JAN 2 4 2019

### A BILL FOR AN ACT

RELATING TO WAIANAE COAST COMPREHENSIVE HEALTH CENTER EMERGENCY ROOM.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the Waianae Coast
- 2 Comprehensive Health Center (Center) was established in 1972 to
- 3 provide primary care services for the federally designated and
- 4 medically underserved Waianae coast with operating funds granted
- 5 through the department of health and human services.
- 6 The legislature further finds that today, as was true from
- 7 its establishment, the Center continues to fulfill its mission
- 8 as a community-owned and community-operated nonprofit medical
- 9 facility serving an ever expanding Waianae coast community of
- 10 some fifty thousand residents. The Center serves thirty-seven
- 11 thousand patients annually through its main center in Waianae,
- 12 satellite clinics in Waianae and Nanakuli, school-based sites in
- 13 Waianae and Nanakuli, and satellite clinics in Kapolei, Ewa, and
- 14 Waipahu. The majority of patients served are Native Hawaiian
- 15 (forty-seven per cent), followed by Asian & Other Pacific
- 16 Islanders (twenty-eight per cent). Sixty-five per cent of

- 1 patients are at one hundred per cent of the federal poverty
- 2 level or below; seven per cent are uninsured; and fifty-eight
- 3 per cent are receiving coverage under QUEST, the State's
- 4 medicaid program.
- 5 The vision of the founders of the Center, to offer
- 6 comprehensive health services, has guided the development of the
- 7 services and activities of the Center's patient-centered health
- 8 care home. The Center achieves its mission by not only serving
- 9 patients who seek services, but also by incorporating the goal
- 10 of improving the overall health status of the community it
- 11 serves.
- 12 Emergency medical services, while not a core service
- 13 supported by department funding, was identified by the community
- 14 as a vital service for the Waianae coast. The Center began
- 15 offering emergency medical services on a limited basis in 1976
- 16 through private funding. From 1986, with assistance from the
- 17 legislature, the Center's emergency room has been able to be
- 18 open twenty-four hours per day on a year-round basis. Subsidy
- 19 funding from the legislature has supported the Center's
- 20 emergency room in operating between the hours of midnight to

eight a.m., along with providing laboratory and imaging 1 2 services. The Center's emergency room is one of the most heavily 3 4 utilized on Oahu, serving twelve thousand six hundred patients 5 through a total of 21,600 visits in 2017-2018. For the midnight 6 to eight a.m. period, there were 3,434 visits with fifty-nine 7 per cent being patients covered under medicaid and ninety-three 8 per cent being residents of the Waianae coast. The pathology 9 seen from midnight to eight a.m. averages one hundred seventy 10 with chest pain/congestive heart failure; three hundred twenty-11 five in respiratory distress; six hundred forty with severe 12 signs or symptoms; two hundred in trauma; fifteen in labor; and 13 ninety patients presenting mental illness/substance abuse 14 issues. 15 The Center's participation and role in the statewide 16 Emergency Medical System is substantial. With recognition by **17** the State as a trauma support facility, the Center serves as a 18 safety net for the residents of the Waianae coast. The Center 19 is connected to the State Emergency Management System, which 20 connects all Hawaii hospitals and the emergency medical services 21 The Center's emergency room is rated as a Type II

1 facility (out of three types) for Hospital Capability for 2 Readiness. The Center's emergency room is used by the Honolulu 3 police department and child protective services. The Honolulu 4 police department brings individuals in custody to the emergency 5 room for medical care. Child protective services uses the 6 emergency room for pre-placement physical exams when children 7 are removed from their parents or guardians. 8 As the primary medical provider on the Waianae coast, the 9 Center fills a major role in providing health services to the 10 community, which allows the State to focus its limited resources 11 in other areas. The twenty-four-hour emergency services 12 provided by the Center addresses the unique challenges of the 13 community that are presented by being on the most western point 14 of Oahu, such as isolation caused by road closures, natural 15 disasters, and traffic; in addition, the Center addresses more 16 universal health challenges, such as the need to stabilize **17** trauma victims and the need to stabilize patients to avoid 18 hospitalization. Increased homelessness, economic conditions, 19 and behavioral health conditions have also increased the demand **20** for emergency medical services on the Waianae coast, but this

- 1 increase in demand has not been matched by an increase in State
- 2 funding.
- 3 The Center's operating costs for the midnight to eight a.m.
- 4 period was \$5,280,842 in 2017-2018. However, the funding level
- 5 the legislature has provided to the Center since 1986 to the
- 6 present has remained at \$1,468,000. The difference between
- 7 current legislative support provided through the department of
- 8 health and the actual cost to operate services between midnight
- 9 to eight a.m. is \$3,812,842.
- 10 There are many factors that contribute to the inability of
- 11 the Center to support itself financially, such as:
- 12 (1) The emergency department services a low-income,
- uninsured, and underinsured population;
- 14 (2) The emergency department serves the large homeless
- population on the Waianae coast;
- 16 (3) The economic base of the community is not able to
- support medical services on a fee-for-service basis
- and must absorb the cost of uninsured and underinsured
- 19 patients;
- 20 (4) Due to the Center's status as a federally qualified
- 21 health center, the Center is not allowed the benefit

•		of hospical babea emergency departments to bill an
2		emergency room facility fee for emergency patients
3		covered under the federal Medicaid, Medicare, and Tri-
4	,	care programs. Patients under these federal programs
5		make up seventy per cent of the Center's base;
6	(5)	The State's uninsured funding is designed specifically
7		for uninsured primary care visits and does not cover
8		uninsured emergency room visits; and
9	(6)	Other rural communities receive a large state subsidy
10		for emergency services through the state hospital
11		system, however, the Center does not get proportionate
12		support.
13	The legislature recognizes that a dependable, multi-year	
14	financial commitment by the State in supporting emergency	
15	medical services at the Center is the most effective way to	
16	ensure that residents throughout the Waianae coast receive	
17	appropriate medical care and that the community is served during	
18	a disaster. The legislature further recognizes that failure to	
19	increase funding to the Center to bring funding levels in line	
20	with increased demands for services may result in the Center	

- 1 having to reduce hours of vital services to the Waianae coast
- 2 community.
- 3 The purpose of this Act is to assist the Center in
- 4 continuing twenty-four-hour year-round emergency room services
- 5 to residents of the Waianae coast to ensure emergency medical
- 6 and disaster-related response services are available for the
- 7 fifty thousand residents of the Waianae coast.
- 8 SECTION 2. There is appropriated out of the general
- 9 revenues of the State of Hawaii the sum of \$800,000 or so much
- 10 thereof as may be necessary for fiscal year 2019-2020 and the
- 11 same sum or so much thereof as may be necessary for fiscal year
- 12 2020-2021 to the Waianae Coast Comprehensive Health Center for
- 13 operation of its twenty-four-hour emergency room.
- 14 The sums appropriated shall be expended by the department
- 15 of health for the purposes of this Act.

16 SECTION 3. This Act shall take effect on July 1, 2019.

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INTRODUCED BY:

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#### Report Title:

Waianae Coast Comprehensive Health Center; Appropriation

### Description:

Appropriates funds to the Waianae Coast Comprehensive Health Center for operation of its twenty-four-hour emergency room.

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