DAVID Y. IGE GOVERNOR OF HAWAII





### STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES

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CONSERVATION AND RESOURCES ENFORCEMENT
ENGINEERING
FORESTRY AND WILDLIFE
HISTORIC PRESERVATION
KAHOOLAWE ISLAND RESERVE COMMISSION
LAND
STATE PARKS

Testimony of SUZANNE D. CASE Chairperson

Before the House Committee on FINANCE

Wednesday, February 27, 2019 11:00 AM State Capitol, Conference Room 308

# In consideration of HOUSE BILL 897, HOUSE DRAFT 1 RELATING TO THE DEPARTMENT OF LAND AND NATURAL RESOURCES

House Bill 897, House Draft 1 proposes to appropriate funds for the Division of Forestry and Wildlife (LNR 172). The Department of Land and Natural Resources (Department) supports this measure provided that its passage does not replace or adversely impact priorities indicated in the Executive Budget request.

House Bill 897, House Draft 1 appropriated funds to the Division of Forestry and Wildlife (LNR 172) to purchase equipment to respond to fires, emergencies, and other land management needs in forest reserves and state lands; to improve recreation opportunities in the Forest Reserve System; for tree planting for watershed restoration and carbon sequestration in Hawaii's forests; to invest in forest products development; and for positions. The Department greatly appreciates the consideration of these important projects and what they can do for improving the management of Hawaii's natural and cultural resources.

The Department does note that the means of financing change request for two positions within the LNR 172 was not included in House Bill 897, House Draft 1. The U.S. Forest Service has been provided funding support for these 2 FTE positions (the Cooperative Resource Management Forester since the 1990s and the Nursery Worker since 2016) via the Cooperative Forestry Act. Under this Act, the U.S. Forest Service agreed to provide support for several state level programs provided state governments invested, grew, and eventually adopted the programs. Now that the available federal budget for these programs is declined (due to wildfire borrowing and budget re-allocation), the federal grant funds can no longer sustain these state positions. The 2 FTE positions support the management of the State of Hawaii Forest Stewardship and Forest

Legacy Programs, as well as the State Tree Nurseries. Conversion of the positions from federal to general funds is necessary to maintain the positions that provide essential services to the public and private landowners (66% of Hawaii's forests are managed by private landowners), including land management guidance and acquisition. These positions are also essential for securing future competitive and acquisition grants (estimated at \$300K to \$5mil/year) as well as sustaining seedling revenue from state nurseries.

The Division of Forestry and Wildlife (DOFAW) is the primary responder for wildland fires occurring on nearly one million acres of forested watershed (26% of the state's land area), and co-responds with federal and county agencies for an additional 32% of lands in the State. DOFAW does not employ full-time firefighters, but trains staff from all programs to respond when needed, with approximately 150 staff qualified to respond statewide. In addition to wildfire suppression, DOFAW serves as part of the State Emergency Response Team to address other emergencies and disasters, such as hurricanes and lava events. Specialized equipment is essential for DOFAW's success in safely responding to fire, reducing response time and decreasing fire size. Off-road vehicles with water-carrying capacity, as well as heavy equipment, such as bulldozers and excavators, allow DOFAW to extinguish fires before they become large, reducing overall response costs. These pieces of equipment are equally useful in emergency situations for debris removal, road clearing, and other activities.

The majority of DOFAW's fleet is decades old. Firefighters currently rely on outdated vehicles, some of which are on loan from federal agencies, are incurring costly repairs, and that have broken down en route to fires. Some islands lack essential equipment entirely, such as Molokai, where no bulldozer can be accessed in the event of a wildland fire. During the recent Kauai floods, DOFAW's only excavator on the island assisted the Department of Transportation with road clearing, but was unavailable for months for other important work on DOFAW lands due to difficulties in transporting the equipment back from the north shore. A current inventory of DOFAW's fire and emergency response vehicles and equipment is available on request.

In an effort to continue restoring Hawaii's watersheds as well as contribute to the State of Hawaii's commitment to uphold the Paris Climate Accord and progressive moves towards carbon neutrality by 2045, DOFAW has identified several areas within the State's forests and natural area reserves that contain degraded forest lands in need of additional tree planting. Forest restoration via tree planting is one of the essential tools DOFAW uses to improve Hawaii's watersheds, and trees are one of the most efficient methods for removing greenhouse gases (namely carbon dioxide – CO<sub>2</sub>) from the atmosphere. As trees grow they capture CO<sub>2</sub> and hold/store carbon within their trunks, roots and in the soil. All of the identified reserves are in need of replanting to bring them back to a fully functional, high quality watershed that will also sequester/capture CO<sub>2</sub> from the atmosphere to help address global climate change. Project locations and details are available upon request.

The demand for public recreational opportunities is continuing to grow with more people (including both residents and tourist) wanting to exploring, access and use Hawaii's public forest trails and campsites. With the increase in social media highlighting Hawaii's trails and unique experiences, the number of people on forest trails has dramatically increased. This increase in people has an increase impact on Hawaii's natural resources as well as raises safety concerns (as

documented in the numerous emergency response and rescue of hikers from remote mountain trails). This Department has identified several project areas that will (1) enhance visitor experience in Hawaii's public forests and campgrounds; (2) expand opportunities for people to recreate; (3) protect the culturally significant and historic sites; (4) developed education sites for the public and school groups to be able to easily explore the forest; (5) address and mitigate access issues in the forest reserves that are seeing increased visitors. A specific list of projects is available upon request.

The Forest Reserve System is mandated to create revenue opportunities that will support their management. In order to increase these opportunities, additional investment is needed now to ensure that this revenue is available in the near future. This includes commercially valuable tree planting (such as with koa and sandalwood), development of forest product collection sites, and analysis of existing and available forest products. Revenues from the forest reserves are primarily derived from sale of forest products, including timber, commercial collections of forest resources, and new alternative revenues sources such as carbon sequestration. Specific projects would include (1) planting of commercially valuable tree on newly acquired state properties and in timber management areas; (2) completing environmental due diligence for timber harvesting projects; and (3) analyzing existing state carbon resources that would be ultimately be available for future carbon offsets to assist in meeting the State's carbon neutrality goals. Project details are also available upon request.

The ten new positions will provide the necessary staffing to manage the 680,000 acres of the State of Hawaii Forest Reserve System, including managing invasive pests and diseases, generating revenue opportunities via forest products development, and watershed protection and management. The Auto Mechanic is necessary to help maintain the large number of vehicles and motorized equipment the Department has in order to access remote locations as well as respond to wildland fires and other natural resources disasters events.

The Department looks forward to working further with the Legislature on the Department's LNR 172 programs and goals.

Thank you for the opportunity to comment on this measure.

JOSH GREEN LIEUTENANT GOVERNOR



SCOTT T. MURAKAMI DIRECTOR

LEONARD HOSHIJO DEPUTY DIRECTOR

## STATE OF HAWAII DEPARTMENT OF LABOR AND INDUSTRIAL RELATIONS 830 PUNCHBOWL STREET, ROOM 321

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February 26, 2019

The Honorable Sylvia Luke, Chair Committee on Finance House of Representatives State Capitol, Room 306 Honolulu, Hawaii 96813

Dear Chair Luke:

Subject: House Bill (HB) 897, House Draft (HD) 1 Relating to the Department of Land and Natural Resources (DLNR)

I am Manuel P. Neves, Chair of the Hawaii State Fire Council (SFC) and Fire Chief of the Honolulu Fire Department (HFD). The SFC and the HFD support HB 897, HD 1, which appropriates \$2,900,000 for the DLNR's Division of Forestry and Wildlife (DOFAW) to acquire fire and emergency response equipment.

Personnel from fire departments in all four counties across Hawaii frequently collaborate with fire fighters from the DOFAW to extinguish fires that occur in wildland areas and the wildland urban interface (WUI), which is the zone of transition between wildland and human development. Recent 2018 California wildland fires resulting in substantial loss of life and property demonstrate the importance of fire control before fires encroach upon the WUI. Furthermore, wildland areas contain endangered flora and fauna indigenous to Hawaii emphasizing the significance of fire suppression in those areas.

The passage of HB 897, HD 1 will help ensure fire fighters in the DOFAW and county fire departments continue to protect life, property, and precious natural resources in wildland areas and the WUI.

The SFC and the HFD urge your committee's support on the passage of HB 897, HD 1.

The Honorable Sylvia Luke, Chair Page 2 February 26, 2019

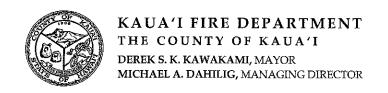
Should you have questions, please contact SFC Administrative Specialist Lloyd Rogers at 723-7176 or <a href="mailto:lrogers@honolulu.gov">lrogers@honolulu.gov</a>.

Sincerely,

MANUEL P. NEVES

Chair

MPN/LR:clc



February 26, 2019

The Honorable Sylvia Luke, Chair Committee on Finance House of Representatives State Capitol, Room 306 Honolulu, Hawaii 96813

Aloha Chair Luke:

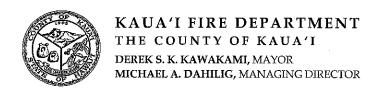
Subject: House Bill (HB) 897, House Draft (HD) 1 Relating to the Department of Land and Natural Resources

I am Kilipaki Vaughan, Deputy Fire Chief of the Kauai Fire Department (KFD). The KFD **supports** HB 897, HD 1, which appropriates \$2,900,000 for the DLNR's Division of Forestry and Wildlife (DOFAW) to acquire fire and emergency response equipment.

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The passage of HB 897, HD 1 will help ensure fire fighters in the DOFAW and county fire departments continue to protect life, property, and precious natural resources in wildland areas and the WUI.





Honorable Sylvia Luke, Chair Page 2 February 26, 2019

The KFD urges your committee's support on the passage of HB 897, HD 1.

Should you have questions, please contact me at (808) 241-4980 or via email at kvaughan@kauai.gov

Ke aloha nui,

Kilipaki Vaughan Deputy Fire Chief

Kauai Fire Department, County of Kauai

KV/dg



<u>HB-897-HD-1</u> Submitted on: 2/26/2019 10:04:50 AM

Testimony for FIN on 2/27/2019 11:00:00 AM

| Submitted By  | Organization  | Testifier<br>Position | Present at<br>Hearing |
|---------------|---|-----------------------|-----------------------|
| Melodie Aduja | O`ahu County<br>Committee on<br>Legislative Priorities of<br>the Democratic Party of<br>Hawai`i | Support               | No                    |

Comments:



<u>HB-897-HD-1</u> Submitted on: 2/26/2019 5:38:21 PM Testimony for FIN on 2/27/2019 11:00:00 AM

| Submitted By | Organization                 | Testifier<br>Position | Present at<br>Hearing |
|--------------|------------------------------|-----------------------|-----------------------|
| Dale Sandlin | Hawaii Cattlemens<br>Council | Support               | No                    |

Comments: