# A BILL FOR AN ACT

RELATING TO A SCHOOL FACILITIES AGENCY.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Chapter 302A, Hawaii Revised Statutes, is
- 2 amended by adding a new subpart to part VI to be appropriately
- 3 designated and to read as follows:
- 4 " . School Facilities Agency
- 5 §302A-A Definitions. As used in this subpart, "agency"
- 6 means the school facilities agency established by
- 7 section 302A-B.
- 8 §302A-B School facilities agency; established. (a) There
- 9 is established the school facilities agency, which shall be a
- 10 body corporate and a public instrumentality of the State, for
- 11 the purpose of implementing this subpart. The agency shall be
- 12 placed within the department for administrative purposes only.
- 13 (b) The governor shall appoint an executive director to
- 14 enable the agency to perform its duties. The appointment shall
- 15 be:
- 16 (1) Exempt from chapter 76 and the term limitation in
- 17 section 26-34;

- 1 (2) Subject to the advice and consent of the senate; and
- 2 (3) For a term of six years.
- 3 If a vacancy occurs during a term, the governor shall appoint an
- 4 executive director for a six-year term that shall begin on the
- 5 first date of employment of the new executive director.
- 6 (c) The executive director shall:
- 7 (1) Serve as the agency's chief executive officer;
- 8 (2) Be responsible for carrying out the purposes of the
- 9 agency; and
- 10 (3) Serve on a full-time basis.
- 11 §302A-C Powers; generally. (a) Except as otherwise
- 12 limited by this chapter, the agency shall be responsible for all
- 13 public school development, planning, and construction related to
- 14 capital improvement projects assigned by the legislature,
- 15 governor, or board of education.
- 16 (b) The projects of the agency shall be exempt from
- 17 chapters 6E, 37, 76, 103, 103D, and 343 and all county
- 18 ordinances except the respective building codes; provided that
- 19 the agency shall establish and publish transparency initiatives
- 20 as prescribed by the agency to ensure that the public is
- 21 properly informed of its activities, to deter fraud and

- 1 malfeasance, and to allow for public input; provided further
- 2 that the agency shall adopt rules that provide substantially
- 3 similar protections to those required by chapter 343; provided
- 4 further that the creation of the agency shall not affect
- 5 existing civil service positions.
- 6 (c) Any invitation for bids for construction shall specify
- 7 that all bids include the name of each person or firm to be
- 8 engaged by the bidder as a joint contractor or subcontractor in
- 9 the performance of the contract and the nature and scope of the
- 10 work to be performed by each. Construction bids that do not
- 11 comply with this requirement may be accepted if acceptance is in
- 12 the best interest of the State and the value of the work to be
- 13 performed by the joint contractor or subcontractor is equal to
- 14 or less than one per cent of the total bid amount.
- 15 Notwithstanding subsection (a), professional services contracts
- 16 for licensees under chapter 464 shall be procured in accordance
- 17 with section 103D-304.
- 18 (d) Except as otherwise limited by this chapter, the
- 19 agency may also:
- 20 (1) Have a seal and alter the same at its pleasure;

•	(2)	make and execute contracts and all other instruments
2		necessary or convenient for the exercise of its powers
3		and functions under this subpart;
4	(3)	Make and alter bylaws for its organization and
5		internal management;
6	(4)	Adopt rules pursuant to chapter 91 with respect to its
7		projects, operations, properties, and facilities;
8	(5)	Through its executive director, appoint officers,
9		agents, and employees, prescribe their duties and
10		qualifications, and fix their salaries, without regard
11		to chapter 76;
12	(6)	Acquire, reacquire, or contract to acquire or
13		reacquire by grant or purchase real, personal, or
14		mixed property or any interest therein; to own, hold,
15		hold title, clear, improve, and rehabilitate and to
16		sell, assign, exchange, transfer, convey, lease, or
17		otherwise dispose of or encumber the same;
18	(7)	Acquire or reacquire by condemnation real, personal,
19		or mixed property or any interest therein for public
20		facilities, including but not limited to streets,

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1		sidewalks, parks, schools, and other public
2		improvements;
3	(8)	By itself, or in partnership with qualified persons,
4		including public-private partnerships, acquire,
5		reacquire, construct, reconstruct, rehabilitate,
6		improve, alter, or provide for the construction,
7		reconstruction, improvement, or alteration of any
8		project; own, hold, hold title, sell, assign,
9		transfer, convey, exchange, lease, or otherwise
10		dispose of or encumber any project, and in the case of
11		the sale of any project, accept a purchase money
12		mortgage in connection therewith; and repurchase or
13		otherwise acquire any project that the agency has
14		theretofore sold or otherwise conveyed, transferred,
15		or disposed of;

(9) Arrange or contract for the planning, replanning, opening, grading, or closing of streets, roads, roadways, alleys, or other places, or for the furnishing of facilities or for the acquisition of property or property rights or for the furnishing of property or services in connection with a project;

1	(10)	Grant options to purchase any project or to renew any
2		lease entered into by it in connection with any of its
3		projects, on terms and conditions as it deems
4		advisable;
5	(11)	Prepare or cause to be prepared plans, specifications,
6		designs, and estimates of costs for the construction,
7		reconstruction, rehabilitation, improvement, or
8		alteration of any project, and from time to time to
9		modify the plans, specifications, designs, or
10		estimates;
11	(12)	Provide advisory, consultative, training, and
12		educational services, technical assistance, and advice
13		to any person, partnership, or corporation, either
14		public or private, to carry out the purposes of this
15		subpart, and engage the services of consultants on a
16		contractual basis for rendering professional and
17		technical assistance and advice;
18	(13)	Procure insurance against any loss in connection with
19		its property and other assets and operations in
20		amounts and from insurers as it deems desirable;

1	(14)	Contract for and accept gifts or grants in any form
2		from any public agency or from any other source,
3		including gifts or grants from private individuals and
4		private entities;
5	(15)	Issue bonds for the purpose of financing any project;
6		and
7	(16)	Do any and all things necessary to carry out its
8	,	purposes and exercise the powers given and granted in
9		this subpart.
10	(e)	Prior to project approval, the agency shall consult
11	with the 1	Hawaii state public library system regarding any
1,2	construct	ion or renovation projects for school lands that are
13	adjacent	to or have Hawaii state public library facilities on
14	them.	
15	\$302	A-D School facilities board. (a) There is
16	establish	ed within the department for administrative purposes
17	only a scl	nool facilities board.
18	(b)	The school facilities board shall consist of seven
19	voting mer	mbers. The superintendent of education, or the
20	superinter	ndent's designee, and a member of the board of
21	education	selected by the chairperson of the board of education

- 1 shall serve as ex officio, voting members of the school
- 2 facilities board. The other five members shall:
- 3 (1) Be appointed by the governor pursuant to section
- 4 26-34; and
- 5 (2) Have an interest in school construction.
- 6 (c) The school facilities board shall advise the agency on
- 7 policies relating to public school development, planning, and
- 8 construction within the jurisdiction of the agency. The board
- 9 shall be responsible for:
- 10 (1) Advising the agency on preferred strategies to
- 11 complete construction projects of the agency; and
- 12 (2) Evaluating the executive director on an annual basis.
- 13 (d) The school facilities board shall select a chairperson
- 14 by a majority vote of its voting members. A majority of the
- 15 voting members serving on the board shall constitute a quorum to
- 16 conduct business. The concurrence of the majority of the voting
- 17 members serving on the board shall be necessary to make any
- 18 action of the board valid.
- 19 (e) The school facilities board may form workgroups and
- 20 subcommittees, including with individuals who are not school
- 21 facilities board members, to:

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1	(1)	Obtain resource information from construction and
2		education professionals and other individuals as
3		deemed necessary by the school facilities board;
4	(2)	Make recommendations to the school facilities board;
5		and
6	(3)	Perform other functions as deemed necessary by the
7		school facilities board to fulfill its duties and
8		responsibilities.
9	Two	or more school facilities board members, but less than
10	a quorum,	may discuss matters relating to official school
11	facilitie	s board business in the course of their participation
12	in a work	group or subcommittee, and these discussions shall be a
13	permitted	interaction as provided for in section 92-2.5;
14	provided	that all other provisions of chapter 92 shall apply.
15	(f)	The school facilities board may testify before the
16	legislatu	re on any matter related to its duties and
17	responsib:	ilities.
18	(g)	Members of the school facilities board shall serve
19	without co	ompensation but may be reimbursed for expenses,
20	including	travel expenses, necessary for the performance of
21	their dut:	ies.

- 1 (h) No member of the school facilities board shall have
- 2 any financial interest in any entity that bids on projects
- 3 authorized by the agency.
- 4 (i) No individual shall be appointed as a member of the
- 5 school facilities board less than one year after the individual,
- 6 or an entity having a financial interest owned by the
- 7 individual, has submitted a bid on a project of the agency.
- §302A-E Use of public lands; acquisition of state lands.
- 9 (a) If state lands under the control and management of another
- 10 department are required by the agency for its purposes, the
- 11 department having the control and management of those required
- 12 lands, upon request by the agency and with the approval of the
- 13 governor, may convey or lease those lands to the agency upon
- 14 terms and conditions as may be agreed to by the parties.
- (b) Notwithstanding the foregoing and section 302A-C(c),
- 16 no public lands shall be conveyed or leased to the agency as
- 17 provided in this section if the conveyance or lease would impair
- 18 any covenant between the State or any county or any department
- 19 or board thereof and the holders of bonds issued by the State or
- 20 county, department, or board.

•	(0)	if state failes here by the agency are no longer needed
2	for schoo	ol facilities purposes, those lands shall be returned to
3	the publi	c trust administered by the department of land and
4	natural r	esources.
5	§302	A-F School facilities special fund. (a) There is
6	establish	ed within the state treasury a special fund to be known
7	as the sc	hool facilities special fund into which shall be
8	deposited	l <b>:</b>
9	(1)	All moneys appropriated by the legislature for any
10		public school development, planning, or construction
11		related to a capital improvement project;
12	(2)	Revenues pursuant to 302A-1608(a); provided that these
13		moneys shall be deposited into the appropriate
14		subaccount established pursuant to subsection (b);
15	(3)	Any other moneys received by the department in the
16		form of a grant, gift, endowment, or donation for any
17		public school development, planning, or construction
18		related to a capital improvement project, including
19		funds transferred to the special fund by the agency
20		pursuant to subsection (e);

1	(4)	All moneys	allocated	to	the	special	fund	by	the
2		governor o	r board fo	r a	pro	ject;			

- (5) Any other appropriation by the legislature to thespecial fund; and
- 5 (6) Income and capital gains earned by the special fund.
- 6 (b) The agency shall establish and appropriately name
- 7 subaccounts within the school facilities special fund to accept
- 8 deposits of revenues from school impact fees that are required
- 9 to be expended within a specific school impact district pursuant
- 10 to 302A-1608(a) or restricted to another specific purpose
- 11 pursuant to part V, subpart B of this chapter.
- 12 (c) The school facilities special fund shall be
- 13 administered by the agency and used to fund any school
- 14 development, planning, or construction project within the
- 15 jurisdiction of the agency.
- 16 (d) Any law to the contrary notwithstanding, the governor
- 17 may authorize expenditures from the school facilities special
- 18 fund of any donation, grant, bequest, and devise of money from
- 19 any private institution, person, firm, or corporation for the
- 20 purposes of funding the salaries of the executive director and
- 21 any officers, agents, and employees of the agency. If all or

- 1 any portion of any salary of the executive director or any
- 2 officer, agent, or employee of the agency is funded pursuant to
- 3 this subsection, the agency shall submit a report to the
- 4 legislature detailing the use of any funds authorized under this
- 5 subsection no later than twenty days prior to the convening of
- 6 the next regular session following the expenditure
- 7 authorization.
- 8 (e) The agency may transfer any other unencumbered or
- 9 unrestricted moneys received in the form of grants and donations
- 10 for school development, planning, or construction to the school
- 11 facilities special fund.
- 12 (f) The agency shall submit to the director of finance a
- 13 report that shall be prepared in the form prescribed by the
- 14 director of finance and shall identify the total amount of funds
- 15 in the school facilities special fund that will carry over to
- 16 the next fiscal year. The agency shall submit the report to the
- 17 director of finance within ninety days of the close of each
- 18 fiscal year and a copy of the information contained in the
- 19 report to the director of finance shall be included within the
- 20 agency's report to the legislature pursuant to section 302A-G.

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1	(g) within the school facilities special fund there shall
2	be established accounts and subaccounts as may be necessary from
3	time to time in order to ensure compliance with the Internal
4	Revenue Code, as amended.
5	§302A-G Annual report. The agency shall submit to the
6	governor, the board of education, and the legislature, at least
7	twenty days prior to the convening of each regular session, a
8	complete and detailed report of its activities during the prior
9	fiscal year."
10	SECTION 2. Section 84-17, Hawaii Revised Statutes, is
11 .	amended by amending subsection (c) to read as follows:
12	"(c) The following persons shall file annually with the
13	state ethics commission a disclosure of financial interests:
14	(1) The governor, the lieutenant governor, the members of
15	the legislature, and delegates to the constitutional
16	convention; provided that delegates to the
17	constitutional convention shall only be required to
18	file initial disclosures;
19	(2) The directors and their deputies, the division chiefs
20	the executive directors and the executive secretaries
21	and their deputies, the purchasing agents and the

		riscar officers, regardless of the cities by which the
2		foregoing persons are designated, of every state
3		agency and department;
4	(3)	The permanent employees of the legislature and its
5		service agencies, other than persons employed in
6		clerical, secretarial, or similar positions;
7	(4)	The administrative director of the State, and the
8		assistants in the office of the governor and the
9		lieutenant governor, other than persons employed in
10		clerical, secretarial, or similar positions;
11	(5)	The hearings officers of every state agency and
12		department;
13	(6)	The president, the vice presidents, assistant vice
14		presidents, the chancellors, and the provosts of the
15		University of Hawaii and its community colleges;
16	(7)	The superintendent, the deputy superintendent, the
17		assistant superintendents, the complex area
18		superintendents, the state librarian, and the deputy
19		state librarian of the department of education;
20	(8)	The administrative director and the deputy director of
21		the courts;

1	(9)	The members of every state board or commission whose
2		original terms of office are for periods exceeding one
3		year and whose functions are not solely advisory;
4	(10)	Candidates for state elective offices, including
5		candidates for election to the constitutional
6		convention, provided that candidates shall only be
7		required to file initial disclosures;
8	(11)	The administrator and assistant administrator of the
9		office of Hawaiian affairs; [and]
10	(12)	The Hawaii unmanned aerial systems test site chief
11		operating officer[-] <u>and</u>
12	(13)	The members of the school facilities board appointed
13		by the governor."
14	SECT	ION 3. Section 36-32, Hawaii Revised Statutes, is
15	repealed.	
16	[ " <del>§3</del>	6-32 State educational facilities improvement special
17	<del>fund. (</del> a	) There is created in the treasury of the State the
18	<del>state edu</del>	cational facilities improvement special fund. The
19	<del>special f</del>	und shall be used solely to plan, design, acquire lands
20	for, and	to construct public school facilities and to provide
21	equipment	and technology infrastructure to improve public

schools and other facilities under the jurisdiction of the 1 2 department of education, except public libraries. In addition, activities of the department of education intended to eliminate 3 4 the gap between the facility needs of schools and available 5 resources shall be eligible for funding from the special fund. 6 Expenditures from the special fund shall be limited to projects 7 authorized by the legislature for fiscal years ending prior to 8 July 1, 2016, and shall be subject to sections 37 31, and 37 33 9 through 37 40. Appropriations or authorizations from the 10 special fund shall be expended by the superintendent of 11 education. 12 (b) There is established within the state educational 13 facilities improvement special fund a separate account, to be 14 known as the lease payments for schools account, for lease 15 payments required by financing agreements entered into prior to 16 July 1, 2013, by the department of education pursuant to this 17 section and sections 37D-2 and 302A 1506. The lease payments 18 for schools account shall be funded by legislative 19 appropriations and expended by the superintendent of education. 20 Expenditures from the lease payments for schools account shall 21 be exempt from chapters 103 and 103D and are restricted to lease

1	payments on new schools included within the department of
2	education's current six year capital improvement programs and
3	for which:
4	(1) The legislature adopted a concurrent resolution
5	directing the department of education to:
6	(A) Build a new school in a specific geographic area
7	using the design-build method; and
8	(B) Pursue the use of a financing agreement to build
9	the new school; or
10	(2) The legislature appropriated planning and design funds
11	and specified that the remainder of the costs
12	necessary to complete the project are eligible for
13	funding through a financing agreement;
14	provided that any school to which the legislature has
15	appropriated planning and design funds prior to July 1, 2007,
16	and for which a private developer is willing to enter into a
17	lease purchase agreement with the department of education within
18	twelve months of July 1, 2007, is exempt from the requirements
19	of paragraphs (1) and (2).
20	(c) The department of education shall annually post on the
21	department's website information related to a financial

- 1 statement of the special fund, the lease payments for schools
- 2 account established under subsection (b), and the status of
- 3 projects undertaken pursuant to this section, no later than
- 4 twenty days prior to the convening of each regular session."]
- 5 SECTION 4. On the effective date of this Act, any
- 6 remaining balance in the state educational facilities
- 7 improvement special fund repealed by section 3 of this Act shall
- 8 be transferred to the school facilities special fund established
- 9 by section 1 of this Act.
- 10 SECTION 5. Sections 302A-1602, 302A-1603, 302A-1604,
- 11 302A-1605, 302A-1606, 30A-1607, 302A-1609, 302A-1610, 302A-1611,
- 12 and 302A-1612, Hawaii Revised Statutes, are amended by
- 13 substituting the word "agency", or similar term, wherever the
- 14 word "department", "department of education", or similar term,
- 15 appears, as the context requires.
- 16 SECTION 6. There is appropriated out of the general
- 17 revenues of the State of Hawaii the sum of \$1,500,000 or so much
- 18 thereof as may be necessary for fiscal year 2020-2021 for the
- 19 establishment of the school facilities agency.
- The sum appropriated shall be expended by the school
- 21 facilities agency for the purposes of this Act.

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- 1 SECTION 7. This Act shall not be construed to transfer the
- 2 department of education office of facilities and operation,
- 3 including the facilities maintenance branch and auxiliary
- 4 services branch and any general fund and position
- 5 appropriations, to the school facilities agency.
- 6 SECTION 8. The development, planning, oversight,
- 7 management, and responsibility of the capital improvement
- 8 projects authorized by Act 155, Session Laws of Hawaii 2013; Act
- 9 115, Session Laws of Hawaii 2015; Act 206, Session Laws of
- 10 Hawaii 2017; Act 210, Session Laws of Hawaii 2018; and Act 272,
- 11 Session Laws of Hawaii 2019, are hereby transferred to the
- 12 school facilities agency.
- 13 SECTION 9. The school facilities agency shall collaborate
- 14 with the department of education and submit a report to the
- 15 legislature, no later than twenty days prior to the convening of
- 16 the regular session of 2021, identifying positions of the
- 17 department of education that should be transferred to the school
- 18 facilities agency established by section 1 of this Act,
- 19 including positions responsible for public school development,
- 20 planning, and construction related to capital improvement
- 21 projects along with proposed legislation to further implement

- 1 the transfer of positions and related records and equipment to
- 2 effectuate the purpose of this Act.
- 3 SECTION 10. In codifying the new sections added by section
- 4 1 of this Act, the revisor of statutes shall substitute
- 5 appropriate section numbers for the letters used in designating
- 6 the new sections in this Act.
- 7 SECTION 11. Statutory material to be repealed is bracketed
- 8 and stricken. New statutory material is underscored.
- 9 SECTION 12. This Act shall take effect on July 1, 2050.

#### Report Title:

School Facilities Agency; BOE; Department of Education; Construction; Appropriation

#### Description:

Establishes the School Facilities Agency to be responsible for all public school development, planning, and construction, related to capital improvement projects assigned by the Legislature, Governor, or Board of Education. Places management of school impact fees with the agency. Appropriates funds. Effective 7/1/2050. (SD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.