

#### **TESTIMONY BY:**

JADE T. BUTAY DIRECTOR

Deputy Directors LYNN A.S. ARAKI-REGAN DEREK J. CHOW ROSS M. HIGASHI EDWIN H. SNIFFEN

### STATE OF HAWAII DEPARTMENT OF TRANSPORTATION

869 PUNCHBOWL STREET HONOLULU, HAWAII 96813-5097

February 12, 2020 10:00 a.m. State Capitol, Room 430

## H.B. 2332 RELATING TO STATEWIDE INTEROPERABLE PUBLIC SAFETY COMMUNICATIONS

House Committee on Public Safety, Veterans & Military Affairs

The Department of Transportation (DOT) **supports** this Administration measure to establish the statewide interoperable communications executive committee and technical subcommittee, and the position of statewide interoperability communications coordinator.

The proposed bill would bring local, state, federal and non-governmental agencies together to develop plans and strategies to improve interoperability. Effective interoperable communication is needed especially during and post disaster or major emergency to coordinate public safety, debris removal, utility restoration, emergency medical, repair work, and relief efforts.

Thank you for the opportunity to provide testimony.

DAVID Y. IGE GOVERNOR OF HAWAII





### STATE OF HAWAII DEPARTMENT OF LAND AND NATURAL RESOURCES

POST OFFICE BOX 621 HONOLULU, HAWAII 96809 SUZANNE D. CASE
CHAIRPERSON
BOARD OF LAND AND NATURAL RESOURCES
COMMISSION ON WATER RESOURCE MANAGEMENT

ROBERT K. MASUDA FIRST DEPUTY

M. KALEO MANUEL

AQUATIC RESOURCES
BOATING AND OCEAN RECREATION
BUREAU OF CONVEYANCES
COMMISSION ON WATER RESOURCE MANAGEMENT
CONSERVATION AND COASTAL LANDS
CONSERVATION AND RESOURCES ENFORCEMENT
ENGINEERING
FORESTRY AND WILDLIFE
HISTORIC PRESERVATION
KAHOOLAWE ISLAND RESERVE COMMISSION
LAND
STATE PARKS

#### Testimony of SUZANNE D. CASE Chairperson

## Before the Senate Committee on PUBLIC SAFETY, VETERANS, & MILITARY AFFAIRS

Wednesday, February 12, 2020 10:00 a.m. State Capitol, Conference Room 430

#### In consideration of HOUSE BILL 2332 RELATING TO STATEWIDE INTEROPERABLE PUBLIC SAFETY COMMUNICATIONS.

House Bill 2332 proposes to establish a Statewide Interoperable Communications Executive Committee, Statewide Interoperable Communications Technical Subcommittee for public safety communications and the position of the Statewide Interoperable Communications Coordinator. The Department of Land and Natural Resources (Department) supports this measure provided that its passage does not replace or adversely impact priorities indicated in the Executive Supplemental Budget request.

The Statewide Interoperable Communications Coordinator (SWIC) position will coordinate interoperable communications strategy with all levels of government including the Department's law enforcement and wildland firefighters. The work that will be performed by the Statewide Interoperable Communications Coordinator contributes to responder and overall public safety, and the Department is supportive of these objectives.

Thank you for the opportunity to comment on this measure.

DAVID Y. IGE GOVERNOR



KENNETH S. HARA MAJOR GENERAL ADJUTANT GENERAL

STEPHEN F. LOGAN
COLONEL
DEPUTY ADJUTANT GENERAL

# STATE OF HAWAII DEPARTMENT OF DEFENSE OFFICE OF THE ADJUTANT GENERAL 3949 DIAMOND HEAD ROAD HONOLULU, HAWAII 96816-4495

#### OFFICE OF HOMELAND SECURITY

## TESTIMONY ON HOUSE BILL 2332 RELATING TO STATEWIDE INTEROPERABLE PUBLIC SAFETY COMMUNICATIONS.

## PRESENTATION TO: THE COMMITTEE ON PUBLIC SAFETY, VETERANS, & MILITARY AFFAIRS

BY

#### EVERETT S. KANESHIGE STATEWIDE INTEROPERABILITY COORDINATOR

#### FEBRUARY 12, 2020

Chair Takeyama, Vice Chair Gates and Members of the Committee on Public Safety, Veterans, & Military Affairs.

My name is Everett Kaneshige and I am the Statewide Interoperability Coordinator with the Office of Homeland Security at the State Department of Defense. Thank you for the opportunity for our office to submit testimony in **SUPPORT** of HB 2332.

The reasons that our office supports this measure are the same as those set forth in the testimony that was submitted by Major General Kenneth S. Hara, Adjutant General for the State of Hawaii.

In addition, I would like to provide the Committees with the following additional information:

- On January 6, 2020, a copy of this measure was distributed to approximately 136 public safety communications stakeholders who are on the notice list for the quarterly Statewide Communications Interoperability Plan Committee (SCIP) meetings which are hosted by our office.
- 2. On February 5, 2020, this measure was presented and discussed by approximately 48 public safety communications officials at a SCIP meeting held in Honolulu, HI.
- 3. On February 6, 2020, this measure was presented and discussed by approximately 35 public safety officials at an Enhanced 911 Board meeting held in Honolulu, HI.

As a result of the above meetings and other outreach efforts, our office received several requests for revisions to the bill. In response, we have incorporated most of the revisions and I have attached a new draft of the measure for the Committee(s) consideration.

I would be happy to answer any questions that the Committee may have about the bill or any of the revisions that are contained in the proposed draft. Thank you for this opportunity to provide testimony in Support of HB 2332.

Everett Kaneshige, Statewide Interoperability Coordinator, <a href="mailto:everett.s.kaneshige@hawaii.gov">everett.s.kaneshige@hawaii.gov</a> 808-369-3523

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## A BILL FOR AN ACT

RELATING TO STATEWIDE INTEROPERABLE PUBLIC SAFETY COMMUNICATIONS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 WHEREAS state and county public safety and emergency
- 2 response agencies rely on radio communication systems to
- 3 execute their operations and ensure the safety of their
- 4 personnel;
- 5 WHEREAS the State, County of Kauai, City and County of
- 6 Honolulu, County of Maui and County of Hawaii operate and
- 7 manage their respective radio communication systems and
- 8 network that strive for 99.999% availability;
- 9 WHEREAS the state and county public safety agencies have
- 10 jointly developed standards and specifications for statewide
- 11 interoperability between their respective radio communication
- 12 systems, and interfaces with federal radio communication
- 13 equipment, and are in the process of implementing them;
- 14 WHEREAS the Nationwide Public Safety Broadband Network is
- 15 being developed by the First Responder Network Authority, a
- 16 federal agency attached to the United States Department of

- 1 Commerce;
- 2 WHEREAS state and county public safety agencies are
- 3 exploring the use and applicability of private and public
- 4 broadband, such as the Nationwide Public Safety Broadband
- 5 Network to augment and enhance the capabilities of their
- 6 respective communication systems and networks;
- 7 WHEREAS there are many facets of interoperability in the
- 8 communication industry, for this purpose it is defined as the
- 9 ability of public safety and support services providers to
- 10 communicate with personnel from responding agencies, to
- 11 exchange voice and/or data communications on demand, in real-
- 12 time, and as required to quickly safely and effectively
- 13 resolve the incident;
- 14 WHEREAS cyber-based threats against all communication
- 15 systems and networks are of grave concern.
- 16 SECTION 1. Emergency communications are critical to
- 17 Hawaii's response to natural disasters, terrorists' threats and
- 18 other emergency events, incidents, and routine activities
- 19 affecting our state. When faced with these situations, the
- 20 public safety community has a collective need to share
- 21 information to quickly, safely and effectively resolve the
- 22 incident. Achieving this goal requires communications
- 23 capabilities that are resilient and secure today, yet agile

- 1 enough to integrate advancing and emerging technologies
- 2 tomorrow. The ability of public safety responders and emergency
- 3 response agencies to effectively communicate with each other,
- 4 particularly during emergency situations, is essential to
- 5 protecting the health, safety, welfare, and property of the
- 6 public. There are many components to creating and maintaining a
- 7 successful interoperable communications system. Effective
- 8 coordination is a critical step to ensuring successful emergency
- 9 communications. Achieving this requires robust governance
- 10 structures and process designed to ensure accountability,
- 11 inclusiveness, adaptability, and action. The strength of
- 12 emergency communications governance is not measured by its
- 13 ability to maintain the status quo, but to methodically drive
- 14 improvements in balance with the rapid evolution of
- 15 technologies. With the adoption and integration of new
- 16 technologies, governance is an initial step toward preparing
- 17 public safety responders to manage the benefits and risk of
- 18 increased information exchange across organizations.
- The purpose of this Act is to formally establish the
- 20 statewide interoperable communications executive committee and
- 21 technical subcommittee, and the position of statewide
- 22 interoperability communications coordinator as a position exempt
- 23 from section 76-16, Hawaii Revised Statues.

| 1  | SECTION 2. Chapter 128A, Hawaii Revised Statutes, is            |
|----|-----------------------------------------------------------------|
| 2  | amended by adding a new part to be appropriately designated and |
| 3  | to read as follows:                                             |
| 4  | "PART . STATEWIDE PUBLIC SAFETY INTEROPERABLE COMMUNICATION     |
| 5  | §128A- Statewide interoperable communications executive         |
| 6  | committee. There is established within the department of        |
| 7  | defense for administrative purposes the statewide interoperable |
| 8  | communications executive committee.                             |
| 9  | §128A- Duties of the statewide interoperable                    |
| 10 | communications executive committee. (a) The statewide           |
| 11 | interoperable communications executive committee shall have the |
| 12 | following duties:                                               |
| 13 | (1) Develop plans and strategies to improve public safety       |
| 14 | communications interoperability among state, county,            |
| 15 | and, where possible, federal public safety agencies;            |
| 16 | (2) Develop plans and strategies to provide interoperable       |
| 17 | communications between and among Public Safety                  |
| 18 | Answering Points in Hawaii and public safety responde           |
| 19 | communications networks, infrastructure and systems;            |
| 20 | (3) Develop plans and strategies to promote statewide           |
| 21 | public safety communications interoperability                   |
| 22 | utilizing state and county radio communication system           |
| 23 | and networks, the Nationwide Public Safety Broadband            |

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| 1  |           | Network and other public safety broadband networks;   |
|----|-----------|-------------------------------------------------------|
| 2  | (4)       | Develop plans and strategies for the coordination of  |
| 3  | 2:        | state, county, and, where possible, federal emergency |
| 4  |           | alerts and warnings with Public Safety Answering      |
| 5  |           | Points and public safety responder communications     |
| 6  |           | networks, infrastructure, and systems; and            |
| 7  | (5)       | Review and adopt plans and recommendations to improve |
| 8  |           | or promote increased interoperability between public  |
| 9  |           | safety responders and other government or non-        |
| 10 |           | government stakeholders that support responses to     |
| 11 |           | emergencies.                                          |
| 12 | (b)       | The members of the statewide interoperable            |
| 13 | communica | tions executive committee shall consist of the        |
| 14 | following | :                                                     |
| 15 | (1)       | The adjutant general, or designee, who shall serve as |
| 16 |           | the chair of the committee;                           |
| 17 | (2)       | The attorney general, or designee;                    |
| 18 | (3)       | The deputy director of law enforcement of the         |
| 19 |           | department of public safety, or designee;             |
| 20 | (4)       | The chairperson of the board of land and natural      |
| 21 |           | resources, or designee;                               |
| 22 | (5)       | The state chief information officer, or designee;     |

(6) The director of transportation, or designee;

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- 1 (7) The director of health, or designee;
- 2 (8) The chairperson of the Hawaii enhanced 911 board, or designee; and
- 4 (9) Two members at the executive or senior personnel level
  5 from the first responder or emergency management
  6 agencies in each of the four counties to be selected
  7 by the mayors of each respective county.
- 8 (c) Members of the committee shall receive no compensation
  9 but shall be reimbursed for travel and other reasonable and
  10 necessary expenses incurred in carrying out their duties
  11 relating to the committee.
- 12 §128A- Statewide interoperable communications technical

  13 subcommittee. (a) There is also established a statewide

  14 interoperable communications technical subcommittee whose

  15 purpose is to provide technical advice to the statewide
- 16 interoperable communications executive committee.
  - (b) Membership on the statewide interoperable communications technical subcommittee shall be open to representatives from any governmental agency whose duties include management, planning, and operation of public safety communications systems and networks, including government land mobile radio and broadband networks and those related to

emergency communications centers and public answering points.

- 1 (c) The statewide interoperable communications coordinator
- 2 shall serve as the chairperson of the statewide interoperable
- 3 communications technical subcommittee.
- 4 (d) The respective lead radio communication
- 5 engineer/manager for the state and counties, or their
- 6 designees shall serve on this committee as subject matter
- 7 experts for their respective radio communication systems and
- 8 networks;
- 9 (e) The respective lead information security manager
- 10 for the state and counties, or their designees shall serve on
- 11 this committee as subject matter experts for matters relating to
- 12 cyber security;
- 13 §128A- Statewide interoperable communications
- 14 coordinator. (a) There is established within the office of
- 15 homeland security the position of the statewide interoperable
- 16 communications coordinator, which shall be a full-time position
- 17 exempt from chapter 76.
- 18 (b) The statewide interoperable communications coordinator
- 19 shall have the following areas of responsibility:
- 20 (1) Collaborate with state, county, and federal
- governments and emergency response groups in long-term
- 22 strategic planning;

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| 1  | (2) | Aid stakeholders in the development of projects,       |
|----|-----|--------------------------------------------------------|
| 2  |     | plans, policies, standards, priorities, and guidelines |
| 3  |     | for interoperable communications;                      |
| 4  | (3) | Meet regularly with all interoperability stakeholders  |
| 5  |     | and partners to ensure transparency and information    |
| 6  |     | sharing;                                               |
| 7  | (4) | Coordinate governing body activities to maximize       |
| 8  |     | integration and collaboration across the emergency     |
| 9  |     | communications landscape;                              |
| 10 | (5) | Coordinate ongoing assessment of the applicability of  |
| 11 |     | new technical developments in communications           |
| 12 | 38  | technologies for state and county public safety radio  |
| 13 |     | communication systems and networks;                    |
| 14 | (6) | Serve as the single point of contact for the federal   |
| 15 |     | government and industry on issues concerning statewide |
| 16 |     | interoperable communications;                          |
| 17 | (7) | Coordinate guidance, input, and recommendations from   |
| 18 |     | state, county, and federal agencies on the statewide   |
| 19 |     | communications interoperability plan and lead the      |
| 20 |     | development, implementation, and regular update of the |
| 21 |     | statewide communications interoperability plan;        |
| 22 | (8) | Facilitate communications among responders during      |
| 23 |     | emergencies when responding to planned and unplanned   |

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| 1  |            | events;                                                |
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| 2  | (9)        | Coordinate closely with the state single point of      |
| 3  |            | contact on issues related to the implementation of the |
| 4  |            | Nationwide Public Safety Broadband Network in Hawaii;  |
| 5  | (10)       | Coordinate interoperability activities with Public     |
| 6  |            | Safety Answering Points, operators of state, county    |
| 7  |            | and federal communications systems and emergency       |
| 8  |            | management coordinators;                               |
| 9  | (11)       | Manage communications unit training programs and       |
| 10 |            | exercises provided by federal and state agencies, and  |
| 11 |            | work with public safety agencies to assist with any    |
| 12 |            | credentialing or recognition of their communications   |
| 13 |            | personnel; and                                         |
| 14 | (12)       | Serve as the state representative to the National      |
| 15 | ·          | Council of Statewide Interoperability Coordinators."   |
| 16 | SECT       | ION 3. Section 76-16, Hawaii Revised Statutes, is      |
| 17 | amended by | y amending section (b) to read as follows:             |
| 18 | "(b)       | The civil service to which this chapter applies shall  |
| 19 | comprise   | all positions in the State now existing or hereafter   |
| 20 | establish  | ed and embrace all personal services performed for the |
| 21 | State, ex  | cept the following:                                    |
| 22 | (1)        | Commissioned and enlisted personnel of the Hawaii      |

National Guard as such, and positions in the Hawaii

| 1  |      |     | National Guard that are required by state or federal   |
|----|------|-----|--------------------------------------------------------|
| 2  |      |     | laws or regulations or orders of the National Guard to |
| 3  |      |     | be filled from those commissioned or enlisted          |
| 4  |      |     | personnel;                                             |
| 5  |      | (2) | Positions filled by persons employed by contract where |
| 6  |      |     | the director of human resources development has        |
| 7  |      |     | certified that the service is special or unique or is  |
| 8  |      |     | essential to the public interest and that, because of  |
| 9  |      |     | circumstances surrounding its fulfillment, personnel   |
| 10 |      |     | to perform the service cannot be obtained through      |
| 11 |      |     | normal civil service recruitment procedures. Any such  |
| 12 |      |     | contract may be for any period not exceeding one year; |
| 13 |      | (3) | Positions that must be filled without delay to comply  |
| 14 |      |     | with a court order or decree if the director           |
| 15 |      |     | determines that recruitment through normal recruitment |
| 16 |      |     | civil service procedures would result in delay or      |
| 17 |      |     | noncompliance, such as the Felix-Cayetano consent      |
| 18 |      |     | decree;                                                |
| 19 |      | (4) | Positions filled by the legislature or by either house |
| 20 |      |     | or any committee thereof;                              |
| 21 | M20. | (5) | Employees in the office of the governor and office of  |
| 22 |      |     | the lieutenant governor, and household employees at    |
| 23 |      |     | Washington Place;                                      |

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- 1 (6) Positions filled by popular vote;
- Department heads, officers, and members of any board,

  commission, or other state agency whose appointments

  are made by the governor or are required by law to be

  confirmed by the senate;
  - (8) Judges, referees, receivers, masters, jurors, notaries public, land court examiners, court commissioners, and attorneys appointed by a state court for a special temporary service;
  - who shall have the powers and duties of a court officer and bailiff under section 606-14; one secretary or clerk for each justice of the supreme court, each judge of the intermediate appellate court, and each judge of the circuit court; one secretary for the judicial council; one deputy administrative director of the courts; three law clerks for the chief justice of the supreme court, two law clerks for each associate justice of the supreme court and each judge of the intermediate appellate court, one law clerk for each judge of the circuit court, two additional law clerks for the civil administrative judge of the circuit court of the first circuit, two additional law

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clerks for the criminal administrative judge of the circuit court of the first circuit, one additional law clerk for the senior judge of the family court of the first circuit, two additional law clerks for the civil motions judge of the circuit court of the first circuit, two additional law clerks for the criminal motions judge of the circuit court of the first circuit, and two law clerks for the administrative judge of the district court of the first circuit; and one private secretary for the administrative director of the courts, the deputy administrative director of the courts, each department head, each deputy or first assistant, and each additional deputy, or assistant deputy, or assistant defined in paragraph (16); First deputy and deputy attorneys general, the (10)administrative services manager of the department of the attorney general, one secretary for the administrative services manager, an administrator and any support staff for the criminal and juvenile justice resources coordination functions, and law clerks; Teachers, principals, vice-principals, complex (11)(A)

area superintendents, deputy and assistant

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superintendents, other certificated personnel, 1 not more than twenty noncertificated 2 administrative, professional, and technical 3 personnel not engaged in instructional work; 4 5 (B) Effective July 1, 2003, teaching assistants, educational assistants, bilingual/bicultural 6 school-home assistants, school psychologists, 7 psychological examiners, speech pathologists, 8 9 athletic health care trainers, alternative school work study assistants, alternative school 10 11 educational/supportive services specialists, 12 alternative school project coordinators, and communications aides in the department of 13 education; 14 (C) The special assistant to the state librarian and 15 16 one secretary for the special assistant to the state librarian; and 17 18 (D) Members of the faculty of the University of 19 Hawaii, including research workers, extension 20 agents, personnel engaged in instructional work, 21 and administrative, professional, and technical personnel of the university; 22 23 (12)Employees engaged in special, research, or

| 1  |      | demonstration projects approved by the governor;       |
|----|------|--------------------------------------------------------|
| 2  | (13) | (A) Positions filled by inmates, patients of state     |
| 3  |      | institutions, persons with severe physical or          |
| 4  |      | mental disabilities participating in the work          |
| 5  |      | experience training programs;                          |
| 6  |      | (B) Positions filled with students in accordance with  |
| 7  |      | guidelines for established state employment            |
| 8  |      | programs; and                                          |
| 9  |      | (C) Positions that provide work experience training    |
| 10 |      | or temporary public service employment that are        |
| 11 |      | filled by persons entering the workforce or            |
| 12 |      | persons transitioning into other careers under         |
| 13 |      | programs such as the federal Workforce Investment      |
| 14 |      | Act of 1998, as amended, or the Senior Community       |
| 15 |      | Service Employment Program of the Employment and       |
| 16 |      | Training Administration of the United States           |
| 17 |      | Department of Labor, or under other similar state      |
| 18 |      | programs;                                              |
| 19 | (14) | A custodian or guide at Iolani Palace, the Royal       |
| 20 |      | Mausoleum, and Hulihee Palace;                         |
| 21 | (15) | Positions filled by persons employed on a fee,         |
| 22 |      | contract, or piecework basis, who may lawfully perform |
| 23 |      | their duties concurrently with their private business  |

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or profession or other private employment and whose 1 duties require only a portion of their time, if it is 2 impracticable to ascertain or anticipate the portion 3 of time to be devoted to the service of the State; 4 5 (16)Positions of first deputies or first assistants of each department head appointed under or in the manner 6 provided in section 6, article V, of the Hawaii State 7 Constitution; three additional deputies or assistants 8 9 either in charge of the highways, harbors, and airports divisions or other functions within the 10 department of transportation as may be assigned by the 11 director of transportation, with the approval of the 12 governor; four additional deputies in the department 13 14 of health, each in charge of one of the following: behavioral health, environmental health, hospitals, 15 16 and health resources administration, including other functions within the department as may be assigned by 17 the director of health, with the approval of the 18 19 governor; an administrative assistant to the state librarian; and an administrative assistant to the 20 superintendent of education; 21 Positions specifically exempted from this part by any 22 (17)23 other law; provided that:

| 1  |      | (A) Any exemption created after July 1, 2014, shall    |
|----|------|--------------------------------------------------------|
| 2  |      | expire three years after its enactment unless          |
| 3  |      | affirmatively extended by an act of the                |
| 4  |      | legislature; and                                       |
| 5  |      | (B) All of the positions defined by paragraph (9)      |
| 6  |      | shall be included in the position classification       |
| 7  |      | plan;                                                  |
| 8  | (18) | Positions in the state foster grandparent program and  |
| 9  |      | positions for temporary employment of senior citizens  |
| 10 |      | in occupations in which there is a severe personnel    |
| 11 |      | shortage or in special projects;                       |
| 12 | (19) | Household employees at the official residence of the   |
| 13 |      | president of the University of Hawaii;                 |
| 14 | (20) | Employees in the department of education engaged in    |
| 15 |      | the supervision of students during meal periods in the |
| 16 |      | distribution, collection, and counting of meal         |
| 17 |      | tickets, and in the cleaning of classrooms after       |
| 18 |      | school hours on a less than half-time basis;           |
| 19 | (21) | Employees hired under the tenant hire program of the   |
| 20 |      | Hawaii public housing authority; provided that not     |
| 21 |      | more than twenty-six per cent of the authority's       |
| 22 |      | workforce in any housing project maintained or         |
| 23 |      | operated by the authority shall be hired under the     |

| 1  |      | tenant hire program;                                   |
|----|------|--------------------------------------------------------|
| 2  | (22) | Positions of the federally funded expanded food and    |
| 3  |      | nutrition program of the University of Hawaii that     |
| 4  |      | require the hiring of nutrition program assistants who |
| 5  |      | live in the areas they serve;                          |
| 6  | (23) | Positions filled by persons with severe disabilities   |
| 7  |      | who are certified by the state vocational              |
| 8  |      | rehabilitation office that they are able to perform    |
| 9  |      | safely the duties of the positions;                    |
| 10 | (24) | The sheriff;                                           |
| 11 | (25) | A gender and other fairness coordinator hired by the   |
| 12 |      | judiciary;                                             |
| 13 | (26) | Positions in the Hawaii National Guard youth and adult |
| 14 |      | education programs;                                    |
| 15 | (27) | In the state energy office in the department of        |
| 16 |      | business, economic development, and tourism, all       |
| 17 |      | energy program managers, energy program specialists,   |
| 18 |      | energy program assistants, and energy analysts; [and]  |
| 19 | (28) | Administrative appeals hearing officers in the         |
| 20 |      | department of human services;                          |
| 21 | (29) | In the Med-QUEST division of the department of human   |
| 22 |      | services, the division administrator, finance officer, |
| 23 |      | health care services branch administrator, medical     |

| 1  | director, and clinical standards administrator;                 |
|----|-----------------------------------------------------------------|
| 2  | (30) In the director's office of the department of human        |
| 3  | services, the enterprise officer, information security          |
| 4  | and privacy compliance officer, security and privacy            |
| 5  | compliance engineer, and security and privacy                   |
| 6  | compliance analyst; [and]                                       |
| 7  | [{](31)][}] The alzheimer's disease and related dementia        |
| 8  | services coordinator in the executive office on                 |
| 9  | aging[-]; and                                                   |
| 10 | (32) In the office of homeland security of the department       |
| 11 | of defense, the statewide interoperable communications          |
| 12 | coordinator.                                                    |
| 13 | The director shall determine the applicability of this          |
| 14 | section to specific positions.                                  |
| 15 | Nothing in this section shall be deemed to affect the civil     |
| 16 | service status of any incumbent as it existed on July 1, 1955." |
| 17 | SECTION 4. This Act shall take effect upon its approval.        |
| 18 |                                                                 |
| 19 | INTRODUCED BY:                                                  |
| 20 | BY REQUEST                                                      |
| 21 |                                                                 |

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#### Report Title:

Statewide Interoperable Public Safety Communications

#### Description:

Establishes a Statewide Interoperable Communications Executive Committee for public safety communications and the position of the Statewide Interoperable Communications Coordinator.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.



KENNETH S. HARA MAJOR GENERAL ADJUTANT GENERAL

STEPHEN F. LOGAN
COLONEL
DEPUTY ADJUTANT GENERAL

#### STATE OF HAWAII

### **DEPARTMENT OF DEFENSE**OFFICE OF THE ADJUTANT GENERAL

3949 DIAMOND HEAD ROAD HONOLULU, HAWAII 96816-4495

#### STATE OF HAWAII DEPARTMENT OF DEFENSE

## TESTIMONY ON HOUSE BILL 2332 RELATING TO STATEWIDE INTEROPERABLE PUBLIC SAFETY COMMUNICATIONS.

## PRESENTATION TO: THE COMMITTEE ON PUBLIC SAFETY, VETERANS, & MILITARY AFFAIRS

BY

# MAJOR GENERAL KENNETH S. HARA ADJUTANT GENERAL DIRECTOR OF THE HAWAII EMERGENCY MANAGEMENT AGENCY AND DIRECTOR OF HOMELAND SECURITY

#### **FEBRUARY 12, 2020**

Chair Takeyama, Vice Chair Gates and Members of the Committee on Public Safety, Veterans, & Military Affairs.

I am Major General Kenneth Hara, Adjutant General, Director of the Hawaii Emergency Management Agency and Director of Homeland Security.

The Department of Defense (DOD) provides written testimony in **SUPPORT** of HB 2332.

Governance sets the foundation for the collaboration and decision making necessary to support operability, interoperability, and continuity of emergency communications. A formal public safety communications governance body can provide a clear direction for future communications efforts to executive leadership, a framework for impacted parties to collaborate and make recommendations and more effective and efficient use of financial and technology resources.

Potential benefits that could result from the formation of such a body include:

- Better alignment in public safety communications strategies at all levels of government within the state
- Increased coordination in response to incidents and emergencies which can help save lives
- Greater insight into existing public safety communications capabilities, identify gaps, and assess areas for cooperation
- Better awareness of shared resources across levels and jurisdictions for incident response such as a cadre of trained professionals who can manage communications for incidents and emergencies
- Buy-in through participation and understanding of interoperability strategies included in decisions related to operability and interoperability

This measure proposes to create a new part to HRS Chapter 128A which would consist of the following 3 sections:

- 1. Establishes a Statewide Interoperable Communications Executive Committee to develop plans and strategies to improve public safety communications interoperability among state, county, and, where possible, federal public safety agencies. The Committee would be made up of 7 representatives from State agencies; 8 representatives from County agencies; and the chair of the 911 Board. This is important so that public safety communications can be discussed at a senior level for the reasons described above.
- 2. Establishes a statewide interoperable communications technical subcommittee whose purpose is to provide technical advice to the statewide interoperable communications executive committee. It is intended that the members of this technical subcommittee would be the same as those who currently participate in the Statewide Communication Interoperability Plan (SCIP) meetings. This would allow the collective expertise of the SCIP group can be shared amongst all government agencies who utilize public safety communications networks.
- 3. Establishes the Statewide Interoperable Communications Coordinator (SWIC), as a full-time position exempt from chapter 76 whose critical responsibilities include aiding stakeholders in the development of projects, plans, policies, standards, priorities, and guidelines for statewide interoperable public safety communications. This position was previously established in HRS Chapter 127 and is fully funded. This measure seeks to codify the language describing the SWIC position in the statute. There will be no increased expense to DOD or the State.

Thank you for this opportunity to provide testimony in Support of HB 2332.

MG Kenneth S. Hara, <u>kenneth.s.hara@hawaii.gov</u>; 808-369-3455 Everett Kaneshige, Statewide Interoperability Coordinator, <u>everett.s.kaneshige@hawaii.gov</u> 808-369-3523



#### OFFICE OF ENTERPRISE TECHNOLOGY SERVICES

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#### Testimony of DOUGLAS MURDOCK Chief Information Officer Enterprise Technology Services

Before the HOUSE COMMITTEE ON PUBLIC SAFETY, VETERANS, & MILITARY AFFAIRS WEDNESDAY, FEBRUARY 12, 2020

#### HOUSE BILL NO. 2332 RELATING TO STATEWIDE INTEROPERABLE PUBLIC SAFETY COMMUNICATIONS

Dear Chair Takayama, Vice Chair Gates, and members of the committee:

The Office of Enterprise Technology Services (ETS) supports the intent of this bill, which establishes a Statewide Interoperable Communications Executive Committee for public safety communications and the position of the Statewide Interoperable Communications Coordinator.

ETS fully supports improving coordination among city, county, state, and federal agencies that respond to emergencies and disasters. Based on recent discussions with the emergency communications communities, it is our understanding that the State Department of Defense, who introduced this bill, will be submitting language changes to further clarify the roles and responsibilities of the executive committee and of the interoperable communications coordinator.

Thank you for the opportunity to provide testimony on this measure.

#### **HB-2332**

Submitted on: 2/11/2020 7:43:35 AM

Testimony for PVM on 2/12/2020 10:00:00 AM

| Submitted By | Organization | Testifier<br>Position | Present at<br>Hearing |  |
|--------------|--------------|-----------------------|-----------------------|--|
| Vince        | Individual   | Oppose                | Yes                   |  |

#### Comments:

Committee on Public Safety, Veterans, & Military Affairs

HB2332:Oppose

One must ask, why was this bill pulled on 1/30? "This measure has been deleted from the meeting scheduled on Wednesday 02-05-20 10:00AM in conference room 430". The bill was hastily submitted without any review from the existing technical group. It should be rejected so that the author can complete the due diligence necessary to submit a bill that has support of the various Counties, Agencies, and Systems it will affect. Perhaps with such peer review, it will not require such a vast rewrite after this hearing in order to alleviate the concerns of major stakeholders. Below are some of the items of concern I have with this bill:

- Existing radio communication systems operated and managed by the State and counties strive for 99.999% availability. If broadband purports to enter this realm, their availability should be made known and they should be mandated to be commensurate with what our First Responders depend on now.
- Since "interoperability" is used to justify this bill and it mistakenly mentions broadband as if it must be governed for interoperability already established, the bill should define this term to be clearer by describing what is being proposed and what justification is being used.
- Why throw out the wheel that has been invented with such hard work already
  achieved by the State and counties? List the interoperability standards and
  specifications already in place and why governance is needed for what exists
  already. This can be put in the "Whereas" section and should be done by
  interfacing with each member of these existing written agreements between their
  respective public safety agencies.

- The language of the bill narrowly projects that future radio communication solutions will be based only on broadband technology. Nobody knows for sure what the technology(s) will be.
- The word "broadband" is not necessary in the language of the bill. Broadband is data which, by definition, is already interoperable. Voice communication is not interoperable by default.

#### Committees:

• The responsibilities, and authority for the Executive and Technical Committees are undefined. Why establish committees with what seems like no charter and the understanding that they will establish their own after the law is passed? Will decisions made by the Executive Committee be compulsory or advisory? What will be the consequence for not complying with the Executive Committee's decisions? Since it is not known what will happen to local management of systems, this bill should be voted down until better definition can be written in that gives guidelines and limits to the Committee if formed at all, and most importantly it should be tabled until support can be established rather than legislated.

#### **Executive Committee:**

- The attendance of the Executive Committee, if passed, should not include "authorized representatives". In this current attempt at this bill, the verbiage opens the door to commercial interests representing government agencies. The verbiage must be more specific.
- Also, in the past the authorized agency representatives turned out to ALSO be the members of the Technical Committee. They are not voting members, so nothing gets done, and then these same members meet as the technical committee and accomplish nothing since the Executive Committee did nothing. Yes, this has been tried before, and it didn't work.
- Executive Committee, Item (3) should not mention "National Public Safety Broadband network or FirstNet". Since this bill, if it becomes law, is supposed to be forward-looking the national public safety communication solution may be called something else, after the FirstNet contract expires in 20 years.

#### **Technical Committee:**

 The vague description of the Technical Committee excludes essential State and county radio communication engineers/managers. They should be included.

#### SWIC:

Every state has or is supposed to have a SWIC, however many of these
positions are not full time. Please review the past accomplishments toward
interoperability before legislating a person to the position without review or
interview.

#### Section 2, Item (10), SWIC's responsibilities:

• The bill should acknowledge that in an emergency situation, standard protocol and practice among responders is that the incident commander, and not the SWIC, determines radio communication priorities, including interoperation between different radio communication systems. The SWIC cannot manage the communication unit program. The communications leader, communications technician, etc have their own chain of command to follow. Also, during an emergency incident the Incident Commander, usually Fire or Police, has command of responder personnel and resources. Yet if this bill becomes law, that would be overturned.

Given the many errors and omissions, the language in the bill appears to have been hastily drafted. It should be voted down so that the author can take a year to enact such important and far reaching legislation correctly, with support, and with greater care.

I testify in opposition to this measure.

Vince Krog

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#### POLICE DEPARTMENT

#### CITY AND COUNTY OF HONOLULU

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February 12, 2020

The Honorable Gregg Takayama, Chair and Members
Committee on Public Safety, Veterans, and Military Affairs
Hawaii State Capitol, Room 430
415 South Beretania Street
Honolulu, Hawaii 96813

Dear Chair Takayama and Members:

SUBJECT: House Bill No. 2332, Relating to Statewide Interoperable Public Safety Communications

I am Gerald Kaneshiro, Major of the Communications Division of the Honolulu Police Department (HPD), City and County of Honolulu.

The HPD opposes House Bill No. 2332, Relating to Statewide Interoperable Public Communications, as it is written.

The HPD recognizes that communications is an important aspect when responding to any emergency whether it is a natural disaster or any other emergency event. Effective coordination is critical to ensuring successful emergency communications.

The HPD does not agree with the process of selecting an agency representative and the number of members to represent each county agency. Specifically, page 4, line 18, "(9) Two members at the executive or senior personnel level from the first responder or emergency management agencies in each of the four counties to be selected by the mayors of each respective county."

The member to serve on the executive committee should be selected by the director or department head of a first responder agency of each respective county. In addition, the number of representatives from each county agency should be increased from two to four. The City and County of Honolulu should have a total of four representatives from the following: One from the HPD, one from the Honolulu Fire Department, and two from the Honolulu Emergency Services Department and its Ocean Safety and Lifeguard Services Division.

The HPD does not agree with the duties of the Statewide Interoperable Communications Coordinator (SWIC) as written on page 7, line 10, "(10) Manage the communications unit program, including the communications leader, communications technician, auxiliary communications, and other supporting functions; and..."

The Honorable Gregg Takayama, Chair and Members
February 12, 2020
Page 2

The Statewide Interoperable Communications Coordinator's position should be to coordinate the training program to include the Communications Unit Leader, Communications Technician, Auxiliary Communications, and other supporting functions.

The HPD is currently working with the SWIC office, Hawaii Department of Defense, to amend the language of the bill to place emphasis on the counties since they are the largest stakeholders during an emergency event.

Thank you for the opportunity to testify.

van Ballard

Sincerely,

Gerald Kaneshiro, Major Communications Division

APPROVED:

Susan Ballard Chief of Police

#### COMMITTEE ON PUBLIC SAFETY, VETERANS, & MILITARY AFFAIRS



Rep. Gregg Takayama, Chair

Rep. Cedric Asuega Gates, Vice Chair

DATE: Wednesday, February 12, 2020

TIME: 10:00AM

PLACE: Conference Room 430

State Capitol

415 South Beretania Street

Re: HB 2332 RELATING TO STATEWIDE INTEROPERABLE PUBLIC SAFETY COMMUNICATIONS.

#### IN OPPSITION

Aloha Chair Takayama, Vice Chair Gate, and member of the committee:

I am Joshua Brantley, a Civil Servant and a voter in the 33rd District although I am not representing the views of my organization, I strongly **OPPOSE** HB2332.

For an interoperability bill to be successful it would require collaboration with all the stakeholders involved. Unfortunately, this bill was written without any input from the stakeholders and leaves out one of the largest interoperability players in Hawaii, the Federal Government. Furthermore, the bill has very little written support from the 16 designated committee members this bill would create. SB2888 which is the senate companion bill only received 3 written testimonies supporting the bill and received Opposition form the Honolulu Police department which is the single largest public safety agency in the State.

Thank you for allowing the opportunity to testify.

V/r

Joshua Brantley