JAN 1 7 2020

#### A BILL FOR AN ACT

RELATING TO TRANSPORTATION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature recognizes that, pursuant to 2 title 49 United States Code section 40116(b), the State is 3 prohibited from imposing general excise taxes on the transport 4 of passengers traveling in air commerce, and the sale of air 5 transportation. The legislature also recognizes that the 6 applicable federal law defines "air commerce" and "air 7 transportation" to include interstate air commerce and 8 interstate air transportation, both of which effectively include 9 air transportation from one island of the State to another. The 10 legislature finds, however, that federal law does not prohibit 11 the State from imposing general excise taxes on the air 12 transport of passengers when the transport is restricted to a 13 single island.

14 The legislature further finds that, in Hawaii, many common 15 carriers operate aircraft on routes that do not take passengers 16 on interstate trips, such as helicopters used in the commercial 17 touring of a single island. However, the legislature finds that



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1 even when these aircraft operate solely within a single island, 2 the department of taxation does not require their respective carriers to pay general excise tax on fares collected. The 3 legislature further finds that this lack of collection is based 4 5 on a misapplication of the decision rendered by the Supreme Court of the United States in Aloha Airlines, Inc. v. Director 6 of Taxation of Hawaii, 464 U.S. 7 (1983). While the Supreme 7 8 Court made clear that federal law proscribes the imposition of 9 state and local tax on gross receipts derived from air 10 transportation or the carriage of persons in air commerce, the 11 decision must be read with the proper understanding of the 12 federally-defined terms "air transportation" and "air commerce", 13 both of which exclude intraisland travel. The legislature 14 therefore concludes that the State may impose the general excise 15 tax on aircraft tours that travel solely within a single island, 16 without running afoul of the court's decision.

17 The purpose of this Act is to ensure the collection of the 18 state general excise tax in instances in which the 19 transportation of passengers is furnished by common carriers by 20 the use of aircraft when the collection of the tax is not 21 prohibited by federal law.



SECTION 2. Section 237-18, Hawaii Revised Statutes, is
 amended to read as follows:

3 "§237-18 Further provisions as to application of tax. (a)
4 Where a coin operated device produces gross income [which] that
5 is divided between the owner or operator of the device, on the
6 one hand, and the owner or operator of the premises where the
7 device is located, on the other hand, the tax imposed by this
8 chapter shall apply to each [such] person with respect to the
9 person's portion of the proceeds, and no more.

10 (b) Where gate receipts or other admissions are divided between the person furnishing or producing a play, concert, 11 lecture, athletic event, or similar spectacle (including any 12 13 motion picture showing) on the one hand, and a promoter 14 (including any proprietor or other operator of a motion picture 15 house) offering the spectacle to the public, on the other hand, 16 the tax imposed by this chapter, if the promoter is subject to 17 the tax imposed by this chapter, shall apply only to the 18 promoter measured by the whole of the proceeds, and the promoter 19 shall be authorized to deduct and withhold from the portion of 20 the proceeds payable to the person furnishing or producing the 21 spectacle the amount of the tax payable by the person upon



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[such] that portion. No tax shall apply to a promoter with
 respect to [such] the portion of the proceeds as is payable to a
 person furnishing or producing the spectacle, who is exempted by
 section 237-23 from taxation upon [such] the activity.

(c) Where, through the activity of a person taxable under 5 6 section 237-13(6), a product has been milled, processed, or otherwise manufactured upon the order of another taxpayer who is 7 8 a manufacturer taxable upon the value of the entire manufactured 9 products, which consists in part of the value of the services 10 taxable under section 237-13(6), so much gross income as is 11 derived from the rendering of the services shall be subjected to 12 tax on the person rendering the services at the rate of one-half 13 of one per cent, and the value of the entire product shall be 14 included in the measure of the tax imposed on the other taxpayer 15 as elsewhere provided.

(d) Where, through the activity of a person taxable under
section 237-13(6), there have been rendered to a cane planter
services consisting in the harvesting or hauling of the cane, or
consisting in road maintenance, under a contract between the
person rendering the services and the cane planter, covering the
services and also the milling of the sugar, the services of



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harvesting and hauling the cane and road maintenance shall be treated the same as the service of milling the cane, as provided by subsection (c), and the value of the entire product, manufactured or sold for the cane planter under the contract, shall be included in the measure of the tax imposed on the person as elsewhere provided.

7 (e) Where insurance agents, including general agents, subagents, or solicitors, who are not employees and are licensed 8 pursuant to chapter 431, or real estate brokers or salespersons, 9 10 who are not employees and are licensed pursuant to chapter 467, produce commissions which are divided between such general 11 agents, subagents, or solicitors, or between such real estate 12 13 brokers or salespersons, as the case may be, the tax levied 14 under section 237-13(6) as to real estate brokers or salespersons, or under section 237-13(7) as to insurance general 15 16 agents, subagents, or solicitors shall apply to each [such] person with respect to the person's portion of the commissions, 17 18 and no more.

19 (f) Where tourism related services are furnished through 20 arrangements made by a travel agency or tour packager and the 21 gross income is divided between the provider of the services and



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1 the travel agency or tour packager, the tax imposed by this 2 chapter shall apply to each [such] person with respect to [such] 3 the person's respective portion of the proceeds, and no more. 4 As used in this subsection "tourism related services" means 5 catamaran cruises, canoe rides, dinner cruises, lei greetings, transportation included in a tour package, sightseeing tours not 6 7 subject to chapter 239, admissions to luaus, dinner shows, 8 extravaganzas, cultural and educational facilities, and other 9 services rendered directly to the customer or tourist, but only 10 if the providers of the services other than air transportation 11 are subject to a four per cent tax under this chapter or chapter 12 239. 13 (g) Where transient accommodations are furnished through

13 (g) where transfent accommodations are furnished through 14 arrangements made by a travel agency or tour packager at 15 noncommissioned negotiated contract rates and the gross income 16 is divided between the operator of transient accommodations on 17 the one hand and the travel agency or tour packager on the other 18 hand, the tax imposed by this chapter shall apply to each [such] 19 person with respect to [such] each person's respective portion 20 of the proceeds, and no more.



| 1  | As used in this subsection, the words "transient                 |
|----|--|
| 2  | accommodations" and "operator" shall be defined in the same      |
| 3  | manner as they are defined in section 237D-1.                    |
| 4  | (h) Where the transportation of passengers or property is        |
| 5  | furnished through arrangements between motor carriers, and the   |
| 6  | gross income is divided between the motor carriers, any tax      |
| 7  | imposed by this chapter shall apply to each motor carrier with   |
| 8  | respect to each motor carrier's respective portion of the        |
| 9  | proceeds.  |
| 10 | (i) Where the transportation of passengers is furnished by       |
| 11 | a common carrier by the use of aircraft, any tax imposed by this |
| 12 | chapter shall apply; provided that the transportation furnished  |
| 13 | begins and ends within the airspace of a single island of the    |
| 14 | State and is therefore not considered:                           |
| 15 | (1) Air commerce; or   |
| 16 | (2) Air transportation,  |
| 17 | as defined by title 49 United States Code section 40102.         |
| 18 | (j) As used in this [subsection:] section:                       |
| 19 | "Carrier" means a person who engages in transportation, and      |
| 20 | does not include a person such as a freight forwarder or tour    |
| 21 | packager who provides transportation by contracting with others, |
|    |  |



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1 except to the extent that [such] the person oneself engages in 2 transportation.

3 "Contract carrier" means a person other than a public
4 utility as defined under section 239-2 or taxicab, which under
5 contracts or agreements, engages in the transportation of
6 persons or property for compensation, by land, water, or air.

7 "Motor carrier" means a common carrier or contract carrier
8 transporting persons or property for compensation on the public
9 highways, other than a public utility as defined under section
10 239-2 or taxicab.

II "Public highways" has the meaning defined by section 264-1
I2 including both state and county highways, but operation upon
I3 rails shall not be deemed transportation on the public
I4 highways."

15 SECTION 3. This Act does not affect rights and duties that 16 matured, penalties that were incurred, and proceedings that were 17 begun before its effective date.

18 SECTION 4. Statutory material to be repealed is bracketed 19 and stricken. New statutory material is underscored.



1 SECTION 5. This Act shall take effect on July 1, 2020.

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INTRODUCED BY:

Aana Renly & But



**Report Title:** Transportation; Taxation; Aircraft

#### Description:

Ensures the collection of the state general excise tax in instances in which the transportation of passengers is furnished by common carriers by the use of aircraft when the collection of the tax is not prohibited by federal law. Limits imposition of tax to flights that occur within the airspace of a single island of the State.

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