DAVID Y. IGE GOVERNOR OF HAWAII



BRUCE S. ANDERSON, PHD

### STATE OF HAWAII DEPARTMENT OF HEALTH

P. O. Box 3378 Honolulu, HI 96801-3378 doh.testimony@doh.hawaii.gov

#### WRITTETN ONLY



## Testimony COMMENTING on S.B.3091 RELATING TO EMERGECY MEDICAL SERVICES

# REPRESENTATIVE/SENATOR ROSALYN H. BAKER, CHAIR HOUSE/SENATE COMMITTEE ON COMMERCE, CONSUMER PROTECTION, AND HEALTH

Hearing Date: February 19, 2020 Room Number: 229

- 1 **Fiscal Implications:** None for Department of Health.
- 2 **Department Testimony:** The Department of Health (DOH) supports the intent of S.B.3091 and
- 3 offers comments.
- 4 DOH recommends the only training requirement for Emergency Medical Technician Basic
- 5 (EMT-B) licensure be a valid and current National Registry of Emergency Medical Technicians
- 6 (NREMT) certificate.
- 7 DOH recommends and supports there be no location or employer restriction for holding a valid
- 8 EMT-B or paramedic license in the State of Hawaii. This would be similar to other health care
- 9 professional licensing.
- 10 Thank you for the opportunity to testify.

#### Testimony of the Hawaii Medical Board

Before the
Senate Committee on Commerce, Consumer Protection, and Health
Wednesday, February 19, 2020
10:00 a.m.
State Capitol, Conference Room 229

## On the following measure: S.B. 3091, RELATING TO EMERGENCY MEDICAL SERVICES

#### WRITTEN TESTIMONY ONLY

Chair Baker and Members of the Committee:

My name is Ahlani Quiogue, and I am the Executive Officer of the Hawaii Medical (Board). The Board offers comments on this bill.

The purpose of this bill is to enable the Board to certify emergency medical technicians other than emergency ambulance services.

The Board reviewed this bill at its meeting on February 13, 2020. The Board offers the following comments regarding this bill: Hawaii Administrative Rules (HAR) section 16-85-54 sets forth the current requirements for certification as an Emergency Medical Technician (EMT). HAR section 16-85-54 requires, among other things, that an EMT applicant provide evidence of: (1) completion of an EMT program; (2) completion of didactic training in cardiac defibrillation and IV access from a state-approved EMT program; (3) completion of 96 hours of clinical training obtained through a Board-approved agency; (4) passage of the National Registry of Emergency Medical Technicians (NREMT) EMT examination; and (5) current certification as an EMT with the NREMT.

If enacted, this bill would remove the requirements that an EMT applicant provide evidence of successful completion of didactic training in cardiac defibrillation and IV access from a state-approved EMT program, as well as completion of 96 hours of clinical training obtained through a Board-approved agency. By removing these requirements, the Board would not be able to confirm whether the EMT: (1) received this appropriate training; and (2) can perform the general functions of an EMT as demarcated in HAR section 16-85-59, which states: "(a) The scope of practice of an

Testimony of the Hawaii Medical Board S.B. 3091 Page 2 of 2

EMT shall be restricted to the performance of basic emergency medical care and transportation of patients, cardiac defibrillation, and IV access."

Based upon this information, the Board offers the enclosed proposed S.D. 1 for the Committee's consideration. If the intent of this measure is to allow emergency medical service personnel to work in any setting, and not only on ambulances, then proposed S.D. 1 addresses that issue. Further, proposed S.D. 1 in no way limits certain professionals such as firefighters, ocean safety lifeguards, or police officers from obtaining higher levels of certification by the Board, so long as they meet the specific requirements for certification.

Thank you for the opportunity to testify on this bill.

## A BILL FOR AN ACT

RELATING TO EMERGENCY MEDICAL SERVICES.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

| 1  | SECTION 1. The legislature finds that current state laws        |
|----|---|
| 2  | relating to the certification of emergency medical personnel    |
| 3  | address only emergency ambulance service personnel and do not   |
| 4  | address all emergency medical technicians who successfully      |
| 5  | complete the National Registry of Emergency Medical Technicians |
| 6  | certification that is based upon the national curriculum of the |
| 7  | United States Department of Transportation. These other         |
| 8  | technicians include firefighters and ocean safety lifeguards,   |
| 9  | who provide emergency medical care to patients but do not work  |
| 10 | in an ambulance.  |
| 11 | The purpose of this Act is to enable the Hawaii medical         |
| 12 | board to also certify emergency medical responders other than   |
| 13 | emergency ambulance personnel.                                  |
| 14 | SECTION 2. Section 453-31, Hawaii Revised Statues is            |
| 15 | amended to read as follows:                                     |
| 16 | "§453-31 Emergency [ambulance] service personnel. The           |

practice of any emergency medical services by any individual

**17** 

| 1  | employed by an emergency [ambulance] service who is not licensed |
|----|--|
| 2  | under this chapter or under chapter 457 shall be subject to      |
| 3  | certification under this part. In the event of any conflict      |
| 4  | between this part and any rules adopted under section 453-2,     |
| 5  | this part shall control with regard to emergency [ambulance]     |
| 6  | service personnel.   |
| 7  | The Hawaii medical board shall define the scope of the           |
| 8  | practice of emergency medical services, different levels of the  |
| 9  | practice, and degree of supervision required of a supervising    |
| 10 | physician or osteopathic physician when a person certified under |
| 11 | this part provides services within the practice of medicine."    |
| 12 | SECTION 3. Section 453-32, Hawaii Revised Statues is             |
| 13 | amended to read as follows:                                      |
| 14 | "§453-32 Certification of emergency [ambulance] personnel.       |
| 15 | The Hawaii medical board shall certify individuals as qualified  |
| 16 | in emergency medical services upon application therefor;         |
| 17 | provided that the applicant for certification:                   |
| 18 | (1) Holds a certificate from the National Registry of            |
| 19 | Emergency Medical Technicians, has satisfactorily                |
| 20 | passed a course of training in emergency medical                 |
| 21 | services for emergency [ambulance] services personnel            |

| 1  |           | which shall be based on the national curriculum of the  |
|----|-----------|---|
| 2  |           | United States Department of Transportation and          |
| 3  |           | approved by the board, and meets other standards and    |
| 4  |           | qualifications, including passage of an examination,    |
| 5  |           | set by the board of medical examiners pertinent to the  |
| 6  |           | practice of emergency medical services in Hawaii;       |
| 7  | (2)       | Meets continuing education requirements which shall be  |
| 8  |           | set by the Hawaii medical board; and                    |
| 9  | (3)       | Meets other qualifications set by the Hawaii medical    |
| 10 |           | board.  |
| 11 | The board | shall directly review the credentials of applicants     |
| 12 | and admin | ister examinations required. Certification under this   |
| 13 | section s | hall be a prerequisite to the practice of emergency     |
| 14 | medical s | ervices as an employee of an emergency [ambulance]      |
| 15 | service.  |   |
| 16 | The 1     | Hawaii medical board shall provide standard application |
| 17 | forms for | the certification of emergency [ambulance] personnel    |
| 18 | and shall | provide for the periodic renewal of such                |
| 19 | certifica | tion. The board of medical examiners shall assess a fee |
| 20 | for such  | application, certification, and renewal. The Hawaii     |
| 21 | medical b | oard shall provide for the revocation, suspension, or   |

| 1  | limitation of certification in the event an individual once |
|----|---|
| 2  | certified under this section fails to maintain or meet      |
| 3  | requirements for continued certification, or for good cause |
| 4  | shown."   |
| 5  | SECTION 4. Statutory material to be repealed is bracketed   |
| 6  | and stricken. New statutory material is underscored.        |
| 7  | SECTION 5. This Act shall take effect upon its approval.    |
| 8  |   |
| 9  | INTRODUCED BY:  |
| 10 | BY REQUEST  |

JOSH GREEN LIEUTENANT GOVERNOR



SCOTT T. MURAKAMI DIRECTOR

ANNE EUSTAQUIO DEPUTY DIRECTOR

## STATE OF HAWAII DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS 830 PUNCHBOWL STREET, ROOM 321

HONOLULU, HAWAII 96813 www.labor.hawaii.gov Phone: (808) 586-8844 / Fax: (808) 586-9099 Email: dlir.director@hawaii.gov

February 18, 2020

The Honorable Rosalyn Baker, Chair Committee on Commerce, Consumer Protection, and Health The State Senate State Capitol, Room 230 Honolulu, Hawaii 96813

Dear Chair Baker:

Subject: Senate Bill (SB) 3091 Relating to Emergency Medical Services (EMS)

I am Manuel P. Neves, Chair of the Hawaii State Fire Council (SFC) and Fire Chief of the Honolulu Fire Department (HFD). The SFC and the HFD support SB 3091, which enables the Hawaii medical board to certify emergency medical technicians (EMTs) who are not employed by an emergency ambulance service.

County and state fire departments are an integral component of Hawaii's EMS system. County and state fire departments are expected to corespond and being dispatched by Hawaii's 911 system to provide emergency medical care. The Revised Charter of the City and County Honolulu mandates the HFD to "provide emergency medical care."

SB 3091 will allow the state to have a degree of oversight regarding training and performance by county and state fire department EMTs. In addition, passage of SB 3091 will supply the state with approximately 1,400 additional licensed EMTs in the event of a mass disaster.

Approximately 80% of the HFD's 1,100 fire fighters are certified by the National Registry of EMTs. Of the 58,000 incidents the HFD responded to in 2019, 69% were EMS-related. Unsuccessful passage of SB 3091 would result in a substantial downgrade in the level of care provided by county and state fire department EMTs and negatively impact the outcomes of thousands of EMS patients.

The Honorable Rosalyn Baker, Chair Page 2 February 18, 2020

The SFC and the HFD urge your committee's support on the passage of SB 3091.

Should you have questions, please contact SFC Administrative Specialist Lloyd Rogers at 723-7176 or lrogers@honolulu.gov.

Sincerely,

MANUEL P. NEVES

Chair

MPN/GL:cn

### HONOLULU EMERGENCY SERVICES DEPARTMENT

#### CITY AND COUNTY OF HONOLULU

3375 KOAPAKA STREET, SUITE H-450 • HONOLULU, HAWAII 96819-1814 Phone: (808) 723-7800 • Fax: (808) 723-7836

KIRK CALDWELL MAYOR



JAMES D. HOWE, JR. DIRECTOR

IAN T.T. SANTEE DEPUTY DIRECTOR

February 18, 2020

The Honorable Rosalyn H. Baker, Chair And Members Committee on Commerce, Consumer Protection and Health Hawaii State Capitol, #229 Honolulu, Hawaii 96813

Dear Chair baker and Members of the Committee:

SUBJECT:

SB3091 Relating to Emergency Services

In Support

The Honolulu Emergency Services Department which manages both the Emergency Medical Services (EMS) and Ocean Safety Lifeguard Services Divisions (OSD) for the City and County of Honolulu is in support of this measure.

The Department supports the intent of SB3091 as it is consistent with the recommendations of the 2019 Reassessment of Hawaii's Emergency Medical Services System by the National Highway Transportation Safety Administration (NHTSA).

#### The Department has the following comments:

The Department agrees that the provision of EMS services at the EMT level should be licensed by the State of Hawaii to ensure the proper practice of pre-hospital emergency medicine at the entry point into the EMS system.

The Department has not had the opportunity to fully evaluate the financial and legal implications of the proposed legislation.

The Department requests the opportunity to fully evaluate the proposed legislation on the issues of workforce development and employee training and certification standards.

Thank you for the opportunity to testify on the issue of major importance to our community.

James D. Howe, Jr.

Director



Darren J. Rosario
Fire Chief

Lance S. Uchida

Deputy Fire Chief

25 Aupuni Street • Suite 2501 • Hilo, Hawai'i 96720 (808) 932-2900 • Fax (808) 932-2928

February 18, 2020

The Honorable Senator Rosalyn H. Baker, Chair Committee on Commerce, Consumer Protection and Health State Capitol, Room 230 Honolulu, Hawai'i 96813

Dear Chair Baker:

Subject: S.B. 3091, RELATING TO EMERGENCY MEDICAL SERVICES

Hearing Date: Tuesday, February 19, 2020

Time/Place of Hearing: 10:00 a.m., Conference Room 229

I am Darren J. Rosario, Vice Chairman of the Hawai'i State Fire Council (SFC) and Fire Chief of the Hawai'i Fire Department of the County of Hawai'i (HCFD). The SFC and the HCFD strongly supports SB 3091, which enables the Hawaii medical board to certify emergency medical technicians (EMTs) who are not employed by an emergency ambulance service.

The HCFD is the only County Fire Based EMS provider in the State and is not impacted by the current language in the existing rules governing certification of emergency medical technicians of employees not employed by and emergency ambulance service. However, The HCFD is in strong support of this bill to change the language to provide for such certification to our peer departments and public safety organizations throughout the State. Our peers provide the base layer within an effective Emergency Medical System.

Having reviewed the opposing testimony during the initial hearing, I would like to stress that this measure will provide a solid EMS foundation base allowing for optimum pre-hospital care. Your local Fire, Police, and Water Safety Officers are your first on the scene of medical and traumatic injury emergencies. This measure would properly recognize the work that these fine men and women do.

Please do not hesitate to call me at 932-2903 or <u>darren.rosario@hawaiicounty.gov</u> should you have any questions. Thank you for the opportunity to provide testimony in support of SB 3091.

Respectfully.

DARREN J. ROSARIO

Fire Chief





Testimony of Robert F. Westerman Fire Chief, Kaua'i Fire Department

Before the
Senate Committee on Commerce, Consumer Protection, and Health
February 19, 2020; 10:00 am
Conference Room 229

In consideration of Senate Bill 3091 Relating to Emergency Medical Services (EMS)

Honorable Chair Baker, Vice Chair Chang, and Members of the Committee:

The State Fire Council (SFC) and the Kaua'i Fire Department (KFD) **support** SB 3091, which enables the Hawaii medical board to certify emergency medical technicians (EMTs) who are not employed by an emergency ambulance service.

County and state fire departments are an integral component of the Hawai'i's EMS system. County and state fire departments are expected to correspond and are being dispatched by Hawai'i's 911 system to provide emergency medical care.

SB 3091 will allow the state to have a degree of oversight regarding training and performance by county and state fire department EMTs. In addition, passage of SB 3091 will supply the state with approximately 1,400 additional licensed EMTs in the event of a mass disaster.

The SFC and the KFD urge your committee's support on the passage of SB 3091.

Sincerely,

Robert F. Westerman

Fire Chief

RFW/LR:st





<u>SB-3091</u> Submitted on: 2/18/2020 8:46:10 PM

Testimony for CPH on 2/19/2020 10:00:00 AM

| Submitted By | Organization | Testifier<br>Position | Present at<br>Hearing |
|--------------|--------------|-----------------------|-----------------------|
| Kyle Smith   | Individual   | Support               | No                    |



<u>SB-3091</u> Submitted on: 2/19/2020 7:42:57 AM

Testimony for CPH on 2/19/2020 10:00:00 AM

| Submitted By    | Organization | Testifier<br>Position | Present at<br>Hearing |
|-----------------|--------------|-----------------------|-----------------------|
| Michael Stevens | Individual   | Support               | No                    |

<u>SB-3091</u> Submitted on: 2/19/2020 7:45:31 AM

Testimony for CPH on 2/19/2020 10:00:00 AM



| Submitted By    | Organization | Testifier<br>Position | Present at<br>Hearing |
|-----------------|--------------|-----------------------|-----------------------|
| Steven Leong Jr | Individual   | Support               | No                    |



<u>SB-3091</u> Submitted on: 2/18/2020 8:57:16 PM

Testimony for CPH on 2/19/2020 10:00:00 AM

| Submitted By   | Organization | Testifier<br>Position | Present at<br>Hearing |
|----------------|--------------|-----------------------|-----------------------|
| Mitchell Otani | Individual   | Support               | No                    |



SB-3091 Submitted on: 2/19/2020 7:50:04 AM

Testimony for CPH on 2/19/2020 10:00:00 AM

| Submitted By | Organization | Testifier<br>Position | Present at<br>Hearing |
|--------------|--------------|-----------------------|-----------------------|
| dean suzuki  | Individual   | Support               | No                    |



<u>SB-3091</u> Submitted on: 2/19/2020 7:49:32 AM

Testimony for CPH on 2/19/2020 10:00:00 AM

| Submitted By | Organization | Testifier<br>Position | Present at<br>Hearing |
|--------------|--------------|-----------------------|-----------------------|
| Chas Bazell  | Individual   | Support               | No                    |