DAVID Y. IGE GOVERNOR OF HAWAII





SUZANNE D. CASE CHAIRPERSON BOARD OF LAND AND NATURAL RESOURCES COMMISSION ON WATER RESOURCE MANAGEMENT

> ROBERT K. MASUDA FIRST DEPUTY

M. KALEO MANUEL DEPUTY DIRECTOR - WATER

AQUATIC RESOURCES BOATING AND OCEAN RECREATION BUREAU OF CONVEY ANCES COMMISSION ON WATER RESOURCE MANAGEMENT CONSERVATION AND RESOURCES ENFORCEMENT ENGINEERING FORESTRY AND WILDLIFE HISTORIC PRESERVATION KAHOOLAWE ISLAND RESERVE COMMISSION LAND STATE PARKS

#### STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES

POST OFFICE BOX 621 HONOLULU, HAWAII 96809

Testimony of SUZANNE D. CASE Chairperson

Before the Senate Committee on WAYS AND MEANS

Thursday, February 28, 2019 10:30 AM State Capitol, Conference Room 211

#### In consideration of SENATE BILL 924, SENATE DRAFT 1 RELATING TO THE DEPARTMENT OF LAND AND NATURAL RESOURCES

Senate Bill 924, Senate Draft 1 proposes to appropriate funds for the Fiscal Biennium 2019-2021 operating budget for the State Executive Branch programs of the Department of Land and Natural Resources (Department). **The Department supports this measure with amendments.** 

The Department respectfully requests that this measure be amended to include the following program IDs base budgets with adjustments (budget requests):

# LNR 101 Public Lands Management

To ensure the effective and efficient use of miscellaneous public lands not otherwise set aside to other agencies, in ways that fulfill the public trust obligations and promote the sustained social, environmental and economic well-being of Hawaii's people.

To protect and conserve Conservation District lands and beaches within the State of Hawaii for the benefit of present and future generations, through regulation of uses of public and private lands in the Conservation District.

- Add 1 temporary Climate Change Coordinator position and general funds from Act 32, Session Laws of Hawaii 2017 (\$205,000/\$205,000 A).
- Increase special fund ceiling for Land Legacy Conservation Fund for acquisition of resource value land (\$2,364,905/\$2,364,905 B).
- <u>Governor's Message 6:</u> Increase special fund ceiling for Special Land and Development Fund for utilization of public lands for income generation (\$3,000,000/\$3,000,000 B).

Prog		MOF	FY 20					
ID/Org	Description		FTE (P)	FTE (T)	\$ Amount	FTE (P)	FTE (T)	\$ Amount
101/EA	General	Α	-	-	-	-	-	-
101/EA	Special	В	56.00	-	21,639,761	56.00	-	21,655,066
	Total - Base Budget		56.00	-	21,639,761	56.00	-	21,655,066
101/EA	Add position and funds for Climate Change Coordinator (Salary: \$65,000; Others: \$40,000) from Act 32, SLH 2017 and additional funds for other operating expenses (planning: \$100,000)	A	-	1.00	205,000	-	1.00	205,000
101/EA	Special Fund ceiling increase for the Legacy Land Conservation Program	В	-	-	2,364,905	-	-	2,364,905
101/EA	Special Fund ceiling increase (Governor's Message)	В	-	-	3,000,000	-	-	3,000,000
	Total - Adjustments		-	1.00	5,569,905	-	1.00	5,569,905
101/EA 101/EA	General Special		- 56.00	1.00	205,000 27,004,666	- 56.00	1.00	205,000 27,019,971
Total	- Base Budget + Adjustments		56.00	1.00	27,209,666	56.00	1.00	27,224,971

## LNR 111 Bureau of Conveyances

To serve and protect the public by providing for an accurate, timely, and permanent system of recording, maintaining, and preserving land title recordings and related documents and maps for all land transfers in the State of Hawaii.

- Increase special fund ceiling for Bureau of Conveyances Special Fund for digitization and image enhancement of recorded documents (\$750,000/\$750,000 B).
- Increase special fund ceiling for Bureau of Conveyances Special Fund for restoration and preservation of cultural resources (FY 21: \$500,000 B).
- Special Fund ceiling increase for fringe benefit adjustment (\$80,939/\$80,939 B).

Prog	<b>-</b>			FY 20			FY 21	
ID/Org	Description	MOF	FTE (P)	FTE (T)	\$ Amount	FTE (P)	FTE (T)	\$ Amount
111/BA	Special	В	58.00	3.00	6,724,377	58.00	3.00	6,737,257
	Total - Base Budget		58.00	3.00	6,724,377	58.00	3.00	6,737,257
111/BA	Special Fund ceiling increase to continue the digitization and image enhancement of recorded documents to preserve them and to provide secure accessibility for internal users and the public to those images.	В	-	-	750,000	-	-	750,000

Prog				FY 20			FY 21	
ID/Org	Description	MOF	FTE (P)	FTE (T)	\$ Amount	FTE (P)	FTE (T)	\$ Amount
111/BA	Special Fund ceiling increase for partial restoration/preservation of books, management system for map collection and technology improvements to better serve the public in the Public Reference Room	В	-	-	-	-	-	500,000
111/BA	Special Fund ceiling increase for fringe benefit adjustment	В	-	-	80,939	-	-	80,939
	Total - Adjustments		-	-	830,939	-	-	1,330,939
111/BA	Special	В	58.00	3.00	7,555,316	58.00	3.00	8,068,196
Total	- Base Budget + Adjustments		58.00	3.00	7,555,316	58.00	3.00	8,068,196

#### LNR 402 Native Resources and Fire Protection Program

To manage and protect watersheds, native ecosystems, and cultural resources, and to provide outdoor recreation and sustainable forest product opportunities, while facilitating partnerships, community involvement and education.

- Transfer-out 1 Accountant position and funds to LNR 906 ( -\$95,117 / -\$95,117 N ).
- Reduce Other Operating Expenditures to fund the change in means of financing from Other Federal Funds to General Funds of 1 permanent position and 2 temporary positions (-\$161,317 / -\$161,317 A).
- Change the means of financing for 1 permanent position and 2 temporary positions from Other Federal Funds to General Funds (-\$258,107/-\$258,107 P; \$161,317/\$161,317 A).
- Add 10 permanent positions and general funds for the implementation of the Hawaii Interagency Biosecurity Plan (\$394,110/\$615,852 A).
- Add general funds for fire and emergency response (\$300,000/\$300,000 A).
- Add general funds for Rapid Ohia Death (ROD) response (\$500,000/\$500,000 A).
- Add general funds for Hawaii Invasive Species Council (HISC) per Hawaii Interagency Biosecurity Plan (\$1,000,000/\$1,000,000 A).
- Federal Fund ceiling adjustment based on anticipated federal fund awards (\$500,000/\$500,000 P).
- Full year funding for Forester IV position (\$26,478/\$26,478 A).

Prog				FY 20			FY 21	
ID/Org	Description	MOF	FTE (P)	FTE (T)	\$ Amount	FTE (P)	FTE (T)	\$ Amount
402/DA	General	Α	51.50	-	14,452,978	51.50	-	14,462,523
402/DA	Federal Funds	Ν	15.00	3.00	1,894,520	15.00	3.00	1,894,520
402/DB	Other Federal Funds	Р	3.50	3.00	1,300,000	3.50	3.00	1,300,000
402/DA	Trust	Т	-	1.00	191,384	-	1.00	191,384
402/DB	Inter-departmental Transfer	U	-	7.00	1,686,056	-	7.00	1,686,056
	Total - Base Budget		70.00	14.00	19,524,938	70.00	14.00	19,534,483
402/DA	Transfer-out Accountant IV, Position #110303, from LNR 402 to LNR 906 (Salary: \$59,448, Fringe: \$35,669)	N	(1.00)	-	(95,117)	(1.00)	-	(95,117)
402/DA	Reduce Other Operating Expenditures to fund the change MOF from P to A to primarily reflect the duties of the following positions: Planner V, #122002(T) (\$53,364) Wildlife Biologist V, #122264(T) (\$51,055) Forestry and Wildlife Technician IV, #46948 (P) FTE .50 (\$23,466) Forester V #118212(P) FTE .50 (\$33,432)	A	-	-	(161,317)	-	-	(161,317)
402/DB	Change MOF from P to A to primarily reflect the duties of the following positions: Planner V, #122002(T) (\$53,364) Wildlife Biologist V, #122264(T) (\$51,055) Forestry and Wildlife Technician IV, #46948(P) FTE .50 (\$23,466) Forester V #118212(P) FTE .50 (\$33,432) Fringe: \$96,784	Ρ	(1.00)	(2.00)	(258,107)	(1.00)	(2.00)	(258,107)
402/DA	Change MOF from P to A to primarily reflect the duties of the following positions: Planner V, #122002(T) (\$53,364) Wildlife Biologist V, #122264(T) (\$51,055) Forestry and Wildlife Technician IV, #46948(P) FTE .50 (\$23,466) Forester V #118212(P) FTE .50 (\$33,432) Funding coming from Other Operating Expenditures Adjustment	A	1.00	2.00	161,317	1.00	2.00	161,317

Prog	Description	MOF		FY 20		FY 21		
ID/Org	Description	MOF	FTE (P)	FTE (T)	\$ Amount	FTE (P)	FTE (T)	\$ Amount
402/DA	Add ten (10) permanent positions and funds to remove invasive species in the forests, per Hawaii's Interagency Biosecurity Plan: (2) Natural Area Reserves Specialist IV, SR22, Kauai; (4) Forestry and Wildlife Technician IV, SR13, Maui (2) and Hawaii; (2) Forestry and Wildlife Worker II, BC05, for Maui and Oahu, Forester V, SR24 for Admin, Forester V, SR24 for Oahu and \$172,368 for Other Operating Expenses	A	10.00	-	394,110	10.00	-	615,852
402/DA	Add funds for fire and emergency response. Overtime - \$ 300,000; Operating - \$500,000	A	-	-	300,000	-	-	300,000
402/DA	Add funds for Rapid Ohia Death (ROD) response	Α	-	-	500,000	-	-	500,000
402/DA	Add funds for the Hawaii Invasive Species Council (HISC) per Hawaii's Interagency Biosecurity Plan	A			1,000,000			1,000,000
402/DA	Full year fuding for Forester IV position	A	-	-	26,478	-	-	26,478
402/DB	Federal Fund Ceiling Adjustment	Р	-	-	500,000	-	-	500,000
	Total - Adjustments		9.00	-	2,367,364	9.00	-	2,589,106
402/DA	General	Α	62.50	2.00	16,673,566	62.50	2.00	16,904,853
402/DA	Federal Funds	N	14.00	3.00	1,799,403	14.00	3.00	1,799,403
402/DB	Other Federal Funds	Р	2.50	1.00	1,541,893	2.50	1.00	1,541,893
402/DA	Trust	Т	-	1.00	191,384	-	1.00	191,384
402/DB	Inter-departmental Transfer	U	-	7.00	1,686,056	-	7.00	1,686,056
Total	- Base Budget + Adjustments		79.00	14.00	21,892,302	79.00	14.00	22,123,589

## LNR 806 Parks Administration and Operation

To manage, maintain and enhance state park operations and infrastructure and programs for the public by providing statewide administrative and interpretive services, formulating overall policies and plans, and determining current and future needs for state parks and Land Water Conservation Fund supported activities. To provide public safety and quality to recreational and cultural park experience while minimizing potential impacts to natural and cultural resources when developing and operating state parks.

- Transfer-out 1 Accountant position and funds to LNR 906 (-\$36,468 / -\$36,468 A).
- Federal Fund ceiling adjustment based on anticipated federal fund awards (-\$218,456 / -\$1,218,456 P).
- Add general funds for 4 current county lifeguard services contracts (\$1,546,456/\$1,546,456 A).
- Special Fund ceiling increase for fringe benefit adjustment (\$120,160/\$120,160 B).

Prog	Description		FY 20			FY 21		
ID/Org		MOF	FTE (P)	FTE (T)	\$ Amount	FTE (P)	FTE (T)	\$ Amount
806/FA	General	Α	87.00	-	6,132,562	87.00	-	6,144,202
806/FI	Special	В	48.00	-	10,236,778	48.00	-	10,247,098
806/FA	Other Federal Funds	Р	-	-	1,218,456	-	-	1,218,456
	Total - Base Budget		135.00	-	17,587,796	135.00	-	17,609,756
806/FA	Transfer-out Accountant III, Position #12969, from LNR 806 to LNR 906	A	(1.00)	-	(36,468)	(1.00)	-	(36,468)
806/FA	Add funds for four (4) current county lifeguard services contract and one (1) new county lifeguard service contract	A	-	-	1,546,456	-	-	1,546,456
806/FA	Federal Fund Ceiling Adjustment	Р	-	-	(218,456)	-	-	(1,218,456)
806/FI	Special Fund ceiling increase for fringe benefit adjustment	В	-	-	120,160	-	-	120,160
	Total - Adjustments		(1.00)	-	1,411,692	(1.00)	-	411,692
806/FA	General	A	86.00	-	7,642,550	86.00	-	7,654,190
806/FI	Special	В	48.00	-	10,356,938	48.00	-	10,367,258
806/FI	Other Federal Funds		-	-	1,000,000	-	-	-
Tota	I - Base Budget +Adjustments		134.00	-	18,999,488	134.00	-	18,021,448

# LNR 906 LNR – Natural Physical Environment

To enhance the effectiveness and efficiency of the Department by formulating policies, directing and coordinating operations. Fiscal management, information technology. Communication and personnel, and providing other core administrative support services.

The Kaho'olawe Island Reserve Commission (KIRC) manages Kaho'olawe, its surrounding waters, and its resources, in trust for the general public and for a future Native Hawaiian sovereign entity. The KIRC is placed administratively under the Department.

The Aha Moku Executive Committee, through its Executive Director, helps to identify indigenous practices for natural resource management, fosters understanding and practical use of native Hawaiian resource knowledge, methodology and expertise, and sustains the State's marine, land, cultural, agricultural, and natural resources through providing community education and fostering cultural awareness on the benefits of the Aha Moku system.

- Transfer-in 3.25 FTE Accountant positions from various programs (\$148,665/\$148,665 A).
- Transfer-in 1.75 FTE Accountant positions from various programs (\$156,044/\$156,044 N).
- Transfer-in 2.00 FTE Accountant positions from LNR 801 (\$168,269/\$168,269 B).
- Federal Fund ceiling adjustment based on anticipated federal fund awards (\$21,000/\$21,000 N).
- Full year funding for two (2) Accountant IV positions (\$52,956/\$52,956 A).
- Add general funds for Aha Moku Advisory Committee (\$22,000/\$22,000 A).
- Change the means of financing for Aha Moku Executive Director from Trust Funds to General Funds (-\$152,871 / -\$152,871 T; \$78,000 / \$78,000 A).
- Add 1 temporary position and general funds for Kaho'olawe Island Reserve Commission (\$153,000/\$153,000 A).
- Special Fund ceiling increase for fringe benefit adjustment (\$169,320/\$169,320 B).

Prog			FY 20			FY 21		
ID/Org	Description	MOF	FTE (P)	FTE (T)	\$ Amount	FTE (P)	FTE (T)	\$ Amount
906/AA	General	Α	37.00	15.00	3,903,731	37.00	15.00	3,913,671
906/AA	Special	В	17.00	1.00	2,137,357	17.00	1.00	2,142,359
906/AA	Federal Funds	Ν	-	-	135,139	-	-	135,139
906/AA	Trust	Т	1.00	-	154,148	1.00	-	154,148
	Total - Base Budget		55.00	16.00	6,330,375	55.00	16.00	6,345,317
906/AA	Transfer-in Accountant positions from various programs to LNR 906: #120594 (FTE .25), Accountant IV from LNR 401 (Salary: 12,693) #52375 (FTE 1.00), Accountant IV from LNR 405 (Salary: \$46,140) #118265 (FTE 1.00), Accountant IV from LNR 407 (Salary \$53,364) #12969 (FTE 1.00), Accountant III from LNR 806 (Salary \$36,468)	A	3.25	-	148,665	3.25	-	148,665
906/AA	Transfer-in Accountant positions from various programs to LNR 906: #120594 (FTE .75), Accountant IV from LNR 401 (Salary: \$38,079, Fringe: \$22,848) #110303 (FTE1.00), Accountant IV from LNR 402 (Salary: \$59,448, Fringe: \$35,669)	N	1.75	-	156,044	1.75	-	156,044
906/AA	Transfer-in two (2) Accountant positions from LNR 801 to LNR 906: #46758, Accountant IV (Salary: \$57,168; Fringe: \$34,301) #50939, Accountant III (Salary: \$48,000, Fringe: \$28,800)	В	2.00	-	168,269	2.00	-	168,269
906/AA	Federal Fund Ceiling Adjustment	N	-	-	21,000	-	-	21,000
906/AA	Full year funding for two (2) Accountant IV positions	A	-	-	52,956	-	-	52,956
906/AA	Reinstate funding for the Aha Moku Advisory Committee	Α	-	-	22,000	-	-	22,000
906/AA	Change MOF from Trust Funds to General Funds for Position #120897, Executive Director Aha Moku (Salary: \$78,000; Fringe: \$74,871)	Т	(1.00)	-	(152,871)	(1.00)	-	(152,871)

Prog			FY 20				FY 21	
ID/Org	Description	MOF	FTE (P)	FTE (T)	\$ Amount	FTE (P)	FTE (T)	\$ Amount
906/AA	Change MOF from Trust Funds to General Funds for Position #120897, Executive Director Aha Moku (Salary: \$78,000)	A	1.00	-	78,000	1.00	-	78,000
906/AA	Add position and funds for the Cultural Resource Project Coordinator (\$53,000) and other operating expenditures (\$100,000) from Act 140, SLH 2018	A	-	1.00	153,000	-	1.00	153,000
906/AA	Special Fund ceiling increase for fringe benefit adjustment	В	-	-	169,320	-	-	169,320
	Total - Adjustments		7.00	1.00	816,383	7.00	1.00	816,383
906/AA	General	Α	41.25	16.00	4,358,352	41.25	16.00	4,368,292
906/AA	Special	В	19.00	1.00	2,474,946	19.00	1.00	2,479,948
906/AA	Federal Funds	Ν	1.75	-	312,183	1.75	-	312,183
906/AA	Trust	Т	-	-	1,277	-	-	1,277
Total	- Base Budget + Adjustments		62.00	17.00	7,146,758	62.00	17.00	7,161,700

Thank you for the opportunity to comment on this measure.

COMMISSION MEMBERS

MICHELE MCLEAN, AICP Chairperson JOSHUA KAAKUA, Ed.D Vice-Chair

C. KALIKO BAKER, PhD. SUZANNE CASE JONATHAN CHING, D.ARCH HÕKŪLANI HOLT. CARMEN HULU LINDSEY

> Michael K. Nāhoʻopiʻi Executive Director

KŪKULU KE EA A KANALOA KAHOʻOLAWE ISLAND RESERVE COMMISSION 811 Kolu Street, Suite 201, Wailuku, HI 96793

> Testimony of MICHAEL K. NĂHO`OPI`I Executive Director

Telephone (808) 243-5020 Fax (808) 243-5885 Website: http://kahoolawe.hawaii.gov

Before the Senate Committee on

WAYS & MEANS

Thursday, February 28, 2019 10:30 AM State Capitol, Conference Room 211

# In consideration of SENATE BILL 924 SENATE DRAFT 1 RELATING TO THE DEPARTMENT OF LAND AND NATURAL RESOURCES

Senate Bill 924 SD1 appropriates funds for operating expenses of the Department of Land and Natural Resources (DLNR). The Kaho`olawe Island Reserve Commission (KIRC) strongly supports this measure.

This measure includes funding for KIRC position) and in operating expenses appropriated by Act 140, SLH 2018 to continue for fiscal years 2019-2020 and 2020-2021in Section 2, Item 5 of the measure. The KIRC portion of Item 5 is 1.0 FTE (\$53,000) for Cultural Resource Project Coordinator and \$100,000 in operating expenses in LNR906 for fiscal years 2019-2020 and 2020-2021.

The KIRC critically needs the continuation of this position and funds in the upcoming biennium to support volunteers, contractors and KIRC staff while on Kaho`olawe. This includes housing, on-island transportation, repair and maintenance of our buildings and infrastructure and safety equipment and supplies. Additionally, the funds are necessary to support the operations, repair and maintenance of the KIRC's landing craft, which is the primary means of transporting people, supplies and equipment to Kaho`olawe.

Due to the vacancy of the KIRC Cultural Resource Project Coordinator position in 2016, the KIRC was not able to include this position with those authorized in Act 49, SLH 2017. This position is necessary to review and coordinate the various request to use the Kaho`olawe Island Reserve for Native Hawaiian cultural practices; conduct regular surveys and archaeological preservation of the island's 612 archaeological sites and 2,063 features; and to oversee the KIRC's Kaho`olawe Island Burial Council and island-wide National Historical Register status.



Funding for the Cultural Resource Project Coordinator position has been recently released in October 2018 and authorization to fill granted in December 2018. The KIRC is currently screening applicants and intends to immediately fill the position.

<u>SB-924-SD-1</u> Submitted on: 2/26/2019 3:45:11 PM Testimony for WAM on 2/28/2019 10:30:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Franny Kinslow Brewer	Testifying for Big Island Invasive Species Committee	Support	No

Comments:



The Nature Conservancy Hawai'i Program 923 Nu'uanu Avenue Honolulu, HI 96817 Tel(808) 537-4508 Fax(808) 545-2019 nature.org/hawaii

#### Testimony of The Nature Conservancy of Hawai'i Supporting SB 924 SD1 and SB 1490 SD1 Relating to the Dept. of Land & Natural Resources Senate Committee on Ways and Means Thursday, February 28, 2019, 10:30AM, Room 211

The Nature Conservancy of Hawai'i is a non-profit organization dedicated to the preservation of the lands and waters upon which all life depends. The Conservancy has helped protect more than 200,000 acres of natural lands in Hawai'i and Palmyra Atoll. We manage 40,000 acres in 13 nature preserves and work in over 30 coastal communities to help protect the near-shore reefs, waters and fisheries of the main Hawaiian Islands. We forge partnership with government, private parties and communities to protect forests and coral reefs for their ecological values and the many benefits they provide to people.

The Nature Conservancy supports the Department of Land and Natural Resources' operational and capital budget requests for:



WATERSHED MANAGEMENT (LNR172, 402, 407): Base general funding for forest management programs, plus \$5.583m in FY20 and \$4.992m FY21 in CIP funds for animal management fencing that provides long-term protection for watershed forests statewide.

**INVASIVE SPECIES (LNR402):** Base general funding, plus an additional \$1,000,000/year to the Hawai'i Invasive Species Council and 10 additional departmental positions to address pest threats to Hawai'i's economy, environment and quality of life, and an additional \$800,000/yr. to address the critical threat of Rapid 'Ōhi'a Death.

**LEGACY LAND PROTECTION (LNR101):** Requested spending ceiling increase of \$2,364,905 to help protect priority coastal, agricultural, historic, cultural, forest, and recreational resources.

AQUATIC RESOURCES (LNR153, 401, 805): Base general funding and staff support to address the health and productivity of Hawai'i's marine resources, including an aquatic resources program manager and three aquatic biologist positions.

**CONSERVATION ENFORCEMENT (LNR405):** Funding for the Division of Conservation and Resources Enforcement to convert temporary positions to permanent to operate the successful community fisheries enforcement units on four islands.

These budget items contribute to the resilience, sustainability and continued health of our islands' environment, economy, and quality of life. Thank you for appreciating the critical importance of protecting our limited and exhaustible natural resources so that they will continue to support us with fresh water, productive fisheries and farmlands, cultural treasures, and a healthy lifestyle.