SB530

Measure Title: RELATING TO THE GENERAL EXCISE TAX.

Report Title: Taxation; Excise Tax; Large Cigars

Description: Amends the excise tax rate on large cigars.

Companion: Exempts gross receipts from the sale of mobility

enhancing equipment, prosthetic devices, and prescription drugs sold pursuant to a doctor's

prescription from the general excise tax. Amends the definition of "prosthetic device" to include devices

worn on the body.

Package: None

Current CPH, WAM

Referral:

Introducer(s): BAKER, S. CHANG, GABBARD, INOUYE, KEITH-

AGARAN, K. RHOADS, RUDERMAN, Fevella, Moriwaki,

Wakai

DAMIEN A. ELEFANTE DEPUTY DIRECTOR



STATE OF HAWAII DEPARTMENT OF TAXATION

830 PUNCHBOWL STREET, ROOM 221 HONOLULU, HAWAII 96813

http://tax.hawaii.gov/
Phone: (808) 587-1540 / Fax: (808) 587-1560
Email: Tax.Directors.Office@hawaii.gov

To: The Honorable Rosalyn H. Baker, Chair

and Members of the Senate Committee on Commerce, Consumer Protection, and

Health

Date: Wednesday, January 30, 2019

Time: 9:00 A.M.

Place: Conference Room 229, State Capitol

From: Linda Chu Takayama, Director

Department of Taxation

Re: S.B. 530, Relating to the General Excise Tax

The Department of Taxation (Department) offers the following comments on S.B. 530 for the Committee's consideration.

S.B. 530 amends the general excise tax exemption for amounts received by hospitals, medical practitioners, etc., for the sale of prescription drugs and prosthetic devices to individuals under Hawaii Revised Statutes section 237-24.3(6). This measure expands the exemption by providing an exemption specifically for prescription drugs sold pursuant to a doctor's prescription, prosthetic devices, mobility enhancing equipment sold by prescription, and repair and replacement parts for any such devices or equipment. This measure clarifies the exemption by providing new or updated definitions for the terms "mobility enhancing equipment," "prescription," and "prosthetic device." This bill is effective upon its approval and applies to taxable years beginning after December 31, 2019.

The Department notes that it is able to administer the changes in this measure with its current effective date. Thank you for the opportunity to provide comments.

LEGISLATIVE TAX BILL SERVICE

TAX FOUNDATION OF HAWAII

126 Queen Street, Suite 304

Honolulu, Hawaii 96813 Tel. 536-4587

SUBJECT: GENERAL EXCISE, Exempt mobility enhancing and durable medical equipment

BILL NUMBER: SB 530

INTRODUCED BY: BAKER, S. CHANG, GABBARD, INOUYE, KEITH-AGARAN, K. RHOADS, RUDERMAN, Fevella, Moriwaki, Wakai

EXECUTIVE SUMMARY: Expands the current exemption for prescription drugs and prosthetic devices to include more items specific to health care. The expanded list of items appears to be consistent with the policy justification for the original exemption. In addition, some of the changes in this bill would rectify an anomaly that exists under current law.

SYNOPSIS: Modifies the current exemption for prescription drugs and prosthetic devices in HRS §237-24.3(6), so as to exempt gross proceeds from the sales of the following for human use: (A) Prescription drugs sold pursuant to a doctor's prescription; (B) Prosthetic devices; (C) Mobility enhancing equipment sold by prescription; and (D) Repair and replacement parts for any of the foregoing exempt devices and equipment.

Defines "prescription" as an order, formula, or recipe issued in any form of oral, written, electronic, or other means of transmission by a duly licensed practitioner authorized by the laws of this State.

Defines "mobility enhancing equipment" as equipment, including repair and replacement parts, other than durable medical equipment, that: (A) Is primarily and customarily used to provide or increase the ability to move from one place to another and which is appropriate for use either at home or in a motor vehicle; (B) Is not generally used by persons with normal mobility; and (C) Does not include any motor vehicle or equipment on a motor vehicle normally provided by a motor vehicle manufacturer.

Redefines "prosthetic device" as a replacement, corrective, or supportive device including repair and replacement parts for same worn on or in the body in order to: (A) Artificially replace a missing portion of the body; (B) Prevent or correct a physical deformity or malfunction; or (C) Support a weak or deformed portion of the body; provided that "prosthetic device" shall not mean any ophthalmic, dental, or ocular device or appliance, instrument, apparatus, or contrivance. Examples of prosthetic devices are hearing aids and artificial limbs.

EFFECTIVE DATE: This Act, upon its approval, shall apply to taxable years beginning after December 31, 2019.

STAFF COMMENTS: Under the Hawaii GET law as it now exists, prescription drugs and prosthetic devices (including replacement parts) are exempt when received by a hospital, medical clinic, health care facility, pharmacy, or licensed health care practitioner for selling the drugs or

Re: SB 530 Page 2

devices to an individual. The Department of Taxation has carefully interpreted this exemption in Tax Information Release 86-4.

Under TIR 86-4, the following medical devices do not qualify for exemption: bandages, thermometers, hypodermic needles, diaphragm syringes, gauze, orthopedic support, inhalation extender devices, food products/supplements, dietary supplements, prophylactics, contact lens preparations, wheelchairs, crutches, canes, quad canes, and walkers. The expanded definitions in the bill would make a good portion of the above exempt, and appear to be consistent with the policy justification for the original exemption.

The bill proposes to expand the exemption without regard to who is selling the articles. This may help to correct an anomaly that now exists in the law. Compare the following situations:

Drug manufacturer M sells a drug to retail pharmacy R who sells it to patient P. The sale from R to P is exempt and the sale from M to R is a wholesale sale taxed at 0.5%. Total tax: 5%.

Drug manufacturer M sells a drug to GET-exempt hospital H who sells it to patient P. The sale from H to P is exempt because H is a tax-exempt organization. The sale from M to H does not qualify as a wholesale sale because an exempt organization is not a "licensed seller" and the exemption doesn't apply because the sale is not to a patient. The sale is a retail sale taxed at 4%. Total tax: 4%.

Businesses providing similar, if not identical, goods or services should be treated equally as the tax is on the business and not on the customer. The law now discriminates against tax-exempt hospitals, infirmaries, and sanitaria (HRS §237-23(a)(6)).

Digested 1/25/2019



O'ahu County Committee on Legislative Priorities (OCCLP)

COMMITTEE ON COMMERCE, CONSUMER PROTECTION, AND HEALTH
Senator Roselyn H. Baker, Chair
Senator Stanley Change, Vice Chair

DATE: Wednesday, January 30, 2019 TIME: 9:00 a.m. PLACE: Conference Room 229 State Capitol

RE: SB 530 Relating to General Excise Tax

Aloha mai kakou Members of the Senate Committee on Commerce, Consumer Protection, and Health:

The O'ahu County Committee on Legislative Priorities (OCCLP) of the Democratic Party of Hawai'i (DPH) hereby submits its testimony in **SUPPORT of SB 530 relating to the General Excise Tax.**

SB 530 exempts gross receipts from the sale of mobility enhancing equipment, prosthetic devices, and prescription drugs sold pursuant to a doctor's prescription from the general excise tax. SB 530 amends the definition of "prosthetic device" to include devices worn on the body. '

We must take a number of proactive steps so that all people – regardless of location, income or history – have the opportunity to live full, healthy lives. Democrats will fight for increased investments and coordination in public health to better address emerging threats as well as persistent needs across our State. Health equity among the communities remain elusive – higher income is strongly associated with longer life expectancy and the gap in life expectancy between the richest and poorest people is increasing. We continue to see unacceptable differences in health outcomes by race, ethnicity, and sexual orientation. A growing body of research demonstrates the link between social factors – such as poverty, unemployment, experience of discrimination, and housing instability – and poor health. DPH will continue to pursue polices addressing these social factors and empowering communities to respond to their most pressing health needs. *Democratic Party of Hawai`i Platform (2018), p. 13, In. 6-15.*

For the foregoing reasons, OCCLP supports SB 530 and urges its passage out of the Committee on Commerce, Consumer Protection and Health.

Mahalo nui loa Me ka `oia`i`o

/s/ *Melodie Aduja* Melodie Aduja

Chair, O`ahu County Committee on Legislative Priorities of the Democratic Party of Hawai`i

Ph. (808) 258-8889

Email: legislativepriorities@gmail.com

SB-530

Submitted on: 1/28/2019 8:39:50 PM

Testimony for CPH on 1/30/2019 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
GARY SIMON	Testifying for Policy Advisory Board for Elder Affairs (PABEA)	Support	Yes

Comments:

Dear Chair Baker, Vice Chair Chang, and honorable members of the Senate Committee on Commerce, Consumer Protection, and Health,

I am Gary Simon, Chairperson of the Policy Advisory Board for Elder Affairs (PABEA), which is an appointed board tasked with advising the Executive Office on Aging (EOA).

I am offering testimony as an individual who has worked in healthcare for over thirty years, and I am offering testimony on behalf of PABEA.

My testimony does not represent the views of the EOA but of PABEA.

On behalf of PABEA, I urge you to amend SB 530 to include the sale of hearing aids in the exemption from general excise tax.

This amendment will benefit our State's deaf or hearing-impaired residents who are living on limited incomes.

Thank you for seriously considering our proposed amendment.

Gary Simon, Chairperson, Policy Advisory Board for Elder Affairs (PABEA)

PETER L. FRITZ

Telephone (Sprint Relay): (808) 568-0077 E-mail: plflegis@fritzhq.com

THE SENATE THE THIRTIETH LEGISLATURE REGULAR SESSION OF 2019

COMMITTEE ON CONSUMER PROTECTION AND HEALTH Testimony on S.B. 530

Hearing: January 30, 2019

Relating To The General Excise Tax

Chair Baker, Vice Chair Chang and members of the Committee. My name is Peter Fritz. I am an individual with a hearing disability and a tax attorney. I am testifying today in **support** of S.B. 530.

This bill would amend Hawaii's General Excise Tax law ("GET") to exempt gross receipts from the sale of mobility enhancing equipment and certain prosthetic devices that are worn on the body such as hearing aids.

Presently, a seller often visibly passes on the GET to the consumer which increases the cost of the item. By exempting these items, this bill will benefit Hawaii's kupuna who may have a fixed income and the disabled. Most states provide exemptions for medical devices such as hearing aids and mobility enhancing equipment which are often necessities for daily living.

This bill adds a definition for mobility enhancing equipment. including repair and replacement parts, that is primarily and customarily used to provide or increase the ability to move from one place to another and is not generally used by persons with normal mobility. Some examples of mobility enhancing equipment are wheelchairs, canes, crutches, chair lifts, shower stools, and walkers.

For many people, these items are necessities for daily living and the additional expense when the GET is added to a purchase makes it harder to pay for these necessary devices.

I respectfully ask for your support of this bill.

Peter L. Fr**i**tt

Respectfully submitted,

<u>SB-530</u> Submitted on: 1/29/2019 2:04:26 AM

Testimony for CPH on 1/30/2019 9:00:00 AM

Submitted By	Organization	Testifier Position	Present at Hearing
Randy Gonce	Individual	Support	No

Comments: