### A BILL FOR AN ACT

RELATING TO PHARMACY BENEFIT MANAGERS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- The legislature finds that existing law 1 SECTION 1. 2 requires pharmacy benefit managers to register with the insurance commissioner. The National Council of Insurance 3 Legislators and the National Academy for State Health Policy 4 have adopted model acts that establish the standard criteria for 5 6 the regulation and licensure of pharmacy benefit managers 7 providing claims processing services or other prescription drug 8 or device services for health benefit plans. 9 The purpose of this Act is to increase transparency and promote, preserve, and protect the public health, safety, and 10 welfare by adopting certain provisions of these models acts to: 11
  - (1) Prohibit pharmacy benefit managers from engaging in self-serving business practices;
- 14 (2) Increase the pharmacy benefit managers' annual
  15 reporting requirements; and
- 16 (3) Replace the registration requirement for pharmacy
  17 benefit managers with a licensure requirement.

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| 1  | SECTION 2. Chapter 431S, Hawaii Revised Statutes, is             |  |
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| 2  | amended by adding two new sections to be appropriately           |  |
| 3  | designated and to read as follows:                               |  |
| 4  | "§431S- Pharmacy benefit manager business practices. A           |  |
| 5  | pharmacy benefit manager shall be prohibited from penalizing,    |  |
| 6  | requiring, or providing financial incentives, including          |  |
| 7  | variations in premiums, deductibles, copayments, or coinsurance, |  |
| 8  | to covered persons as incentives to use a specific retail        |  |
| 9  | pharmacy, specific mail service pharmacy, or other network       |  |
| 10 | pharmacy provider in which a pharmacy benefit manager has an     |  |
| 11 | ownership interest or that has an ownership interest in a        |  |
| 12 | pharmacy benefit manager.  |  |
| 13 | §431S- Transparency report. (a) No later than                    |  |
| 14 | January 1, 2021, and annually thereafter, each pharmacy benefit  |  |
| 15 | manager shall submit a transparency report containing data from  |  |
| 16 | the preceding calendar year to the insurance commissioner that   |  |
| 17 | shall include:   |  |
| 18 | (1) The aggregate amount of all rebates that the pharmacy        |  |
| 19 | benefit manager received from all pharmaceutical                 |  |
| 20 | manufacturers for all covered entity clients and for             |  |
| 21 | each covered entity client;                                      |  |



| 1  | (2)        | The aggregate administrative fees that the pharmacy     |
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| 2  |            | benefit manager received from all manufacturers for     |
| 3  |            | all covered entity clients and for each covered entity  |
| 4  |            | <pre>client;</pre>                                      |
| 5  | (3)        | The aggregate retained rebates that the pharmacy        |
| 6  |            | benefit manager received from all pharmaceutical        |
| 7  |            | manufacturers and did not pass through to covered       |
| 8  |            | entities;   |
| 9  | (4)        | The aggregate retained rebate percentage; and           |
| 10 | (5)        | The highest, lowest, and mean aggregate retained        |
| 11 |            | rebate percentage for all covered entity clients and    |
| 12 |            | for each covered entity client.                         |
| 13 | <u>(b)</u> | Information provided under this section and             |
| 14 | identifia  | ble to an individual pharmacy benefit manager shall not |
| 15 | be disclo  | sable under chapter 92F; provided that the insurance    |
| 16 | commissio  | ner may publicly report aggregated information of       |
| 17 | multiple   | pharmacy benefit managers that is not identifiable to   |
| 18 | any parti  | cular pharmacy benefit manager.                         |
| 19 | <u>(c)</u> | The insurance commissioner shall review the             |
| 20 | transpare  | ncy report required under subsection (a) and, no later  |
| 21 | than sixt  | y days after the receipt of the report, shall publish   |

1 the transparency report on the insurance division's website in a manner that would not be considered an unauthorized disclosure 2 of a pharmacy benefit manager's trade secrets. 3 4 (d) Based upon the commissioner's review of individual transparency reports required under subsection (a), the 5 6 commissioner shall publish an annual report setting forth aggregated information about pharmacy benefit managers on the 7 8 insurance division's website; provided that the annual report 9 shall comply with the requirements of subsections (b) and (c)." 10 SECTION 3. Section 431R-1, Hawaii Revised Statutes, is 11 amended by amending the definition of "pharmacy benefit manager" 12 to read as follows: 13 ""Pharmacy benefit manager" means any person, business, or 14 entity that performs pharmacy benefit management, including but 15 not limited to a person or entity under contract with a pharmacy benefit manager to perform pharmacy benefit management on behalf 16 17 of a managed care company, nonprofit hospital or medical service 18 organization, insurance company, third-party payor, or health 19 program administered by the State[-] and that is duly licensed 20 pursuant to chapter 431S."

| 1  | SECT          | TION 4. Section 431S-1, Hawaii Revised Statutes, is    |
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| 2  | amended a     | s follows:   |
| 3  | 1.            | By adding six new definitions to be appropriately      |
| 4  | inserted      | and to read:   |
| 5  | " <u>"</u> Ag | gregate retained rebate percentage" means the          |
| 6  | percentag     | e of all rebates received from a manufacturer or other |
| 7  | entity to     | a pharmacy benefit manager for prescription drug       |
| 8  | utilizati     | on that is not passed on to pharmacy benefit managers' |
| 9  | covered e     | ntity clients. The percentage shall be calculated for  |
| 10 | each cove     | red entity for rebates in the prior calendar year as   |
| 11 | follows:      |  |
| 12 | (1)           | The sum total dollar amount of rebates received from   |
| 13 |               | all pharmaceutical manufacturers for all utilization   |
| 14 |               | of covered persons of a covered entity that was not    |
| 15 |               | passed through to the covered entity; and              |
| 16 | (2)           | Divided by the sum total dollar amount of all rebates  |
| 17 |               | received from all pharmaceutical manufacturers for     |
| 18 |               | covered persons of a covered entity.                   |
| 19 | <u>"Mai</u>   | l service pharmacy" means a pharmacy, the primary      |
| 20 | business      | of which is to receive prescriptions by mail, telefax, |
| 21 | or electr     | onic submissions, and dispense medications to covered  |



1 persons through the use of the United State postal service or 2 other contract carrier services and that provides electronic, 3 rather than face-to-face consultations, with patients. 4 "Network pharmacy" means a retail pharmacy located and 5 licensed in the State and contracted by the pharmacy benefit 6 manager to sell prescription drugs to beneficiaries of a 7 prescription drug benefit plan administered by the pharmacy 8 benefit manager. 9 "Rebates" means all price concessions paid by a 10 manufacturer to a pharmacy benefit manager or covered entity, 11 including rebates, discounts, and other price concessions that 12 are based on actual or estimated utilization of a prescription drug. "Rebates" also includes price concessions based on the 13 14 effectiveness of a drug as in a value-based or performance-based 15 contract. 16 "Retail pharmacy" means a pharmacy, permitted by the board 17 of pharmacy pursuant to section 461-14, that is open to the 18 general public, dispenses prescription drugs to the general 19 public, and makes available face-to-face consultations between 20 licensed pharmacists and the general public to whom prescription 21 drugs are dispensed.

1 "Trade secret" shall have the same meaning as defined in 2 section 482B-2." 3 2. By amending the definition of "pharmacy benefit 4 manager" to read: 5 ""Pharmacy benefit manager" means any person, business, or 6 other entity, including a wholly or partially owned or 7 controlled subsidiary of a pharmacy benefit manager, that is 8 licensed pursuant to this chapter, and that performs pharmacy 9 benefit management, including but not limited to a person or 10 entity in a contractual or employment relationship with a 11 pharmacy benefit manager to perform pharmacy benefit management 12 for a covered entity. "Pharmacy benefit manager" shall not 13 include any health care facility licensed in this State, a health care provider licensed in this State, or a consultant who 14 15 only provides advice as to the selection or performance of a 16 pharmacy benefit manager." 17 SECTION 5. Section 431S-3, Hawaii Revised Statutes, is 18 amended to read as follows: 19 "[+] §431S-3[<del>] Registration</del>] License required. (a) 20 Notwithstanding any law to the contrary, no person shall act or 21 operate as a pharmacy benefit manager without first obtaining a

| 1  | valid [registration] <u>license</u> issued by the commissioner pursuant                            |
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| 2  | to this chapter. The license shall not be transferable.  |
| 3  | (b) The commissioner may grant a license under this  |
| 4  | chapter if the commissioner is satisfied that the applicant  |
| 5  | possessed the necessary organization, background expertise, and                                    |
| 6  | financial integrity to supply the services sought to be offered                                    |
| 7  | pursuant to this chapter.  |
| 8  | (c) The commissioner may issue a license subject to  |
| 9  | restrictions or limitations upon the authorization, including                                      |
| 10 | the types of services that may be supplied or the activities in                                    |
| 11 | which the applicant may be engaged.  |
| 12 | [ <del>(b)</del> ] <u>(d)</u> Each person seeking [ <del>to register</del> ] <u>a license</u> as a |
| 13 | pharmacy benefit manager shall file with the commissioner an                                       |
| 14 | application on a form prescribed by the commissioner. The  |
| 15 | application shall include:   |
| 16 | (1) The name, address, official position, and professional   |
| 17 | qualifications of each individual who is responsible   |
| 18 | for the conduct of the affairs of the pharmacy benefit   |
| 19 | manager, including all members of the board of   |
| 20 | directors; board of trustees; executive commission;  |
| 21 | other governing board or committee; principal  |

| 1  |            | officers, as applicable; partners or members, as       |
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| 2  |            | applicable; and any other person who exercises control |
| 3  |            | or influence over the affairs of the pharmacy benefit  |
| 4  |            | manager;   |
| 5  | (2)        | The name and address of the applicant's agent for      |
| 6  |            | service of process in the State; and                   |
| 7  | (3)        | A nonrefundable application fee of [\$140.] \$500.     |
| 8  | <u>(e)</u> | The commissioner may suspend, revoke, or place on      |
| 9  | probation  | a pharmacy benefit manager licensee if:                |
| 10 | (1)        | The pharmacy benefit manager has engaged in fraudulent |
| 11 |            | activity in violation of federal or state law;         |
| 12 | (2)        | The commissioner receives consumer complaints that     |
| 13 |            | justify an action under this subsection to protect the |
| 14 |            | safety and interest of consumers;                      |
| 15 | (3)        | The pharmacy benefit manager fails to pay required     |
| 16 |            | fees under this chapter; or                            |
| 17 | (4)        | The pharmacy benefit manager fails to comply with any  |
| 18 |            | other requirement under this chapter."                 |
| 19 | SECT       | ION 6. Section 431S-4, Hawaii Revised Statutes, is     |
| 20 | amended to | o read as follows:                                     |

1 "[f] §431S-4[f] Annual renewal requirement. (a) 2 pharmacy benefit manager shall renew its [registration] license 3 by March 31 each year. 4 When renewing its [registration,] license, a pharmacy benefit manager shall submit to the commissioner the following: 5 6 (1)An application for renewal on a form prescribed by the 7 commissioner; and 8 (2) A renewal fee of [\$140.] \$500. 9 (c) Failure on the part of a pharmacy benefit manager to 10 renew its [registration] license as provided in this section 11 shall result in a penalty of [\$140] \$500 and may cause the 12 [registration] license to be revoked or suspended by the 13 commissioner until the requirements for renewal have been met." 14 SECTION 7. Section 431S-5, Hawaii Revised Statutes, is 15 amended to read as follows: 16 "[f] §431S-5[f] Penalty. Any person who acts as a pharmacy 17 benefit manager in this State without first being [registered] 18 licensed pursuant to this chapter shall be subject to a fine of 19 [\$500] \$5,000 for each violation."

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- 1 SECTION 8. This Act does not affect rights and duties that
- 2 matured, penalties that were incurred, and proceedings that were
- 3 begun before its effective date.
- 4 SECTION 9. Statutory material to be repealed is bracketed
- 5 and stricken. New statutory material is underscored.
- 6 SECTION 10. This Act shall take effect on July 1, 2020.

INTRODUCED BY: \_

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#### Report Title:

Pharmacy Benefit Managers; Insurance Commissioner; Licensure; Reporting

#### Description:

Prohibits pharmacy benefit managers from engaging in selfserving business practices. Replaces registration requirement with license requirement for pharmacy benefit managers. Increases pharmacy benefit manager reporting requirements to the insurance commissioner. Increases application and renewal fees and penalties for failure to renew a license.

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