JAN 2 3 2020

### A BILL FOR AN ACT

RELATING TO TARO.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that Hawaii imports
- 2 eighty-five per cent of its food and is considered highly
- 3 vulnerable in issues of food security as a State. Climate
- 4 change significantly increases this vulnerability with sea level
- 5 rise and intensified weather patterns in the Pacific, such as
- 6 droughts, hurricanes, and floods. In 2016, at the International
- 7 Union of Conservation of Nature World Conservation Congress, as
- 8 part of Hawaii's commitments to the world and the state, and in
- 9 order to begin to address this import inequity, the governor
- 10 pledged to double food production in Hawaii by 2030.
- 11 Small farms on ten acres or less in Hawaii produce a
- 12 significant portion of our locally grown, locally consumed food
- 13 on each island. The small farm sector of agriculture is
- 14 growing, yet, the 2017 census of agriculture reports the average
- 15 small-scale farmer in Hawaii makes less than \$40,000 per year,
- 16 with losses of almost \$10,000 annually due to the high costs of
- 17 farming, including land and water. To accomplish the State's



- 1 2030 goal for local food production, there is an urgent need to
- 2 better support small farmers, including through economic
- 3 incentives.
- 4 The legislature finds that the department of agriculture
- 5 has pointed out that the State is most at risk for staple
- 6 starches. Taro is a hypoallergenic complex carbohydrate that
- 7 plays a critical role in the health of the family, particularly
- 8 Native Hawaiians. Yet, the cost of poi remains inaccessible to
- 9 families most in need of this important staple starch food.
- 10 Taro is one of Hawaii's highest yielding staple starch food
- 11 crops, producing ten thousand and twenty thousand pounds per
- 12 acre per annum under wet and dry cultivation, respectively;
- 13 however, taro is severely underproduced in the State. The 2017
- 14 census of agriculture reported two hundred seven farms and four
- 15 hundred ninety-five acres of taro in wetland and dryland
- 16 production. An estimated two hundred to three hundred
- 17 additional acres are unreported or in subsistence taro
- 18 cultivation. Annual reported production averages four million
- 19 tons; however, taro imports are estimated to exceed local
- 20 production in 2019.

Loi kalo, or wetland taro systems, are also recognized for 1 their potential to mitigate other impacts of climate change by 2 functioning as riparian buffers and soil capture basins. 3 Underground foods, such as taro, can often survive hurricane or 4 5 flood events and be harvested to address immediate food shortages where the capacity to store and cook food can be 7 retained. The legislature also finds that the taro security and 8 purity task force report to the 2010 legislature recommended a 9 number of supports to make taro farming affordable, including 10 access to land, water, mentoring, and economic incentives. 11 and Kauai counties have enacted ordinances that exempt kuleana 12 lands in active taro production from county taxes. This 13 provides limited relief to some taro farms, but does not cover 14 all counties and is insufficient in encouraging young farmers to 15 offset typically low incomes experienced by taro growers or 16 competition from imports. 17 In 1901, the very first legislature of the Territory of 18 Hawaii recognized the role that taro played in feeding the 19 nation by passing S.B. No. 87 to encourage the cultivation of 20

taro by exempting taro and the cultivation of taro from all

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- 1 state taxes. While S.B. No. 87 was never signed into law, its
- 2 intentions were clear in encouraging the production of more
- 3 taro.
- 4 In recognition of the critical importance of protecting and
- 5 perpetuating the traditional practice of taro farming as part of
- 6 Hawaii's cultural identity and its role in local food security,
- 7 there is a compelling interest in enacting a similar law in
- 8 present day. Additionally, an acreage and income cap is a more
- 9 effective threshold than a timeframe for a proposed tax
- 10 exemption where one of the goals is to increase overall local
- 11 taro production.
- 12 The purpose of this Act is to create stronger economic
- 13 incentives for new taro farmers, improve the livelihoods of
- 14 existing taro farmers, and reduce the cost of poi for local
- 15 families by exempting taro production from state income taxes.
- 16 SECTION 2. Section 235-9, Hawaii Revised Statutes, is
- 17 amended to read as follows:
- 18 "§235-9 Exemptions; generally. Except as provided in
- 19 sections 235-61 to 235-67 relating to withholding and collection
- 20 of tax at source, and section 235-2.4 relating to "unrelated
- 21 business taxable income", the following persons and

1	organizations shall not be taxable under this chapter: banks,
2	building and loan associations, financial services loan
3	companies, financial corporations, small business investment
4	companies, trust companies, mortgage loan companies, financial
5	holding companies, subsidiaries of financial holding companies
6	as defined in chapter 241, and development companies taxable
7	under chapter 241; insurance companies, agricultural cooperativ
8	associations, and fish marketing associations exclusively
9	taxable under other laws; [and] persons engaged in the business
10	of motion picture and television film production as defined by
11	the director of taxation $[\cdot]$ ; and persons engaged in the busines
12	of taro production.
13	As it relates to persons engaged in the business of taro
14	production, the following shall not be taxable under this
15	chapter:
16	(1) Taro plants, taro corm, leaf, and huli for taro farms
17	or portions of farms dedicated to taro plants, taro
18	corm, leaf, and huli;
19	(2) Taro lands planted with taro, inclusive of fallow

rotation lands specifically for taro production of

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1	less than or equal acreage to lands in active taro
2	production by each individual grower; and
3	(3) All mills, machinery, appliances, tools, and buildings
4	used exclusively in the care, cultivation, and
5	preparations of taro and poi for market;
6	provided that up to the first \$100,000 of gross income per
7	individual, farm, or poi mill shall not be taxable under this
8	chapter; provided further that persons engaged in the business
9	of taro production shall be taxable under this chapter when the
10	total amount of land for locally grown taro in the State
11	surpasses thirty thousand acres, as determined by the department
12	of land and natural resources."
13	SECTION 3. Statutory material to be repealed is bracketed
14	and stricken. New statutory material is underscored.
15	SECTION 4. This Act, upon its approval, shall apply to
16	taxable years beginning after December 31, 2019.
17	INTRODUCED BY: Mu Hall

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### Report Title:

Taro Production; Taxation; Exemptions

### Description:

Exempts taro production from the state income tax.

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