JAN 17 2020

A BILL FOR AN ACT

RELATING TO THE OFFICE OF HAWAIIAN AFFAIRS' PRO RATA SHARE OF THE PUBLIC TRUST LAND.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that in 1978, the state
- 2 constitution was amended to include article XII section 4, which
- 3 established the public land trust to be "held by the State as a
- 4 public trust for native Hawaiians and the general public."
- 5 Article XII sections 5 and 6, also included in the 1978
- 6 constitutional amendments, established the Office of Hawaiian
- 7 Affairs and its board of trustees, and gave the board the power
- 8 and authority to manage and administer the income and proceeds
- 9 of native Hawaiians' pro rata portion of the public land trust.
- 10 Act 273, Session Laws of Hawaii 1980, enacted section
- 11 10-13.5, Hawaii Revised Statutes, to implement the office of
- 12 Hawaiian affairs' pro rata share and to provide that "[t]wenty
- 13 per cent of all funds derived from the public land trust" shall
- 14 be expended by the office of Hawaiian affairs for the purposes
- 15 of chapter 10, Hawaii Revised Statutes.

1 Following a series of lawsuits to establish the fair and 2 just pro rata share of the public land trust for the office of Hawaiian affairs, the legislature enacted Act 178, Session Laws 3 4 of Hawaii 2006. The stated purpose of Act 178 was "to ensure that an adequate amount of income and proceeds is made available 5 6 to the [O]ffice of Hawaiian [A]ffairs from the pro rata portion of the public land trust[.]" Act 178 further provided that 7 8 \$15,100,000 per fiscal year would be transferred to the office of Hawaiian affairs as an "interim amount" until "further action 9 10 is taken by the legislature for this purpose." To inform this 11 further action, Act 178 tasked the department of land and 12 natural resources to "provide an annual accounting to the 13 legislature, " identifying "revenue-generating public trust lands and the amounts derived from those lands," and including the 14 amounts transferred to the office of Hawaiian affairs and the 15 16 amounts retained by the State, among other details. 17 In order to effectuate Act 178, then-governor Linda Lingle issued Executive Order No. 06-06 to establish the procedures by 18 19 which all state agencies collecting receipts for the use of public land trust lands must account for, set aside, and 20

- 1 transfer to the office of Hawaiian affairs receipts from public
- 2 land trust lands, subject to enumerated exceptions.
- 3 Based on the annual accountings of the amounts derived from
- 4 the public land trust conducted pursuant to Act 178, and as
- 5 supplemented by additional research commissioned by the office
- 6 of Hawaiian affairs of receipts generated from the public land
- 7 trust in fiscal year 2015-2016, the minimum amount of total
- 8 gross public land trust receipts from sources to which the
- 9 office of Hawaiian affairs has made a past or current claim was
- 10 found to be \$174,816,220 in fiscal year 2015-2016. Twenty per
- 11 cent of this amount from fiscal year 2015-2016 is \$34,963,244,
- 12 considerably more than the \$15,100,000 that the office of
- 13 Hawaiian affairs receives annually pursuant to Act 178.
- 14 However, despite its "interim" nature, Act 178, Session Laws of
- 15 Hawaii 2006, remains in effect, setting the office of Hawaiian
- 16 affairs' annual income and proceeds from the public land trust
- 17 for the betterment of the conditions of native Hawaiians at
- 18 \$15,100,000, pending further legislative action on the subject.
- 19 While accounting information gathered pursuant to Act 178
- 20 has already proven valuable to illustrate the need to revisit
- 21 and revise the \$15,100,000 amount transferred annually to the

- 1 office of Hawaiian affairs, full compliance with Act 178 is
- 2 critical to informing future discussions and determinations of
- 3 what constitutes a fair, revised amount of native Hawaiians'
- 4 share of all funds derived from the public land trust. However,
- 5 deficiencies in reporting and accountability have been
- 6 identified by the office of Hawaiian affairs and its contractors
- 7 over several recent years, including the State's failure to
- 8 fully account for all gross receipts from the public land trust,
- 9 and the State's apparent reluctance to completely report the
- 10 public land trust receipts of certain agencies, including the
- 11 university of Hawaii.
- 12 Accordingly, the legislature finds that it is now in the
- 13 best interests of the office of Hawaiian affairs, its
- 14 beneficiaries, the State, and all citizens of Hawaii to clarify,
- 15 supplement, and codify the reporting and accountability
- 16 procedures that have been used to implement Act 178, Session
- 17 Laws of Hawaii 2006.
- 18 The purpose of this Act is to:
- (1) Codify the accounting and reporting requirements set
- forth in section 5 of Act 178, Session Laws of Hawaii
- 21 2006, with modifications to:

1	(A)	Emphasize that the university of Hawaii is
2		subject to the requirements;
3	(B)	Emphasize that all public land trust receipts
4		must be accounted for, including those receipts
5		that a department or agency believes may not be
6		subject to the office of Hawaiian affairs' pro
7		rata share; and
8	(C)	Require the department of land and natural
9		resources to consult with the office of Hawaiian
10		affairs to ensure that the accounting is accurat
11		and inclusive; and
12	(2) Requ	ire certain explanations and determinations
13	regarding the	amount of receipts transferred to the office of
14	Hawaiian affai	rs.
15	SECTION 2	. Chapter 171, Hawaii Revised Statutes, is
16	amended by add	ing a new section to be appropriately designated
17	and to read as	follows:
18	" <u>§171-</u>	Public land trust; reporting. Notwithstanding
19	the provisions	of section 5 of Act 178, Session Laws of Hawaii
20	2006, no later	than January 1 of each year, the department of
21	land and natur	al resources, with the cooperation of the

1	department of budget and finance and any other department or		
2	agency that collects receipts from lands within the public land		
3	trust as described in section 5(f) of the Admission Act,		
4	including the university of Hawaii, shall provide an annual		
5	report with an accounting of all receipts from lands described		
6	in section 5(f) of the Admission Act for the prior fiscal year.		
7	With respect to each receipt, the department of land and natural		
8	resources shall identify the:		
9	(1)	Total gross amount of the receipt generated from the	
10		use of the public land trust, regardless of whether	
11		the receipt is subject to the office of Hawaiian	
12		affairs' pro rata share pursuant to section 10-13.5;	
13	(2)	Amount of the receipt transferred to the office of	
14		Hawaiian affairs;	
15	<u>(3)</u>	Amount of the receipt retained by the State;	
16	(4)	Account or fund in which the amount specified in	
17		paragraph (3) was transferred or deposited;	
18	<u>(5)</u>	Parcel of land subject to section 5(f) of the	
19		Admission Act that generated the receipt, whether by	
20		tax map key number, department of land and natural	

1		resources inventory number, or other recognizable	
2		description;	
3	(6)	Department or agency that received the total gross	
4		amount identified in paragraph (1); and	
5	(7)	Reason or reasons why the department or agency	
6		identified in paragraph (6) did not transfer the full	
7		twenty per cent of the total gross amount of the	
8		receipt for each receipt where the transferred amount	
9		identified in paragraph (2) was less than twenty per	
10		cent of the total gross amount identified in paragraph	
11		(1); for example, that federal or state law precludes	
12		any portion of the receipt from being used directly to	
13		better the conditions of native Hawaiians, or the	
14		transfer of any portion of the receipt will cause the	
15		State to renege on any pre-existing pledge, rate	
16		covenant, or other pre-existing obligation to holders	
17		of revenue bonds or other indebtedness of the State.	
18	The	accounting shall also indicate whether any parcel of	
19	land desc	ribed in section 5(f) of the Admission Act was sold or	
20	exchanged in the prior fiscal year and, if so, the amount of		

- consideration that the State received for the respective 1
- 2 parcels.
- 3 The department of land and natural resources shall consult
- 4 the office of Hawaiian affairs in determining the method by
- which the accounting shall be conducted and in ensuring that the 5
- accounting is accurate and inclusive of all receipts generated 6
- 7 by the public land trust. Prior to finalizing its annual report
- 8 described in this section, the department of land and natural
- 9 resources shall provide the office of Hawaiian affairs a draft
- 10 of the report and shall allow no less than thirty days for the
- office of Hawaiian affairs to provide a written response. 11
- office of Hawaiian affairs' written response shall be published 12
- 13 as an addendum to the report."
- SECTION 3. New statutory material is underscored. 14
- 15 SECTION 4. This Act shall take effect upon its approval.

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INTRODUCED BY: Kut Faulla

SB LRB 20-0647.doc

Report Title:

DLNR; OHA; Public Land Trust; Pro Rata Share

Description:

Requires the Department of Land and Natural Resources to use certain reporting and accountability procedures in implementing the public land trust reporting requirements of Act 178, Session Laws of Hawaii 2006. Requires the Department of Land and Natural Resources to consult with the Office of Hawaiian Affairs to ensure that the accounting and reporting is accurate and inclusive.

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