JAN 1 7 2020

A BILL FOR AN ACT

RELATING TO GAMING.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The Hawaii Revised Statutes is amended by 1 2 adding a new chapter to be appropriately designated and to read 3 as follows: 4 "CHAPTER 5 LOTTERY AND GAMING 6 -1 Definitions. As used in this chapter, the term: 7 "Board" means the board of directors of the Hawaii lottery 8 and gaming corporation. 9 "Chief executive officer" means the chief executive officer 10 of the Hawaii lottery and gaming corporation. 11 "Community betterment purposes" means: 12 (1) Funding public education related to technology; 13 (2) Assisting teachers, principals, vice-principals, and 14 other staff in the public school system with their 15 professional development; and 16 Addressing heat abatement issues in the public school (3) 17 system.

- 1 "Corporation" means the Hawaii lottery and gaming
- 2 corporation.
- 3 "Lottery", "lottery game", or "lottery games" means any
- 4 game of chance approved by the board and operated pursuant to
- 5 this chapter, including but not limited to interactive instant
- 6 win games and draw games.
- 7 "Major procurement contract" means any product or service
- 8 contract for an amount in excess of \$75,000.
- 9 "Member" or "members" means a director or directors of the
- 10 board of directors of the Hawaii lottery and gaming corporation.
- "Net proceeds" means all revenue derived from the
- 12 operations of the corporation, less operating expenses.
- "Operating expenses" means all costs of doing business,
- 14 including but not limited to prizes, bonuses, advertising and
- 15 marketing costs, costs related to the gaming provider, personnel
- 16 costs, capital costs, funds for problem gambling education and
- 17 treatment, and other operating costs.
- 18 "Person" has the same meaning as set forth in section 1-19.
- 19 "Vendor" means a person who provides or proposes to provide
- 20 goods or services to the corporation pursuant to a major

- 1 procurement contract, but does not include an employee of the
- 2 corporation, or an agency or instrumentality of the State.
- 3 § -2 Hawaii lottery and gaming corporation established.
- 4 There is established a body corporate and politic to be known as
- 5 the Hawaii lottery and gaming corporation, which shall be deemed
- 6 to be an instrumentality of the State but shall not be deemed a
- 7 state agency. The corporation shall be a public corporation
- 8 registered with the director of commerce and consumer affairs
- 9 and shall be subject to the corporate laws of the State. Venue
- 10 for the corporation shall be the first circuit.
- 11 § -3 Purpose and authority of corporation. (a) The
- 12 purpose of the Hawaii lottery and gaming corporation shall be to
- 13 conduct and regulate wagering and gaming for the benefit of the
- 14 State and for community betterment purposes, with the assistance
- 15 of a private gaming provider, pursuant to this chapter and rules
- 16 adopted hereunder.
- 17 (b) The Hawaii lottery and gaming corporation may:
- 18 (1) Offer wagering on games of chance and games of skill,
- including lottery, poker, and casino games, to
- individuals over the age of eighteen years; provided

1		that the corporation sharr not offer wagering on any
2		sporting event or sporting contest;
3	(2)	Enter into agreements with other state gaming entities
4		for the offering of multistate games, consistent with
5		state and federal law;
6	(3)	Utilize the broad reach of its gaming platform to
7		offer legally compliant free-play games and
8		sweepstakes with Hawaii related prizes to individuals
9		outside of Hawaii, for the purpose of attracting
10		tourists and providing free exposure for Hawaii and
11		Hawaii businesses to domestic and overseas markets;
12	(4)	Conduct no more than two gaming entertainment events
13		annually, related to the corporation's other game
14		offerings, for the purpose of attracting tourists to
15		Hawaii; provided that the corporation shall not have
16		the authority to conduct any other form of event-based
17		gambling; and
18	(5)	Engage in other activities consistent with the purpose
19		of this chapter and rules adopted hereunder, and with
20		state, federal, and international laws.

- 1 § -4 Board of directors; membership; reimbursement for
- 2 expenses; conflict of interests; quorum. (a) The corporation
- 3 shall be governed by a board of directors composed of seven
- 4 members. Three members shall be appointed by the governor, two
- 5 shall be appointed by the president of the senate, and two shall
- 6 be appointed by the speaker of the house of representatives.
- 7 (b) Members of the board shall be prominent persons in
- 8 their business or profession and shall not have been convicted
- 9 of any felony offense. The board shall include individuals with
- 10 knowledge and expertise in lottery and gaming, marketing and
- 11 entertainment, technology, accounting, law, and operation of a
- 12 business enterprise.
- (c) Members of the board shall serve for terms of five
- 14 years; provided that of the initial members appointed, three
- 15 shall be appointed for a term of two years, two shall be
- 16 appointed for a term of four years, and two shall be appointed
- 17 for a term of five years. Any vacancy occurring on the board
- 18 shall be filled by the governor by appointment for the unexpired
- 19 term.
- 20 (d) Members of the board shall not have any interest in an
- 21 undertaking that puts their personal interest in conflict with

- 1 that of the corporation, including but not limited to an
- 2 interest in a major procurement contract or a participating
- 3 vendor.
- 4 (e) The board may delegate to any one or more of its
- 5 members, to the chief executive officer, or to any agent or
- 6 employee of the corporation any powers and duties as it may deem
- 7 proper.
- 8 (f) A majority of members of the board shall constitute a
- 9 quorum for the transaction of any business and for the exercise
- 10 of any power or function of the corporation.
- 11 (g) Action may be taken and motions and resolutions
- 12 adopted by the board at any meeting thereof by the affirmative
- 13 vote of a majority of present and voting members.
- 14 (h) No vacancy in the membership of the board shall impair
- 15 the right of the members to exercise all the powers and perform
- 16 all the duties of the board.
- 17 (i) The members of the board shall be compensated in the
- 18 amount of \$ per year and shall be reimbursed for
- 19 expenses, including travel expenses, necessary for the
- 20 performance of their duties.

1	§ -	-5 B	oard of directors; powers and duties. In addition
2	to any oth	ner p	owers and duties authorized by law, the board
3	shall:		
4	(1)	Sele	ct a gaming provider, pursuant to the requirements
5		of t	his chapter;
6	(2)	Adop	t regulations, policies, and procedures relating
7		to t	he conduct of games and the gaming provider,
8		incl	uding but not limited to rules governing:
9		(A)	Type of games to be conducted;
10		(B)	Price points for games and percentage of rake;
11		(C)	Forms of payment accepted and prohibited;
12		(D)	Number and amount of prizes;
13		(E)	Method of selecting winners and validating
14			winnings;
15		(F)	Manner and time of payment of prizes;
16		(G)	Frequency of games, and drawings or selection of
17			winning tickets or shares;
18		(H)	Means of conducting drawings for lottery games;
19		(I)	Responsible gaming;
20		(J)	The conduct of the gaming provider;
21		(K)	The gaming platform; and

1		(L) Any and all other matters necessary, desirable,
2		or convenient toward ensuring the efficient and
3		effective operation of gaming;
4	(3)	Provide the chief executive officer with private
5		sector perspective and direction;
6	(4)	Approve, disapprove, amend, or modify the budget
7		recommended by the chief executive officer for the
8		operation of the corporation;
9	(5)	Approve, disapprove, amend, or modify the terms of the
10		major procurements recommended by the chief executive
11		officer; and
12	(6)	Perform other functions as necessary to carry out the
13		purposes of this chapter.
14	§ -	-6 Chief executive officer; appointment; compensation.
15	The board	of directors shall appoint and shall provide for the
16	compensati	ion of a chief executive officer who shall be an
17	employee o	of the corporation and who shall serve at the pleasure
18	of the boa	ard. The chief executive officer shall direct the day-
19	to-day ope	erations and management of the corporation and shall be
20	vested wit	th powers and duties as specified by the board and by
21	law	

1	S	-7 Chief executive officer; powers and duties. The
2	chief exe	cutive officer of the corporation shall direct and
3	supervise	all administrative and technical activities in
4	accordanc	e with this chapter and with regulations, policies, and
5	procedure	s adopted by the board. It shall be the duty of the
6	chief exe	cutive officer to:
7	(1)	Supervise and exercise active oversight of the
8		operations of the gaming provider;
9	(2)	Hire and supervise a small staff of employees, as
10		deemed necessary; provided that all applicants for
11		employment shall be subject to a background check;
12		provided further that no person who has been convicted
13		of a felony or bookmaking or other forms of illegal
14		gambling or of a crime involving moral turpitude shall
15		be employed by the corporation;
16	(3)	In consultation with the gaming provider, prepare an
17		annual budget, including a marketing budget, for the
18		approval of the board;
19	(4)	Report quarterly to the board a full and complete
20		statement of gaming revenues and expenses for the
21		preceding quarter; and

1	(5)	Perform any other ductes customary of the position of
2		chief executive officer.
3	S	-8 General powers of the corporation. The corporation
4	is granted	d comprehensive and extensive powers as generally
5	exercised	by corporations engaged in for-profit business
6	activitie	s and all powers as are necessary or convenient to
7	effectuate	e those purposes and provisions of this chapter that
8	are not i	n conflict with the state constitution or federal law,
9	including	to:
10	(1)	Sue and be sued in contract and in tort and to
11		complain and defend in all courts;
12	(2)	Adopt and alter a seal;
13	(3)	Adopt, amend, and repeal bylaws, regulations, and
14		policies and procedures for the regulation of its
15		affairs and the conduct of its business;
16	(4)	Elect and prescribe the duties of officers and
17		employees of the corporation and to perform such other
18		matters as the corporation may determine;
19	(5)	Procure or provide insurance;
20	(6)	Hold copyrights, trademarks, and service marks and
21		enforce its rights with respect thereto;

1	(7)	Initiate, supervise, and administer the operation of
2		games in accordance with this chapter and regulations
3		policies, and procedures adopted pursuant thereto;
4	(8)	Enter into written agreements with one or more other
5		states or sovereigns for the operation, participation
6		in marketing, and promotion of joint games;
7	(9)	Conduct such market research as is necessary or
8		appropriate;
9	(10)	Acquire or lease real property and make improvements
10		thereon and acquire by lease or by purchase personal
11		property, including but not limited to computers;
12		mechanical, electronic, and on-line equipment and
13		terminals; and intangible property, including but not
14		limited to computer programs, systems, and software;
15	(11)	Enter into contracts, incur debt in its own name, and
16		enter into financing agreements with the State,
17		agencies or instrumentalities of the State, or with
18		any commercial bank or credit provider; provided that
19		any such debt shall be approved by the director of
20		finance;

1	(12)	Administer oaths, take depositions, issue subpoenas,
2		and compel the attendance of witnesses and the
3		production of books, papers, documents, and other
4		evidence relative to any investigation or proceeding
5		conducted by the corporation;
6	(13)	Appoint and select officers, agents, and employees,
7		including professional and administrative staff and
8		personnel, as deemed necessary;
9	(14)	Select and contract with vendors;
10	(15)	Enter into contracts or agreements with state or local
11		law enforcement agencies for the performance of law
12		enforcement, background investigations, and security
13		checks;
14	(16)	Establish and maintain banking relationships,
15		including but not limited to establishment of checking
16		and savings accounts and lines of credit;
17	(17)	Advertise and promote games; and
18	(18)	Adopt and amend regulations, policies, and procedures
19		as necessary to exercise its powers, fulfill its
20		duties, organize and operate the corporation, regulate
21		the conduct of games, and as otherwise necessary or

1	desirable for the efficient and effective operation of
2	the corporation and effectuation of the purposes of
3	this chapter; provided that the corporation shall be
4	exempt from chapter 91 regarding the adoption of
5	bylaws, regulations, policies, and procedures or in
6	the exercise of any regulatory power.
7	§ -9 Corporation authorized to borrow money; restriction
8	on use of money in state general fund; lottery and gaming
9	special fund. (a) The corporation, in accordance with this
10	chapter, may borrow or accept and expend moneys received from
11	any source, including income from the corporation's operations,
12	for effectuating its corporate purposes, including the payment
13	of the initial expenses of initiation, administration, and
14	operation of the corporation.
15	(b) The corporation shall be self-sustaining and self-
16	funded. Moneys in the state general fund shall not be used or
17	obligated to pay the expenses of the corporation or prizes of
18	the lottery, and no claim for the payment of an expense of the
19	lottery or prizes of the lottery may be made against any moneys
20	other than moneys credited to the lottery and gaming special
21	fund.

1	(c) There is created within the state treasury a special
2	fund to be known as the lottery and gaming special fund. Money
3	authorized under this chapter may be deposited into the special
4	fund.
5	(d) The corporation may purchase, lease, or lease-purchas
6	goods or services as necessary for effectuating the purposes of
7	this chapter.
8	§ -10 Reports by the corporation. To ensure the
9	financial integrity of gaming operations, the corporation
0	through the board of directors shall:
1	(1) Submit quarterly and annual reports to the governor
12	and legislature, disclosing the total revenues, prize
13	disbursements, operating expenses, and administrative
14	expenses of the corporation during the reporting
15	period;
16	(2) Adopt a system of internal audits and controls;
17	(3) Maintain regular records of transactions; and
18	(4) Contract with a certified public accountant or firm
19	for an annual financial audit of the corporation;
20	provided that the certified public accountant or firm

1 shall have no financial interest in any vendor with whom the corporation is under contract. 2 3 -11 Bidding requirements and procedures for contracts generally. (a) The corporation shall enter into contracts for 4 5 major procurements with a value of over \$75,000 only after 6 engaging in a competitive process. Procurements conducted by 7 the corporation shall not be subject to chapter 103D but shall 8 be designed to allow the selection of proposals that provide the 9 greatest long-term benefit to the State, the greatest integrity 10 for the corporation, and the best service and products for the 11 public. The requirement for a competitive process shall not 12 apply in the case of a single vendor having exclusive rights to 13 offer a particular service or product. 14 The corporation shall investigate the responsibility, 15 security, and integrity of any vendor who is a finalist in 16 submitting a bid, proposal, or offer as part of a major 17 procurement. The corporation shall not select a vendor with 18 questionable integrity for any major procurement. (c) A solicitation, request for qualification, or 19 20 specification for a contract shall not require, stipulate, 21 suggest, or encourage a monetary or other financial contribution

- 1 or donation as an explicit or implied term or condition for
- 2 awarding or completing the contract.
- 3 (d) No vendor or applicant for a major procurement
- 4 contract shall pay, give, or make any economic opportunity,
- 5 gift, loan, gratuity, special discount, favor, hospitality, or
- 6 service, excluding food and beverages having an aggregate value
- 7 not exceeding \$100 in any calendar year, to the chief executive
- 8 officer, any board member, or any employee of the corporation or
- 9 to a member of the immediate family residing in the same
- 10 household of the chief executive officer, board member, or
- 11 employee.
- 12 § -12 Adoption of gaming rules. Within one hundred
- 13 eighty days of the appointment of all members of the board, the
- 14 board shall adopt rules and policies governing its gaming
- 15 operations, consistent with the requirements of this chapter.
- 16 The board may retain a neutral advisor with expertise in gaming
- 17 to assist the board in adopting its rules.
- 18 § -13 Responsible gaming measures. The corporation's
- 19 website shall provide information on problem gambling, including
- 20 a problem gambling hotline telephone number that a person may
- 21 call to seek information and assistance for a potential gambling



2	services, such as self-exclusion, limits on losses, amounts
3	wagered, and playing time, and other services as the corporation
4	reasonably may determine are necessary and appropriate to reduce
5	and prevent problem gambling.
6	§ -14 Selection of the gaming provider. (a) Within one
7	hundred eighty days of all appointment of all members of the
8	board, the board shall commence a competitive process for the
9	selection of a qualified and suitable gaming provider. The
10	selection of the gaming provider shall be done through a request
11	for qualifications, which shall take into account the following
12	factors:
13	(1) The provider's knowledge and expertise with regard to:
14	(A) United States regulated gaming and lottery
15	operations;
16	(B) Interactive digital media and entertainment; and
17	(C) Internet technology; and
18	(2) The suitability of the provider's executives and key
19	employees to operate a legally compliant gaming
20	enterprise with honesty, fairness, and integrity;

provided that a provider that has engaged in any of

1 addiction. The corporation shall offer responsible gambling

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1	tne	following activities shall be deemed unsuitable to
2	serv	e as the corporation's internet gaming provider:
3	(A)	The provider has accepted or assisted in the
4		acceptance of any wagers of money or other
5		consideration related to gambling activity,
6		including internet poker, lottery, or casino
7		games, from an individual located in the United
8		States, prior to the issuance on September 20,
9		2011, of an opinion by the United States
10		Department of Justice pertaining to the
11		interpretation of the Wire Act, title 18 United
12		States Code Section 1084; provided that this
13		subparagraph shall not apply to providers that
14		have accepted pari-mutuel wagers on races in
15		compliance with the Interstate Horseracing Act;
16	(B)	The provider has operated in violation of the
17		laws of any country or state in which it has
18		operated; or
19	(C)	The operator has been indicted or convicted of a
20		crime related to its gaming operations in any
21		state or foreign jurisdiction.

1	(b) The request for qualification shall not require,
2	stipulate, suggest, or encourage a monetary or other financial
3	contribution or donation as an explicit or implied term or
4	condition for awarding the contract.
5	(c) The board shall select the gaming provider that offers
6	the greatest integrity for the corporation, the greatest long-
7	term benefit to the State, and the best service and products for
8	the public.
9	§ -15 Responsibilities of the gaming provider. The
10	gaming provider shall be responsible for operating a legally
11	compliant, secure, and responsible gaming operation on behalf of
12	the corporation. The gaming provider's general responsibilities
13	shall include, among other things:
14	(1) Providing all the technology infrastructure, software,
15	and operational support necessary for the development,
16	operation, and maintenance of any websites associated
17	with the gaming operation, including:
18	(A) Game software and graphics;
19	(B) Computer hardware;
20	(C) Server hosting;
21	(D) Player account registration and management;

1		(E)	Geo-location services;
2		(F)	Age-verification services;
3		(G)	Responsible gaming controls;
4		(H)	Anti-collusion and security tools;
5		(I)	Payment gateway software functionality;
6		(J)	Deposit and decline tools and services;
7		(K)	Charge back reporting software;
8		(L)	Network reconciliation and controls;
9		(M)	Financial reporting and player management; and
10		(N)	Other related administrative back office
11			functionality and operational support;
12	(2)	Prov	iding marketing services, including a
13		comp	rehensive, customized marketing plan for the
14		corp	oration, consisting of both on-line and off-line
15		marketing components aimed at maximizing revenues in a	
16		resp	onsible manner and attracting tourism for the
17		Stat	e through the corporation's gaming operations; and
18	(3)	Prov	iding customer support and trained personnel to
19		resp	ond to inquiries from players, investigate fraud
20		and	collusion, and any other issues that may arise.

- 1 § -16 Compensation of the gaming provider. The
- 2 corporation shall compensate the gaming provider with a
- 3 percentage of the corporation's revenues, in addition to
- 4 reimbursement of ongoing costs associated with the operation of
- 5 the gaming operation, including costs related to geo-location,
- 6 age verification, payment processing and banking, web hosting,
- 7 and bandwidth, and any amounts necessary to the implementation
- 8 of the gaming operation.
- 9 § -17 Disposition of proceeds. (a) All proceeds of
- 10 gaming conducted under this chapter shall be the property of the
- 11 corporation. The corporation shall pay its operating expenses
- 12 from the proceeds.
- (b) On or before the fifteenth day of each quarter, the
- 14 corporation shall deposit into the lottery and gaming special
- 15 fund all net proceeds derived from wagering and gaming
- 16 activities during the preceding quarter.
- 17 (c) Funds in the lottery and gaming special fund shall be
- 18 allocated as follows, with a priority on community betterment
- 19 purposes:
- 20 (1) Department of education shortage differentials:
- 21 twenty-five per cent;

1 (2) Department of education capital improvements: twenty 2 per cent; 3 (3) University of Hawaii system capital improvements: 4 twenty per cent; 5 (4)Scholarships and educational loan repayments for 6 medical students who commit to practice medicine in 7 Hawaii for ten years after completion of their 8 residency: ten per cent; University of Hawaii John A. Burns school of medicine 9 (5) 10 family practice rural residency program: ten per 11 cent; 12 (6) Watershed protection: five per cent; 13 Problem gambling reduction and prevention programs: (7) 14 five per cent; and ' 15 (8) Administration of the program and special fund: 16 per cent. 17 -18 Tax treatment. The activities of the corporation 18 shall be deemed to constitute an essential government function, 19 and all operations of the corporation shall be exempt from any 20 form of taxation under state law and, to the extent allowed, 21 under federal law. In addition, the corporation shall not be

- 1 required to pay any taxes or assessments upon or in respect to
- 2 sales of lottery tickets, games, or any property or moneys of
- 3 the corporation, levied by the State or any political
- 4 subdivision thereof, except as required by federal law. The
- 5 corporation and its assets, property, and revenues shall at all
- 6 times be exempt from taxation of every kind by the State and any
- 7 political subdivision thereof, including any special districts
- 8 in the State with powers of taxation.
- 9 § -19 Unlawful gambling. It shall be unlawful for any
- 10 person to offer or play any gambling or wagering in the State
- 11 that is not authorized pursuant to this chapter. Any violation
- 12 of this section shall be punished as provided in part III of
- 13 chapter 712; provided that nothing herein shall preclude
- 14 enforcement of any other civil or criminal law for a violation
- 15 of this chapter."
- 16 SECTION 2. If any provision of this Act, or the
- 17 application thereof to any person or circumstance, is held
- 18 invalid, the invalidity does not affect other provisions or
- 19 applications of the Act that can be given effect without the
- 20 invalid provision or application, and to this end the provisions
- 21 of this Act are severable.

- 1 SECTION 3. This Act does not affect rights and duties that
- 2 matured, penalties that were incurred, and proceedings that were
- 3 begun before its effective date.
- 4 SECTION 4. This Act shall take effect on July 1, 2020.

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INTRODUCED BY:

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Clarence k Wishiher

Mihelle N. Kedani

Report Title:

Gambling; Hawaii Lottery and Gambling Corporation

Description:

Establishes the Hawaii lottery and gaming corporation for the purpose of conducting gambling in Hawaii. Allocates proceeds to capital improvements at public schools and the University of Hawaii system, scholarships and educational loan repayments for medical students who practice in Hawaii for ten years, support for the family practice rural residency program, watershed protection, and reduction and prevention of problem gambling.

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