THE SENATE THIRTIETH LEGISLATURE, 2019 STATE OF HAWAII S.B. NO. 1474

JAN 2 4 2019

A BILL FOR AN ACT

RELATING TO TAXATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. Section 237-13, Hawaii Revised Statutes, is
 amended to read as follows:

3 "§237-13 Imposition of tax. There is hereby levied and
4 shall be assessed and collected annually privilege taxes against
5 persons on account of their business and other activities in the
6 State measured by the application of rates against values of
7 products, gross proceeds of sales, or gross income, whichever is
8 specified, as follows:

9

(1) Tax on manufacturers.

10 Upon every person engaging or continuing within (A) 11 the State in the business of manufacturing, 12 including compounding, canning, preserving, 13 packing, printing, publishing, milling, 14 processing, refining, or preparing for sale, 15 profit, or commercial use, either directly or 16 through the activity of others, in whole or in 17 part, any article or articles, substance or



Page 2

1			substances, commodity or commodities, the amount
2			of the tax to be equal to the value of the
3			articles, substances, or commodities,
4			manufactured, compounded, canned, preserved,
5			packed, printed, milled, processed, refined, or
6			prepared for sale, as shown by the gross proceeds
7			derived from the sale thereof by the manufacturer
8			or person compounding, preparing, or printing
9			them, multiplied by one-half of one per cent.
10		(B)	The measure of the tax on manufacturers is the
11			value of the entire product for sale.
12	(2)	Tax	on business of selling tangible personal property;
13		prod	ucing.
14		(A)	Upon every person engaging or continuing in the
15			business of selling any tangible personal
16			property whatsoever, there is likewise hereby
17			levied, and shall be assessed and collected, a
18			tax equivalent to $[four] 4.5$ per cent of the
19			gross proceeds of sales of the business; provided
20			that, in the case of a wholesaler, the tax shall
21			be equal to one-half of one per cent of the gross



1 proceeds of sales of the business; and provided 2 further that insofar as the sale of tangible 3 personal property is a wholesale sale under 4 section 237-4(a)(8), the tax shall be one-half of 5 one per cent of the gross proceeds. Upon every 6 person engaging or continuing within this State 7 in the business of a producer, the tax shall be 8 equal to one-half of one per cent of the gross 9 proceeds of sales of the business, or the value 10 of the products, for sale. 11 Gross proceeds of sales of tangible property in (B) 12 interstate and foreign commerce shall constitute

13 a part of the measure of the tax imposed on 14 persons in the business of selling tangible 15 personal property, to the extent, under the 16 conditions, and in accordance with the provisions 17 of the Constitution of the United States and the 18 Acts of the Congress of the United States which 19 may be now in force or may be hereafter adopted, 20 and whenever there occurs in the State an 21 activity to which, under the Constitution and



Page 4

1		Acts of Congress, there may be attributed gross
2		proceeds of sales, the gross proceeds shall be so
3		attributed.
4	(C)	No manufacturer or producer, engaged in such
5		business in the State and selling the
6		manufacturer's or producer's products for
7		delivery outside of the State (for example,
8		consigned to a mainland purchaser via common
9		carrier f.o.b. Honolulu), shall be required to
10		pay the tax imposed in this chapter for the
11		privilege of so selling the products, and the
12		value or gross proceeds of sales of the products
13		shall be included only in determining the measure
14		of the tax imposed upon the manufacturer or
15		producer.
16	(D)	A manufacturer or producer, engaged in such
17		business in the State, shall pay the tax imposed
18		in this chapter for the privilege of selling its
19		products in the State, and the value or gross
20		proceeds of sales of the products, thus subjected
21		to tax, may be deducted insofar as duplicated as



1		to the same products by the measure of the tax
2		upon the manufacturer or producer for the
3		privilege of manufacturing or producing in the
4		State; provided that no producer of agricultural
5		products who sells the products to a purchaser
6		who will process the products outside the State
7		shall be required to pay the tax imposed in this
8	,	chapter for the privilege of producing or selling
9		those products.
10	(E)	A taxpayer selling to a federal cost-plus
11		contractor may make the election provided for by
12		paragraph (3)(C), and in that case the tax shall
13		be computed pursuant to the election,
14		notwithstanding this paragraph or paragraph (1)
15		to the contrary.
16	(F)	The department, by rule, may require that a
17		seller take from the purchaser of tangible
18		personal property a certificate, in a form
19		prescribed by the department, certifying that the

sale is a sale at wholesale; provided that:



20

1		(i)	Any purchaser who furnishes a certificate
2			shall be obligated to pay to the seller,
3			upon demand, the amount of the additional
4			tax that is imposed upon the seller whenever
5			the sale in fact is not at wholesale; and
6		(ii)	The absence of a certificate in itself shall
7			give rise to the presumption that the sale
8			is not at wholesale unless the sales of the
9			business are exclusively at wholesale.
10	(3) Ta	x upon (contractors.
11	(A) Upon	every person engaging or continuing within
12		the s	State in the business of contracting, the tax
13		shal:	l be equal to $[four] 4.5$ per cent of the
14		gros	s income of the business.
15	(В) In co	omputing the tax levied under this paragraph,
16		there	e shall be deducted from the gross income of
17		the t	taxpayer so much thereof as has been included
18		in tl	he measure of the tax levied under
19		subpa	aragraph (A), on another taxpayer who is a
20		cont	ractor, as defined in section 237-6; provided
21		that	any person claiming a deduction under this



Page 7

1		para	graph shall be required to show in the
2		pers	on's return the name and general excise
3			er of the person paying the tax on the amount
4			cted by the person.
5	(C)	In Co	omputing the tax levied under this paragraph
6		agai	nst any federal cost-plus contractor, there
7	ı	shal	l be excluded from the gross income of the
8		cont	ractor so much thereof as fulfills the
9		foll	owing requirements:
10	<i>.</i>	(i)	The gross income exempted shall constitute
11			reimbursement of costs incurred for
12			materials, plant, or equipment purchased
13			from a taxpayer licensed under this chapter,
14			not exceeding the gross proceeds of sale of
15			the taxpayer on account of the transaction;
16			and
17		(ii)	The taxpayer making the sale shall have
18			certified to the department that the
19			taxpayer is taxable with respect to the
20			gross proceeds of the sale, and that the
21			taxpayer elects to have the tax on gross



1	income computed the same as upon a sale to
2	the state government.
3 (D)	A person who, as a business or as a part of a
4	business in which the person is engaged, erects,
5	constructs, or improves any building or
6	structure, of any kind or description, or makes,
7	constructs, or improves any road, street,
8	sidewalk, sewer, or water system, or other
9	improvements on land held by the person (whether
10	held as a leasehold, fee simple, or otherwise),
11	upon the sale or other disposition of the land or
12	improvements, even if the work was not done
13	pursuant to a contract, shall be liable to the
14	same tax as if engaged in the business of
15	contracting, unless the person shows that at the
16	time the person was engaged in making the
17	improvements the person intended, and for the
18	period of at least one year after completion of
19	the building, structure, or other improvements
20	the person continued to intend to hold and not
21	sell or otherwise dispose of the land or



Page 9

S.B. NO. 1474

1 improvements. The tax in respect of the 2 improvements shall be measured by the amount of 3 the proceeds of the sale or other disposition 4 that is attributable to the erection, 5 construction, or improvement of such building or 6 structure, or the making, constructing, or 7 improving of the road, street, sidewalk, sewer, 8 or water system, or other improvements. The 9 measure of tax in respect of the improvements 10 shall not exceed the amount which would have been 11 taxable had the work been performed by another, 12 subject as in other cases to the deductions 13 allowed by subparagraph (B). Upon the election 14 of the taxpayer, this paragraph may be applied 15 notwithstanding that the improvements were not 16 made by the taxpayer, or were not made as a 17 business or as a part of a business, or were made 18 with the intention of holding the same. However, 19 this paragraph shall not apply in respect of any 20 proceeds that constitute or are in the nature of 21 rent, which shall be taxable under paragraph (9);



Page 10

S.B. NO. 1474

1			provided that insofar as the business of renting
2			or leasing real property under a lease is taxed
3			under section 237-16.5, the tax shall be levied
4			by section 237-16.5.
5	(4)	Tax	upon theaters, amusements, radio broadcasting
6		stat	ions, etc.
7		(A)	Upon every person engaging or continuing within
8			the State in the business of operating a theater,
9			opera house, moving picture show, vaudeville,
10			amusement park, dance hall, skating rink, radio
11			broadcasting station, or any other place at which
12			amusements are offered to the public, the tax
13			shall be equal to $[four] 4.5$ per cent of the
14			gross income of the business, and in the case of
15			a sale of an amusement at wholesale under section
16			237-4(a)(13), the tax shall be one-half of one
17			per cent of the gross income.
18		(B)	The department may require that the person
19			rendering an amusement at wholesale take from the
20			licensed seller a certificate, in a form



1 prescribed by the department, certifying that the 2 sale is a sale at wholesale; provided that: 3 (i) Any licensed seller who furnishes a 4 certificate shall be obligated to pay to the 5 person rendering the amusement, upon demand, 6 the amount of additional tax that is imposed 7 upon the seller whenever the sale is not at 8 wholesale; and 9 (**i**i) The absence of a certificate in itself shall 10 give rise to the presumption that the sale 11 is not at wholesale unless the person 12 rendering the sale is exclusively rendering 13 the amusement at wholesale. 14 (5) Tax upon sales representatives, etc. Upon every 15 person classified as a representative or purchasing 16 agent under section 237-1, engaging or continuing 17 within the State in the business of performing 18 services for another, other than as an employee, there 19 is likewise hereby levied and shall be assessed and 20 collected a tax equal to [four] 4.5 per cent of the



Page 12

1		commissions and other compensation attributable to the
2		services so rendered by the person.
3	(6)	Tax on service business.
4		(A) Upon every person engaging or continuing within
5		the State in any service business or calling
6		including professional services not otherwise
7		specifically taxed under this chapter, there is
8		likewise hereby levied and shall be assessed and
9		collected a tax equal to [four] 4.5 per cent of
10		the gross income of the business, and in the case
11		of a wholesaler under section 237-4(a)(10), the
12		tax shall be equal to one-half of one per cent of
13		the gross income of the business.
14		(B) The department may require that the person
15		rendering a service at wholesale take from the
16		licensed seller a certificate, in a form
17		prescribed by the department, certifying that the
18		sale is a sale at wholesale; provided that:
19		(i) Any licensed seller who furnishes a
20		certificate shall be obligated to pay to the
21		person rendering the service, upon demand,



1	the amount of additional tax that is imposed
2	upon the seller whenever the sale is not at
3	wholesale; and
4	(ii) The absence of a certificate in itself shall
5	give rise to the presumption that the sale
6	is not at wholesale unless the person
7	rendering the sale is exclusively rendering
8	services at wholesale.
9	(C) Where any person is engaged in the business of
10	selling interstate or foreign common carrier
11	telecommunication services within and without the
12	State, other than as a home service provider, the
13	tax shall be imposed on that portion of gross
14	income received by a person from service which is
15	originated or terminated in this State and is
16	charged to a telephone number, customer, or
17	account in this State notwithstanding any other
18	state law (except for the exemption under section
19	237-23(a)(1)) to the contrary. If, under the
20	Constitution and laws of the United States, the
21	entire gross income as determined under this



Page 14

1 paragraph of a business selling interstate or 2 foreign common carrier telecommunication services 3 cannot be included in the measure of the tax, the 4 gross income shall be apportioned as provided in 5 section 237-21; provided that the apportionment 6 factor and formula shall be the same for all 7 persons providing those services in the State. 8 (D) Where any person is engaged in the business of a 9 home service provider, the tax shall be imposed 10 on the gross income received or derived from 11 providing interstate or foreign mobile 12 telecommunications services to a customer with a 13 place of primary use in this State when the 14 services originate in one state and terminate in 15 another state, territory, or foreign country; 16 provided that all charges for mobile 17 telecommunications services which are billed by 18 or for the home service provider are deemed to be 19 provided by the home service provider at the 20 customer's place of primary use, regardless of 21 where the mobile telecommunications originate,



Page 15

1	term	inate, or pass through; provided further that
2	the :	income from charges specifically derived from
3	inte:	rstate or foreign mobile telecommunications
4	serv	ices, as determined by books and records that
5	are 1	kept in the regular course of business by the
6	home	service provider in accordance with section
7	239-2	24, shall be apportioned under any
8	appo:	rtionment factor or formula adopted under
9	subpa	aragraph (C). Gross income shall not
10	incl	ude:
11	(i)	Gross receipts from mobile
12		telecommunications services provided to a
13		customer with a place of primary use outside
14		this State;
15	(ii)	Gross receipts from mobile
16		telecommunications services that are subject
17		to the tax imposed by chapter 239;
18	(iii)	Gross receipts from mobile
19		telecommunications services taxed under
20		section 237-13.8; and



1		(iv) Gross receipts of a home service provider
2		acting as a serving carrier providing mobile
3		telecommunications services to another home
4		service provider's customer.
5		For the purposes of this paragraph, "charges for
6		mobile telecommunications services", "customer",
7		"home service provider", "mobile
8		telecommunications services", "place of primary
9		use", and "serving carrier" have the same meaning
10		as in section 239-22.
11	(7)	Tax on insurance producers. Upon every person engaged
12		as a licensed producer pursuant to chapter 431, there
13		is hereby levied and shall be assessed and collected a
14		tax equal to 0.15 per cent of the commissions due to
15		that activity.
16	(8)	Tax on receipts of sugar benefit payments. Upon the
17		amounts received from the United States government by
18		any producer of sugar (or the producer's legal
19		representative or heirs), as defined under and by
20		virtue of the Sugar Act of 1948, as amended, or other
21		Acts of the Congress of the United States relating



Page 17

S.B. NO.1474

thereto, there is hereby levied a tax of one-half of 1 one per cent of the gross amount received; provided 2 3 that the tax levied hereunder on any amount so received and actually disbursed to another by a 4 producer in the form of a benefit payment shall be 5 paid by the person or persons to whom the amount is 6 7 actually disbursed, and the producer actually making a benefit payment to another shall be entitled to claim 8 on the producer's return a deduction from the gross 9 amount taxable hereunder in the sum of the amount so 10 11 disbursed. The amounts taxed under this paragraph 12 shall not be taxable under any other paragraph, subsection, or section of this chapter. 13 Tax on other business. Upon every person engaging or 14 (9) 15 continuing within the State in any business, trade, activity, occupation, or calling not included in the 16 preceding paragraphs or any other provisions of this 17 chapter, there is likewise hereby levied and shall be 18 19 assessed and collected, a tax equal to [four] 4.5 per cent of the gross income thereof. In addition, the 20 rate prescribed by this paragraph shall apply to a 21



business taxable under one or more of the preceding paragraphs or other provisions of this chapter, as to any gross income thereof not taxed thereunder as gross income or gross proceeds of sales or by taxing an equivalent value of products, unless specifically exempted."

7 SECTION 2. Section 237-31, Hawaii Revised Statutes, is
8 amended to read as follows:

9 "§237-31 Remittances. (a) All remittances of taxes
10 imposed by this chapter shall be made by money, bank draft,
11 check, cashier's check, money order, or certificate of deposit
12 to the office of the department of taxation to which the return
13 was transmitted.

14 (b) The department shall issue its receipts therefor to 15 the taxpayer and shall pay the moneys into the state treasury as 16 a state realization, to be kept and accounted for as provided by 17 law; provided that:

18 (1) A sum, not to exceed \$5,000,000, from all general
19 excise tax revenues realized by the State shall be
20 deposited in the state treasury in each fiscal year to
21 the credit of the compound interest bond reserve fund;



Page 19

A sum from all general excise tax revenues realized by 1 (2) 2 the State that is equal to one-half of the total 3 amount of funds appropriated or transferred out of the 4 hurricane reserve trust fund under sections 4 and 5 of 5 Act 62, Session Laws of Hawaii 2011, shall be 6 deposited into the hurricane reserve trust fund in 7 fiscal year 2013-2014 and in fiscal year 2014-2015; 8 provided that the deposit required in each fiscal year 9 shall be made by October 1 of that fiscal year; and 10 [+](3)[+] Commencing with fiscal year 2018-2019, a sum from all general excise tax revenues realized by the State that 11 12 represents the difference between the state public 13 employer's annual required contribution for the 14 separate trust fund established under section 87A-42 15 and the amount of the state public employer's 16 contributions into that trust fund shall be deposited 17 to the credit of the State's annual required 18 contribution into that trust fund in each fiscal year, 19 as provided in section 87A-42. 20 Notwithstanding subsection (b), the additional (C) 21 revenues generated and collected from the increase in general

2019-0932 SB SMA-2.doc

Page 20

S.B. NO. 1474

1	<u>excise ta</u>	<pre>k rates imposed by section 1 of Act , Session Laws</pre>
2	of Hawaii	2019, shall be distributed as follows:
3	(1)	per cent or \$200,000,000, whichever is greater,
4		of the revenues shall be deposited into a special
5		account in the general fund for appropriation to and
6		expenditure for operations of the department of
7		education under chapter 302A; and
8	(2)	per cent or \$50,000,000, whichever is greater,
9		of the revenues shall be deposited into a special
10		account in the general fund for appropriation to and
11	•	expenditure for operations of the University of Hawaii
12		under chapter 304A."
13	SECT	ION 3. Statutory material to be repealed is bracketed
14	and stric	ken. New statutory material is underscored.
15	SECT	ION 4. This Act shall take effect upon its approval.
16		
		INTRODUCED BY:



Report Title:

General Excise Tax; Increase; Education; University of Hawaii

Description:

Increases the general excise tax by 0.5% to provide a dedicated funding source for the department of education and the University of Hawaii.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

