THE SENATE THIRTIETH LEGISLATURE, 2020 STATE OF HAWAII S.B. NO. $^{3104}_{S.D. 2}$

A BILL FOR AN ACT

RELATING TO LAND DEVELOPMENT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

-
L

PART I

2 SECTION 1. The legislature finds that the State's 3 population has declined each year over the past three years, an 4 unprecedented situation that has not happened since Hawaii 5 became a state in 1959. A significant portion of this 6 population loss can be attributed to the State's high cost of living and lack of affordable dwellings. The legislature 7 8 further finds that housing costs continue to rise, keeping 9 homeownership outside the reach of many Hawaii residents. 10 Accordingly, the purpose of this Act is to provide 11 solutions to expeditiously develop housing for working families 12 in the State. 13 PART II 14 SECTION 2. The purpose of this part is to: 15 (1) Create a residential leasehold program to increase 16 homeownership opportunities for Hawaii residents,

17 particularly working individuals and families. The

SB3104 SD2 LRB 20-1794.doc

S.B. NO. $^{3104}_{S.D. 2}$

1	residential leasehold developments are envisioned to
2	offer lower-priced homes in quality neighborhoods that
3	promote smart growth principles; and
4	(2) Address some of the barriers to the development of
5	affordable housing, namely developable land and
6	infrastructure capacity.
7	SECTION 3. Chapter 201H, Hawaii Revised Statutes, is
8	amended by amending part II as follows:
9	1. By designating sections 201H-31 to 201H-34 as subpart
10	A, entitled "General Provisions";
11	2. By designating sections 201H-35 to 201H-70 as subpart
12	B, entitled "Development Programs"; and
13	3. By adding a new subpart to part II to be appropriately
14	designated and to read as follows:
15	" . RESIDENTIAL LEASEHOLD PROGRAM
16	§201H- Residential leasehold project; definition. As
17	used in this subpart, "residential leasehold project" means a
18	multi-family, affordable condominium development to be sold
19	under a lease term not to exceed ninety-nine years.
20	§201H- Residential leasehold program. (a) The
21	corporation, on behalf of the State or with eligible developers



Page 3

S.B. NO. ³¹⁰⁴ S.D. 2

1 and contractors, may develop residential leasehold projects on
2 state lands set aside by the governor or leased by any state
3 department or agency to the corporation. Residential leasehold
4 projects developed under this section shall have preferences for
5 lower-priced housing that is designed to address the State's
6 housing shortage.

7 (b) The corporation shall adopt rules pursuant to chapter 8 91, necessary for the purposes of this subpart. The rules shall 9 address eligibility criteria for homebuyers, the process and 10 criteria for the development of residential leasehold projects, 11 restrictions on the use, sale, and transfer of dwelling units, 12 residential leasehold terms, and other major provisions of the 13 residential leasehold program.

14 Commercial, industrial, and other uses. (a) §201H-In connection with the development of residential leasehold 15 16 projects, the corporation may also develop commercial, 17 industrial, and other properties if it determines that the uses 18 can be an integral part of the development or can help to 19 enhance the lifestyles of residents of the development. The 20 corporation may designate any portions of the development for 21 commercial, industrial, or other use and shall have all the

SB3104 SD2 LRB 20-1794.doc

S.B. NO 3104 S.D. 2

1 powers granted under this chapter with respect thereto,

including the power to exempt a project from the requirements of
any statutes, ordinances, charter provisions, and rules of any
government agency pursuant to section 201H-38.

5 (b) The corporation shall adopt rules, pursuant to chapter
6 91, to effectuate the purposes of this section.

7 §201H- Additional powers. The powers conferred upon 8 the corporation by this subpart shall be in addition and 9 supplemental to the powers conferred by any other law, and 10 nothing in this subpart shall be construed as limiting any 11 powers, rights, privileges, or immunities so conferred."

12 SECTION 4. Section 171-2, Hawaii Revised Statutes, is 13 amended to read as follows:

14 "§171-2 Definition of public lands. "Public lands" means 15 all lands or interest therein in the State classed as government 16 or crown lands previous to August 15, 1895, or acquired or 17 reserved by the government upon or subsequent to that date by 18 purchase, exchange, escheat, or the exercise of the right of 19 eminent domain, or in any other manner; including lands accreted 20 after May 20, 2003, and not otherwise awarded, submerged lands, 21 and lands beneath tidal waters that are suitable for



S.B. NO. ³¹⁰⁴ S.D. 2

1	reclamati	on, together with reclaimed lands that have been given
2	the statu	s of public lands under this chapter, except:
3	(1)	Lands designated in section 203 of the Hawaiian Homes
4		Commission Act, 1920, as amended;
5	(2)	Lands set aside pursuant to law for the use of the
6		United States;
7	(3)	Lands being used for roads and streets;
8	(4)	Lands to which the United States relinquished the
9		absolute fee and ownership under section 91 of the
10		Hawaiian Organic Act prior to the admission of Hawaii
11		as a state of the United States unless subsequently
12		placed under the control of the board of land and
13		natural resources and given the status of public lands
14		in accordance with the state constitution, the
15		Hawaiian Homes Commission Act, 1920, as amended, or
16		other laws;
17	(5)	Lands to which the University of Hawaii holds title;
18	(6)	Lands set aside by the governor or leased by any state
19		department or agency to the Hawaii housing finance and
20		development corporation for the primary purpose of
21		developing affordable housing or lands to which the



1		Hawaii housing finance and development corporation in
2		its corporate capacity holds title;
3	(7)	Lands to which the Hawaii community development
4		authority in its corporate capacity holds title;
5	(8)	Lands set aside by the governor to the Hawaii public
6		housing authority or lands to which the Hawaii public
7		housing authority in its corporate capacity holds
8		title;
9	(9)	Lands to which the department of agriculture holds
10		title by way of foreclosure, voluntary surrender, or
11		otherwise, to recover moneys loaned or to recover
12		debts otherwise owed the department under chapter 167;
13	(10)	Lands that are set aside by the governor to the Aloha
14		Tower development corporation; lands leased to the
15		Aloha Tower development corporation by any department
16		or agency of the State; or lands to which the Aloha
17		Tower development corporation holds title in its
18		corporate capacity;
19	(11)	Lands that are set aside by the governor to the
20		agribusiness development corporation; lands leased to
21		the agribusiness development corporation by any

SB3104 SD2 LRB 20-1794.doc

Page 7

1		department or agency of the State; or lands to which	
2	the agribusiness development corporation in its		
3	corporate capacity holds title;		
4	(12)	Lands to which the Hawaii technology development	
5		corporation in its corporate capacity holds title; and	
6	(13)	Lands to which the department of education holds	
7		title;	
8	provided	that, except as otherwise limited under federal law and	
9	except for state land used as an airport as defined in section		
10	262-1, public lands shall include the air rights over any		
11	portion of state land upon which a county mass transit project		
12	is developed after July 11, 2005."		
13	SECTION 5. Section 171-64.7, Hawaii Revised Statutes, is		
14	amended by	y amending subsection (a) to read as follows:	
15	"(a)	This section applies to all lands or interest therein	
16	owned or 1	under the control of state departments and agencies	
17	classed as	s government or crown lands previous to August 15,	
18	1895, or acquired or reserved by the government upon or		
19	subsequent	t to that date by purchase, exchange, escheat, or the	
20	exercise o	of the right of eminent domain, or any other manner,	
21	including	accreted lands not otherwise awarded, submerged lands,	



1	and lands	beneath tidal waters that are suitable for	
2	reclamati	on, together with reclaimed lands that have been given	
3	the status of public lands under this chapter, including:		
4	(1)	Land set aside pursuant to law for the use of the	
5		United States;	
6	(2)	Land to which the United States relinquished the	
7		absolute fee and ownership under section 91 of the	
8		Organic Act prior to the admission of Hawaii as a	
9		state of the United States;	
10	(3)	Land to which the University of Hawaii holds title;	
11	(4)	Land that is set aside by the governor to the Hawaii	
12		housing finance and development corporation, land	
13		leased to the Hawaii housing finance and development	
14		corporation by any department or agency of the State,	
15		or land to which the Hawaii housing finance and	
16		development corporation in its corporate capacity	
17		holds title;	
18	(5)	Land to which the department of agriculture holds	
19		title by way of foreclosure, voluntary surrender, or	
20		otherwise, to recover moneys loaned or to recover	
21		debts otherwise owed the department under chapter 167;	

SB3104 SD2 LRB 20-1794.doc

Page 8

Page 9

S.B. NO. $^{3104}_{S.D. 2}$

1	(6)	Land that is set aside by the governor to the Aloha	
2		Tower development corporation; or land to which the	
3		Aloha Tower development corporation holds title in its	
4		corporate capacity;	
5	(7)	Land that is set aside by the governor to the	
6		agribusiness development corporation; or land to which	
7		the agribusiness development corporation in its	
8		corporate capacity holds title;	
9	(8)	Land to which the Hawaii technology development	
10		corporation in its corporate capacity holds title;	
11	(9)	Land to which the department of education holds title;	
12		and	
13	(10)	Land to which the Hawaii public housing authority in	
14		its corporate capacity holds title."	
15	SECT	ION 6. (a) The Hawaii housing finance and development	
16	corporati	on shall submit a report to the legislature that:	
17	(1)	Identifies state lands that may be developed for	
18		multi-unit dwellings;	
19	(2)	Includes the estimated cost of planning, designing,	
20		and constructing multi-unit dwellings on the lands	

SB3104 SD2 LRB 20-1794.doc

Page 10

1	identified in paragraph (1), including the costs of		
2		installing necessary infrastructure; and	
3	(3)	Proposes a priority listing of the lands identified in	
4		paragraph (1) based on:	
5		(A) Cost of development;	
6		(B) Demand for affordable housing in the county in	
7		which the land is situated;	
8		(C) Availability of existing infrastructure to	
9	support the development; and		
10		(D) Any other relevant factors.	
11	(b)	The Hawaii housing finance and development corporation	
12	shall submit the report of its findings and recommendations,		
13	including any proposed legislation, to the legislature no later		
14	than twenty days prior to the convening of the regular session		
15	of 2021.		
16	(c)	Each state or county agency shall provide to the	
17	Hawaii housing finance and development corporation any		
18	information the Hawaii housing finance and development		
19	corporati	on deems necessary to prepare the report required by	

20 this section.



Page 11

1	SECT	ION 7. The Hawaii housing finance and development	
2	corporation shall submit to the legislature a report that		
3	addresses	addresses housing concerns, including but not limited to:	
4	(1)	Producing enough housing units to meet the demand of	
5		Hawaii residents;	
6	(2)	Ensuring the lowest possible sales price of housing	
7		units;	
8	(3)	Limiting housing units to Hawaii residents who are	
9		owner-occupants and who own no other real property;	
10	(4)	Maximizing walkability and minimizing private vehicles	
11		and traffic;	
12	(5)	Minimizing short-term rentals;	
13	(6)	Including the interest of native Hawaiians;	
14	(7)	Ensuring compliance with chapter 104, Hawaii Revised	
15		Statutes, for construction of leasehold property;	
16	(8)	Maximizing availability to Hawaii residents at all	
17		income levels;	
18	(9)	Minimizing the financial burden to state taxpayers,	
19	(10)	Ensuring the excellence of maintenance and repairs;	
20	(11)	Prioritizing, as residents in the housing units,	
21		persons who are impacted by the development; and	



Page 12

1 (12) Preventing windfall profits at every resale to buyers 2 who resell their unit. 3 The Hawaii housing finance and development corporation 4 shall submit the report to the legislature no later than twenty 5 days prior to the convening of the regular session of 2021. 6 SECTION 8. The director of finance is authorized to issue 7 general obligation bonds in the sum of \$275,000,000 or so much 8 thereof as may be necessary and the same sum or so much thereof 9 as may be necessary is appropriated for fiscal year 2020-2021 to 10 be deposited into the dwelling unit revolving fund established 11 pursuant to section 201H-191, Hawaii Revised Statutes. 12 The appropriation shall not lapse at the end of the fiscal 13 biennium for which the appropriation is made. 14 SECTION 9. There is appropriated out of the dwelling unit 15 revolving fund the sum of \$200,000,000 or so much thereof as may 16 be necessary for fiscal year 2020-2021 for the establishment of 17 regional infrastructure for the primary purpose of supporting 18 development of housing on lands located within one mile of a 19 rail transit station, including lands owned by the University of 20 Hawaii that are near or adjacent to the University of Hawaii 21 West Oahu campus; provided that:

SB3104 SD2 LRB 20-1794.doc

Page 13

1 (1)The sum appropriated shall be expended by the Hawaii 2 housing finance and development corporation for the 3 purposes of this part; and 4 (2) The appropriation shall not lapse at the end of the 5 fiscal biennium for which the appropriation is made. 6 SECTION 10. There is appropriated out of the dwelling unit 7 revolving fund the sum of \$75,000,000 or so much thereof as may 8 be necessary for fiscal year 2020-2021 for the establishment of 9 infrastructure to support the development for affordable housing 10 in counties with a population of less than five hundred thousand; provided that: 11 12 (1) The sum appropriated shall be expended by the Hawaii 13 housing finance and development corporation for the 14 purposes of this part; and 15 (2) The appropriation shall not lapse at the end of the 16 fiscal biennium for which the appropriation is made. 17 SECTION 11. There is appropriated out of the dwelling unit 18 revolving fund the sum of \$500,000 or so much thereof as may be 19 necessary for fiscal year 2020-2021 to establish three full-time 20 equivalent (3.0 FTE) project manager positions; provided that 21 the amount appropriated and positions authorized pursuant to

SB3104 SD2 LRB 20-1794.doc

Page 14

this section shall be included in the base budget for the Hawaii
 housing finance and development corporation in future fiscal
 bienniums.

4 The sum appropriated shall be expended by the Hawaii
5 housing finance and development corporation for the purposes of
6 this part.

7

PART III

8 SECTION 12. The purpose of this part is to authorize any 9 person, including a state or county department or agency, to 10 petition the appropriate county land use decision-making 11 authority, rather than the land use commission, for a change in 12 the boundary of a district involving land areas between fifteen 13 acres and twenty-five acres where the majority of the 14 development for which the boundary amendment is sought shall be 15 for affordable housing and shall prioritize and give preference 16 to projects that are able to deliver more lower-priced housing. 17 SECTION 13. Chapter 205, Hawaii Revised Statutes, is

18 amended by adding a new section to be appropriately designated 19 and to read as follows:

20 "<u>\$205-</u> Penalty. (a) Any petitioner for an amendment
21 to a district boundary that:



S.B. NO. $^{3104}_{S.D. 2}$

1	(1)	After a hearing conducted in accordance with land use	
2		commission rules and chapter 91, is found to have	
3	violated a condition of the decision and order of th		
4		land use commission with regard to a district boundary	
5		amendment or any representation made therein; or	
6	(2)	Neglects, fails to conform to, or comply with this	
7	chapter or any lawful order of the land use		
8	commission,		
9	may be subject to a civil penalty not to exceed \$50,000 per day		
10	that the violation, neglect, or failure occurs, or reversion		
11	pursuant to section 205-4(g), but not both. The civil penalty		
12	shall be assessed by the land use commission after a hearing		
13	conducted in accordance with chapter 91.		
14	(b) Upon written application filed within fifteen days		
15	after service of an order imposing a civil penalty pursuant to		
16	this section, the land use commission may remit or mitigate the		
17	penalty upon terms that it deems proper.		
18	(c) If any civil penalty imposed pursuant to this section		
19	is not paid within a time period as the land use commission may		
20	direct, t	he attorney general shall institute a civil action for	
21	recovery of the civil penalty in circuit court."		



S.B. NO. ³¹⁰⁴ S.D. 2

1 SECTION 14. Section 201H-12, Hawaii Revised Statutes, is 2 amended by amending subsection (b) to read as follows: 3 "(b) The corporation may develop public land in an 4 agricultural district subject to the prior approval of the land 5 use commission, when developing lands greater than fifteen acres 6 in size, and public land in a conservation district subject to the prior approval of the board of land and natural 7 8 resources [-]; provided that the corporation may use the process 9 established pursuant to section 205-3.1(e) to develop lands 10 having an area between fifteen acres and twenty-five acres. The corporation shall not develop state monuments, historical sites, 11 12 or parks. When the corporation proposes to develop public land, 13 it shall file with the department of land and natural resources 14 a petition setting forth the purpose for the development. The 15 petition shall be conclusive proof that the intended use is a 16 public use superior to that which the land has been 17 appropriated." 18 SECTION 15. Section 205-3.1, Hawaii Revised Statutes, is 19 amended to read as follows: 20 "§205-3.1 Amendments to district boundaries. (a) 21 District boundary amendments involving lands in the conservation



Page 17

S.B. NO. ³¹⁰⁴ S.D. 2

1 district[, land areas greater than fifteen acres,] or lands 2 delineated as important agricultural lands shall be processed by 3 the land use commission pursuant to section 205-4. <u>District</u> 4 <u>boundary amendments of all other lands greater than fifteen</u> 5 <u>acres shall be processed by the land use commission pursuant to</u> 6 <u>section 205-4, except as provided in subsection (e).</u>

7 (b) Any department or agency of the State, and department 8 or agency of the county in which the land is situated, or any 9 person with a property interest in the land sought to be 10 reclassified may petition the appropriate county land use 11 decision-making authority of the county in which the land is 12 situated for a change in the boundary of a district involving 13 lands less than fifteen acres presently in the rural and urban 14 districts and lands less than fifteen acres in the agricultural 15 district that are not designated as important agricultural 16 lands.

(c) District boundary amendments involving land areas of fifteen acres or less, except as provided in subsection (b), shall be determined by the appropriate county land use decisionmaking authority for the district and shall not require consideration by the land use commission pursuant to section

SB3104 SD2 LRB 20-1794.doc

Page 18

1 205-4; provided that [such] the boundary amendments and approved 2 uses are consistent with this chapter. The appropriate county land use decision-making authority may consolidate proceedings 3 4 to amend state land use district boundaries pursuant to this 5 subsection, with county proceedings to amend the general plan, 6 development plan, zoning of the affected land, or [such] other 7 proceedings. Appropriate ordinances and rules to allow 8 consolidation of [such] proceedings may be developed by the 9 county land use decision-making authority.

10 The county land use decision-making authority shall (d) 11 serve a copy of the application for a district boundary 12 amendment to the land use commission and the department of 13 business, economic development, and tourism and shall notify the 14 commission and the department of the time and place of the 15 hearing and the proposed amendments scheduled to be heard at the 16 hearing. A change in the state land use district boundaries 17 pursuant to this subsection shall become effective on the day 18 designated by the county land use decision-making authority in 19 its decision. Within sixty days of the effective date of any 20 decision to amend state land use district boundaries by the 21 county land use decision-making authority, the decision and the

SB3104 SD2 LRB 20-1794.doc

description and map of the affected property shall be
 transmitted to the land use commission and the department of
 business, economic development, and tourism by the county
 planning director.

5 (e) Notwithstanding any other provision of this section to 6 the contrary, a person may petition the appropriate county 7 decision making authority in the county in which the land is 8 situated for a change in the boundary of a district involving 9 lands that are not designated as conservation lands or important 10 agricultural lands, or with soil classified by the land study bureau's detailed land classification as overall (master) 11 12 productivity rating class A or B and comprising twenty-five 13 acres or less; provided that the majority of the development for 14 which the boundary amendment is sought shall be for affordable 15 housing and shall prioritize and give preference to projects 16 that are able to deliver more lower-priced housing; provided 17 further that the district boundary amendments shall be limited 18 to lands contiguous to the urban district. 19 (f) Parceling of lands for development shall be prohibited 20 for the purposes of subsection (e). If lands that have been

21 parceled or proposed to be parceled, and are proposed for



Page 20

1	reclassification, the petition for reclassification shall be
2	processed as lands greater than fifteen or twenty-five acres,
3	pursuant to section 205-4.
4	(g) Before a county land use decision-making authority
5	grants a petition for reclassification pursuant to subsection
6	(e), the county land use decision-making authority shall make a
7	clear finding, based on the evidence submitted, that the land
8	subject to a petition for reclassification has not been parceled
9	or proposed to be parceled.
10	(h) As used in this section, "parceling" means the
11	subdivision of lands greater than twenty-five acres into two or
12	more parcels, more than one of which is then proposed for
13	reclassification within a ten-year period from the date of the
14	subdivision."
15	SECTION 16. Section 205-4, Hawaii Revised Statutes, is
16	amended as follows:
17	1. By amending subsection (a) to read:
18	"(a) Any department or agency of the State, any department
19	or agency of the county in which the land is situated, or any
20	person with a property interest in the land sought to be
21	reclassified[$ au$] may petition the land use commission for a



Page 21

1 change in the boundary of a district. This section applies to 2 all petitions for changes in district boundaries of lands within 3 conservation districts, lands designated or sought to be 4 designated as important agricultural lands, and lands greater 5 than fifteen acres in the agricultural, rural, and urban 6 districts, except as provided in [section] sections 201H-38[-] 7 and 205-3.1(e). The land use commission shall adopt rules 8 pursuant to chapter 91 to implement section 201H-38."

9

2. By amending subsection (g) to read:

10 "(g) Within a period of not more than three hundred sixty-11 five days after the proper filing of a petition, unless 12 otherwise ordered by a court, or unless a time extension, which 13 shall not exceed ninety days, is established by a two-thirds 14 vote of the members of the commission, the commission, by filing 15 findings of fact and conclusions of law, shall act to approve 16 the petition, deny the petition, or to modify the petition by 17 imposing conditions necessary to uphold the intent and spirit of 18 this chapter or the policies and criteria established pursuant 19 to section 205-17 or to assure substantial compliance with 20 representations made by the petitioner in seeking a boundary 21 change. The commission may provide by condition that absent



Page 22

1	substantial commencement of u	se of the land in accordance with		
2	[such_representations,] repres	sentations made to the commission,		
3	or absent substantial complian	or absent substantial compliance with the conditions imposed		
4	under this chapter, the commis	ssion, on its own motion or upon		
5	motion by any part or interest	ed person, shall issue and serve		
6	upon the party bound by the co	ondition an order to show cause why		
7	the property should not rever	to its former land use		
8	classification or be changed	to a more appropriate		
9	classification. [Such-condit	lons,] If the commission finds,		
10	after a hearing conducted in accordance with commission rules			
11	and chapter 91, that the petitioner's failure to adhere to or			
12	comply with the representations or conditions does not warrant			
13	reversion to the land's former land use classification,			
14	including by reason of ineligibility, or if there has been			
15	substantial commencement of use of the land, the commission may:			
16	(1) Record a notice of a	noncompliance on the land with the		
17	bureau of conveyance	<u>es;</u>		
18	(2) Modify the existing	conditions or impose new		
19	conditions to ensure	e compliance with the decision and		
20	order; or			

SB3104 SD2 LRB 20-1794.doc

Page 23

1	(3) Provide by decision and order that the petitioner or
2	its successor in interest shall be subject to the
3	civil penalty set forth in section 205
4	All conditions imposed under this subsection, if any, shall
5	run with the land and be recorded in the bureau of conveyances.
6	All motions requesting an order to show cause based on an
7	alleged failure to perform a condition, representation, or
8	commitment on the part of a petitioner, may be filed only by the
9	commission or a person who was a party to the proceedings,
10	including successful intervenors, that resulted in the
11	reclassification."
**	
12	PART IV
12	PART IV
12 13	PART IV SECTION 17. The purpose of this part is to allow the
12 13 14	PART IV SECTION 17. The purpose of this part is to allow the department of land and natural resources state historic
12 13 14 15	PART IV SECTION 17. The purpose of this part is to allow the department of land and natural resources state historic preservation division to delegate the responsibility of historic
12 13 14 15 16	PART IV SECTION 17. The purpose of this part is to allow the department of land and natural resources state historic preservation division to delegate the responsibility of historic preservation project reviews to the respective counties.
12 13 14 15 16 17	PART IV SECTION 17. The purpose of this part is to allow the department of land and natural resources state historic preservation division to delegate the responsibility of historic preservation project reviews to the respective counties. SECTION 18. Section 6E-42, Hawaii Revised Statutes, is
12 13 14 15 16 17 18	PART IV SECTION 17. The purpose of this part is to allow the department of land and natural resources state historic preservation division to delegate the responsibility of historic preservation project reviews to the respective counties. SECTION 18. Section 6E-42, Hawaii Revised Statutes, is amended to read as follows:
12 13 14 15 16 17 18 19	PART IV SECTION 17. The purpose of this part is to allow the department of land and natural resources state historic preservation division to delegate the responsibility of historic preservation project reviews to the respective counties. SECTION 18. Section 6E-42, Hawaii Revised Statutes, is amended to read as follows: "S6E-42 Review of proposed projects. (a) Except as



S.B. NO. ³¹⁰⁴ S.D. 2

1 involving a permit, license, certificate, land use change, 2 subdivision, or other entitlement for use[, which] that may affect historic property, aviation artifacts, or a burial site, 3 4 the agency or office shall advise the department and prior to 5 any approval allow the department an opportunity for review and 6 comment on the effect of the proposed project on historic 7 properties, aviation artifacts, or burial sites, consistent with 8 section 6E-43, including those listed in the Hawaii register of 9 historic places. If: 10 (1) The proposed project consists of corridors or large 11 land areas; 12 (2) Access to properties is restricted; or 13 (3) Circumstances dictate that construction be done in 14 stages, 15 the department's review and comment may be based on a phased 16 review of the project; provided that there shall be a 17 programmatic agreement between the department and the project 18 applicant that identifies each phase and the estimated timelines 19 for each phase.

20 (b) The department shall inform the public of any project21 proposals submitted to it under this section that are not



Page 25

1	otherwise	subject to the requirement of a public hearing or
2	other pub	lic notification.
3	(c)	The department may delegate responsibility for review
4	and comme	nt of projects pursuant to this section, and any
5	administr	ative rules adopted thereunder, to the respective
6	<pre>counties;</pre>	provided that the department has certified that the
7	county ha	S:
8	(1)	Adopted an ordinance to govern the county's review
9		process in accordance with the procedures set forth in
10		this chapter and the department's applicable
11		administrative rules;
12	(2)	Hired qualified professional staff who meet standards
13		established by the department to conduct the reviews;
14	(3)	Established sufficient internal organizational
15		controls to ensure that the qualified professional
16		staff can make independent determinations regarding
17		the effects of projects on historic properties;
18	(4)	Ensured that the qualified professional staff can
19		function in a manner that does not create a conflict
20		of interest or an appearance of a conflict of
21		interest; and



,

Page 26

S.B. NO. $^{3104}_{S.D. 2}$

1	(5) Provided for appropriate public notification in a
2	manner consistent with standards established by the
3	department;
4	provided that the delegation of authority shall automatically be
5	suspended or terminated if the county fails to retain its
6	qualified professional staff or if it becomes apparent that the
7	county does not have sufficient staffing capacity to complete
8	the delegated reviews in a timely manner.
9	(d) The department shall not delegate reviews or comments
10	to the county for projects affecting properties listed in the
11	Hawaii register of historic places or the national register of
12	historic places, or for projects subject to review under section
13	<u>6E-43.</u>
14	(e) The department shall not delegate any of the
15	responsibilities established by sections 6E-43, 6E-43.5 and
16	6E-43.6 as it relates to burials; nor shall the authority of the
17	burial councils be diminished in any way.
18	(f) The department may establish a program to certify
19	third-party individuals and organizations to review documents
20	prior to submission of the documents to the department for
21	review. The department shall maintain a list of certified



Page 27

1	third-par	ty reviewers. A review by a third party shall ensure
2	that the	information submitted is complete and complies with the
3	departmen	t's documentation requirements and that any
4	accompany	ing data and analysis supports recommendations made in
5	the submi	ssion. All third-party reviews shall be conducted in
6	accordanc	e with the following requirements:
7	(1)	The department shall select the third-party reviewers
8		for each project;
9	(2)	Third-party reviewers who conduct the reviews shall
10		meet professional qualifications and standards
11		established by the department;
12	(3)	Third-party reviewers that apply for certification
13		shall demonstrate that they have established
14		sufficient internal organizational controls to ensure
15		that the qualified professional staff can make
16		independent determinations regarding the effects of
17		projects on historic properties and can function in a
18		manner that does not create a conflict of interest or
19		an appearance of a conflict of interest; and



S.B. NO. 3104 S.D. 2

1	(4) Third-party reviewers that precede the department's
2	review shall be independent from the individual or
3	organization that drafted or generated the documents.
4	[(c)] <u>(g)</u> The department shall adopt rules in accordance
5	with chapter 91 to implement this section."
6	PART V
7	SECTION 19. The purpose of this part is to establish the
8	office of the housing advocate, which shall be funded by the
9	general fund.
10	SECTION 20. The Hawaii Revised Statutes is amended by
11	adding a new chapter to title 13 to be appropriately designated
12	and to read as follows:
13	"CHAPTER
14	HOUSING ADVOCATE
15	§ -1 Office of the housing advocate; qualifications;
16	duties. (a) There is established the office of the housing
17	advocate, to be placed within the department of business,
18	economic development, and tourism for administrative purposes
19	only. The office shall be headed by the housing advocate and
20	funded by the general fund. The housing advocate shall be
21	appointed by the governor to serve a term of four years



S.B. NO. ³¹⁰⁴ S.D. 2

1	concurren	t wit	h the term of the governor. This appointment
2	shall not	be s	ubject to senate confirmation.
3	(b)	The	housing advocate shall develop, advocate for, and
4	implement	poli	cies to solve Hawaii's housing shortage by:
5	(1)	Anal	yzing solutions and programs to address the
6		Stat	e's need for housing that is affordable for all
7		econ	omic segments of the State, including but not
8		limi	ted to programs or proposals regarding the:
9		(A)	Financing, acquisition, rehabilitation,
10			preservation, conversion, or construction of
11			housing;
12		(B)	Use of publicly owned land and buildings as sites
13			for affordable housing;
14		(C)	Identification of state and local regulatory
15			barriers to the development and placement of
16			housing;
17		(D)	Stimulation of public and private sector and
18			intergovernmental cooperation in the development
19			of housing;
20		(E)	Equitable geographic distribution of housing for
21			all economic segments;

SB3104 SD2 LRB 20-1794.doc

1		(F) Examination of successful housing policies from
2		jurisdictions, nationally and internationally,
3		and methods to adapt these policies to the State;
4		(G) Unique circumstances for special needs
5		populations;
6		(H) Provision of infrastructure for existing and
7		future housing needs;
8		(I) Preservation and enhancement of the character of
9		the State's unique cultures and communities;
10		(J) Correction of distortions in the housing market;
11		(K) Prevention of the erosion of housing stock due to
12		speculation, transient accommodations and short-
13		term vacation rentals, and other phenomena; and
14		(L) Diversity of communities across the State;
15	(2)	Considering homeownership and rental housing as viable
16		options for the provision of housing;
17	(3)	Considering various types of residential construction
18		and innovation housing options, including manufactured
19		housing;
20	(4)	Reviewing, evaluating, and making recommendations
21		regarding existing and proposed housing programs and



Page 31

S.B. NO. $^{3104}_{S.D. 2}$

1		initiatives, including tax policies, land use
2		policies, and financing programs;
3	(5)	Incorporating feedback and concerns from all
4		stakeholders in the State's housing crisis;
5	(6)	Attracting and retaining future generations and
6		industries through the provision of abundant and
7		affordable housing;
8	(7)	Engaging and educating the public on housing policies
9		and programs;
10	(8)	Facilitating the development process by serving as a
11		comprehensive guide for housing developers through all
12		parts of the development process;
13	(9)	Establishing a consolidated permit application and
14		process to facilitate the expedited processing of
15		affordable housing development projects; and
16	(10)	Encouraging state and county housing agencies to
17		explore the potential or expanded use of development
18		and hold mechanisms, such as community land trusts,
19		land banks, and master leases, to preserve public
20		lands under long term leases or in perpetuity for
21		affordable housing."



1	SECTION 21. One full-time equivalent (1.0 FTE) position
2	within the department of business, economic development, and
3	tourism shall be transferred to the office of the housing
4	advocate established pursuant to section 20 of this part to
5	establish one full-time equivalent (1.0 FTE) position of the
6	housing advocate.
7	PART VI
8	SECTION 22. The purpose of this part is to remove the
9	statutory cap on the amount of conveyance tax revenues that are
10	deposited into the rental housing revolving fund each fiscal
11	year.
12	SECTION 23. Section 247-7, Hawaii Revised Statutes, is
13	amended to read as follows:
14	"§247-7 Disposition of taxes. All taxes collected under
15	this chapter shall be paid into the state treasury to the credit
16	of the general fund of the State, to be used and expended for
17	the purposes for which the general fund was created and exists
18	by law; provided that of the taxes collected each fiscal year:
19	(1) Ten per cent or \$6,800,000, whichever is less, shall
20	be paid into the land conservation fund established
21	pursuant to section 173A-5; and



Page 33

1	(2) Fifty per cent [or \$38,000,000, whichever is less,]
2	shall be paid into the rental housing revolving fund
3	established by section 201H-202."
4	PART VII
5	SECTION 24. This Act does not affect rights and duties
6	that matured, penalties that were incurred, and proceedings that
7	were begun before its effective date.
8	SECTION 25. If any provision of this Act, or the
9	application thereof to any person or circumstance, is held
10	invalid, the invalidity does not affect other provisions or
11	applications of the Act that can be given effect without the
12	invalid provision or application, and to this end the provisions
13	of this Act are severable.
14	SECTION 26. Statutory material to be repealed is bracketed
15	and stricken. New statutory material is underscored.
16	SECTION 27. This Act shall take effect on July 1, 2020.



S.B. NO. ³¹⁰⁴ S.D. 2

Report Title:

Affordable Housing; HHFDC; Lease of State Lands; Boundary Amendments; SHPD; Historic Preservation; Counties; Condominiums; Rental Housing Revolving Fund; Appropriation

Description:

Establishes a residential leasehold program within the Hawaii Housing Finance and Development Corporation. Exempts from the definition of public lands, lands set aside by the Governor or leased by any state department or agency to the Hawaii Housing Finance and Development Corporation, for the primary purposes of developing affordable housing. Requires the Hawaii Housing Finance and Development Corporation to submit a report to the Legislature that identifies all state lands that may be developed for multi-unit dwellings. Requires the Hawaii Housing Finance and Development Corporation to submit a report to the Legislature that addresses various housing concerns, including the steps necessary to end the State's housing shortage. Authorizes the issuance of \$275,000,000 in general obligation bonds, with the proceeds used for the establishment of infrastructure to support the development of housing. Appropriates \$500,000 for 3 full-time equivalent (3.0 FTE) project manager positions. Authorizes a person to petition the appropriate county land use decision-making authority, rather than the Land Use Commission, for a change in the boundary of a district involving land areas between 15 acres and 25 acres where the majority of the development will be for affordable housing. Authorizes the State Historic Preservation Division to delegate the responsibility of historic preservation project reviews to the impacted county. Establishes the Office of the Housing Advocate. Removes the existing statutory cap on the amount of conveyance tax revenues that are deposited into the rental housing revolving fund each fiscal year. (SD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

