# A BILL FOR AN ACT

RELATING TO THE HOSPITAL SUSTAINABILITY PROGRAM.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the hospital
- 2 sustainability program was established in 2012 and has served a
- 3 critical role in strengthening the health care system in Hawaii.
- 4 In the seven years since its inception, the hospital
- 5 sustainability program has helped acute care facilities treat
- 6 the most vulnerable patients in the State, especially low-income
- 7 individuals who require hospital services. The program has been
- 8 carried out in a public-private partnership to ensure that
- 9 patients in Hawaii can access quality, affordable care.
- 10 The legislature further finds that, even with this program,
- 11 hospitals in the State face major financial challenges. These
- 12 challenges are due in part to inadequate payments from the
- 13 medicaid program that do not cover the actual costs of care.
- 14 Medicaid is jointly financed by the federal and state
- 15 governments by statutory formula; the federal government pays
- 16 between fifty per cent and seventy-four per cent, with
- 17 assistance levels determined by each state's per capita income.



- 1 States with the lowest per capita income receive higher federal
- 2 matching rates. Under federal rules, the state share must be
- 3 paid from public funds that are not federal funds. The
- 4 legislature finds that public funding to help financially
- 5 sustain Hawaii's hospitals may be accessed through a provider
- 6 fee.
- 7 The legislature further finds that provider fees exist in
- 8 forty-nine states and the District of Columbia as a means of
- 9 drawing down federal funds to sustain medicaid programs due to
- 10 rising state budget deficits, increasing health care costs, and
- 11 expanding medicaid enrollment. Provider fees, which are
- 12 collected from specific categories of health care providers that
- 13 agree to the fee, may be imposed on nineteen different classes
- 14 of health care services, including inpatient and outpatient
- 15 hospital and nursing facility services.
- 16 The legislature therefore finds that, in Hawaii, a provider
- 17 fee on hospitals has resulted in substantial increases in
- 18 medicaid payments without putting additional constraints on the
- 19 State's budget. The additional federal funds obtained via the
- 20 fee program authorized by the hospital sustainability program
- 21 have helped to reduce the amount of losses incurred by hospitals

- 1 and maintain access to care for medicaid recipients. This
- 2 allows hospitals in the State to continue to serve uninsured or
- 3 underinsured patients in a timely, effective manner, and helps
- 4 to ensure the overall sustainability of the health care system
- 5 in Hawaii.
- 6 The purpose of this Act is to preserve access to health
- 7 care for medicaid recipients by extending the hospital
- 8 sustainability program.
- 9 SECTION 2. Section 346G-3, Hawaii Revised Statutes, is
- 10 amended as follows:
- 1. By adding a new definition to be appropriately inserted
- 12 and to read:
- ""Medicaid cost report" means the annual cost report that a
- 14 hospital submits to the State's medicaid agency."
- 15 2. By amending the definition of "private hospital" to
- **16** read:
- ""Private hospital" means [those non-public hospitals named
- 18 in attachment A of the medicaid section 1115 demonstration
- 19 waiver that were in operation in calendar year 2016 and are
- 20 currently operating or any hospitals not named in attachment A
- 21 of the medicaid section 1115 demonstration waiver that became

1	private nospitars in carendar year 2017 or 2018 and are		
2	currently operating. all currently operating hospitals, excep		
3	for hospitals that are:		
4	(1) Operated or affiliated with the Hawaii health system		
5	corporation; or		
6	(2) Charitable hospitals funded primarily through		
7.	donations or other non-insurance sources of funding,		
8	and whose net patient revenue is less than forty per		
9	cent of operating expenses, per the medicaid cost		
10	report."		
11	3. By deleting the definition of "section 1115 waiver".		
12	[""Section 1115 waiver" means the medicaid section 1115		
13	demonstration waiver under which the state medicaid program is		
14	operating."]		
15	SECTION 3. Section 346G-5, Hawaii Revised Statutes, is		
16	amended by amending subsections (c) and (d) to read as follows		
17	"(c) The hospital sustainability fee for inpatient care		
18	services may differ from the fee for outpatient care services		
19	but the fees charged to the hospital shall not in the aggregat		
20	exceed [three and one-half] four per cent of the hospital's ne		
21	patient service revenue. The inpatient hospital sustainabilit		

- 1 fee shall not exceed [three and one-half] four per cent of net
- 2 inpatient hospital service revenue. The outpatient hospital
- 3 sustainability fee shall not exceed [three and one-half] four
- 4 per cent of net outpatient hospital service revenue. Each fee
- 5 shall be the same percentage for all affected hospitals, subject
- 6 to subsection (d).
- 7 (d) The department shall exempt children's hospitals,
- 8 federal hospitals, public hospitals, and psychiatric hospitals
- 9 from the hospital sustainability fees on inpatient services. In
- 10 addition, the department shall exempt from the hospital
- 11 sustainability fee on outpatient care services [children's
- 12 hospitals, federal hospitals and public hospitals[7
- 13 rehabilitation hospitals, psychiatric hospitals, and any
- 14 hospitals with net outpatient revenues of less than \$57,000,000
- 15 per year based upon the hospital's medicare cost report for the
- 16 fiscal year ending three years prior to the state fiscal year
- 17 for which the hospital's net patient service revenue is
- 18 calculated]; provided that the department may exclude any
- 19 facility from the hospital sustainability fee [on outpatient
- 20 care services if it is determined that its exclusion is
- 21 required to meet federal standards of approval."

1	SECTION	4. Section 346G-10, Hawaii Revised Statutes, is
2	amended by ar	mending subsection (b) to read as follows:
3	"(b) I	n accordance with title 42 Code of Federal
4	Regulations p	part 438, the department shall use revenues from the
5	hospital sust	tainability fee and federal matching funds to
6	enhance the	capitated rates paid to medicaid managed care health
7	plans for sta	ate fiscal years [ <del>2017-2018 and 2018-2019,</del> ] <u>2019-</u>
8	2020 and 2020	0-2021, consistent with the following objectives:
9	(1) The	e rate enhancement shall be used exclusively for
10	inc	creasing reimbursements to private hospitals to
11	su	oport the availability of services and to ensure
12	aco	cess to care to the medicaid managed care health
13	pla	an enrollees;
14	(2) The	e rate enhancement shall be made part of the monthly
15	caj	pitated rates by the department to medicaid managed
16	ca	re health plans, which shall provide documentation
17	to	the department and the hospital trade association
. 18	100	cated in Hawaii certifying that the revenues
19	red	ceived under paragraph (1) are used in accordance
20	wi	th this section;

1	(3)	The rate enhancement shall be actuarially sound and
2		approved by the federal government for federal fund
3		participation;
4	(4)	The rate enhancements shall be retroactive to July 1,
5		2012, or the effective date approved by the federal
6		government, whichever is later. Retroactive rate
7		enhancements shall be paid within thirty days of
8		notification by the Centers for Medicare and Medicaid
9		Services to the department of all necessary approvals;
10		and
11	(5)	Payments made by the medicaid managed care health
12		plans shall be made within thirty business days upon
13		receipt of monthly capitation rates from the
14		department."
15	SECT	ION 5. Section 346G-12, Hawaii Revised Statutes, is
16	amended b	y amending subsection (a) to read as follows:
17	<b>"</b> (a)	Collection of the hospital sustainability fee
18	establish	ed by section 346G-5 shall be discontinued if:
19	(1)	The required federal approvals specified in section
20		346G-7 are not granted or are revoked by the Centers

for Medicare and Medicaid Services;

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1 (2)	The department reduces funding for hospital services
2	below the state appropriation in effect as of July 1,
3	[ <del>2012;</del> ] <u>2020;</u>

- (3) The department or any other state agency uses the money in the hospital sustainability program special fund for any use other than the uses permitted by this chapter; or
- 9 from the hospital sustainability fee becomes
  10 unavailable under federal law; provided that the
  11 department shall terminate the imposition of the
  12 hospital sustainability fee beginning on the date the
  13 federal statutory, regulatory, or interpretive change
  14 takes effect."

takes effect."

SECTION 6. Act 217, Session Laws of Hawaii 2012, section

5, as amended by section 2 of Act 141, Session Laws of Hawaii

2013, as amended by section 2 of Act 123, Session Laws of Hawaii

2014, as amended by section 2 of Act 70, Session Laws of Hawaii

2015, as amended by section 3 of Act 60, Session Laws of Hawaii

2016, as amended by section 5 of Act 59, Session Laws of Hawaii

2017, is amended to read as follows:

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and shall be repealed on June 30, [2019;] 2021; provided that 2 -4, Hawaii Revised Statutes, in section 2 of this 3 Act, and the amendment to section 36-30(a), Hawaii Revised 4 Statutes, in section 3 of this Act, shall be repealed on 5 6 December 31, [<del>2019.</del>] 2021." SECTION 7. Act 123, Session Laws of Hawaii 2014, section 7 7, as amended by section 3 of Act 70, Session Laws of Hawaii 8 9 2015, as amended by section 4 of Act 60, Session Laws of Hawaii 2016, as amended by section 6 of Act 59, Session Laws of Hawaii 10 11 2017, is amended to read as follows: 12 "SECTION 7. This Act shall take effect on June 29, 2014; 13 provided that: Section 5 shall take effect on July 1, 2014; and 14 (1)The amendments made to sections 36-27(a) and 36-30(a), 15 (2) Hawaii Revised Statutes, in sections 3 and 4 of this 16 17 Act shall be repealed on December 31,  $[\frac{2019}{}]$  2021." 18 SECTION 8. There is appropriated out of the hospital

sustainability program special fund the sum of \$

much thereof as may be necessary for fiscal year 2019-2020 and

the same sum or so much thereof as may be necessary for fiscal

"SECTION 5. This Act shall take effect on July 1, 2012,

or so

# S.B. NO. 463 S.D. 2

- 1 year 2020-2021 for the purposes of the hospital sustainability
- 2 program special fund.
- 3 The sums appropriated shall be expended by the department
- 4 of human services for the purposes of this Act.
- 5 SECTION 9. Statutory material to be repealed is bracketed
- 6 and stricken. New statutory material is underscored.
- 7 SECTION 10. This Act shall take effect on June 29, 2019;
- 8 provided that section 8 of this Act shall take effect on July 1,
- **9** 2050.

#### Report Title:

Hospital Sustainability Program; Department of Human Services; Appropriation

## Description:

Extends the hospital sustainability program for 2 years. Clarifies exemptions from the hospital sustainability fee. Appropriates \$75,000,000 out of the hospital sustainability special fund for fiscal years 2019-2020 and 2020-2021. Effective 7/1/2050. (SD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.