the
- 5 direct, timely, affirmative, and interactive process of
- 6 beneficiary organizations, as defined in 43 Code of Federal
- 7 Regulations parts 47 and 48, on regulations, legislative
- 8 proposals, or department of Hawaiian home lands programmatic or
- 9 policy actions that have a substantial direct effect or
- 10 implications on one or more homestead areas, or that involves
- 11 the disposition of trust lands to non-beneficiary individuals or
- 12 organizations in which the department of Hawaiian home lands
- 13 provides at least forty-five days to receive input from
- 14 beneficiaries and beneficiary organizations. "Beneficiary
- 15 consultation" includes communications conducted through in-
- 16 person listening sessions, mail, email, or social media, and

- 1 includes specific notification to all registered beneficiary
- 2 organizations."
- 3 SECTION 2. Section 204, Hawaiian Homes Commission Act,
- 4 1920, as amended, is amended by amending subsection (a) to read
- 5 as follows:
- 6 "(a) Upon the passage of this Act, all available lands
- 7 shall immediately assume the status of Hawaiian home lands and
- 8 be under the control of the department to be used and disposed
- 9 of in accordance with the provisions of this Act, except that:
- 10 (1) In case any available land is under lease by the
- 11 Territory of Hawaii, by virtue of section 73 of the
- 12 Hawaiian Organic Act, at the time of the passage of
- this Act, such land shall not assume the status of
- 14 Hawaiian home lands until the lease expires or the
- 15 board of land and natural resources withdraws the
- lands from the operation of the lease. If the land is
- 17 covered by a lease containing a withdrawal clause, as
- provided in section 73(d) of the Hawaiian Organic Act,
- the board of land and natural resources shall withdraw
- such lands from the operation of the lease whenever
- the department gives notice to the board that the

department is of the opinion that the lands are
required by it for the purposes of this Act; and such
withdrawal shall be held to be for a public purpose
within the meaning of that term as used in
section 73(d) of the Hawaiian Organic Act.

(2) Any available land, including lands selected by the department out of a larger area, as provided by this Act, not leased as authorized by section 207(a) of this Act, may be returned to the board of land and natural resources as provided under section 212 of this Act, or may be retained for management by the department. Any Hawaiian home lands general lease issued by the department after June 30, 1985, shall contain a withdrawal clause allowing the department to withdraw the land leased at any time during the term of the lease for the purposes of this Act.

In the management of any retained available lands not required for leasing under section 207(a), the department may dispose of those lands or any improvements thereon to the public, including native Hawaiians, on the same terms, conditions,

1	restrictions, and uses applicable to the disposition
2	of public lands in chapter 171, Hawaii Revised
3	Statutes; provided that the department may not sell or
4	dispose of such lands in fee simple except as
5	authorized under section 205 of this Act; provided
6	further that the department shall not dispose of such
7	lands or extend a general lease to non-beneficiaries
8	unless there are no applicants seeking, on a waitlist
9	or otherwise, to enter into a lease to the use and
10	occupancy of a tract or tracts of Hawaiian home lands
11	under section 207(a) or section 207(c)(1)(B); provided
12	further that the department is expressly authorized to
13	negotiate, prior to negotiations with the general
14	public, the disposition of Hawaiian home lands or any
15	improvements thereon to a native Hawaiian, or
16	organization or association owned or controlled by
17	native Hawaiians, for commercial, industrial, or other
18	business purposes, in accordance with the procedures
19	set forth in chapter 171, Hawaii Revised Statutes [-];
20	provided further that the department, prior to the
21	disposition of Hawaiian home lands or any improvements

1		thereon, short- or long-term, including easements,
2		shall be required to notify beneficiaries through
3		beneficiary consultation; provided further that any
4		trust land disposition, including a lease, license or
5		revocable permit issued to a non-beneficiary
6		individual, firm, or organization, by the department
7		requires evidence presented to the department that the
8		lessee or licensee has entered into a homestead
9		beneficiary agreement. For the purposes of this
10		paragraph, "homestead beneficiary agreement" means a
11		contract or agreement signed by a homestead
12		association as defined under title 43 Code of Federal
13		Regulations section 47.10, wherein non-beneficiary
14		lessees provide specific amenities and funding to the
15		homestead association for community programs and
16		services;
17	(3)	The department, with the approval of the Secretary of
18		the Interior, in order to consolidate its holdings or
19		to better effectuate the purposes of this Act, may
20		exchange the title to available lands for land,
21		privately or publicly owned, of an equal value. All

1	lands so acquired by the department shall assume the
2	status of available lands as though the land were
3	originally designated as available lands under
4	section 203 of this Act, and all lands so conveyed by
5	the department shall assume the status of the land for
6	which it was exchanged. The limitations imposed by
7	section 73(1) of the Hawaiian Organic Act and the land
8	laws of Hawaii as to the area and value of land that
9	may be conveyed by way of exchange shall not apply to
10	exchanges made pursuant hereto. No such exchange of
11	land publicly owned by the State shall be made without
12	the approval of two-thirds of the members of the board
13	of land and natural resources. For the purposes of
14	this paragraph, lands "publicly owned" means land
15	owned by a county or the State or the United States."
16	SECTION 3. Section 207, Hawaiian Homes Commission Act,
17	1920, as amended, is amended to read as follows:
18	"§207. Leases to Hawaiians, licenses. (a) The department
19	is authorized to lease to native Hawaiians the right to the use
20	and occupancy of a tract or tracts of Hawaiian home lands within
21	the following acreage limits per each lessee: (1) not more than

- 1 forty acres of agriculture lands or lands used for aquaculture
- 2 purposes; or (2) not more than one hundred acres of irrigated
- 3 pastoral lands and not more than one thousand acres of other
- 4 pastoral lands; or (3) not more than one acre of any class of
- 5 land to be used as a residence lot; provided that in the case of
- 6 any existing lease of a farm lot in the Kalanianaole Settlement
- 7 on Molokai, a residence lot may exceed one acre but shall not
- 8 exceed four acres in area, the location of such area to be
- 9 selected by the department; provided further that a lease
- 10 granted to any lessee may include two detached farm lots or
- 11 aquaculture lots, as the case may be, located on the same island
- 12 and within a reasonable distance of each other, one of which, to
- 13 be designated by the department, shall be occupied by the lessee
- 14 as the lessee's home, the gross acreage of both lots not to
- 15 exceed the maximum acreage of an agricultural, pastoral, or
- 16 aquacultural lot, as the case may be, as provided in this
- 17 section.
- 18 (b) The title to lands so leased shall remain in the
- 19 State. Applications for tracts shall be made to and granted by
- 20 the department, under such regulations, not in conflict with any
- 21 provisions of this title, as the department may prescribe. The

1	department shall, whenever tracts are available, enter into such
2	a lease with any applicant who, in the opinion of the
3	department, is qualified to perform the conditions of such
4	lease[-]; provided that, notwithstanding any law to the contrary
5	and unless otherwise determined through the promulgation of
6	federal regulations, the department shall be prohibited from
7	establishing additional criteria to enter into such a lease with
8	an applicant without notifying beneficiaries through beneficiary
9	consultation.
10	(c)(1) The department is authorized to grant licenses $\underline{\text{or}}$
11	enter into a general lease as easements for railroads, telephone
12	lines, electric power and light lines, gas mains, and the like.
13	The department is also authorized to grant licenses for lots
14	within a district in which lands are leased under the provisions
15	of this section, for:
16	(A) Churches, hospitals, public schools, post
17	offices, and other improvements for public
18	purposes; and
19	(B) Theaters, garages, service stations, markets,
20	stores, and other mercantile establishments (all
21	of which shall be owned by native Hawaiians or by

•		organizations formed and controlled by hative
2		Hawaiians).
3	(2)	The department is also authorized to grant licenses to
4		the United States for reservations, roads, and other
5		rights-of-way, water storage and distribution
6		facilities, and practice target ranges.
7	(3)	Any license issued or general lease entered into under
8		this subsection shall be subject to such terms,
9		conditions, and restrictions as the department shall
10		determine and shall not restrict the areas required by
11		the department in carrying on its duties, nor
12		interfere in any way with the department's operation
13		or maintenance activities.
14	<u>(d)</u>	Unless otherwise determined through the promulgation
15	of federa	l regulations, the department may grant a license or
16	enter int	o a general lease for public purpose or mercantile
17	<u>establish</u>	ments under this section; provided that the department,
18	prior to	the disposition of Hawaiian home lands, short- or long-
19	term, inc	luding easements, shall be required to notify
20	beneficia	ries through beneficiary consultation."

1 SECTION 4. Section 213, Hawaiian Homes Commission Act, 2 1920, as amended, is amended by amending subsections (b) and (c) 3 to read as follows: 4 "(b) Hawaiian home loan fund. The moneys in this fund 5 shall be available for the purposes enumerated in section 214 6 and for payments provided in section 209 and shall not be 7 expended for any other purpose except as provided in subsection 8 (e). 9 Any interest or other earnings arising out of investments 10 from this fund shall be credited to and deposited into this fund; provided that, upon the department notifying beneficiaries 11 12 through beneficiary consultation, any interest or other earnings 13 may be credited to and deposited into the Hawaiian home 14 operating fund. 15 (c) Hawaiian home general loan fund. Moneys appropriated by the legislature for the construction of homes but not 16 17 otherwise set aside for a particular fund, for construction of 18 replacement homes, for home repairs or additions, or for the 19 development and operation of a farm, ranch, or aquaculture 20 operation; moneys transferred from other funds; and installments 21 of principal paid by the lessees upon loans made to them from

1	this	fund,	or	as	payments	representing	reimbursements	on	account
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- 2 of advances, but not including interest on such loans or
- 3 advances, shall be deposited into this fund. The moneys in the
- 4 fund shall be used for purposes enumerated in section 214 and
- 5 for payments provided in section 209; provided that, in addition
- 6 to the conditions enumerated in section 215, farm loans shall be
- 7 subject to the following conditions:
- (1) To be eligible for a farm loan the applicant shall
 derive, or present an acceptable plan to derive, a
- major portion of the applicant's income from farming;
- (2) Farm loans made for the purpose of soil and waterconservation shall not exceed \$20,000 and shall be for
- a term not to exceed ten years;
- 14 (3) Subsidies and grants or cost-sharing funds entitled
 15 and received by the lessee for soil and water
- and received by the lessee for soil and water
- 16 conservation purposes shall be assigned to the
- department for the repayment of the outstanding farm
- indebtedness; and
- 19 (4) The lessee shall carry out recommended farm management
- 20 practices approved by a qualified agricultural agency.

1 The department may create an account within this fund to 2 support the guarantee of repayment of loans made by government 3 agencies or private lending institutions to a holder of a 4 general lease under section 207(a) or license issued under 5 section 207(c)(1)(B). 6 The department may create an account within this fund for 7 moneys borrowed from government agencies or private lending 8 institutions to be used for any of the purposes enumerated in 9 section 214. Installments of principal and that part of the 10 interest equal to the interest charged to the department by the 11 lender paid by the lessees on the loans made to them from this 12 account shall be deposited into the same account. Any 13 additional interest or other earnings arising out of investments 14 from this account shall be credited to and deposited into this 15 fund; provided that, upon the department notifying beneficiaries 16 through beneficiary consultation, any interest or other earnings 17 may be credited to and deposited into the Hawaiian home receipts 18 fund." 19 SECTION 5. Section 214, Hawaiian Homes Commission Act, 20 1920, as amended, is amended by amending subsection (a) to read as follows: 21

1	"(a)	The	department [may] shall make loans from revolving
2	funds to	any l	essee or native Hawaiian to whom, or any
3	cooperati	ve as	sociation to which, a lease has been issued under
4	section 2	07(a)	of this Act or a license has been issued under
5	section 2	07(c)	(1)(B) of this Act. Such loans [may] shall be
6	made for	the f	ollowing purposes:
7	(1)	The	repair or maintenance or purchase or erection of
8		dwel	lings on any tract, and the undertaking of other
9		perm	anent improvements thereon;
10	(2)	The	purchase of livestock, swine, poultry, fowl,
11		aqua	culture stock, and farm and aquaculture equipment;
12	(3)	Othe	rwise assisting in the development of tracts and
13		of f	arm, ranch, and aquaculture operations, including:
14		(A)	The initial and on-going development,
15			improvement, operation, and expansion of
16			homestead farms, ranches, and aquaculture
17			enterprises;
18		(B)	The liquidation of indebtedness incurred for any
19			of the foregoing purposes relating to farm loans
20			aged less than five years;

1		(C)	The payment of normal and reasonable living
2			expenses of a full-time farmer;
3		(D)	The planning, layout, and installation of soil
4			and water conservation practices; and
5		(E)	Providing relief and rehabilitation to homestead
6			farmers and ranchers due to damage by rain and
7			windstorms, droughts, tidal wave, earthquake,
8			volcanic eruption, and other natural
9			catastrophes, and for livestock disease,
10			epidemics, crop blights, and serious effects of
11			prolonged shipping and dock strikes;
12	(4)	The	cost of breaking up, planting, and cultivating
13		land	and harvesting crops, the cost of excavating or
14		cons	tructing aquaculture ponds and tanks, the purchase
15		of s	eeds, fertilizers, feeds, insecticides, medicines,
16		and	chemicals for disease and pest control for
17		anim	als, fish, shellfish, and crops, and the related
18		supp	lies required for farm, ranch, and aquaculture
19		oper	ations, the erection of fences and other permanent
20		impr	ovements for farm, ranch, and aquaculture purposes
21		and	the expense of marketing; and

1	(5) To assist licensees in the operation or erection of
2	theaters, garages, service stations, markets, stores,
3	and other mercantile establishments, all of which
4	shall be owned by native Hawaiians or by organizations
5	formed and controlled by native Hawaiians."
6	SECTION 6. Section 216, Hawaiian Homes Commission Act,
7	1920, as amended, is amended to read as follows:
8	"§216. Insurance by borrowers; acceleration of loans; lien
9	and enforcement thereof. (a) The department may require the
10	borrower to insure, in such amount as the department may
11	prescribe, any livestock, aquaculture stock, swine, poultry,
12	fowl, machinery, equipment, dwellings, and permanent
13	improvements purchased or constructed out of any moneys loaned
14	or assured by the department; or, in lieu thereof, the
15	department may directly take out such insurance and add the cost
16	thereof to the amount of principal payable under the loan.
17	(b) Whenever the department has reason to believe that the
18	borrower has violated any condition enumerated in paragraph (2),
19	(4), (5), or (6) of section 215 of this Act, the department
20	shall give due notice and afford opportunity for a hearing to
21	the borrower or the successor or successors to his interest, as

- 1 the case demands. If upon such hearing the department finds
- 2 that the borrower has violated the condition, the department may
- 3 declare all principal and interest of the loan immediately due
- 4 and payable notwithstanding any provision in the contract of
- 5 loan to the contrary.
- 6 (c) The department shall have a first lien upon the
- 7 borrower's or lessee's interest in any lease, growing crops,
- 8 aquacultural stock, either on his tract or share in any
- 9 collective contract or program, livestock, swine, poultry, fowl,
- 10 aquaculture stock, machinery, and equipment purchased with
- 11 moneys loaned by the department, and in any dwellings or other
- 12 permanent improvements on any leasehold tract, to the amount of
- 13 all principal and interest due and unpaid and of all taxes and
- 14 insurance and improvements paid by the department, and any other
- 15 indebtedness of the borrower, the payment of which has been
- 16 assured by the department. Such lien shall have priority over
- 17 any other obligation for which the property subject to the lien
- 18 may be security.
- 19 (d) The department may, subject to this Act and procedures
- 20 established by rule, enforce any lien by declaring the
- 21 borrower's interest in the property subject to the lien to be

- 1 forfeited, any lease held by the borrower canceled, and shall
- 2 thereupon order such leasehold premises vacated and the property
- 3 subject to the lien surrendered within a reasonable time. The
- 4 right to the use and occupancy of the Hawaiian home lands
- 5 contained in such lease shall thereupon revest in the
- 6 department, and the department may take possession of the
- 7 premises covered therein and the improvements and growing crops
- 8 or improvements and aquaculture stock thereon; provided that the
- 9 department shall pay to the borrower any difference which may be
- 10 due him after the appraisal provided for in section 209 has been
- 11 made.
- (e) The department shall submit a quarterly report to the
- 13 legislature and beneficiaries. The report shall include data on
- 14 the inventory of formerly leased properties and disposition
- 15 status of homestead properties and improvements under the
- 16 control of the department. The department shall post and
- 17 maintain a listing of such properties on its website and conduct
- 18 auctions of properties to the beneficiaries on the waitlist at
- 19 least twice per year."
- 20 SECTION 7. Section 221, Hawaiian Homes Commission Act,
- 21 1920, as amended, is amended to read as follows:

- 1 "\$221. Water. (a) When used in this section:
- 2 (1) The term "water license" means any license issued by 3 the board of land and natural resources granting to 4 any person the right to the use of government-owned 5 water; and
- 6 (2) The term "surplus water" means so much of any
 7 government-owned water covered by a water license or
 8 so much of any privately owned water as is in excess
 9 of the quantity required for the use of the licensee
 10 or owner, respectively.
- 11 (b) All water licenses issued after the passage of this 12 Act shall be deemed subject to the condition, whether or not 13 stipulated in the license, that the licensee shall, upon the 14 demand of the department, grant to it the right to use, free of 15 all charge, any water which the department deems necessary 16 adequately to supply the livestock, aquaculture operations, 17 agriculture operations, or domestic needs of individuals upon 18 any tract.
- (c) In order adequately to supply livestock, the aquaculture operations, the agriculture operations, or the domestic needs of individuals upon any tract, the department is

1 authorized (1) to use, free of all charge, government-owned 2 water not covered by any water license or covered by a water 3 license issued after the passage of this Act or covered by a water license issued previous to the passage of this Act but 4 5 containing a reservation of such water for the benefit of the 6 public, and (2) to contract with any person for the right to use 7 or to acquire, under eminent domain proceedings similar, as near 8 as may be, to the proceedings provided in respect to land by 9 sections 101-10 to 101-34, Hawaii Revised Statutes, the right to use any privately owned surplus water or any government-owned 10 11 surplus water covered by a water license issued previous to the 12 passage of this Act, but not containing a reservation of such 13 water for the benefit of the public. Any such requirement shall be held to be for a public use and purpose. The department may 14 15 institute the eminent domain proceedings in its own name. 16 The department is authorized, for the additional 17 purpose of adequately irrigating any tract, to use, free of all 18 charge, government-owned surplus water tributary to the Waimea 19 river upon the island of Kauai, not covered by a water license 20 or covered by a water license issued after July 9, 1921. Any 21 water license issued after that date and covering any such

- 1 government-owned water shall be deemed subject to the condition,
- 2 whether or not stipulated therein, that the licensee shall, upon
- 3 the demand of the department, grant to it the right to use, free
- 4 of all charge, any of the surplus water tributary to the Waimea
- 5 river upon the island of Kauai, which is covered by the license
- 6 and which the department deems necessary for the additional
- 7 purpose of adequately irrigating any tract.
- 8 Any funds which may be appropriated by Congress as a
- 9 grant-in-aid for the construction of an irrigation and water
- 10 utilization system on the island of Molokai designed to serve
- 11 Hawaiian home lands, and which are not required to be reimbursed
- 12 to the federal government, shall be deemed to be payment in
- 13 advance by the department and lessees of the department of
- 14 charges to be made to them for the construction of such system
- 15 and shall be credited against such charges when made.
- (e) All rights conferred on the department by this section
- 17 to use, contract for, or acquire the use of water shall be
- 18 deemed to include the right to use, contract for, or acquire the
- 19 use of any ditch or pipeline constructed for the distribution
- 20 and control of such water and necessary to such use by the
- 21 department.

- 1 (f) Water systems in the exclusive control of the
- 2 department shall remain under its exclusive control; provided
- 3 that the department may negotiate an agreement to provide for
- 4 the maintenance of the water system and the billing and
- 5 collection of user fees. If any provision or the application of
- 6 that provision is inconsistent with provisions contained in this
- 7 section, this section shall control.
- **8** Water systems include all real and personal property
- 9 together with all improvements to such systems acquired or
- 10 constructed by the department for the distribution and control
- 11 of water for domestic or agricultural use.
- (g) Unless otherwise determined through the promulgation
- 13 of federal regulations, the department shall be authorized to
- 14 negotiate with homestead association governed water agencies to
- 15 maintain water systems, including water billing, prior to other
- 16 service providers."
- 17 SECTION 8. The provisions of the amendments made by this
- 18 Act to the Hawaiian Homes Commission Act, 1920, as amended, are
- 19 declared to be severable, and if any section, sentence, clause,
- 20 or phrase, or the application thereof to any person or
- 21 circumstances is held ineffective because there is a requirement

- 1 of having the consent of the United States to take effect, then
- 2 that portion only shall take effect upon the granting of consent
- 3 by the United States and effectiveness of the remainder of these
- 4 amendments or the application thereof shall not be affected.
- 5 SECTION 9. Statutory material to be repealed is bracketed
- 6 and stricken. New statutory material is underscored.
- 7 SECTION 10. This Act shall take effect January 1, 2050.

Report Title:

Hawaiian Homes Commission Act; Beneficiary Consultation; Leases; Department of Hawaiian Home Lands

Description:

Defines "beneficiary consultation". Prohibits the department of Hawaiian home lands from disposing or extending a general lease to non-beneficiaries unless there are no applicants seeking to enter into a general lease to the use and occupancy of a tract of Hawaiian home lands. Requires the department to notify beneficiaries through beneficiary consultation prior to the disposition of Hawaiian home lands. Adds language to require Section 204 lessees mandate Homestead Beneficiary Agreements. Prohibits the department from establishing additional criteria to enter into a general lease with an applicant, under certain conditions. Specifies that the department may grant a license or enter into a general lease, under certain conditions. Allocates the interest or other earnings from the Hawaiian home loan fund and Hawaiian home general loan fund into their respective funds, under certain conditions. Requires the department to submit a quarterly report to the legislature and beneficiaries. Authorizes the department to negotiate with homestead association governed water agencies to maintain water systems prior to other service providers, under certain conditions. Effective 1/1/2050. (HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.