## A BILL FOR AN ACT

RELATING TO VOTING.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that disenfranchisement
- 2 of persons following criminal convictions undermines democratic
- 3 ideals by depriving otherwise-qualified citizens of their right
- 4 to vote.
- 5 Eighteen countries grant voting rights to the incarcerated
- 6 regardless of the offense. The European Court of Human Rights
- 7 has forcefully defended the voter franchise. In South Africa,
- 8 incarcerated individuals have participated in the democratic
- 9 process since 1999.
- 10 The state laws that bar nearly six million people with
- 11 felony convictions nationwide from voting date from the late
- 12 nineteenth and early twentieth centuries when southern lawmakers
- 13 worked feverishly to neutralize the black electorate.
- 14 According to the National Association for the Advancement
- 15 of Colored People, disenfranchisement based on criminal
- 16 conviction has a disproportionate effect on communities of

- 1 color, which often experience a higher incarceration rate than
- 2 white communities.
- 3 According to the American Correctional Association, the
- 4 loss of the right to vote impedes "the successful reentry of
- 5 full human beings who are prepared as responsible and productive
- 6 citizens before release to ensure successful reintegration into
- 7 the community."
- 8 Voting can be an opportunity for incarcerated persons to
- 9 learn about candidates and issues, engage in civic education,
- 10 and prepare for reintegration into society. Allowing
- 11 incarcerated persons to retain their right to vote via absentee
- 12 ballot will benefit the State by helping inmates remain aware of
- 13 the issues that are important to society so that they may
- 14 participate more fully in their communities upon release.
- 15 The purpose of this Act is to allow incarcerated
- 16 individuals who were Hawaii residents immediately prior to
- 17 incarceration to vote in Hawaii elections via absentee ballot.
- 18 SECTION 2. Section 11-13, Hawaii Revised Statutes, is
- 19 amended to read as follows:
- 20 "\$11-13 Rules for determining residency. For the purpose
- 21 of this title, there can be only one residence for an

1	IIIdIVIdda	i, but in determining residency, a person may treat
2	oneself s	eparate from the person's spouse. The following rules
3	shall det	ermine residency for election purposes only:
4	(1)	The residence of a person is that place in which the
5		person's habitation is fixed, and to which, whenever
6		the person is absent, the person has the intention to
7		return;
8	(2)	A person does not gain residence in any precinct into
9		which the person comes without the present intention
10		of establishing the person's permanent dwelling place
11		within [such] the precinct;
12	(3)	If a person resides with the person's family in one
13		place, and does business in another, the former is the
14		person's place of residence; but any person having a
15		family, who establishes the person's dwelling place
16		other than with the person's family, with the
17		intention of remaining there shall be considered a
18		resident where the person has established [such] the

dwelling place;

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1		establish residency, neither does mere physical
2		presence without the concurrent present intention to
3		establish [such] the place as the person's residence;
4	(5)	A person does not gain or lose a residence solely by
5		reason of the person's presence or absence while
6		employed in the service of the United States or of
7		this State, or while a student of an institution of
8		learning, or while kept in an institution or asylum,
9		or while confined in a prison[+], jail, correctional
10		facility, or community correctional center within or
11		outside of the State of Hawaii;
12	(6)	No member of the armed forces of the United States,
13		the member's spouse or the member's dependent is a
14		resident of this State solely by reason of being
15		stationed in the State; and
16	(7)	A person loses the person's residence in this State is
17		the person votes in an election held in another state
18		by absentee ballot or in person.
19	In case o	f question, final determination of residence shall be
20	made by t	he clerk, subject to appeal to the board of
21	registrat	ion under part III of this chapter."

1	SECT	ION 3	. Section 11-15, Hawaii Revised Statutes, is
2	amended by	y ame	nding subsection (a) to read as follows:
3	"(a)	Any	person qualified to and desiring to register as a
4	voter in a	any c	ounty shall make and subscribe to an application
5	in the for	rm of	an affidavit.
6	The a	affid	avit shall contain the following information:
7	(1)	Name	;
8	(2)	The	applicant's Hawaii driver's license number or
9		Hawa	ii state identification card number; provided
10		that	:
11		(A)	If no driver's license or identification card has
12			been issued to the applicant, the last four
13			digits of the applicant's social security number;
14			and
15		(B)	If no social security number has been issued to
16			the applicant, an election official or county
17			clerk shall assign the applicant a unique
18			identification number for voter registration
19			purposes and enroll the applicant in the State's
20			computerized voter registration list, if any;
21	(3)	Date	of birth;

1	(4)	Residence, including mailing address;	
2	(5)	That the residence stated in the affidavit is not	
3		simply because of the person's presence in the State,	
4		but that the residence was acquired with the intent to	
5		make Hawaii the person's legal residence with all the	
6		accompanying obligations therein; [and]	
7	(6)	That the person is a citizen[-]; and	
8	(7)	Address or location of last voluntary residence for	
9		persons held or incarcerated in a prison, jail,	
10		correctional facility, or community correctional	
11		center.	
12	An a	pplication to register to vote shall include a space to	
13	request a	permanent absentee ballot."	
14	SECT	ION 4. Section 11-23, Hawaii Revised Statutes, is	
15	amended to read as follows:		
16	"§11	-23 Changing register; striking names of disqualified	
17	voters.	(a) Whenever the clerk receives from the department of	
18	health or	any informing agency, information of the death, [loss	
19	of voting	rights of a person sentenced for a felony as provided	
20	in section	n 831-2,] adjudication as an incapacitated person under	
21	the provi	sions of chapter 560, loss of citizenship, or any other	

- 1 disqualification to vote, of any person registered to vote in
- 2 that county, or who the clerk has reason to believe may be
- 3 registered to vote therein, the clerk shall thereupon make
- 4 [such] an investigation as may be necessary to prove or disprove
- 5 the information, giving the person concerned, if available,
- 6 notice and an opportunity to be heard. If after the
- 7 investigation the clerk finds that the person is dead, or
- 8 incapacitated to the extent that the person lacks sufficient
- 9 understanding or capacity to make or communicate responsible
- 10 decisions concerning voting, [or has lost voting rights pursuant
- 11 to section 831 2, or has lost citizenship, or is disqualified
- 12 for any other reason to vote, the clerk shall remove the name of
- 13 the person from the register.
- 14 (b) The clerk shall make and keep an index of all
- 15 information furnished to the clerk under any requirements of law
- 16 concerning any of the matters in this section. Whenever any
- 17 person applies to register as a voter, the clerk shall, before
- 18 registering the person, consult the index for the purpose of
- 19 ascertaining whether or not the person is in any manner
- 20 disqualified to vote. Any person whose name is removed from the
- 21 register of voters under this section may appeal in the manner

- 1 provided by sections 11-26 and 11-51, and [such] the proceedings
- 2 shall be had upon the appeal as in other appeals under these
- 3 sections."
- 4 SECTION 5. Section 15-2, Hawaii Revised Statutes, is
- 5 amended to read as follows:
- 6 "§15-2 Who may vote by absentee ballot. (a) Any person
- 7 registered to vote may cast an absentee ballot in the manner
- 8 provided in this chapter and rules adopted by the chief election
- 9 officer.
- (b) Absentee ballot shall be the method of voting for all
- 11 persons registered to vote as residents of the State of Hawaii
- 12 who are confined in a prison, jail, correctional facility, or
- 13 community correctional center within or outside of the State."
- 14 SECTION 6. Section 15-5, Hawaii Revised Statutes, is
- 15 amended to read as follows:
- 16 "§15-5 Delivery of ballots. (a) Immediately upon receipt
- 17 of a request for absentee ballot within the time limit specified
- 18 in section 15-4, the clerk shall examine the records to
- 19 ascertain whether the voter is lawfully entitled to vote as
- 20 requested. If the clerk ascertains that the voter is lawfully
- 21 entitled to vote as requested, no earlier than thirty days

- 1 before the election, the clerk shall mail in a forwarding
- 2 envelope, or deliver in person if the voter appears at the
- 3 office of the clerk, an official ballot and other materials
- 4 prescribed in section 15-6, except that an incapacitated voter
- 5 may send a representative to obtain the voter's ballots pursuant
- 6 to the rules adopted by the chief election officer; provided
- 7 that official ballots and other materials prescribed in section
- 8 15-6 shall be mailed or delivered:
- 9 (1) To uniform military and overseas voters pursuant to
- section 15D-9; and
- 11 (2) No later than twenty-four hours after receipt of the
- request for absentee ballot for requests received on
- the last day specified in section 15-4.
- 14 (b) The chief election officer may adopt rules for the
- 15 preparation of special ballots of such different weight of
- 16 paper, overall size and shape, or other physical criteria as
- 17 shall be prescribed by an applicable federal or state officer to
- 18 conform with minimum postal, military, correctional, or other
- 19 federal or state statutes and requirements regarding the
- 20 transportation and delivery of ballots; provided that the ballot

- 1 text shall be identical in substance, except as to type size,
- 2 with that appearing on the official ballots.
- 3 [\(\frac{(b)}{}\)] (c) If absentee ballots requested under section 15-4
- 4 are not received by a voter within five days of an election, if
- 5 a voter requires a replacement ballot within five days of an
- 6 election, or if a voter would otherwise not be able to return a
- 7 properly issued ballot by the close of polls, then a voter may
- 8 request that absentee ballots be forwarded by electronic
- 9 transmission. Upon receipt of [such] a request and confirmation
- 10 that proper application was made, the clerk may transmit
- 11 appropriate ballots, together with a form requiring the
- 12 affirmations and information required by section 15-6, and a
- 13 form containing a waiver of the right to secrecy, as provided by
- 14 section 11-137. The voter may return the voted ballots and
- 15 executed forms by electronic transmission or mail; provided that
- 16 they are received by the issuing clerk no later than the close
- 17 of polls on election day. Upon receipt, the clerk shall verify
- 18 compliance with the requirements of section 15-9(c) and prepare
- 19 the ballots for counting pursuant to section 15-10; provided
- 20 that if the voter returns multiple voted absentee ballots for
- 21 the same election, the clerk shall, for purposes of counting

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    ballots, prepare only the first absentee ballot returned that is
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    not spoiled."
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         SECTION 7. Section 831-2, Hawaii Revised Statutes, is
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    amended by amending subsection (a) to read as follows:
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         "(a) A person sentenced for a felony, from the time of the
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    person's sentence until the person's final discharge, may not [+
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         (1) Vote in an election, but if the defendant is placed on
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              probation or the defendant is paroled after commitment
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              to imprisonment, the defendant may vote during the
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              period of the probation or parole; or
         (2) Become] become a candidate for or hold public office."
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         SECTION 8. Section 831-5, Hawaii Revised Statutes, is
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    amended by amending subsection (a) to read as follows:
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               If the sentence was in this State, the order,
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    certificate, or other instrument of discharge, given to a person
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    sentenced for a felony upon the person's discharge after
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    completion of service of the person's sentence or after service
    under probation or parole, shall state that the [defendant's
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    rights to vote and to hold any future public office, ] rights of
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    which the defendant was deprived by this chapter [7] are thereby
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    restored and that the defendant suffers no other disability by
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- 1 virtue of the defendant's conviction and sentence except as
- 2 otherwise provided by this chapter. A copy of the order or
- 3 other instrument of discharge shall be filed with the clerk of
- 4 the court of conviction."
- 5 SECTION 9. Statutory material to be repealed is bracketed
- 6 and stricken. New statutory material is underscored.
- 7 SECTION 10. This Act shall take effect on July 1, 2050.

## Report Title:

Voting; Incarcerated Persons

## Description:

Allows incarcerated persons who were Hawaii residents immediately prior to incarceration to vote in Hawaii elections by absentee ballot. Takes effect 7/1/2050. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.