#### THE SENATE THIRTIETH LEGISLATURE, 2019 STATE OF HAWAII

S.B. NO. <sup>462</sup> S.D. 1

# A BILL FOR AN ACT

RELATING TO THE NURSING FACILITY SUSTAINABILITY PROGRAM.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the nursing facility 2 sustainability program was established in 2012 and has served a critical role in strengthening the long-term care system in 3 Hawaii. In the seven years since its inception, the nursing 4 5 facility sustainability program has helped long-term care 6 facilities treat the most vulnerable patients in the State, 7 especially low-income individuals who require these services. The program has been carried out in a public-private partnership 8 to ensure that patients in Hawaii can access quality, affordable 9 10 care.

11 The legislature further finds that, even with this program, 12 nursing facilities in the State face major financial challenges. 13 These challenges are due in part to inadequate payments from the 14 medicaid program that do not cover the actual costs of care. 15 Medicaid is jointly financed by the federal and state 16 governments by statutory formula; the federal government pays 17 between fifty per cent and seventy-four per cent, with

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1 assistance levels determined by each state's per capita income.
2 States with the lowest per capita income receive higher federal
3 matching rates. Under federal rules, the state share must be
4 public funds that are not federal funds. The legislature finds
5 that public funding to help sustain Hawaii's nursing facilities
6 financially may be accessed through a provider fee.

The legislature further finds that provider fees exist in 7 forty-nine states and the District of Columbia as a means of 8 9 drawing down federal funds to sustain their medicaid programs 10 due to rising state budget deficits, increasing health care 11 costs, and expanding medicaid enrollment. Provider fees, which are collected from specific categories of health care providers 12 that agree to the fee, may be imposed on nineteen different 13 14 classes of health care services, including inpatient and 15 outpatient hospital and nursing facility services.

16 The legislature therefore finds that, in Hawaii, a provider 17 fee on nursing facilities has resulted in a substantial increase 18 in medicaid payments, without putting additional constraints on 19 the State's budget. The additional federal funds obtained via 20 the fee program authorized by the nursing facility 21 sustainability program have helped to reduce the amount of

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1	losses incurred by long-term care facilities and maintain access
2	to care for medicaid recipients. This allows nursing facilities
3	in the State to continue to serve under- or uninsured patients
4	in a timely, effective matter. This helps to ensure the overall
5	sustainability of the health care system in the State.
6	The purpose of this Act is to preserve access to health
7	care for medicaid recipients by extending the nursing facility
8	sustainability fee program.
9	SECTION 2. Section 346F-4, Hawaii Revised Statutes, is
10	amended by amending subsection (c) to read as follows:
11	"(c) Revenue from the nursing facility sustainability fee
12	shall be used exclusively as follows:
13	(1) No less than eighty-eight per cent of the revenue from
14	the nursing facility sustainability fee shall be used
15	[ <del>to match</del> ] for one or more of the following:
16	(A) To match federal medicaid funds, with the
17	combined total to be used to enhance capitated
18	rates to medicaid managed care health plans for
19	the purpose of increasing medicaid payments to
20	private nursing facilities $[+]$ to support the
21	availability of services and ensure access to

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1		care for the medicaid managed care health plan
2		enrollees; or
3	<u>(B)</u>	To match federal medicaid funds, with the
4		combined total to enhance capitated rates for the
5		purpose of paying quality incentives;
6	(2) Twe	lve per cent of the revenue from the nursing
7	fac:	ility sustainability fee may be used by the
8	depa	artment for other departmental purposes; and
9	(3) All	moneys remaining in the special fund on
10	Dece	ember 30, [ <del>2019,</del> ] <u>2021,</u> shall be distributed to
11	nurs	sing facilities within thirty days in the same
12	proj	portions as received from the nursing facilities."
13	SECTION	3. Section 346F-5, Hawaii Revised Statutes, is
14	amended by ame	ending subsections (c) and (d) to read as follows:
15	"(c) Th	e nursing facility sustainability fee shall not
16	exceed [ <del>four</del> ]	5.5 per cent of net patient service revenue and
17	shall be calc	ulated and paid on a per resident day basis, unless
18	the facility	qualifies for an exemption identified in subsection
19	(d)(1). The j	per resident daily fee shall [ <del>be \$13.46</del> ] <u>not exceed</u>
20	<u>\$20.00</u> for ea	ch affected facility, except for facilities

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1 described in subsection (d)(2), which instead shall pay a per 2 resident reduced daily fee [of \$5.85.] not to exceed \$9.00. 3 (d) In accordance with the redistribution method set forth 4 in title 42 Code of Federal Regulations section 433.68(e)(1) and 5 (2), the department shall seek a waiver of the broad-based and 6 uniformity provider fee requirements under federal law from 7 which to exclude certain nursing facilities and to permit 8 certain high volume medicaid nursing facilities or facilities 9 with a high number of total annual patient days to pay the 10 sustainability fee at a lesser amount per resident day, as 11 follows: 12 (1)The department shall exempt the following nursing 13 facility providers from the nursing facility 14 sustainability fee subject to federal approval under 15 title 42 Code of Federal Regulations section 433.68(e)(2): 16 17 (A) Nursing facilities with twenty-eight or fewer 18 licensed beds; 19 Nursing facilities owned [or], operated by, or (B) 20 affiliated with the Hawaii health systems 21 corporation; and

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1		(C) Continuing care retirement communities.
2	(2)	The department shall reduce the fee for high volume
3		medicaid nursing facilities or facilities with high
4		patient volumes in order to meet the redistributive
5		tests of title 42 Code of Federal Regulations section
6		433.68(e)(2).
7	(3)	The department, with agreement by the nursing facility
8		trade associations located in Hawaii, may modify, add
9		to, or reduce the categories of facilities exempt from
10		the assessment if necessary to obtain and maintain
11		approval of the waiver by the Centers for Medicare and
12		Medicaid Services, if the modification is consistent
13		with the purposes of this chapter."
14	SECT	ION 4. Section 346F-10, Hawaii Revised Statutes, is
15	amended t	o read as follows:
16	"§34	6F-10 Enhanced rates to medicaid managed care health
17	plans. I	n accordance with title 42 Code of Federal Regulations
18	part 438,	the department shall use revenues from the nursing
19	facility	sustainability fee and federal matching funds to

enhance the capitated rates paid to medicaid managed care health

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1	plans for	state fiscal years [ <del>2017-2018 and 2018-2019,</del> ] <u>2019-</u>
2	2020 and 2	2020-2021 consistent with the following objectives:
3	(1)	The rate enhancement shall be used exclusively for
4		increasing reimbursements to private nursing
5	·	facilities to support the availability of services and
6		to ensure access to care to the medicaid managed care
7		health plan enrollees;
8	(2)	The rate enhancement shall be made part of the monthly
9		capitated rates by the department to medicaid managed
10		care health plans, which shall provide documentation
11		to the department and the nursing facility trade
12		association located in Hawaii certifying that the
13		revenues received under paragraph (1) are used in
14		accordance with this section;
15	(3)	The rate enhancement shall be actuarially sound and
16		approved by the federal government for federal fund
17		participation; [and]
18	(4)	The department shall modify the fee-for-service
19		reimbursement rates of the nursing facilities to
20		recognize the medicaid portion of the nursing facility
21		sustainability fee as an additional cost of serving

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1		medicaid patients, and to provide a uniform percentage
2		increase in preexisting facility-specific rates[+]:
3		and
4	(5)	Payments made by the medicaid managed care health
5		plans shall be made within thirty calendar days upon
6		receipt of monthly capitation rates from the
7		department."
8	SECT	ION 5. Section 346F-13, Hawaii Revised Statutes, is
9	amended b	y amending subsection (a) to read as follows:
10	"(a)	Collection of the nursing facility sustainability fee
11	under section 346F-5 shall be discontinued if:	
12	(1)	The waiver in section 346F-7 or the enhanced
13		capitation rates in section 346F-10 have not been
14		approved by the Centers for Medicare and Medicaid
15		Services;
16	(2)	The department reduces funding for nursing facility
17		services below the state appropriation in effect on
18		June 30, [ <del>2018;</del> ] <u>2020;</u>
19	(3)	The department or any other state agency uses the
20		money in the special fund for any use other than the
21		uses permitted pursuant to this chapter; or



(4) Federal financial participation to match the nursing
 facility sustainability fee becomes unavailable under
 federal law. In such case, the department shall
 terminate the collection of the fee beginning on the
 effective date of the federal statutory, regulatory,
 or interpretive change."

7 SECTION 6. Act 156, Session Laws of Hawaii 2012, 8 section 5, as amended by section 3 of Act 142, Session Laws of 9 Hawaii 2013, as amended by section 2 of Act 124, Session Laws of 10 Hawaii 2014, as amended by section 2 of Act 69, Session Laws of 11 Hawaii 2015, as amended by section 2 of Act 59, Session Laws of 12 Hawaii 2016, as amended by section 5 of Act 60, Session Laws of 13 Hawaii 2017, is amended by amending section 5 to read as 14 follows:

15 "SECTION 5. This Act shall take effect on July 1, 2012, 16 and shall be repealed on June 30, [2019;] 2021; provided that 17 section -4, Hawaii Revised Statutes, established by section 2 18 of this Act, and the amendment made to section 36-30(a), Hawaii 19 Revised Statutes, in section 3 of this Act, shall be repealed on 20 December 31, [2019.] 2021."

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1 SECTION 7. Act 124, Session Laws of Hawaii 2014, 2 section 7, as amended by Act 69, Session Laws of Hawaii 2015, as amended by Act 59, Session Laws of Hawaii 2016, and as amended 3 by section 6 of Act 60 Session Laws of Hawaii 2017, is amended 4 by amending section 7 to read as follows: 5 "SECTION 7. This Act shall take effect on June 29, 2014; 6 7 provided that: 8 Section 5 shall take effect on July 1, 2014; and (1) 9 (2) The amendments made to sections 36-27(a) and 36-30(a), 10 Hawaii Revised Statutes, in sections 3 and 4 of this 11 Act shall be repealed on December 31, [2019.] 2021." 12 There is appropriated out of the nursing SECTION 8. 13 facility sustainability program special fund the sum of 14 \$21,000,000 or so much thereof as may be necessary for fiscal year 2019-2020 and the same sum or so much thereof as may be 15 16 necessary for fiscal year 2020-2021 for uses consistent with 17 section 346F-4, Hawaii Revised Statutes. 18 The sums appropriated shall be expended by the department 19 of human services for the purposes of this Act. 20 SECTION 9. Statutory material to be repealed is bracketed 21 and stricken. New statutory material is underscored.

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SECTION 10. This Act shall take effect on June 29, 2019;
 provided that sections 7 and 8 shall take effect on July 1,
 2019.

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#### Report Title:

Nursing Facility Sustainability Program; Department of Human Services; Appropriation

#### Description:

Extends the nursing facility sustainability fee program to 2021. Allows the nursing facility sustainability fee to be used to enhance capitated rates for the purpose of paying quality incentives. Increases the nursing facility sustainability fee limit from 4.0 per cent to 5.5 per cent of net patient service revenue. Increases the per resident daily maximum fee from \$13.46 to \$20 for each facility, and increases the per resident reduced daily maximum fee from \$5.85 to \$9 for facilities that meet certain exceptions. Appropriates funds. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

