THE SENATE THIRTIETH LEGISLATURE, 2019 STATE OF HAWAII S.B. NO. 1439

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JAN 2 4 2019

A BILL FOR AN ACT

RELATING TO WAIANAE COAST COMPREHENSIVE HEALTH CENTER EMERGENCY ROOM.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that the Waianae Coast
 Comprehensive Health Center (Center) was established in 1972 to
 provide primary care services for the federally designated and
 medically underserved Waianae coast with operating funds granted
 through the department of health and human services.

The legislature further finds that today, as was true from 6 its establishment, the Center continues to fulfill its mission 7 8 as a community-owned and community-operated nonprofit medical 9 facility serving an ever expanding Waianae coast community of some fifty thousand residents. The Center serves thirty-seven 10 11 thousand patients annually through its main center in Waianae, satellite clinics in Waianae and Nanakuli, school-based sites in 12 Waianae and Nanakuli, and satellite clinics in Kapolei, Ewa, and 13 Waipahu. The majority of patients served are Native Hawaiian 14 (forty-seven per cent), followed by Asian & Other Pacific 15 16 Islanders (twenty-eight per cent). Sixty-five per cent of



Page 2

S.B. NO. 1439

patients are at one hundred per cent of the federal poverty
 level or below; seven per cent are uninsured; and fifty-eight
 per cent are receiving coverage under QUEST, the State's
 medicaid program.

5 The vision of the founders of the Center, to offer 6 comprehensive health services, has guided the development of the 7 services and activities of the Center's patient-centered health 8 care home. The Center achieves its mission by not only serving 9 patients who seek services, but also by incorporating the goal 10 of improving the overall health status of the community it 11 serves.

Emergency medical services, while not a core service 12 13 supported by department funding, was identified by the community 14 as a vital service for the Waianae coast. The Center began offering emergency medical services on a limited basis in 1976 15 16 through private funding. From 1986, with assistance from the 17 legislature, the Center's emergency room has been able to be open twenty-four hours per day on a year-round basis. Subsidy 18 19 funding from the legislature has supported the Center's 20 emergency room in operating between the hours of midnight to



eight a.m., along with providing laboratory and imaging
 services.

The Center's emergency room is one of the most heavily 3 4 utilized on Oahu, serving twelve thousand six hundred patients 5 through a total of 21,600 visits in 2017-2018. For the midnight 6 to eight a.m. period, there were 3,434 visits with fifty-nine 7 per cent being patients covered under medicaid and ninety-three 8 per cent being residents of the Waianae coast. The pathology 9 seen from midnight to eight a.m. averages one hundred seventy 10 with chest pain/congestive heart failure; three hundred twenty-11 five in respiratory distress; six hundred forty with severe 12 signs or symptoms; two hundred in trauma; fifteen in labor; and 13 ninety patients presenting mental illness/substance abuse 14 issues.

15 The Center's participation and role in the statewide 16 Emergency Medical System is substantial. With recognition by 17 the State as a trauma support facility, the Center serves as a 18 safety net for the residents of the Waianae coast. The Center 19 is connected to the State Emergency Management System, which 20 connects all Hawaii hospitals and the emergency medical services 21 system. The Center's emergency room is rated as a Type II



1 facility (out of three types) for Hospital Capability for 2 Readiness. The Center's emergency room is used by the Honolulu 3 police department and child protective services. The Honolulu 4 police department brings individuals in custody to the emergency 5 room for medical care. Child protective services uses the 6 emergency room for pre-placement physical exams when children 7 are removed from their parents or guardians. 8 As the primary medical provider on the Waianae coast, the 9 Center fills a major role in providing health services to the 10 community, which allows the State to focus its limited resources 11 in other areas. The twenty-four-hour emergency services 12 provided by the Center addresses the unique challenges of the 13 community that are presented by being on the most western point 14 of Oahu, such as isolation caused by road closures, natural 15 disasters, and traffic; in addition, the Center addresses more 16 universal health challenges, such as the need to stabilize 17 trauma victims and the need to stabilize patients to avoid 18 hospitalization. Increased homelessness, economic conditions, 19 and behavioral health conditions have also increased the demand 20 for emergency medical services on the Waianae coast, but this



4

Page 4

Page 5

increase in demand has not been matched by an increase in State
 funding.

The Center's operating costs for the midnight to eight a.m. period was \$5,280,842 in 2017-2018. However, the funding level the legislature has provided to the Center since 1986 to the present has remained at \$1,468,000. The difference between current legislative support provided through the department of health and the actual cost to operate services between midnight to eight a.m. is \$3,812,842.

10 There are many factors that contribute to the inability of11 the Center to support itself financially, such as:

12 (1) The emergency department services a low-income,

13 uninsured, and underinsured population;

14 (2) The emergency department serves the large homeless15 population on the Waianae coast;

16 (3) The economic base of the community is not able to
17 support medical services on a fee-for-service basis
18 and must absorb the cost of uninsured and underinsured
19 patients;

20 (4) Due to the Center's status as a federally qualified21 health center, the Center is not allowed the benefit



Page 6

S.B. NO. **1439**

of hospital-based emergency departments to bill an 1 emergency room facility fee for emergency patients 2 covered under the federal Medicaid, Medicare, and Tri-3 care programs. Patients under these federal programs 4 make up seventy per cent of the Center's base; 5 6 (5) The State's uninsured funding is designed specifically 7 for uninsured primary care visits and does not cover 8 uninsured emergency room visits; and Other rural communities receive a large state subsidy 9 (6) for emergency services through the state hospital 10 system, however, the Center does not get proportionate 11 12 support. 13 The legislature recognizes that a dependable, multi-year 14 financial commitment by the State in supporting emergency 15 medical services at the Center is the most effective way to ensure that residents throughout the Waianae coast receive 16 17 appropriate medical care and that the community is served during 18 a disaster. The legislature further recognizes that failure to 19 increase funding to the Center to bring funding levels in line 20 with increased demands for services may result in the Center



having to reduce hours of vital services to the Waianae coast
 community.

The purpose of this Act is to assist the Center in continuing twenty-four-hour year-round emergency room services to residents of the Waianae coast to ensure emergency medical and disaster-related response services are available for the fifty thousand residents of the Waianae coast.

8 SECTION 2. There is appropriated out of the general 9 revenues of the State of Hawaii the sum of \$800,000 or so much 10 thereof as may be necessary for fiscal year 2019-2020 and the 11 same sum or so much thereof as may be necessary for fiscal year 12 2020-2021 to the Waianae Coast Comprehensive Health Center for 13 operation of its twenty-four-hour emergency room.

14 The sums appropriated shall be expended by the department 15 of health for the purposes of this Act.

16 SECTION 3. This Act shall take effect on July 1, 2019.

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INTRODUCED BY:





Report Title:

Waianae Coast Comprehensive Health Center; Appropriation

Description:

SB HMS 2019-1202-1

Appropriates funds to the Waianae Coast Comprehensive Health Center for operation of its twenty-four-hour emergency room.

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