THE SENATE THIRTIETH LEGISLATURE, 2019 STATE OF HAWAII S.B. NO. 714

JAN 1 8 2019

#### A BILL FOR AN ACT

RELATING TO THE TRANSIENT ACCOMMODATIONS TAX.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Section 237D-1, Hawaii Revised Statutes, is

2 amended as follows:

3 1. By adding a new definition to be appropriately inserted4 and to read:

5 "<u>"Resort fee" means any charge or surcharge imposed by an</u>
6 operator, owner, or representative thereof to a transient for
7 the use of the transient accommodation's property, services, or
8 amenities."

9 2. By amending the definition of "fair market rental10 value" to read:

II "Fair market rental value" means an amount equal to [onehalf] one hundred per cent of the gross daily maintenance fees I3 that are paid by the owner and are attributable to the time I4 share unit located in Hawaii. Gross daily maintenance fees I5 include maintenance costs, operational costs, insurance, repair I6 costs, administrative costs, taxes, other than transient I7 accommodations taxes, resort fees, and other costs including



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payments required for reserves or sinking funds. Amounts paid
 for optional goods and services such as food and beverage
 services or beach chair or umbrella rentals shall be excluded
 from fair market rental value."

5 3. By amending the definition of "gross rental" or "gross
6 rental proceeds" to read:

7 ""Gross rental" or "gross rental proceeds" means the gross [receipts,] sales or gross charges collected from consumers 8 9 including but not limited to booking fees, resort fees, cleaning 10 fees, lodging fees, transient fees, or any other fees collected, but does not include fees collected for ground transportation, 11 airfare, meals, excursions, tours, or other fees unrelated to 12 13 the transient accommodations, cash or accrued, of the taxpayer 14 received as compensation for the furnishing of transient 15 accommodations or entering into arrangements to furnish 16 transient accommodations and the value proceeding or accruing 17 from the furnishing of transient accommodations or entering into 18 arrangements to furnish transient accommodations without any 19 deductions on account of the cost of property or services sold, 20 the cost of materials used, labor cost, [taxes,] royalties, 21 interest, discounts, or any other expenses whatsoever. Every



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taxpayer shall be presumed to be dealing on a cash basis unless 1 the taxpayer proves to the satisfaction of the department of 2 taxation that the taxpayer is dealing on an accrual basis and 3 the taxpayer's books are so kept, or unless the taxpayer employs 4 or is required to employ the accrual basis for the purposes of 5 the tax imposed by chapter 237 for any taxable year in which 6 event the taxpayer shall report the taxpayer's gross income for 7 8 the purposes of this chapter on the accrual basis for the same 9 period.

10 The words "gross rental" or "gross rental proceeds" shall 11 not be construed to include the amounts of taxes imposed by 12 chapter 237 or this chapter on operators of transient accommodations [,--transient accommodations brokers, travel 13 14 agencies, and tour packagers] or transient accommodations 15 intermediaries and passed on, collected, and received from the 16 consumer as part of the receipts received as compensation for 17 the furnishing of transient accommodations or entering into 18 arrangements to furnish transient accommodations.

19 Where transient accommodations are furnished through
20 arrangements made by a transient accommodations [broker, travel
21 agency, or tour packager] intermediary at noncommissionable



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negotiated contract rates and the gross income is divided 1 2 between the operator of transient accommodations on the one hand 3 and the transient accommodations-[broker, travel agency, or tour packager] intermediary on the other hand, the tax imposed by 4 this chapter shall apply to each operator and transient 5 6 accommodations [broker, travel agency, or tour packager] 7 intermediary with respect to that person's respective portion of 8 the proceeds and no more. For purposes of this definition, where the operator 9 10 maintains a schedule of rates for identifiable groups of 11 individuals, such as kamaainas, upon which the accommodations 12 are leased, let, or rented, gross rental or gross rental proceeds means the receipts collected and received based upon 13 14 the scheduled rates and recorded as receipts in its books and 15 records." 16 4. By amending the definition of "transient accommodations 17 broker" to read: 18 ""Transient accommodations [broker"] intermediary" means 19 any person or entity  $[\tau]$  that offers, lists, advertises, markets, 20 accepts reservations for, or collects whole or partial payment

21 for transient accommodations or resort time share vacation



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interests, units, or plans, including but not limited to 1 [persons who operate] travel agencies, tour packagers, wholesale 2 travel companies, online websites, online travel agencies, [or] 3 online booking agencies, [that offers, lists, advertises, or 4 5 accepts reservations or collects whole or partial payment for transient accommodations or resort time share vacation 6 7 interests, units, or plans.] and booking platforms." SECTION 2. Section 237D-2, Hawaii Revised Statutes, is 8 9 amended by amending subsection (b) to read as follows: 10 "(b) Every transient accommodations [broker, travel agency, and tour packager] intermediary who arranges transient 11 12 accommodations at noncommissioned negotiated contract rates and 13 every operator shall pay to the State the tax imposed by 14 subsection (a), as provided in this chapter." 15 SECTION 3. Section 237D-4, Hawaii Revised Statutes, is 16 amended to read as follows: 17 "§237D-4 Certificate of registration. (a) Each operator 18 or plan manager as a condition precedent to engaging or 19 continuing in the business of furnishing transient 20 accommodations or in business as a resort time share vacation 21 plan, shall register with the director the name and physical



1 address of each place of business within the State subject to this chapter. The operator or plan manager shall make a one-2 3 time payment as follows: \$5 for each registration for transient accommodations 4 (1)5 consisting of one to five units; (2)\$15 for each registration for transient accommodations 6 7 consisting of six or more units; and 8 (3) \$15 for each resort time share vacation plan within 9 the State; 10 upon receipt of which the director shall issue a certificate of 11 registration in [such] a form as the director determines, 12 attesting that the registration has been made. The registration 13 shall not be transferable and shall be valid only for the 14 operator or plan manager in whose name it is issued and for the 15 transaction of business at the place designated therein. 16 Acquisition of additional transient accommodation units after 17 payment of the one-time fee shall not result in additional fees. 18 (b) The registration, or in lieu thereof a notice stating 19 where the registration may be inspected and examined, shall at 20 all times be conspicuously displayed at the place for which it 21 is issued. The name, phone number, and electronic mail address



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1 of the local contact shall at all times be conspicuously 2 displayed in the same place as the registration or the same place as the notice stating where the registration may be 3 4 inspected and examined. Failure to meet the requirements of this subsection shall be unlawful. The department may issue 5 6 citations to any person who fails to conspicuously display the 7 registration or notice, or the local contact's name, phone 8 number, or electronic mail address as required by this 9 subsection. A citation issued pursuant to this subsection for 10 each transient accommodation or resort time share vacation 11 interest, plan, or unit in violation of this subsection shall 12 include a monetary fine of not less than: 13 \$500 per day, for a first violation for which a (1) 14 citation is issued; 15 (2) \$1,000 per day, for a second violation for which a 16 citation is issued; and 17 \$5,000 per day, for a third and any subsequent (3) 18 violation for which a citation is issued. 19 (c) Any advertisement, including an online advertisement, 20 for any transient accommodation or resort time share vacation interest, plan, or unit shall conspicuously provide: 21



1 The registration identification number or an (1) electronic link to the registration identification 2 number of the operator or plan manager issued pursuant 3 4 to this section; and The local contact's name, phone number, and electronic 5 (2)mail address, provided that this paragraph shall be 6 7 considered satisfied if this information is provided 8 to the transient or occupant prior to the furnishing 9 of the transient accommodation or resort time share 10 vacation unit. 11 Failure to meet the requirements of subsection (c) (d) 12 shall be unlawful. The department may issue citations to any 13 person, including operators, plan managers, and transient accommodations [brokers,] intermediaries, who violates 14 15 subsection (c). A citation issued pursuant to this subsection 16 for each transient accommodation or resort time share vacation 17 interest, plan, or unit in violation of subsection (c) shall 18 include a monetary fine of not less than: 19 (1) \$500 per day, for a first violation for which a 20 citation is issued;



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| 1  | (2)  | \$1,000 per day, for a second violation for which a    |
|----|--|--|
| 2  |  | citation is issued; and                                |
| 3  | (3)  | \$5,000 per day, for a third and any subsequent        |
| 4  |  | violation for which a citation is issued.              |
| 5  | (e)  | The registration provided for by this section shall be |
| 6  | effective until canceled in writing. Any application for the     |  |
| 7  | reissuance of a previously canceled registration identification  |  |
| 8  | number shall be regarded as a new registration application and   |  |
| 9  | shall be subject to the payment of the one-time registration     |  |
| 10 | fee. The director may revoke or cancel any license issued under  |  |
| 11 | this chapter for cause as provided by rule under chapter 91.     |  |
| 12 | (f)  | If the license fee is paid, the department shall not   |
| 13 | refuse to issue a registration or revoke or cancel a             |  |
| 14 | registration for the exercise of a privilege protected by the    |  |
| 15 | First Amendment of the Constitution of the United States, or for |  |
| 16 | the carrying on of interstate or foreign commerce, or for any    |  |
| 17 | privilege the exercise of which, under the Constitution and laws |  |
| 18 | of the United States, cannot be restrained on account of         |  |
| 19 | nonpayment of taxes, nor shall section 237D-14 be invoked to     |  |
| 20 | restrain the exercise of such a privilege, or the carrying on of |  |
| 21 | such commerce.   |  |



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(g) Any person who may lawfully be required by the State, 1 and who is required by this chapter, to register as a condition 2 precedent to engaging or continuing in the business of 3 4 furnishing transient accommodations or as a plan manager subject 5 to taxation under this chapter, who engages or continues in the business without registering in conformity with this chapter, 6 7 shall be guilty of a misdemeanor. Any director, president, 8 secretary, or treasurer of a corporation who permits, aids, or 9 abets [such] the corporation to engage or continue in business 10 without registering in conformity with this chapter, shall 11 likewise be quilty of a misdemeanor. The penalty for the 12 misdemeanors shall be the same as that prescribed by section 13 231-35 for individuals, corporations, or officers of 14 corporations, as the case may be, for violation of that section. 15 (h) Any monetary fine assessed under this section shall be 16 due and payable thirty days after issuance of the citation, 17 subject to appeal rights provided under this subsection. 18 Citations may be appealed to the director of taxation or the

19 director's designee.

20 (i) Each transient accommodations intermediary, as a
21 condition precedent to entering into an arrangement to furnish



| 1  | transient accommodations at noncommissioned negotiated contract                      |  |  |
|----|--|--|--|
| 2  | rates, shall register with the director. The transient                               |  |  |
| 3  | accommodations intermediary shall provide the physical address                       |  |  |
| 4  | of each transient accommodation for which it will enter into an                      |  |  |
| 5  | arrangement to furnish transient accommodations at                                   |  |  |
| 6  | noncommissioned negotiated contract rates; provided that the                         |  |  |
| 7  | transient accommodations intermediary has obtained prior written                     |  |  |
| 8  | consent from the operator or plan manager to disclose the                            |  |  |
| 9  | address of the transient accommodation. The transient                                |  |  |
| 10 | accommodations intermediary shall make a one-time payment of \$15                    |  |  |
| 11 | to register with the director. Upon receipt of the registration                      |  |  |
| 12 | payment, the director shall issue a certificate of registration                      |  |  |
| 13 | to the transient accommodations intermediary in a form as the                        |  |  |
| 14 | director determines, attesting that the registration has been                        |  |  |
| 15 | made. The registration shall not be transferable and shall be                        |  |  |
| 16 | valid only for the transient accommodations intermediary in                          |  |  |
| 17 | whose name it is issued."  |  |  |
| 18 | SECTION 4. Section 237D-6, Hawaii Revised Statutes, is                               |  |  |
| 19 | amended by amending subsection (a) to read as follows:                               |  |  |
| 20 | "(a) On or before the twentieth day of each calendar                                 |  |  |
| 21 | month, every [ <del>operator taxable, or plan manager</del> ] <u>taxpayer</u> liable |  |  |



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1 under this chapter during the preceding calendar month shall
2 file a sworn return with the director in [such] <u>a</u> form as the
3 director shall prescribe together with a remittance for the
4 amount of the tax in the form required by section 237D-6.5.
5 Sections 237-30 and 237-32 shall apply to returns and penalties
6 made under this chapter to the same extent as if the sections
7 were set forth specifically in this section."

8 SECTION 5. Section 237D-7, Hawaii Revised Statutes, is
9 amended to read as follows:

10 "§237D-7 Annual return. On or before the twentieth day of 11 the fourth month following the close of the taxable year, every 12 person who has become liable for the payment of the taxes under 13 this chapter during the preceding tax year shall file a return 14 summarizing that person's liability under this chapter for the 15 year, in [such] a form as the director prescribes. The 16 [operator or plan manager] taxpayer shall transmit with the 17 return a remittance covering the residue of the tax chargeable 18 to the [operator or plan manager,] taxpayer, if any, to the 19 office of the appropriate state district tax assessor designated 20 in section 237D-8. The return shall be signed by the taxpayer, 21 if made by an individual, or by the president, vice-president,



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1 secretary, or treasurer of a corporation, if made on behalf of a 2 corporation. If made on behalf of a partnership, firm, society, 3 unincorporated association, group, hui, joint adventure, joint 4 stock company, corporation, trust estate, decedent's estate, 5 trust, or other entity, any individual delegated by the entity 6 shall sign the same on behalf of the taxpayer. If for any reason it is not practicable for the individual taxpayer to sign 7 8 the return, it may be done by any duly authorized agent. The 9 department, for good cause shown, may extend the time for making the return on the application of any taxpayer and grant [such] 10 reasonable additional time within which to make the return as 11 12 the department may deem advisable.

13 Section 232-2 applies to the annual return, but not to a 14 monthly return."

15 SECTION 6. Section 237D-9, Hawaii Revised Statutes, is
16 amended by amending subsection (a) to read as follows:

17 "(a) If any [operator or plan manager] taxpayer fails to 18 make a return as required by this chapter, the director shall 19 make an estimate of the tax liability of the [operator or plan 20 manager] taxpayer from any information the director obtains, and 21 according to the estimate so made, assess the taxes, interest,



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and penalty due the State from the [operator or plan manager,] 1 taxpayer, give notice of the assessment to the [operator or plan 2 manager,] taxpayer, and make demand upon the [operator or plan 3 4 manager] taxpayer for payment. The assessment shall be presumed to be correct until and unless, upon an appeal duly taken as 5 6 provided in section 237D-11, the contrary shall be clearly 7 proved by the person assessed, and the burden of proof upon [such] appeal shall be upon the person assessed to disprove the 8 correctness of assessment." 9

10 SECTION 7. Section 237D-10, Hawaii Revised Statutes, is 11 amended to read as follows:

12 "§237D-10 Overpayment; refunds. Upon application by [an 13 operator or plan manager, ] a taxpayer, if the director 14 determines that any tax, interest, or penalty has been paid more 15 than once, or has been erroneously or illegally collected or 16 computed, the tax, interest, or penalty shall be credited by the 17 director on any taxes then due from the [operator or plan 18 manager] taxpayer under this chapter. The director shall refund 19 the balance to the [operator or plan manager] taxpayer or the 20 [operator's or plan manager's] taxpayer's successors,

21 administrators, executors, or assigns in accordance with section



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231-23. No credit or refund shall be allowed for any tax
 imposed by this chapter, unless a claim for [such] the credit or
 refund is filed as follows:

(1) If an annual return is timely filed, or is filed 4 within three years after the date prescribed for 5 filing the annual return, then the credit or refund 6 shall be claimed within three years after the date the 7 annual return was filed or the date prescribed for 8 filing the annual return, whichever is later. 9 If an annual return is not filed, or is filed more 10 (2)than three years after the date prescribed for filing 11 the annual return, a claim for credit or refund shall 12 13 be filed within: 14 (A) Three years after the payment of the tax; or

15 (B) Three years after the date prescribed for the16 filing of the annual return,

17 whichever is later.

18 Paragraphs (1) and (2) are mutually exclusive. The preceding 19 limitation shall not apply to a credit or refund pursuant to an 20 appeal, provided for in section 237D-11.



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As to all tax payments for which a refund or credit is not authorized by this section (including, without prejudice to the generality of the foregoing, cases of unconstitutionality), the remedies provided by appeal or by section 40-35 are exclusive." SECTION 8. Section 237D-12, Hawaii Revised Statutes, is amended to read as follows:

7 "§237D-12 Records to be kept; examination. Every 8 [operator and plan manager] taxpayer shall keep in the English 9 language within the State, and preserve for a period of three 10 years, suitable records of gross rental, gross rental proceeds, 11 or fair market rental value relating to the business taxed under 12 this chapter, and [such] any other books, records of account, 13 and invoices [as] that may be required by the department, and 14 all such books, records, and invoices shall be open for 15 examination at any time by the department or the Multistate Tax 16 Commission pursuant to chapter 255, or the authorized 17 representative thereof."

18 SECTION 9. Section 237D-15, Hawaii Revised Statutes, is 19 amended by amending subsection (c) to read as follows: 20 "(c) Except as otherwise provided, this chapter shall 21 apply to a transient accommodations [broker, travel\_agency, or



1 tour packager] intermediary who furnishes or enters into an 2 agreement to furnish transient accommodations at noncommissioned 3 negotiated contract rates in the same manner as [it] this 4 chapter applies to an operator." 5 SECTION 10. Statutory material to be repealed is bracketed 6 and stricken. New statutory material is underscored. 7 SECTION 11. This Act, upon its approval, shall apply to 8 taxable years beginning after December 31, 2019. 9

INTRODUCED BY:



#### Report Title:

Transient Accommodations Tax; Hotel Resort Fees; Gross Rental Price; Transient Accommodations Intermediaries; Time Shares; Tax Base

#### Description:

Imposes the transient accommodations tax on resort fees that are calculated separately from the advertised transient accommodation's rate. Clarifies that the transient accommodations tax shall be calculated based on the gross rental. Amends the formula for the amount of transient accommodations tax to be collected from time shares by increasing the base on which time share occupancy is taxed from one-half of the gross daily maintenance fees paid by the owner and are attributable to the time share unit to one hundred per cent of the gross daily maintenance fees. Specifies that the transient accommodations tax is to be collected from transient accommodations intermediaries who arrange transient accommodations at noncommissioned negotiated contract rates in the same manner as transient accommodations operators. Applies to taxable years beginning after 12/31/2019.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

