THE SENATE THIRTIETH LEGISLATURE, 2019 STATE OF HAWAII S.B. NO. 1125

JAN 2 4 2019

### A BILL FOR AN ACT

RELATING TO STATE LANDS.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that sea-level rise is 2 greatly affecting the coastal lands of the islands and will 3 continue to do so in the upcoming decades. The legislature also 4 finds that it is imperative for the State to address the 5 armoring or ceding of lands as a whole and create a 6 comprehensive plan. The legislature further finds that allowing 7 individual coastal landowners to fill in land or create 8 structures around their property will cause damage to the 9 shorelines and will frustrate the sea-level rise adaptation 10 planning by the State.

Accordingly, the purpose of this Act is to implement regulations and enforcement rules for landowners with abutting submerged public lands or land beneath tidal waters.

SECTION 2. Section 171-53, Hawaii Revised Statutes, is amended by amending subsections (a), (b), and (c) to read as follows:



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| 1  | " (a)  | Any submerged public land or land beneath tidal                    |  |
|----|--|--|--|
| 2  | waters sh  | all not hereafter be reclaimed by private abutting                 |  |
| 3  | owners, e  | except as [hereinafter] provided[ $\div$ ] in subsections (b)      |  |
| 4  | and (c).   | A person who violates this section shall be subject                |  |
| 5  | to:  |  |  |
| 6  | (1)  | A fine of not less than \$500 per day, commencing at               |  |
| 7  |  | the start of the construction of any structure or                  |  |
| 8  |  | filling in of land on submerged public land or land                |  |
| 9  |  | beneath tidal waters;  |  |
| 10 | (2)  | An injunction on any filling or building efforts; and              |  |
| 11 | (3)  | Removal of anything used to fill in land or any                    |  |
| 12 |  | structure at the owner's or lessee's expense.                      |  |
| 13 | (b)  | As to presently reclaimed land, the board [ <del>of land and</del> |  |
| 14 | <del>natural r</del>   | esources, after-finding-that-its-disposition-is-not                |  |
| 15 | prejudicial to the best interest of the State, community or area |  |  |
| 16 | in-which-  | such reclaimed land is located and after giving public             |  |
| 17 | notice in accordance with section 171 16(d) of its intention to  |  |  |
| 18 | <del>dispose,</del> ]  | may dispose of it, without recourse to public auction,             |  |
| 19 | to the ab  | outting owner, by sale or lease; provided that the                 |  |
| 20 | following  | conditions are met:  |  |
| 21 | (1)  | The board shall make a finding that:                               |  |



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| 1  |     | (A)        | Its disposition is not prejudicial to the best    |
|----|-----|------------|---|
| 2  |     |            | interest of the State, community, or area in      |
| 3  |     |            | which the reclaimed land is located;              |
| 4  |     | <u>(B)</u> | Less than fifty per cent of the presently         |
| 5  |     |            | reclaimed land has been destroyed;                |
| 6  |     | (C)        | The reclaimed land does not prevent public shore  |
| 7  |     |            | access;   |
| 8  |     | (D)        | The owner or lessee shall assume all costs        |
| 9  |     |            | associated with the repair, maintenance, and      |
| 10 |     |            | restoration of the reclaimed land;                |
| 11 |     | <u>(E)</u> | The continued presence of the reclaimed land does |
| 12 |     |            | not significantly impact the surrounding          |
| 13 |     |            | environment or shoreline; and                     |
| 14 |     | <u>(F)</u> | The owner or lessee meets all other provisions    |
| 15 |     |            | and requirements for permitting pursuant to       |
| 16 |     |            | chapter 205A and any stipulations of the board;   |
| 17 | (2) | The l      | poard shall give public notice in accordance with |
| 18 |     | sect       | ion 171-16(d) of its intention to dispose of the  |
| 19 |     | recla      | aimed land; and                                   |
| 20 | (3) | If the     | he disposition is made by lease:                  |



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| 1  | <u>(A)</u>  | All structures shall be removed at the lessee's    |  |  |  |
|----|---|--|--|--|--|
| 2  |   | expense upon termination of the lease;             |  |  |  |
| 3  | <u>(B)</u>  | The lessee shall assume all liabilities attached   |  |  |  |
| 4  |   | to the leased land; and                            |  |  |  |
| 5  | <u>(C)</u>  | The State shall waive all liabilities attached to  |  |  |  |
| 6  |   | the leased lands;                                  |  |  |  |
| 7  | provided <u>further</u> that if the reclaimed land has been filled in |  |  |  |  |
| 8  | or made with t  | he prior approval of government authorities, and   |  |  |  |
| 9  | not otherwise   | filled in or made contrary to the public interest, |  |  |  |
| 10 | it may be disp  | osed of at fair market value or fair market rental |  |  |  |
| 11 | of the submerg  | ed public land, but if the reclaimed land has been |  |  |  |
| 12 | filled or made  | otherwise, it shall be disposed of at the fair     |  |  |  |
| 13 | market value o  | r fair market rental of the reclaimed land.        |  |  |  |
| 14 | (c) The   | board, with the prior approval of the governor and |  |  |  |
| 15 | the prior auth  | orization of the legislature by concurrent         |  |  |  |
| 16 | resolution, ma  | y lease state submerged lands and lands beneath    |  |  |  |
| 17 | tidal waters under the terms, conditions, and restrictions            |  |  |  |  |
| 18 | provided in th  | is chapter; provided that:                         |  |  |  |
| 19 | <u>(1)</u> The  | lease is essential to protect water-dependent      |  |  |  |
| 20 | uses  | , beaches, or existing structures from erosion;    |  |  |  |



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| 1  | (2)      | Any structure placed on the submerged lands shall not   |
|----|----------|---|
| 2  | r        | create net adverse shoreline sand movement downdrift;   |
| 3  | (3)      | The reclaimed land shall not prevent public shore       |
| 4  |          | access;   |
| 5  | (4)      | The continued presence of the alterations to the        |
| 6  |          | submerged lands has no more than a de minimus impact    |
| 7  |          | on the surrounding environment or shoreline;            |
| 8  | (5)      | The State waives all liabilities attached to the        |
| 9  |          | leased lands;   |
| 10 | (6)      | The lessee fully assumes all costs associated with the  |
| 11 |          | repair, maintenance, and restoration of the reclaimed   |
| 12 |          | land;   |
| 13 | (7)      | The lessee agrees to remove all structures at lessee's  |
| 14 |          | expense upon termination of the lease;                  |
| 15 | (8)      | The lessee assumes all liabilities attached to the      |
| 16 | 1        | leased lands; and                                       |
| 17 | (9)      | The lessee meets all other provisions and requirements  |
| 18 |          | for permitting pursuant to chapter 205A and             |
| 19 |          | stipulations made by the board;                         |
| 20 | provided | further that the authorization of the legislature shall |

21  $\,$  not be required for leases issued under chapter 190D; and



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1 provided further that the approval of the governor and 2 authorization of the legislature shall not be required for any 3 grant of easement or lease of state submerged lands or lands 4 beneath tidal waters used for moorings, cables, or pipelines; 5 provided further that this exemption shall not apply to 6 easements for cables used for interisland electrical 7 transmission or slurry pipelines used for transportive 8 materials, mined at sea, or waste products from the processing 9 of the same.

10 The lease shall provide that the lands shall be reclaimed 11 at the expense of the lessee. Title to the reclaimed lands 12 shall remain in the State."

13 SECTION 3. This Act does not affect rights and duties that 14 matured, penalties that were incurred, and proceedings that were 15 begun before its effective date.

16 SECTION 4. Statutory material to be repealed is bracketed 17 and stricken. New statutory material is underscored.

18 SECTION 5. This Act shall take effect on April 22, 2020.

INTRODUCED BY:

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#### Report Title:

BLNR; Submerged Lands; Sea-Level Rise; Penalties; Easements

#### Description:

Establishes penalties for failure to comply with certain submerged land reclamation regulations. Adds requirements for presently reclaimed land to be disposed of by the Board of Land and Natural Resources, without recourse to public auction, to an abutting owner, by sale, or by lease. Provides requirements for the Board to lease state submerged lands and lands beneath tidal waters.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

