A BILL FOR AN ACT

RELATING TO THE GENERAL EXCISE TAX EXEMPTIONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the annual report on
- 2 findings from the Hawaii physician workforce assessment project,
- 3 submitted to the 2020 legislature, determined that there is a
- 4 serious twenty-four per cent physician shortage in the State.
- 5 The neighbor island shortage is more severe, measuring forty-
- 6 four per cent in Hawaii county, thirty-six per cent in Maui
- 7 county, and thirty-two per cent in Kauai county. The federal
- 8 government has also validated the shortage by designating
- 9 Hawaii, Maui, and Kauai counties as health professional shortage
- 10 areas. Additionally, Hawaii's congressional delegation has
- 11 written to the Centers for Medicare and Medicaid Services,
- 12 recognizing the risk to our most vulnerable communities.
- 13 Moreover, the legislature recognizes that the physician shortage
- 14 will worsen unless mitigating steps are taken immediately.
- 15 The legislature further finds that the general excise tax
- 16 and related county surcharges are levied on Hawaii businesses
- 17 that engage in the sale of goods and services. The general



- 1 excise tax applies to the sale of medical services provided by
- 2 group and private practice physicians, making Hawaii the only
- 3 state that taxes medical services in this way. The general
- 4 excise tax and related county surcharges are applied to the
- 5 gross receipts of Hawaii medical practices without regard to the
- 6 high costs of providing medical services in a high-cost state.
- 7 Community physicians often operate small businesses with narrow
- 8 profit margins, and medicare, medicaid, and private insurer
- 9 payments for medical services are well below national levels.
- 10 The general excise tax and related county surcharges make
- 11 medical practices unviable, resulting in practice closures and
- 12 challenges in recruiting and retaining new or younger
- 13 physicians.
- 14 The legislature also finds that the general excise tax and
- 15 related county surcharges are highly regressive forms of
- 16 taxation that disproportionately and adversely affect low-income
- 17 and middle class families struggling to cope with the State's
- 18 high cost of living. Currently, physicians who receive
- 19 medicare, medicaid, and TRICARE payments are subject to the
- 20 general excise tax, although they may recoup this cost from
- 21 patients as a way to recover the expense. However, most

- 1 physicians do not currently pass along this cost to patients,
- 2 but this practice may soon have to change.
- 3 The legislature further finds that, while hospitals and
- 4 their employed physicians are exempt from the general excise tax
- 5 and related county surcharges, many Hawaii hospitals continue to
- 6 operate at a loss. If the general excise tax were imposed on
- 7 hospitals, it would result in nearly all hospitals having
- 8 negative margins, essentially taxing the institutions out of
- 9 business and significantly impairing patient access to health
- 10 care. Therefore, in order to safeguard patient access to care,
- 11 medical services performed within group and private practice
- 12 should be exempt from the general excise tax and related county
- 13 surcharges.
- 14 Accordingly, the purpose of this Act is to help reduce the
- 15 negative impact of the general excise tax on physicians and
- 16 advanced practice registered nurses in the State by exempting
- 17 from the general excise tax all gross proceeds arising from the
- 18 sale of medical services by physicians and advanced practice
- 19 registered nurses acting in the capacity of a primary care
- 20 provider.

S.B. NO. 2542 S.D. 2

- 1 SECTION 2. Chapter 237, Hawaii Revised Statutes, is
- 2 amended by adding a new section to be appropriately designated
- 3 and to read as follows:
- 4 "<u>\$237-</u> Exemption for medical services; physicians;
- 5 advanced practice registered nurses. (a) Beginning January 1,
- 6 2021, there shall be exempted from, and excluded from the
- 7 measure of, the taxes imposed by this chapter all of the gross
- 8 proceeds arising from the sale of medical services provided by
- 9 physicians and advanced practice registered nurses acting in the
- 10 capacity of a primary care provider.
- 11 (b) As used in this section, "medical services" means
- 12 professional services provided by physicians and advanced
- 13 practice registered nurses acting in the capacity of a primary
- 14 care provider, and includes services provided within hospitals,
- 15 medical clinics, and private medical practices that are
- 16 performed by licensed practitioners that are rendered under
- 17 chapter 453 or chapter 457."
- 18 SECTION 3. New statutory material is underscored.
- 19 SECTION 4. This Act shall take effect on July 1, 2050.

Report Title:

General Excise Tax; Exemption; Medical Services; Physicians; Advanced Practice Registered Nurses

Description:

Beginning 1/1/2021, exempts medical services provided by physicians and advanced practice registered nurses acting in the capacity of a primary care provider from the general excise tax. Effective 7/1/2050. (SD2)

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