EXECUTIVE CHAMBERS

DAVID Y. IGE

July 6, 2021

The Honorable Ronald D. Kouchi,
President and Members of the Senate
Thirty First State Legislature
State Capitol, Room 409
Honolulu, Hawai'i 96813

The Honorable Scott K. Saiki, Speaker and Members of the House of Representatives Thirty First State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

I am transmitting herewith SB1409 SD2 HD1 CD1, without my approval and with the statement of objections relating to the measure.

SB1409 SD2 HD1 CD1

RELATING TO TRAINING IN NATIVE HAWAIIAN RIGHTS.

Sincerely,

DAVID Y. IGE

Governor, State of Hawai'i

EXECUTIVE CHAMBERS HONOLULU July 6, 2021

STATEMENT OF OBJECTIONS TO SENATE BILL NO. 1409

Honorable Members Thirty-First Legislature State of Hawai'i

Pursuant to Section 16 of Article III of the Constitution of the State of Hawai'i, I am returning herewith, without my approval, Senate Bill No. 1409, entitled "A Bill for an Act Relating to Training in Native Hawaiian Rights."

The purpose of this bill is to prohibit newly appointed or reappointed members of certain State councils, boards, and commissions from serving if the member has not completed the Native Hawaiian rights training course required by section 10-42, Hawaii Revised Statutes (HRS). This bill further requires the Office of Hawaiian Affairs to record the training course and make the recording available to those who were unable to attend.

This bill is objectionable because it imposes punitive measures on volunteer members of several boards. The vast majority of board members impacted by this bill have already completed a Native Hawaiian rights training course offered by the University of Hawaii. A review of records of forty-three board and commission members across the five boards and commissions within the Department of Land and Natural Resources (not including new or retired members or vacancies, and including two who took the class before section 10-42, HRS, became law) revealed that only two individuals had not yet completed the training. In-person course offerings have been limited to once or twice a year, which may impact quorum requirements. Any gaps in training can be covered by more in-person course offerings and online course offerings, where the members can take the class on their own schedule, including workdays and weekends, rather than only on set days.

Additionally, my Administration supports providing board members with the flexibility to choose from more than one provider of Native Hawaiian rights training. STATEMENT OF OBJECTIONS SENATE BILL NO. 1409 Page 2

For the foregoing reasons, I am returning Senate Bill No. 1409 without my approval.

Respectfully,

DAVID Y. 1GE

Governor of Hawai'i

THE SENATE
THIRTY-FIRST LEGISLATURE, 2021
STATE OF HAWAII



A BILL FOR AN ACT

RELATING TO TRAINING IN NATIVE HAWAIIAN RIGHTS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- SECTION 1. In Act 169, Session Laws of Hawaii 2015

 (Act 169), the legislature found that pursuant to Hawaii's
- 3 constitution, statutes, and case law, the State recognizes a
- 4 mandate to protect native Hawaiian traditional and customary
- 5 rights. Accordingly, Act 169 required the office of Hawaiian
- 6 affairs to establish, design, and administer a training course
- 7 on native Hawaiian rights, the sources of these rights, and how
- 8 the infringement of these rights affects native Hawaiians. In
- 9 addition, Act 169 required new members of certain State
- 10 councils, boards, and commissions to complete the training
- 11 course within one year of their appointment.
- 12 Unfortunately, despite the regular provision of notice to
- 13 board and commission administrators, a significant number of
- 14 board and commission members subject to the mandatory training
- 15 course continue to fail to comply with their training course
- 16 completion responsibility. As a result, critical land use and
- 17 resource management decision-making may continue to be less than

- 1 fully informed on native Hawaiian concepts, practices, and
- 2 rights.
- 3 These issues, in turn, have led and continue to lead to
- 4 substantial conflict, distrust in government decisions and
- 5 processes, and even legal action against the State, and may
- 6 further foreclose critical opportunities to ensure our islands'
- 7 resiliency and self-sufficiency through culturally-informed land
- 8 use and resource management.
- 9 Accordingly, the legislature intends to ensure a deeper
- 10 understanding among board and commission members of the State's
- 11 legal responsibilities to native Hawaiians, Hawaii's political
- 12 history, the public land trust, native Hawaiian traditional and
- 13 customary rights, Hawaii's water laws and the public trust
- 14 doctrine, and laws relating to native Hawaiian burials. The
- 15 legislature further intends to ensure greater recognition and
- 16 incorporation of native Hawaiian knowledge, values, and rights
- 17 in land use and resource management decision-making.
- 18 The purpose of this Act is to:
- 19 (1) Prohibit newly appointed or reappointed council,
- 20 board, and commission members who fail to meet their
- 21 training course completion requirement from serving on

S.B. NO. 5.D. 2 H.D. 1

| l | a permitted interaction group or voting on matters |
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| 2 | before their respective councils, boards, or |
| 3 | commissions; |

- (2) Require newly appointed or reappointed council, board, and commission members who fail to meet their training course completion requirement to be removed from their respective council, board, or commission, unless they complete the training requirement or are reconfirmed by the Senate before the completion of the regular legislative session that follows the deadline to complete their training requirement;
- (3) Require the office of Hawaiian affairs and department of land and natural resources to compile an annual report of council, board, and commission members who have failed to complete their training course requirement, and to submit the report to the governor and legislature no later than twenty days prior to the convening of each regular legislative session; and
 - (4) Require the office of Hawaiian affairs to record the training courses and make the recordings available to those who were unable to attend the training course.

| 1 | SECTI | ON 2. Section 10-42, Hawaii Revised Statutes, is | | | | | |
|----|--|--|--|--|--|--|--|
| 2 | amended to | read as follows: | | | | | |
| 3 | " [+] ! | \$10-42[] Training relating to native Hawaiian [and | | | | | |
| 4 | Hawaiian] | traditional and customary rights, natural resources | | | | | |
| 5 | and access | s rights, and the public trust. (a) All council, | | | | | |
| 6 | board, and | d commission members identified in section 10-41(a) | | | | | |
| 7 | shall comp | plete the training course administered by the office of | | | | | |
| 8 | Hawaiian affairs pursuant to this section within twelve months | | | | | | |
| 9 | of the da | of the date of the member's initial appointment[+] or | | | | | |
| 10 | reappoint | ment. All newly appointed or reappointed members who | | | | | |
| 11 | fail to c | ail to complete the training course within the required time | | | | | |
| 12 | period sh | all be: | | | | | |
| 13 | (1) | Prohibited from serving on a permitted interaction | | | | | |
| 14 | | group or voting on a matter before their respective | | | | | |
| 15 | | council, board, or commission until the mandatory | | | | | |
| 16 | | training course is completed; and | | | | | |
| 17 | (2) | Removed from their respective council, board, or | | | | | |
| 18 | | commission at the end of the regular legislative | | | | | |
| 19 | | session following the deadline to complete the | | | | | |
| 20 | | training course; provided that members shall not be | | | | | |
| 21 | | removed if they complete the mandatory training course | | | | | |

| 1 | or obtain the advice and consent of the senate to | | | | | |
|----|--|--|--|--|--|--|
| 2 | continue serving on their respective council, board, | | | | | |
| 3 | or commission by the end of the regular legislative | | | | | |
| 4 | session following their deadline to complete the | | | | | |
| 5 | training course. | | | | | |
| 6 | (b) The office of Hawaiian affairs and department of land | | | | | |
| 7 | and natural resources shall prepare an annual report of all | | | | | |
| 8 | council, board, and commission members who failed to meet the | | | | | |
| 9 | training requirement in this section as of September 21 of each | | | | | |
| 10 | year, which shall be made available for public inspection at the | | | | | |
| 11 | office of Hawaiian affairs and department of land and natural | | | | | |
| 12 | resources, and submitted to the governor and legislature no | | | | | |
| 13 | later than twenty days prior to the convening of each regular | | | | | |
| 14 | session of the legislature. | | | | | |
| 15 | $[\frac{b}{c}]$ (c) The office of Hawaiian affairs, at its own | | | | | |
| 16 | expense, shall establish, design, and administer a training | | | | | |
| 17 | course relating to native Hawaiian [and Hawaiian] traditional | | | | | |
| 18 | and customary rights, native Hawaiian [and Hawaiian] natural | | | | | |
| 19 | resource protection and access rights, and the public trust, | | | | | |
| 20 | including the State's trust responsibility. The training course | | | | | |
| 21 | shall include: | | | | | |

S.B. NO. 5.D. 2 H.D. 1

| 1 | (1) Historical information, explanations, and discussions |
|----|--|
| 2 | of key state laws, state constitutional provisions, |
| 3 | and court rulings that reaffirm and provide for the |
| 4 | protection of native Hawaiian [and Hawaiian] rights; |
| 5 | and |
| 6 | (2) A discussion of the importance of public trust |
| 7 | resources and various programs to native Hawaiian [and |
| 8 | Hawaiian] rights. |
| 9 | $[\frac{(e)}{(e)}]$ (d) The office of Hawaiian affairs, at its own |
| 10 | expense, shall develop the methods and prepare any materials |
| 11 | necessary to implement the training course, administer the |
| 12 | training course, and notify each council, board, and commission |
| 13 | identified in section 10-41(a) that [attendance in] completion |
| 14 | of a training course is mandatory. |
| 15 | $[\frac{d}{d}]$ (e) The office of Hawaiian affairs shall offer the |
| 16 | training course at least twice per year. The office of Hawaiian |
| 17 | affairs shall record the training courses and make the |
| 18 | recordings available to council, board, and commission members |
| 19 | identified in section 10-41(a) who have not yet satisfied the |
| 20 | training requirement in this section and who were unable to |

S.B. NO. 5.D. 2

| 1 | attend | the | training | course. | Viewing a | recording | of a | a training |
|---|--------|-----|----------|---------|-----------|-----------|------|------------|
| _ | | | ~~~~~~~ | ~~~~~ | , ~ | | | ~ ~~~~~~~ |

- 2 course shall satisfy the training requirement.
- 3 [(e)] <u>(f)</u> The governor shall provide to the office of
- 4 Hawaiian affairs the names of persons required to take the
- 5 training course pursuant to this part within thirty calendar
- 6 days of their initial appointment or reappointment by the
- 7 governor."
- 8 SECTION 3. Statutory material to be repealed is bracketed
- 9 and stricken. New statutory material is underscored.
- SECTION 4. This Act shall take effect on April 1, 2022.

APPROVED this

day of

, 2021

GOVERNOR OF THE STATE OF HAWAII

THE SENATE OF THE STATE OF HAWAI'I

Date: April 27, 2021 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate of the Thirty-First Legislature of the State of Hawai'i, Regular Session of 2021.

MUN-M .
President of the Senate

Clerk of the Senate

SB No. 1409, SD 2, HD 1, CD 1

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: April 27, 2021 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Thirty-First Legislature of the State of Hawaii, Regular Session of 2021.

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Scott K. Saiki Speaker House of Representatives

The Light

Brian L. Takeshita Chief Clerk

House of Representatives