A BILL FOR AN ACT

RELATING TO TAXATION OF REAL ESTATE INVESTMENT TRUSTS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the State's income
- 2 tax treatment of real estate investment trusts should be
- 3 decoupled from the federal income tax treatment.
- 4 Pursuant to existing law, it is the legislature's intent to
- 5 conform the income tax law of the State as closely as may be
- 6 with the Internal Revenue Code, unless there is good reason to
- 7 the contrary. The legislature may choose to adopt none of the
- 8 amendments to the Internal Revenue Code or may provide that
- 9 certain amendments are limited in their operation.
- 10 The legislature also finds that real estate investment
- 11 trusts were established by the federal government to give
- 12 investors, especially small investors, access to income-
- 13 producing real estate. The federal real estate investment trust
- 14 provisions allow a dividends paid deduction to the real estate
- 15 investment trust, thereby allowing the real estate investment
- 16 trust itself to not pay tax on income distributed to its
- 17 shareholders, who would then pay tax on that income. Existing

1 state law conforms to these provisions, but creates an anomaly 2 because a real estate investment trust that does business in 3 Hawaii, but pays dividends to shareholders outside the State, 4 results in no Hawaii income tax collected either from the real 5 estate investment trust or from its shareholders. This is due 6 to the fact that shareholders pay any tax on dividends to the 7 state in which they reside, not where the income was generated. 8 The legislature further finds that real estate investment 9 trusts in Hawaii own real estate assets of approximately 10 \$17,000,000,000, generating an annual income of \$1,000,000,000, 11 which, if taxed at the current corporate rate assessed to all 12 other corporations, would generate Hawaii tax revenues of \$65,000,000 per year. A 2016 analysis conducted by the 13 14 department of business, economic development, and tourism 15 concluded that the State had foregone about \$36,000,000 in income tax revenues in 2014, and that the amount of real estate 16 17 investment trust investments has risen substantially since 2014. 18 Some real estate investment trust shareholders live in 19 Hawaii, but a substantial majority do not. Further, while real 20 estate investment trusts own more real estate in Hawaii per 21 capita than in any other state, it ranks fortieth in the nation

- 1 for the number of real estate investment trust shareholders as a
- 2 percentage of the population. As a result, many real estate
- 3 investment trusts and their shareholders pay a mere fraction of
- 4 the Hawaii state income tax compared to what other corporations
- 5 pay.
- 6 The legislature therefore finds that it would be more
- 7 equitable to decouple from the federal system in this regard so
- 8 that corporations and other business entities doing business in
- 9 Hawaii pay a fair tax burden, commensurate with the substantial
- 10 privileges and resources in Hawaii that were used to generate
- 11 their profits. Real estate investment trusts would continue to
- 12 receive their generous federal tax exemptions and benefit from
- 13 Hawaii's low property tax rates.
- 14 The legislature also recognizes that Hawaii is experiencing
- 15 a severe affordable housing crisis with a lack of affordable
- 16 rental and for sale units. According to the "Affordable Rental
- 17 Housing Report and Ten-Year Plan, "prepared by the department of
- 18 business, economic development, and tourism (July 2018), housing
- demand is projected to reach 64,693 units by 2025, with nearly
- 20 seventy per cent (43,828 units) needed for households earning
- 21 eighty per cent or less of the area median income. It is

- 1 therefore in the State's interest to promote the development of
- 2 affordable housing.
- 3 Accordingly, the purpose of this Act is to disallow
- 4 dividends paid deductions for real estate investment trusts for
- 5 a three-year period, applicable to taxable years beginning after
- 6 December 31, 2020, except for real estate investment trusts that
- 7 provide affordable housing in the State.
- 8 SECTION 2. Section 235-2.3, Hawaii Revised Statutes, is
- 9 amended by amending subsection (b) to read as follows:
- 10 "(b) The following Internal Revenue Code subchapters,
- 11 parts of subchapters, sections, subsections, and parts of
- 12 subsections shall not be operative for the purposes of this
- 13 chapter, unless otherwise provided:
- 14 (1) Subchapter A (sections 1 to 59A) (with respect to
- determination of tax liability), except
- 16 section 1(h)(2) (relating to net capital gain reduced
- 17 by the amount taken into account as investment
- income), except sections 2(a), 2(b), and 2(c) (with
- respect to the definition of "surviving spouse" and
- "head of household"), except section 41 (with respect
- to the credit for increasing research activities),

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1		except section 42 (with respect to low-income housing
2		credit), except sections 47 and 48, as amended, as of
3		December 31, 1984 (with respect to certain depreciable
4		tangible personal property), and except
5		section 48(d)(3), as amended, as of February 17, 2009
6		(with respect to the treatment of United States
7		Department of Treasury grants made under section 1603
8		of the American Recovery and Reinvestment Tax Act of
9		2009). For treatment, see sections 235-110.91,
10		235-110.7, and 235-110.8;
11	(2)	Section 78 (with respect to dividends received from
12		certain foreign corporations by domestic corporations
13		choosing foreign tax credit);
14	(3)	Section 86 (with respect to social security and tier 1
15		railroad retirement benefits);
16	(4)	Section 91 (with respect to certain foreign branch
17		losses transferred to specified 10-percent owned
18		foreign corporations);
19	(5)	Section 103 (with respect to interest on state and
20		local bonds). For treatment, see section 235-7(b):

1	(6)	Section 114 (with respect to extraterritorial income).
2		For treatment, any transaction as specified in the
3		transitional rule for 2005 and 2006 as specified in
4		the American Jobs Creation Act of 2004 section 101(d)
5		and any transaction that has occurred pursuant to a
6		binding contract as specified in the American Jobs
7		Creation Act of 2004 section 101(f) are inoperative;
8	(7)	Section 120 (with respect to amounts received under
9		qualified group legal services plans). For treatment,
10		see section 235-7(a)(9) to (11);
11	(8)	Section 122 (with respect to certain reduced uniformed
12		services retirement pay). For treatment, see section
13		235-7(a)(3);
14	(9)	Section 135 (with respect to income from United States
15		savings bonds used to pay higher education tuition and
16		fees). For treatment, see section 235-7(a)(1);
17	(10)	Section 139C (with respect to COBRA premium
18		assistance);
19	(11)	Subchapter B (sections 141 to 150) (with respect to
20		tax exemption requirements for state and local bonds);

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1
        (12) Section 151 (with respect to allowance of deductions
2
              for personal exemptions). For treatment, see
3
              section 235-54;
4
              Section 179B (with respect to expensing of capital
        (13)
5
              costs incurred in complying with Environmental
6
              Protection Agency sulphur regulations);
7
              Section 181 (with respect to special rules for certain
        (14)
8
              film and television productions);
9
        (15) Section 196 (with respect to deduction for certain
10
              unused investment credits);
11
        (16)
              Section 199 (with respect to the U.S. production
12
              activities deduction);
13
        (17)
              Section 199A (with respect to qualified business
14
              income);
15
        (18)
              Section 222 (with respect to qualified tuition and
16
              related expenses);
17
        (19) Sections 241 to 247 (with respect to special
18
              deductions for corporations). For treatment, see
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              section 235-7(c);
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1
              Section 250 (with respect to foreign-derived
        (20)
 2
              intangible income and global intangible low-taxed
 3
              income);
 4
        (21)
              Section 267A (with respect to certain related party
 5
              amounts paid or accrued in hybrid transactions or with
 6
              hybrid entities);
7
        (22)
              Section 280C (with respect to certain expenses for
              which credits are allowable). For treatment, see
8
9
              section 235-110.91;
10
        (23)
              Section 291 (with respect to special rules relating to
11
              corporate preference items);
12
        (24)
              Section 367 (with respect to foreign corporations);
13
        (25)
              Section 501(c)(12), (15), (16) (with respect to exempt
14
              organizations); except that section 501(c)(12) shall
15
              be operative for companies that provide potable water
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              to residential communities that lack any access to
17
              public utility water services;
18
        (26) Section 515 (with respect to taxes of foreign
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              countries and possessions of the United States);
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1
        (27)
              Subchapter G (sections 531 to 565) (with respect to
2
              corporations used to avoid income tax on
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              shareholders);
4
        (28)
              Subchapter H (sections 581 to 597) (with respect to
5
              banking institutions), except section 584 (with
6
              respect to common trust funds). For treatment, see
7
              chapter 241;
8
        (29) Section 642(a) and (b) (with respect to special rules
9
              for credits and deductions applicable to trusts). For
10
              treatment, see sections 235-54(b) and 235-55;
              Section 646 (with respect to tax treatment of electing
11
        (30)
12
              Alaska Native settlement trusts);
13
        (31)
              Section 668 (with respect to interest charge on
14
              accumulation distributions from foreign trusts);
15
        (32)
              Subchapter L (sections 801 to 848) (with respect to
16
              insurance companies). For treatment, see sections
17
              431:7-202 and 431:7-204;
        (33) Section 853 (with respect to foreign tax credit
18
19
              allowed to shareholders). For treatment, see
20
              section 235-55;
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1
               Section 853A (with respect to credits from tax credit
         (34)
2
               bonds allowed to shareholders);
 3
        (35) Section 857(b)(2)(B) (with respect to the dividends
 4
               paid deduction for real estate investment trusts);
 5
               except that section 857(b)(2)(B) shall be available
 6
               for real estate investment trusts where one hundred
 7
               per cent of the trust's real property is used to
8
               provide affordable housing in the State;
9
       [<del>(35)</del>] (36) Subchapter N (sections 861 to 999) (with respect
10
               to tax based on income from sources within or without
11
               the United States), except sections 985 to 989 (with
12
               respect to foreign currency transactions). For
13
               treatment, see sections 235-4, 235-5, and 235-7(b),
14
               and 235-55;
15
       [\frac{(36)}{(37)}] (37) Section 1042(g) (with respect to sales of stock
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               in agricultural refiners and processors to eligible
17
               farm cooperatives);
18
       [\frac{(37)}{}] (38) Section 1055 (with respect to redeemable ground
19
               rents);
20
       [<del>(38)</del>] (39) Section 1057 (with respect to election to treat
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               transfer to foreign trust, etc., as taxable exchange);
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1
        [\frac{(39)}{(39)}] (40) Sections 1291 to 1298 (with respect to treatment
 2
                of passive foreign investment companies);
 3
        \left[\frac{40}{100}\right] (41) Subchapter Q (sections 1311 to 1351) (with
 4
                respect to readjustment of tax between years and
 5
                special limitations);
6
        \left[\frac{(41)}{(41)}\right] (42) Subchapter R (sections 1352 to 1359) (with
 7
                respect to election to determine corporate tax on
8
                certain international shipping activities using per
9
                ton rate);
10
        \left[\frac{(42)}{(43)}\right] (43) Subchapter U (sections 1391 to 1379F) (with
11
                respect to designation and treatment of empowerment
12
                zones, enterprise communities, and rural development
13
                investment areas). For treatment, see chapter 209E;
14
        [\frac{(43)}{(43)}] (44) Subchapter W (sections 1400 to 1400C) (with
15
                respect to District of Columbia enterprise zone);
16
        [\frac{44}{4}] (45) Section 14000 (with respect to education tax
17
                benefits);
18
        [\frac{(45)}{(45)}] (46) Section 1400P (with respect to housing tax
19
                benefits);
20
        [\frac{(46)}{(47)}] (47) Section 1400R (with respect to employment
21
                relief);
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1
       [\frac{(47)}{(48)}] Section 1400T (with respect to special rules for
 2
              mortgage revenue bonds);
       [(48)] (49) Section 1400U-1 (with respect to allocation of
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 4
               recovery zone bonds);
5
       [\frac{(49)}{(50)}] (50) Section 1400U-2 (with respect to recovery zone
 6
               economic development bonds); and
7
       [\frac{(50)}{(50)}] (51) Section 1400U-3 (with respect to recovery zone
8
               facility bonds [-])."
9
         SECTION 3. Section 235-71, Hawaii Revised Statutes, is
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    amended by amending subsection (d) to read as follows:
11
          " (d)
               In the case of a real estate investment trust there
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    is imposed on the taxable income, computed as provided in
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    sections 857 and 858 of the Internal Revenue Code but with the
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    changes and adjustments made by this chapter (without prejudice
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    to the generality of the foregoing, for taxable years beginning
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    before January 1, 2021, the deduction for dividends paid is
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    limited to [such] the amount of dividends as is attributable to
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    income taxable under this chapter [+,] and, for taxable years
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    beginning after December 31, 2020, no deductions for dividends
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    paid shall be allowed, except for real estate investment trusts
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    where one hundred per cent of the trust's real property is used
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- 1 to provide affordable housing in the State), a tax consisting in
- 2 the sum of the following: 4.4 per cent if the taxable income is
- 3 not over \$25,000, 5.4 per cent if over \$25,000 but not over
- 4 \$100,000, and on all over \$100,000, 6.4 per cent. In addition
- 5 to any other penalty provided by law any real estate investment
- 6 trust whose tax liability for any taxable year is deemed to be
- 7 increased pursuant to section 859(b)(2)(A) or 860(c)(1)(A) after
- 8 December 31, 1978, (relating to interest and additions to tax
- 9 determined with respect to the amount of the deduction for
- 10 deficiency dividends allowed) of the Internal Revenue Code shall
- 11 pay a penalty in an amount equal to the amount of interest for
- which such trust is liable that is attributable solely to [such]
- 13 the increase. The penalty payable under this subsection with
- 14 respect to any determination shall not exceed one-half of the
- amount of the deduction allowed by section 859(a), or 860(a)
- 16 after December 31, 1978, of the Internal Revenue Code for [such]
- 17 the taxable year."
- 18 SECTION 4. Statutory material to be repealed is bracketed
- 19 and stricken. New statutory material is underscored.
- 20 SECTION 5. This Act shall take effect on July 1, 2050, and
- 21 shall apply to taxable years beginning after December 31, 2020;

- 1 provided that this Act shall be repealed on December 31, 2023,
- 2 and sections 235-2.3(b) and 235-71(d), Hawaii Revised Statutes,
- 3 shall be reenacted in the form in which they read on the day
- 4 prior to the effective date of this Act.

Report Title:

Taxation; Real Estate Investment Trusts; Dividends Paid Deduction

Description:

Disallows dividends paid deduction for real estate investment trusts, except for real estate investment trusts that provide affordable housing in the State. Effective 7/1/2050. Applies to taxable years beginning after 12/31/2020. Sunsets 12/31/2023. (SD1)

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