



#### **TESTIMONY BY:**

JADE T. BUTAY DIRECTOR

Deputy Directors LYNN A.S. ARAKI-REGAN DEREK J. CHOW ROSS M. HIGASHI EDWIN H. SNIFFEN

## STATE OF HAWAII DEPARTMENT OF TRANSPORTATION

869 PUNCHBOWL STREET HONOLULU, HAWAII 96813-5097

February 5, 2020 1:15 P.M. State Capitol, Room 225

# PROPOSED S.B. 2330 RELATING TO OPERATING A VEHICLE UNDER THE INFLUENCE OF AN INTOXICANT

Senate Committee(s) on Public Safety, Intergovernmental, & Military Affairs and Transportation

The Department of Transportation (DOT) **supports the intent** of S.B. 2330 relating to operating a vehicle under the influence of an intoxicant, but supports the Proposed H.B. 2174 HD1 version.

Although S.B. 2330 defines "highly intoxicated drivers" and enhances the penalties, the Proposed H.B. 2174 HD 1 version represents a collaborative effort that included input from DOT's Hawaii Drug and Alcohol Intoxicated Driving (DAID) Working Group (comprised of county police and prosecutors, MADD, Hawaii State Department of Health, etc.), Hawaii Association of Criminal Defense Lawyers and the Office of the Public Defender. This version evolved last year out of concern for Hawaii's increasing number of traffic fatalities involving alcohol and drugs.

The habitual "highly intoxicated driver," someone who has been arrested and convicted many times over, poses a substantial risk to others on the road. Despite their repeated arrests and convictions, these drivers continue to drink and drive. DOT's concern is that eventually these drivers will become involved in a collision and kill someone.

During 2015-2019, police arrested an average of 6,030 drivers for Operating a Vehicle Under the Influence of an Intoxicant (OVUII) per year. An average 1,664 of those 6,030 drivers who were arrested and tested, had blood alcohol concentration (BAC) results of 0.150 and higher. In addition, the average BAC during 2015-2019 was 0.162. Existing legislation needs to be strengthened to address the habitual offender, especially those who are continually arrested for violating the law.

Based on the language in Proposed H.B. 2174 HD 1, the DOT urges the committees to pass a Proposed S.B. 2330 SD 1. The DAID will support that version as it will enhance the penalties against those drivers who continue to drink and drive, as well as address drivers who continue to be arrested for OVUII.

Thank you for the opportunity to provide testimony.

## STATE OF HAWAI'I OFFICE OF THE PUBLIC DEFENDER

Testimony of the Office of the Public Defender, State of Hawai'i to the Senate Committees on Transportation and Public Safety, Intergovernmental, and Military Affairs

February 6, 2020

S.B. No. 2330: RELATING TO OPERATING A VEHICLE UNDER THE INFLUENCE OF AN INTOXICANT

Hearing: February 7, 2020, 1:15 p.m.

Chairs Inouye and Nishihara, Vice Chairs Harimoto and Wakai, and Members of the Committees:

The Office of the Public Defender respectfully opposes S.B. 2330. In particular, we oppose the creation of new sentencing guidelines for "highly intoxicated operators" as well as any increase in penalties for the offense of driving on a license revoked for operating a vehicle under the influence of an intoxicant ("OVUII").

The creation of sentencing guidelines for "highly intoxicated operators" is an unnecessary restriction on the discretion of District Court judges. These judges are able to, and often do, take into account an individual's blood alcohol content ("BAC") when making sentencing decisions. In addition to looking at the facts of a case (i.e. an individual's driving and whether an accident occurred), judges also look at factors such as criminal history, driving record, and community involvement. Judges are in the best position to hand out fair and just sentences to defendants, and this bill would hamper that ability.

Rather than increasing the mandatory penalties for driving on a license revoked for OVUII, we are asking this committee to consider restoring sentencing discretion to judges under HRS 291E-62. While we recognize the need to curb repeat drunk-driving offenders, the statute fails to link to that objective in its current form. The majority of individuals charged with driving on a license revoked for OVUII are not also charged with a subsequent OVUII offense, yet the mandatory jail time is more severe than a second OVUII. Individuals are issued these citations as they drive to work, the grocery store, or to pick up the kids from school. Our office's clients are the most vulnerable to this charge because they are often unable to afford the fees to install and maintain an interlock device in their vehicle. Rather than increasing mandatory penalties for this charge, we ask this committee to restore sentencing discretion to the judges familiar with the facts of each case.

On a final note, the increase of monetary fines for any charge disproportionately affects the indigent clients that our office serves. A wealthy individual charged with OVUII will be able to bounce back quickly, but unpaid fines will turn into a stopper for a poor individual charged with

the same offense. Unless fines are tailored to an individual's income, or removed from the penalty options in favor of community service work, we will continue to have a two-tiered system of justice for individuals charged with OVUII.

Thank you for the opportunity to comment on S.B. 2330.

MITCHELL D. ROTH
PROSECUTING ATTORNEY

DALE A. ROSS FIRST DEPUTY PROSECUTING ATTORNEY



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### OFFICE OF THE PROSECUTING ATTORNEY

### TESTIMONY IN SUPPORT OF SENATE BILL 2330

### A BILL RELATING TO OPERATING A VEHICLE UNDER THE INFLUENCE OF AN INTOXICANT

COMMITTEE ON TRANSPORTATION Sen. Lorraine R. Inouye, Chair Sen. Breene Harimoto, Vice Chair

COMMITTEE ON PUBLIC SAFETY, INTERGOVERNMENTAL, AND MILITARY AFFAIRS Sen. Clarence K. Nishihara, Chair Sen. Glenn Wakai, Vice Chair

Friday, February 7, 2020, 1:15 p.m. State Capitol, Conference Room 225

Honorable Chair Inouye, Honorable Vice Chair Harimoto, and Members of the Committee on Transportation and Honorable Chair Nishihara, Honorable Vice Chair Wakai, and Members of the Committee on Public Safety, Intergovernmental, and Military Affairs, the Office of the Prosecuting Attorney, County of Hawai'i submits the following testimony in support of Senate Bill No. 2330.

The intent of S.B. 2330 is to establish a definition and penalties for "highly intoxicated operator"; increase license revocation periods and lookback periods; and increase penalties for repeat offenders, for habitual offenders, and for persons driving with a license suspended or revoked for OVUII while <u>also</u> under the influence of an intoxicant.

Highway safety in Hawai'i is compromised by drunk and drugged drivers who continue to jeopardize the safety of all road users. This legislation was designed to strengthen Hawai'i's laws regarding the offense of operating a vehicle under the influence of an intoxicant ("OVUII").

From April 2019 through December 2019, our Department was part of a highly dedicated working group that convened to produce proposed legislation that would significantly strengthen Hawaii's OVUII laws. We feel that S.B. 2330, is reflective of that collaborative effort, and will resulting in meaningful change in Hawai'i's fight against impaired driving.

For all of the foregoing reasons, the Office of the Prosecuting Attorney of the County of Hawai'i supports the passage of S.B. 2330. Thank you for this opportunity to testify.

#### POLICE DEPARTMENT

### CITY AND COUNTY OF HONOLULU

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KIRK CALDWELL MAYOR



SUSAN BALLARD CHIEF

JOHN D: McCARTHY CLYDE K: HO DEPUTY CHIEFS

OUR REFERENCE CT-LC

February 7, 2020

The Honorable Lorraine R. Inouye, Chair and Members
Committee on Transportation
The Honorable Clarence K. Nishihara, Chair and Members
Committee on Public Safety,
Intergovernmental, and Military Affairs
State Senate
Hawaii State Capitol
415 South Beretania Street, Room 225
Honolulu, Hawaii 96813

Dear Chairs Inouye and Nishihara and Members:

SUBJECT: Senate Bill No. 2330, Relating to Operating a Vehicle Under the Influence of an Intoxicant

I am Calvin Tong, Major of the Traffic Division of the Honolulu Police Department (HPD), City and County of Honolulu.

The HPD supports Senate Bill No. 2330, Relating to Operating a Vehicle Under the Influence of an Intoxicant.

The HPD supports this proposal that establishes penalties for and defines a "highly intoxicated operator." Increases to the related penalties could be a deterrent for the would-be violators. Any measure that could potentially keep impaired drivers off of our roads should be considered or implemented.

The HPD urges you to support Senate Bill No. 2330, Relating to Operating a Vehicle Under the Influence of an Intoxicant.

Thank you for the opportunity to testify.

Swan Ballard

Susan Ballard Chief of Police Sincerely,

Calvin Tong, Major Traffic Division DEPARTMENT OF THE PROSECUTING ATTORNEY



### ITY AND COUNTY OF HONOLULU

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PROSECUTING ATTORNEY

### THE HONORABLE LORRAINE R. INOUYE, CHAIR SENATE COMMITTEE ON TRANSPORTATION

## THE HONORABLE CLARENCE K. NISHIHARA, CHAIR SENATE COMMITTEE ON PUBLIC SAFETY, INTERGOVERNMENTAL & MILITARY AFFAIRS

Thirtieth State Legislature Regular Session of 2020 State of Hawai'i

February 7, 2020

### RE: S.B. 2330; RELATING TO OPERATING A VEHICLE UNDER THE INFLUENCE OF AN INTOXICANT.

Chair Inouye, Chair Nishihra, Vice Chair Harimoto, Vice Chair Wakai, members of the Senate Committee on Transportation, and members of the Senate Committee on Public Safety, Intergovernmental & Military Affairs, the Department of the Prosecuting Attorney of the City and County of Honolulu ("Department") submits the following testimony, supporting the intent of S.B. 2330, with a Proposed H.D. 1.

The Department greatly appreciates the bill's overall goal of strengthening Hawaii's laws regarding operating a vehicle under the influence of an intoxicant ("OVUII"). As stated in the description, the aim of this bill is to: establish penalties and a definition for "highly intoxicated operator"; increase license revocation periods and lookback periods; and increase penalties for repeat offenders, habitual offenders, and persons driving on a suspended or revoked licensed (for OVUII) while also under the influence of an intoxicant.

From April 2019 through December 2019, our Department was part of an highly dedicated working group—coordinated and facilitated by the Department of Transportation, Highway Safety Division ("DOT")—which convened nearly every two weeks for five months, and spent numerous working hours outside of that, for a singular purpose: to produce proposed legislation that would significantly strengthen Hawaii's OVUII laws. We believe we were able to do that, and with largely the same goals as S.B. 2330. As such, we humbly ask that you consider the language in our Proposed S.D. 1, which was jointly created by the working group.

For these reasons, the Department <u>supports the intent</u> of S.B. 2330, and <u>recommends</u> <u>adoption of the attached Proposed H.D. 1</u>. Thank you for this opportunity to testify.

### Report Title:

Operating a Vehicle Under the Influence of an Intoxicant; Penalty Increases

### Description:

Establishes higher penalties for operating a vehicle under the influence of an intoxicant (OVUII) as a "highly intoxicated driver"; creates definition. Increases license revocation periods ordered by ADLRO, and applicable lookback periods. Requires that ignition interlock devices be installed and maintained on one or more vehicles registered to, and all vehicles operated by, anyone convicted of operating a vehicle under the influence of an intoxicant, during their applicable period of license revocation. Establishes higher penalties for repeat OVUII offenders and habitual OVUII offenders.

## A BILL FOR AN ACT

RELATING TO OPERTAING A VEHICLE UNDER THE INFLUENCE OF AN INTOXICANT.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. Section 291E-1, Hawaii Revised Statutes, is
2	amended by adding the definition of "highly intoxicated driver"
3	to read as follows:
4	""Highly intoxicated driver" means a person whose measured
5	amount of alcohol is 0 .15 or more grams of alcohol per one
6	hundred milliliters or cubic centimeters of the person's blood,
7	or 0.15 or more grams of alcohol per two hundred ten liters of
8	the person's breath."
9	SECTION 2. Section 291E-3, Hawaii Revised Statutes, is
10	amended to read as follows:
11	"§291E-3 Evidence of intoxication. (a) In any criminal
12	prosecution for a violation of section 291E-61 or 291E-61.5 or
13	in any proceeding under part III:
14	(1) .08 or more grams of alcohol per one hundred
15	milliliters or cubic centimeters of the person's
16	blood;
17	(2) .08 or more grams of alcohol per two hundred ten

- 1 liters of the person's breath; or
- 2 (3) The presence of one or more drugs in an amount
- 3 sufficient to impair the person's ability to operate a
- 4 vehicle in a careful and prudent manner,
- 5 within three hours after the time of the alleged violation as
- 6 shown by chemical analysis or other approved analytical
- 7 techniques of the person's blood, breath, or urine shall be
- 8 competent evidence that the person was under the influence of an
- 9 intoxicant at the time of the alleged violation.
- 10 (b) In any criminal prosecution for a violation of section
- 11 291E-61 or 291E-61.5, the amount of alcohol found in the
- 12 defendant's blood or breath within three hours after the time of
- 13 the alleged violation as shown by chemical analysis or other
- 14 approved analytical techniques of the defendant's blood or
- 15 breath shall be competent evidence concerning whether the
- 16 defendant was under the influence of an intoxicant at the time
- 17 of the alleged violation and shall give rise to the following
- 18 presumptions:
- 19 (1) If there were .05 or less grams of alcohol per one
- 20 hundred milliliters or cubic centimeters of
- 21 defendant's blood or .05 or less grams of alcohol per
- two hundred ten liters of defendant's breath, it shall
- be presumed that the defendant was not under the
- 24 influence of alcohol at the time of the alleged

1	violation;	and

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- within three hours at the time of the offense or after the time

  of the alleged violation as shown by chemical analysis or other

  approved analytical techniques of the person's blood or breath
- 24 shall be competent evidence that the person was a highly

- 1 intoxicated driver at the time of the alleged violation.
- [(c)](d) Nothing in this section shall be construed as
- 3 limiting the introduction, in any criminal proceeding for a
- 4 violation under section 291E- 61 or 291E- 61.5 or in any
- 5 proceeding under part III, of relevant evidence of a person's
- 6 alcohol concentration or drug content obtained more than three
- 7 hours after an alleged violation; provided that the evidence is
- 8 offered in compliance with the Hawaii rules of evidence."
- 9 SECTION 3. Section 291E-41, Hawaii Revised Statutes, is
- 10 amended by amending subsection (b) to read as follows:
- 11 "§291E-41 Effective date, conditions, and period of
- 12 administrative revocation; criteria. (a) Unless an
- 13 administrative revocation is reversed or the temporary permit is
- 14 extended by the director, administrative revocation shall become
- 15 effective on the day specified in the notice of administrative
- 16 revocation. Except as provided in section 291E-44.5, no license
- 17 and privilege to operate a vehicle shall be restored under any
- 18 circumstances during the administrative revocation period. Upon
- 19 completion of the administrative revocation period, the
- 20 respondent may reapply and be reissued a license pursuant to
- 21 section 291E-45.
- (b) Except as provided in paragraph (5) and in section
- 23 291E-44.5, the respondent shall keep an ignition interlock
- 24 device installed and operating in [any vehicle] one or more

- 1 vehicles registered to [the defendant] and all vehicles operated
- 2 by [any vehicle] the respondent [operates] during the revocation
- 3 period. Except as provided in section 291E-5, installation and
- 4 maintenance of the ignition interlock device shall be at the
- 5 respondent's expense. The periods of administrative revocation
- 6 with respect to a license [and privilege] to operate a vehicle,
- 7 that shall be imposed under this part are as follows:

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- 8 (1) A one year revocation of license [and privilege] to
  9 operate a vehicle, if the respondent's record shows no
  10 prior alcohol enforcement contact or drug enforcement
  11 contact during the [five] ten years preceding the date
  12 the notice of administrative revocation was issued;
  - (2) [An eighteen month] A two-year revocation of license [and privilege] to operate a vehicle, if the respondent's record shows one prior alcohol enforcement contact or drug enforcement contact during the [five] ten years preceding the date the notice of administrative revocation was issued;
- 19 (3) A [two-]four-year revocation of license and privilege
  20 to operate a vehicle, if the respondent's record shows
  21 two or more prior alcohol enforcement contacts or drug
  22 enforcement contacts during the [five]ten years
  23 preceding the date the notice of administrative
  24 revocation was issued;

T	L <del>(4)</del>	A minimum of [five] three years up to a maximum of
2		[ten] <u>five</u> years revocation of license [and privilege]
3		to operate a vehicle, if the respondent's record shows
4		[three] two or more prior alcohol enforcement contacts
5		or drug enforcement contacts during the ten years
6		preceding the date the notice of administrative
7		revocation was issued;
8	(4)	For a respondent who is a highly intoxicated driver,
9		if the respondent's record shows no prior alcohol
10		enforcement contact or drug enforcement contact during
11		the ten years preceding the date the notice of
12		administrative revocation was issued, an eighteen
13		month revocation of license to operate a vehicle, with
14		mandatory installation of an ignition interlock device
15		in one or more vehicles registered to, and all
16		vehicles operated by the respondent during the
17		revocation period;
18	(5)	For a respondent who is a highly intoxicated driver,
19		if the respondent's record shows one prior alcohol
20		enforcement contact or drug enforcement contact during
21		the ten years preceding the date the notice of
22		administrative revocation was issued, a three year
23		revocation of license to operate a vehicle, with
24		mandatory installation of an ignition interlock device

1		in one or more vehicles registered to, and all
2		vehicles operated by the respondent during the
3		revocation period;
4	(6)	For a respondent who is a highly intoxicated driver,
5		if the respondent's record shows two or more prior
6		alcohol enforcement contacts or drug enforcement
7		contacts during the ten years preceding the date the
8		notice of administrative revocation was issued, a six
9		year revocation of license to operate a vehicle, with
10		mandatory installation of an ignition interlock device
11		in one or more vehicles registered to, and all
12		vehicles operated by the respondent during the
13		revocation period;
14	(7)	For respondents under the age of eighteen years who
15		were arrested for a violation of section 291E-61 or

**16** 291E-61.5, revocation of license [and privilege] to operate a vehicle for the appropriate revocation **17** 18 period provided in paragraphs (1) to  $[\frac{(4)}{(4)}]$  (3) or in 19 subsection (c); provided that the respondent shall be **20** prohibited from driving during the period preceding 21 the respondent's eighteenth birthday and shall 22 thereafter be subject to the ignition interlock requirement of this subsection for the balance of the 23 **24** revocation period; or

1	(8) [ $(6)$ ] For respondents, other than those excepted
2	pursuant to section 291E-44.5(c), who do not install
3	an ignition interlock device in [any vehicle] one or
4	more vehicles registered to and all vehicles operated
5	by the respondent [operates] during the revocation
6	period, revocation of license [and privilege] to
7	operate a vehicle for the period of revocation
8	provided in paragraphs (1) to $[\frac{(5)}{(4)}]$ or in
9	subsection (c); provided that:
10	(A) The respondent shall be absolutely prohibited
11	from driving during the revocation period and
12	subject to the penalties provided by section
13	291E-62 if the respondent drives during the
14	revocation period; and
15	(B) The director shall not issue an ignition interlock
16	permit to the respondent pursuant to section
17	291E-44.5;
18	provided that when more than one administrative revocation,
19	suspension, or conviction arises out of the same arrest, it
20	shall be counted as only one prior alcohol enforcement contact
21	or drug enforcement contact, whichever revocation, suspension,
22	or conviction occurs later.
23	(c) If a respondent has refused to be tested after being

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informed:

- 1 (1) That the person may refuse to submit to testing in
- 2 compliance with section 291E-11; and
- 3 (2) Of the sanctions of this part and then asked if the
- 4 person still refuses to submit to a breath, blood, or urine
- 5 test, in compliance with the requirements of section 291E-15,
- **6** the revocation imposed under subsection (b)(1), (2), or (3)[ $\frac{1}{1}$  or
- 7 (4) shall be for a period of two years, [three] four years,
- **8** [four]or eight years[, or ten years], respectively.
- 9 (d) Whenever a license and privilege to operate a vehicle
- 10 is administratively revoked under this part, the respondent
- 11 shall be referred to the driver's education program for an
- 12 assessment, by a certified substance abuse counselor, of the
- 13 respondent's substance abuse or dependence and the need for
- 14 treatment. The counselor shall submit a report with
- 15 recommendations to the director. If the counselor's assessment
- 16 establishes that the extent of the respondent's substance abuse
- 17 or dependence warrants treatment, the director shall so order.
- 18 All costs for assessment and treatment shall be paid by the
- 19 respondent.
- 20 (e) Alcohol and drug enforcement contacts that occurred
- 21 prior to January 1, 2002, shall be counted in determining the
- 22 administrative revocation period.

- 1 (f) The requirement to provide proof of financial
- 2 responsibility pursuant to section 287-20 shall not be based
- **3** upon a revocation under subsection (b)(1)."
- 4 SECTION 4. §291E-61 Operating a vehicle under the
- 5 influence of an intoxicant. (a) A person commits the offense
- 6 of operating a vehicle under the influence of an intoxicant if
- 7 the person operates or assumes actual physical control of a
- 8 vehicle:
- 9 (1) While under the influence of alcohol in an amount
- 10 sufficient to impair the person's normal mental faculties or
- 11 ability to care for the person and quard against casualty;
- 12 (2) While under the influence of any drug that impairs the
- 13 person's ability to operate the vehicle in a careful and prudent
- 14 manner;
- 15 (3) With .08 or more grams of alcohol per two hundred ten
- 16 liters of breath; or
- 17 (4) With .08 or more grams of alcohol per one hundred
- 18 milliliters or cubic centimeters of blood.
- 19 (b) A person committing the offense of operating a vehicle
- 20 under the influence of an intoxicant shall be sentenced without
- 21 possibility of probation or suspension of sentence as follows:
- 22 (1) Except as provided in section 291 E-61(b)(4), for
- 23 [For] the first offense, or any offense not preceded within a
- 24 ten-year period by a conviction for an offense under this

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section or section 291E-4(a):
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                   A fourteen-hour minimum substance abuse
    rehabilitation program, including education and counseling, or
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4
    other comparable program deemed appropriate by the court;
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               (B) One year revocation of license [and privilege] to
6
    operate a vehicle [during the revocation period and];
7
              (C) [installation] Installation during the revocation
8
         period of an ignition interlock device on [any vehicle] one
9
         or more vehicles registered to and all vehicles operated by
10
         the person;
11
               [(C)](D) Any one or more of the following:
12
                        Seventy-two hours of community service work;
                  (ii) No less than forty-eight hours and no more
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14
    than five days of imprisonment; or
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                 (iii) A fine of no less than $250 but no more than
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    $1,000;
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               [\frac{D}{D}](E) A surcharge of $25 to be deposited into the
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    neurotrauma special fund; and
19
               \left[\frac{E}{E}\right] (F) A surcharge, if the court so orders, of up
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    to $25 to be deposited into the trauma system special fund;
21
         (2) For an offense that occurs within ten years of a prior
22
    conviction for an offense under this section [or section 291E-
23
    <del>4(a)</del>]:
24
               (A) A thirty-six-hour minimum substance abuse
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    rehabilitation program, including education and counseling, or
2
    other comparable program deemed appropriate by the court;
3
               [<del>(A)</del>](B) Revocation of license to operate a vehicle
4
    for no less than [twenty-four months] two years nor more than
5
    three years [of license and privilege to operate a vehicle
6
    during the revocation period and];
7
               (C) [installation] Installation during the revocation
8
    period of an ignition interlock device on [any vehicle] one or
9
    more vehicles registered to and all vehicles operated by the
10
    person;
11
               [\frac{B}{D}] (D) Either one of the following:
12
                   (i) No less than two hundred forty hours of
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    community service work; or
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                  (ii) No less than five days but no more than thirty
15
    days of imprisonment, of which at least forty-eight hours shall
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    be served consecutively;
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               [(C)](E) A fine of no less than $1,000 but no more
18
    than $3,000;
19
               [\frac{D}{D}] (F) A surcharge of $25 to be deposited into the
20
    neurotrauma special fund; and
21
               [(E)](G) A surcharge of up to $50, if the court so
22
    orders, to be deposited into the trauma system special fund;
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              In addition to a sentence imposed under paragraphs (1)
24
    and (2), any person eighteen years of age or older who is
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- 1 convicted under this section and who operated a vehicle with a
- 2 passenger, in or on the vehicle, who was younger than fifteen
- 3 years of age, shall be sentenced to an additional mandatory fine
- 4 of \$500 and an additional mandatory term of imprisonment of
- 5 forty-eight hours; provided that the total term of imprisonment
- 6 for a person convicted under this paragraph shall not exceed the
- 7 maximum term of imprisonment provided in paragraph (1) or (2),
- ${f 8}$  as applicable. Notwithstanding paragraphs (1) and (2), the
- 9 revocation period for a person sentenced under this paragraph
- 10 shall be no less than two years; and
- 11 (4) In addition to a sentence imposed under paragraph
- 12 (1), any person who is convicted under this section and was a
- 13 highly intoxicated driver at the time of the subject incident,
- 14 shall be sentenced to an additional mandatory term of
- 15 imprisonment of forty-eight consecutive hours and an additional
- 16 mandatory revocation period of six months; provided that the
- 17 total term of imprisonment for a person convicted under this
- 18 paragraph shall not exceed the maximum term of imprisonment
- 19 provided in paragraph (1). Notwithstanding paragraph (1), the
- 20 revocation period for a person sentenced under this paragraph
- 21 shall be no less than eighteen months; and
- 22 (5) In addition to a sentence imposed under paragraph
- 23 (2), any person who is convicted under this section and was a
- 24 highly intoxicated driver at the time of the subject incident,

- 1 shall be sentenced to an additional mandatory term of
- 2 imprisonment of ten consecutive days and additional mandatory
- 3 revocation period of one year; provided that the total term of
- 4 imprisonment for a person convicted under this paragraph shall
- 5 not exceed the maximum term of imprisonment provided in
- 6 paragraph (2), as applicable. Notwithstanding paragraph (2),
- 7 the revocation period for a person sentenced under this
- 8 paragraph shall be no less than three years; and
- 9  $\left[\frac{4}{4}\right]$  (6) If the person demonstrates to the court that the
- 10 person:
- 11 (A) Does not own or have the use of a vehicle in
- 12 which the person can install an ignition interlock device during
- 13 the revocation period; or
- 14 (B) Is otherwise unable to drive during the
- 15 revocation period[-];
- 16 the person shall be absolutely prohibited from driving during
- 17 the period of applicable revocation provided in paragraphs (1)
- 18 to (3); provided that the court shall not issue an ignition
- 19 interlock permit pursuant to subsection (i) and the person shall
- 20 be subject to the penalties provided by section 291E-62 if the
- 21 person drives during the applicable revocation period
- 22 (c) Except as provided in sections 286-118.5 and 291E-
- 23 61.6, the court shall not issue an ignition interlock permit to:
- 24 (1) A defendant whose license is expired, suspended, or

- 1 revoked as a result of action other than the instant offense;
- 2 (2) A defendant who does not hold a valid license at the
- 3 time of the instant offense;
- 4 (3) A defendant who holds either a category 4 license
- 5 under section 286-102(b) or a commercial driver's license under
- 6 section 286-239(a), unless the ignition interlock permit is
- 7 restricted to a category 1, 2, or 3 license under section 286-
- **8** 102(b); or
- 9 (4) A defendant who holds a license that is a learner's
- 10 permit or instruction permit.
- (d) Except as provided in subsection (c), the court may
- 12 issue a separate permit authorizing a defendant to operate a
- 13 vehicle owned by the defendant's employer during the period of
- 14 revocation without installation of an ignition interlock device
- 15 if the defendant is gainfully employed in a position that
- 16 requires driving and the defendant will be discharged if
- 17 prohibited from driving a vehicle not equipped with an ignition
- 18 interlock device.
- (e) A request made pursuant to subsection (d) shall be
- 20 accompanied by:
- 21 (1) A sworn statement from the defendant containing facts
- 22 establishing that the defendant currently is employed in a
- 23 position that requires driving and that the defendant will be
- 24 discharged if prohibited from driving a vehicle not equipped

- 1 with an ignition interlock device; and
- 2 (2) A sworn statement from the defendant's employer
- 3 establishing that the employer will, in fact, discharge the
- 4 defendant if the defendant cannot drive a vehicle that is not
- 5 equipped with an ignition interlock device and identifying the
- 6 specific vehicle the defendant will drive for purposes of
- 7 employment and the hours of the day, not to exceed twelve hours
- 8 per day, or the period of the specified assigned hours of work,
- 9 the defendant will drive the vehicle for purposes of employment.
- 10 (f) A permit issued pursuant to subsection (d) shall
- 11 include restrictions allowing the defendant to drive:
- 12 (1) Only during specified hours of employment, not to
- 13 exceed twelve hours per day, or the period of the specified
- 14 assigned hours of work, and only for activities solely within
- 15 the scope of the employment;
- 16 (2) Only the vehicle specified; and
- 17 (3) Only if the permit is kept in the defendant's
- 18 possession while operating the employer's vehicle.
- 19 (g) Notwithstanding any other law to the contrary, any:
- 20 (1) Conviction under this section, section 291E-4(a), or
- 21 section 291E-61.5;
- 22 (2) Conviction in any other state or federal jurisdiction
- 23 for an offense that is comparable to operating or being in
- 24 physical control of a vehicle while having either an unlawful

- 1 alcohol concentration or an unlawful drug content in the blood
- 2 or urine or while under the influence of an intoxicant or
- 3 habitually operating a vehicle under the influence of an
- 4 intoxicant; or
- 5 (3) Adjudication of a minor for a law violation that, if
- 6 committed by an adult, would constitute a violation of this
- 7 section or an offense under section 291E-4(a), or section 291E-
- 8 61.5,
- 9 shall be considered a prior conviction for the purposes of
- 10 imposing sentence under this section. Any judgment on a verdict
- 11 or a finding of guilty, a plea of guilty or nolo contendere, or
- 12 an adjudication, in the case of a minor, that at the time of the
- 13 offense has not been expunged by pardon, reversed, or set aside
- 14 shall be deemed a prior conviction under this section. [No
- 15 license and privilege revocation shall be imposed pursuant to
- 16 this section if the person's license and privilege to operate a
- 17 vehicle has previously been administratively revoked pursuant to
- 18 part III for the same act; provided that, if the administrative
- 19 revocation is subsequently reversed, the person's license and
- 20 privilege to operate a vehicle shall be revoked as provided in
- 21 this section. There shall be no requirement for the
- 22 installation of an ignition interlock device pursuant to this
- 23 section if the requirement has previously been imposed pursuant
- 24 to part III for the same act; provided that, if the requirement

- 1 is subsequently reversed, a requirement for the installation of
- 2 an ignition interlock device shall be imposed as provided in
- 3 this section.
- 4 (h) Whenever a court sentences a person pursuant to
- 5 subsection (b), it also shall require that the offender be
- 6 referred to the driver's education program for an assessment, by
- 7 a certified substance abuse counselor deemed appropriate by the
- 8 court, of the offender's substance abuse or dependence and the
- 9 need for appropriate treatment. The counselor shall submit a
- 10 report with recommendations to the court. The court shall
- 11 require the offender to obtain appropriate treatment if the
- 12 counselor's assessment establishes the offender's substance
- 13 abuse or dependence. All costs for assessment and treatment
- 14 shall be borne by the offender.
- 15 (i) Upon proof that the defendant has:
- 16 (1) Installed an ignition interlock device in any vehicle
- 17 the defendant operates pursuant to subsection (b); and
- 18 (2) Obtained motor vehicle insurance or self-insurance
- 19 that complies with the requirements under either section
- 20 431:10C-104 or section 431:10C-105,
- 21 the court shall issue an ignition interlock permit that will
- 22 allow the defendant to drive a vehicle equipped with an ignition
- 23 interlock device during the revocation period.
- 24 (j) Notwithstanding any other law to the contrary,

- 1 whenever a court revokes a person's driver's license pursuant to
- 2 this section, the examiner of drivers shall not grant to the
- 3 person a new driver's license until the expiration of the period
- 4 of revocation determined by the court. After the period of
- 5 revocation is completed, the person may apply for and the
- 6 examiner of drivers may grant to the person a new driver's
- 7 license.
- **8** (k) Any person sentenced under this section may be ordered
- 9 to reimburse the county for the cost of any blood or urine tests
- 10 conducted pursuant to section 291E-11. The court shall order
- 11 the person to make restitution in a lump sum, or in a series of
- 12 prorated installments, to the police department or other agency
- 13 incurring the expense of the blood or urine test. Except as
- 14 provided in section 291E-5, installation and maintenance of the
- 15 ignition interlock device required by subsection (b) shall be at
- 16 the defendant's own expense.
- 17 (1) As used in this section, the term "examiner of
- 18 drivers has the same meaning as provided in section 286-2.
- 19 SECTION 5. Section 291E-61.5, Hawaii Revised Statutes, is
- 20 amended as follows:
- 21 "§291E-61.5 Habitually operating a vehicle under the
- 22 influence of an intoxicant. (a) A person commits the offense of
- 23 habitually operating a vehicle under the influence of an
- 24 intoxicant if:

1	(1)	The person is a habitual operator of a vehicle while
2		under the influence of an intoxicant; and
3	(2)	The person operates or assumes actual physical control
4		of a vehicle:
5		(A) While under the influence of alcohol in an amount
6		sufficient to impair the person's normal mental
7		faculties or ability to care for the person and
8		guard against casualty;
9		(B) While under the influence of any drug that
10		impairs the person's ability to operate the
11		vehicle in a careful and prudent manner;
12		(C) With .08 or more grams of alcohol per two hundred
13		ten liters of breath; or
14		(D) With .08 or more grams of alcohol per one hundred
15		milliliters or cubic centimeters of blood.
16	(b)	For the purposes of this section:
17	(1)	"Convicted two or more times for offenses of operating
18		a vehicle under the influence" means that, at the time
19		of the behavior for which the person is charged under
20		this section, the person had two or more times within
21		ten years of the instant offense:
22		(A) A judgment on a verdict or a finding of guilty,
23		or a plea of guilty or nolo contendere, for [a
24		violation of section 291-4, 291-4.4, or 291-7 as

1		those sections were in effect on December 31,
2		<del>2001, or</del> ] section 291E-61 or 707-702.5;
3	(B)	A judgement on a verdict or finding of guilty, or
4		a plea of guilty or nolo contendere, for an
5		offense that is comparable to [section 291-4,
6		291-4.4 or 291-7 as those sections were in effect
7		on December 31, 2001, or] section 291E-61 or 707-
8		702.5; or
9	(C)	An adjudication of a minor for a law or probation
10		violation that, if committed by an adult, would
11		constitute a violation of section [291 4,
12		291 4.4, or 291 7 as those sections were in
13		effect on December 31, 2001, or] section 291E-61
14		or 707-702.5,
15	that, at the t	ime of the instant offense, had not been expunged
16	by pardon, rev	ersed, or set aside. All convictions that have
17	been expunged	by pardon, reversed, or set aside prior to before
18	the instant of	fense shall not be deemed prior convictions for
19	the purposes o	f proving that the person is a habitual operator
20	of a vehicle w	hile under the influence of an intoxicant.
21	(2) "Con	victed one or more times for offenses of
22	habi	tually operating a vehicle under the influence"
23	mean	s that, at the time of the behavior for which the
24	pers	on is charged under this section, the person had

1	Offe (	or more times within ten years or the instant
2	offer	nse:
3	(A)	A judgment on a verdict or a finding of guilty,
4		or a plea of guilty or nolo contendere, for a
5		violation of this section or section 291-4.4 as
6		that section was in effect on December 31, 2001;
7	(B)	A judgment on a verdict or a finding of guilty,
8		or a plea of guilty or nolo contendere, for an
9		offense that is comparable to this section or
10		section 291-4.4 as that section was in effect on
11		December 31, 2001; or
12	(C)	An adjudication of a minor for a law or
13		probation violation that, if committed by an
14		adult, would constitute a violation of this
15		section or section 291-4.4 as that section was in
16		effect on December 31, 2001,
17	that, at the t	ime of the instant offense, had not been expunged
18	by pardon, reve	ersed, or set aside. All convictions that have
19	been expunged l	by pardon, reversed, or set aside prior to before
20	the instant of	fense shall not be deemed prior convictions for
21	the purposes of	f proving the person's status as a habitual
22	operator of a	vehicle while under the influence of an
23	intoxicant.	

(3)\_"Habitual operator of a vehicle while under the

24

1	influ	ence of an intoxicant" means that the person:
2	(A)	Was_convicted two or more times for offenses of
3		operating a vehicle under the influence; or
4	(B)	Was convicted one or more times for offenses of
5		habitually operating a vehicle under the
6		influence.
7	(c) [ <del>Habit</del>	ually operating a vehicle under the influence of
8	<del>an intoxicant i</del>	s]For a first offense, or any offense not
9	preceded within	a ten-year period by a conviction for an offense
10	under this sect	ion, the offense shall be a class C felony, and
11	the person shal	l be sentenced to:[-]
12	[ <del>(d) For a</del>	conviction under this section, the sentence
13	shall be either	÷]
14	(1) An in	determinate term of imprisonment of five years;
15	or	
16	(2) A ter	m of probation of five years, with conditions to
17	inclu	de:
18	(A)	Mandatory revocation of license [and privilege]
19		to operate a vehicle for a period no less than
20		three years but no more than five years, with
21		mandatory installation of an ignition interlock
22		device in one or more vehicles registered to, and
23		all vehicles operated by the respondent during
24		the revocation period:

1	(B)	No less than ten days imprisonment, of which at
2		least forty-eight hours shall be served
3		consecutively;
4	(C)	A fine of no less than \$2,000 but no more than
5		\$5,000;
6	(D)	Referral to a certified substance abuse counselor
7		deemed appropriate by the court, as provided in
8		section 291E-61[ <del>(d)</del> ] <u>(h)</u> ;
9	(E)	A surcharge of \$25 to be deposited into the
10		neurotrauma special fund; and
11	(F)	May be charged a surcharge of up to \$50 to be
12		deposited into the trauma system special fund if
13		the court so orders.
14	In addition to	the foregoing, any vehicle owned and operated by
15	the person com	mitting the offense shall be subject to forfeiture
16	pursuant to cha	apter 712A <del>[; provided that the department of</del>
17	transportation	shall provide storage for vehicles forfeited
18	under this sub	section].
19	(d) For a	n offense that occurs within ten years of a prior
20	conviction for	an offense under this section, the offense shall
21	be a class B fo	elony, and the person shall be sentenced to:
22	(1) An i	ndeterminate term of imprisonment of ten years; or
23	(2) A te	rm of probation of five years, with conditions to
24	incl	ude:

1	(A)	Permanent revocation of license to operate a
2		vehicle;
3	(B)	No less than eighteen months imprisonment;
4	(C)	A fine of no less than \$5,000 but no more than
5		<u>\$25,000;</u>
6	(D)	Referral to a certified substance abuse counselor
7		deemed appropriate by the court, as provided in
8		section 291E-61(h);
9	(E)	A surcharge of \$50 to be deposited into the
10		neurotrauma special fund; and
11	<u>(F)</u>	May be charged a surcharge of up to \$100 to be
12		deposited into the trauma system special fund if
13		the court so orders.
14	In addition to	the foregoing, any vehicle owned and operated by
15	the person com	mitting the offense shall be subject to forfeiture
16	pursuant to ch	hapter 712A.
17	SECTION 6	. This Act does not affect rights and duties that
18	matured, penal	ties that were incurred, and proceedings that were
19	begun before i	ts effective date.
20	SECTION 7	. If any provision of this Act, or the
21	application th	ereof to any person or circumstance, is held
22	invalid, the i	nvalidity does not affect other provisions or
23	applications o	of the Act that can be given effect without the
24	invalid provis	sion or application, and to this end the provisions

- 1 of this Act are severable.
- 2 SECTION 8. Statutory material to be repealed is bracketed
- 3 and stricken. New statutory material is underscored.
- 4 SECTION 9. This Act shall take effect upon approval.

INTRODUCED	BY:	



Mothers Against Drunk Driving HAWAII 745 Fort Street, Suite 303 Honolulu, HI 96813 Phone (808) 532-6232 Fax (808) 532-6004 hi.state@madd.org

### February 7, 2020

To: Senator Lorraine R. Inouye, Chair, Senate Committee on Transportation;

Senator Breene Harimoto, Vice Chair; and members of the Committee

Senator Clarence Nishihara, Chair, Senate Committee on Public Safety, Intergovernmental, and Military Affairs; Senator Glenn Wakai, Vice Chair;

and members of the Committee

From: Arkie Koehl and Carol McNamee, Public Policy Committee - MADD Hawaii

Re: Senate Bill 2330 – Relating to Operating a Vehicle Under the Influence of an

Intoxicant

I am Carol McNamee testifying on behalf of MADD Hawaii in support of Senate Bill 2330, relating to Operating a Vehicle Under the Influence of an Intoxicant. This testimony is based on the similar bill heard by the House Committee on Transportation on February 5<sup>th</sup>.

This omnibus bill has been carefully crafted by a small group of prosecutors who were tasked with studying and improving Hawaii's OVUII statutes with special attention to the drivers found to have a high blood or breath alcohol level.

MADD supports the concept of increasing penalties for individuals who are arrested and found to be driving with a BAC of .15 or higher. These individuals fall into the category of "high risk drivers" who, along with repeat offenders and test refusers, pose an increased danger to other highway users, meaning vehicle drivers and passengers, bicyclists and pedestrians. There is no doubt that the higher the BAC, the greater risk to others on the road. Hawaii statutes reflected increased penalties for these high-risk drivers in its statutes before 2011 when the highly intoxicated driver section was removed for reasons unrelated to its effectiveness. This bill establishes the revocation periods for the high BAC driver – from 18 months for a first offender up to 6 years for drivers who have two or more prior alcohol or drug enforcement contacts.

MADD supports other changes that have been proposed in this bill, including increasing the "look back" period which defines who is a repeat offender and therefore how long a revocation period will be imposed on the person arrested.

Another change adds a mandatory interlock requirement for Habitual Offenders and a number of other suggested sanctions for the repeat habitual offender.

This is an important measure for strengthening Hawaii's OVUII statutes to remove the most dangerous drivers from the road and increase the deterrent value of the statutes by increasing the penalties for this group of drivers. MADD encourages this committee to pass SB 2330 and strengthen Hawaii's OVUII statutes.

Thank you for this opportunity to testify.





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### February 7, 2020

To: Senator Lorraine R. Inouye, Chair, Senator Breene Harimoto, Vice Chair, Senator Clarence K. Nishihara, Chair, Senator Glenn Wakai, Vice Chair and members of the Senate Committee on Transportation and Senate Committee on Public Safety, Intergovernmental and Military Affairs

From: JoAnn Hamaji-Oto, Territory Operations Director, Smart Start LLC, Hawaii Corporate Office

Re: Senate Bill 2330 - Relating to Operating a Vehicle Under the Influence of an Intoxicant

Testimony in Support

I am JoAnn Hamaji-Oto, Territory Operations Director for Smart Start LLC, Hawaii Corporate Office. Smart Start is the current vendor contracted by the Hawaii Department of Transportation to install and service alcohol ignition interlocks in the state of Hawaii. I am offering testimony in support of Senate Bill 2330, Relating to Operating a Vehicle Under the Influence of an Intoxicant. We commend the legislature for its efforts to strengthen Hawaii's impaired driving laws.

This bill would, among other provisions, establish penalties for and define "highly intoxicated operator." It increases license revocation periods and lookback periods for offenses of operating a vehicle under the influence of an intoxicant. We believe that this bill is an important policy step forward.

The only way to stop a drunk driver from reoffending is to install an ignition interlock on the vehicle that a person operates during a license revocation period. Unlike other alcohol monitoring technologies or programs, an interlock is the only technology and the single most effective tool available to physically separate drinking from driving and to enhance public safety. Since the implementation of Hawaii's Ignition Interlock law in 2011, we have prevented more than 100,000 drunk driving attempts in the state of Hawaii. The interlock did what it was supposed to do, it directly prevented drunk driving and the injuries and deaths it causes.

We believe that Senate Bill 2330 is an effort to broadly address and strengthen the existing law and support its intent. Thank you for the opportunity to provide testimony in support of this important bill.



**SB-2330** Submitted on: 2/7/2020 11:04:37 AM

Testimony for TRS on 2/7/2020 1:15:00 PM

Submitted By	Organization	Testifier Position	Present at Hearing
Kari Benes	Individual	Support	No

Comments: