HOUSE OF REPRESENTATIVES THIRTIETH LEGISLATURE, 2020 STATE OF HAWAII

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H.C.R. NO. **159**

HOUSE CONCURRENT RESOLUTION

REQUESTING THE DEPARTMENT OF LAND AND NATURAL RESOURCES AND THE OFFICE OF PLANNING, IN CONSULTATION WITH THE HAWAII CLIMATE CHANGE MITIGATION AND ADAPTATION COMMISSION, ACTING THROUGH ITS COORDINATOR, TO COLLABORATE TO CONVENE A TASK FORCE ON WAIKIKI'S ADAPTATION TO SEA LEVEL RISE.

WHEREAS, substantial flooding impacts from sea level rise
 are projected as a result of climate change for the island of
 Oahu, with lesser impacts for other parts of the State, as
 discussed in more detail below; and

6 WHEREAS, the iconic tourist destination of Waikiki, in 7 particular, is projected to incur among the worst impacts in the 8 State, including a much higher economic impact in lost property 9 value than any other area due to the dense concentration of high 10 level investment in hotels, condominiums, and retail 11 establishments there; and

13 WHEREAS, rising sea levels are among the significant 14 adverse impacts of climate change, which result from the 15 expanded volume of ocean waters due to increased water 16 temperatures as the oceans absorb most of the increased heat 17 from global warming and the addition of melt waters from melting 18 glaciers and ice sheets in the polar regions; and

20 WHEREAS, another effect of the increasing temperature of
21 ocean waters is to add energy to tropical storms such as
22 hurricanes, such that such storms become more powerful and last
23 longer with damaging force; and

WHEREAS, these impacts have been recognized by the Legislature since at least 2007, when in enacting Act 234, Session Laws of Hawaii 2007, it observed that "climate change poses a serious threat to the economic well-being, public health, natural resources, and the environment of Hawaii" and that "the potential adverse effects of global warming include a

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rise in sea levels resulting in the displacement of businesses 1 and residences...and an increase in the severity of storms and 2 extreme weather events"; and 3 4 5 WHEREAS, Hawaii, as the only state in the country consisting solely of islands, is particularly vulnerable to 6 rising sea levels and more powerful tropical storms; and 7 8 WHEREAS, Hawaii's Sea Level Rise Vulnerability and 9 Adaptation Report dated December 2017 (the "Sea Level Rise 10 Report") is the first state-wide vulnerability assessment for 11 coastal hazards associated with sea level rise in Hawaii; and 12 13 WHEREAS, preparation of the Sea Level Rise Report was 14 initially mandated by Act 83, Session Laws of Hawaii 2014, and 15 expanded in scope pursuant to Act 32, Session Laws of Hawaii 16 2017; and 17 18 WHEREAS, the Sea Level Rise Report, including its 19 projections of sea level exposure areas described below, has 20 been officially approved by the Hawaii Climate Change Mitigation 21 and Adaptation Commission; and 22 23 WHEREAS, among the scientific information included in the 24 Sea Level Rise Report are projections of future increases in 25 global sea level of up to 3.2 feet by 2100 under the "business 26 as usual" scenario developed by the United Nations 27 Intergovernmental Panel on Climate Change in its Assessment 28 Report 5 (IPCC 2014) in which greenhouse gas emissions continue 29 to increase at current rates; and 30 31 WHEREAS, however, the Sea Level Rise Report further notes 32 that "[more] recent observations and projections suggest that 33 34 this magnitude of seal level rise could occur as early as year 2060", leading to the Sea Level Rise Report's conclusion that, 35 "...it is vital that the magnitude and rate of sea level rise is 36 tracked as new projections emerge, [to] plan for 3.2 feet of sea 37 level rise now, and be ready to adjust that projection upward"; 38 39 and 40 WHEREAS, the Sea Level Rise Report also cites emerging 41 science, including a Climate Science Special Report (CSSR) 42



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issued in 2017 by the U.S. Global Change Research Program and a 1 report by the National Oceanic and Atmospheric Administration, 2 indicating that the global mean sea level is very likely to rise 3 by up to 4.3 feet by 2100 if greenhouse gas emissions continue 4 5 to increase and suggesting that, for high emission scenarios, a global mean sea level rise in the range of 6.4 feet to 8.8 feet 6 is "physically plausible" by 2100, based on observations and 7 models of potential rapid ice melt in Greenland and Antarctica; 8 and 9 10

WHEREAS, the National Oceanic and Atmospheric Administration report further indicates that sea level rise in the area around Hawaii and other tropical areas will exceed projections of global mean sea level rise; and

16 WHEREAS, the Sea Level Rise Report states that the 17 potential future exposure of each of the Hawaiian islands to 18 coastal hazards as a result of sea level rise were determined by 19 computer modeling, "using the best available data and methods", 20 to assess three separate chronic flooding hazards, including 21 passive flooding, annual high wave flooding, and coastal 22 erosion; and

24 WHEREAS, the separate impacts of these three hazards were 25 mathematically combined by the model to define the total 26 projected extent of chronic flooding due to sea level rise under 27 four scenarios, including a maximum rise of 3.2 feet; and

29 WHEREAS, the total projected area of flooding impact is 30 referred to as the "sea level rise exposure area"; and 31

WHEREAS, the results of the modeling are available for
online review through an interactive tool referred to as the
Hawaii Sea Level Rise Viewer; and

36 WHEREAS, in addition to sea level rise projections, the Sea
 37 Level Rise Report also provides vulnerability assessments of the
 38 estimated social, cultural, economic, and environmental impacts
 39 of the projected sea level rise; and

41 WHEREAS, vulnerability, as used in the Sea Level Rise42 Report, refers to the "degree to which a system is susceptible

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to, and unable to cope with, adverse effects of climate change, 1 including climate variability and extremes"; and 2 3 WHEREAS, for lands within the sea level rise exposure area, 4 5 vulnerability was assessed as "the estimated potential permanent loss of land and structures and displaced people from the 6 exposure to sea level rise"; and 7 8 WHEREAS, potential economic loss, as determined in the Sea 9 Level Rise Report, is "based on the value of the land and 10 structures from the county tax parcel database permanently lost 11 in the sea level rise exposure area for each projected height of 12 sea level rise"; and 13 14 WHEREAS, the Sea Level Rise Report's modeling projects much 15 greater impact from chronic flooding to the island of Oahu (nine 16 thousand four hundred acres) than the other islands of Hawaii 17 (Kauai having the next largest flooding acreage of 5,760 acres); 18 19 and 20 WHEREAS, when these impacts are translated to vulnerability 21 assessments, the Sea Level Rise Report shows the island of Oahu 22 to have a markedly higher vulnerability to sea level rise 23 24 impacts than other islands of the State; and 25 WHEREAS, Oahu's projected thirteen thousand three hundred 26 displaced persons is more than twice the total for all other 27 islands of the State and its projected \$12,900,000,000 in 28 economic loss from the chronic flooding of structures and land 29 is nearly twice the total for all other islands of the State; 30 31 and 32 WHEREAS, the Waikiki area of Oahu is described by the Sea 33 Level Rise Report as particularly vulnerable to sea level rise 34 due to very low elevation of this area; and 35 36 WHEREAS, also problematic is the presence of the Ala Wai 37 Canal, which will act as a conduit for ocean waters into the 38 39 interior of Waikiki as sea level rise worsens; and 40 WHEREAS, this iconic tourist attraction has the highest 41 42 concentration and largest total value of projected economic loss

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(estimated at over \$5,000,000,000) of any area on Oahu or 1 2 elsewhere in the State, including twelve major hotels as well as many condominiums and expensive retail shopping establishments; 3 4 and 5 WHEREAS, Waikiki is also projected to have the single 6 largest concentration of displaced residents; and 7 8 9 WHEREAS, the Sea Level Rise Report includes recommendations for the development of policies and programs to support, 10 sustainable and resilient land use and community development, 11 prioritization of smart urban redevelopment outside the 12 13 projected sea level rise exposure area, development of 14 innovative and sustainable financing approaches to support adaptation, and promotion of intergovernmental collaboration and 15 accountability for adaptation measures; and 16 17 18 WHEREAS, the Sea Level Rise Report warns that decisions about where to use coastal armoring and when to retreat will 19 20 need to be made carefully; and 21 WHEREAS, the Sea Level Rise Report carefully points out 22 that it does not include a plan for implementation of its 23 recommendations; now, therefore, 24 25 26 BE IT RESOLVED by the House of Representatives of the Thirtieth Legislature of the State of Hawaii, Regular Session of 27 2020, the Senate concurring, that the Department of Land and 28 29 Natural Resources and the Office of Planning, in consultation with the Hawaii Climate Change Mitigation and Adaptation 30 Commission, acting through its Coordinator, are requested to 31 collaborate to convene a task force on Waikiki's adaptation to 32 33 sea level rise to do the following: 34 After reviewing the recommendations from the Sea Level 35 (1)Rise Report, develop, consider, and offer 36 recommendations on a broad range of alternative 37 options for adaptive measures by which Waikiki might 38 respond to projected increasing sea levels, including 39 but not limited to the extent to whether Waikiki 40 should retreat from the incursions of ocean waters or, 41 42 conversely, protective measures should be considered,

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if deemed technically feasible, to preserve Waikiki in 1 2 its current state; 3 Consider and offer recommendations on potential 4 (2) 5 methods of funding of such adaptive measures for Waikiki from public and private stakeholders; and 6 7 (3) To the extent that the Task Force concludes that a 8 9 more detailed and in-depth engineering study concerning possible adaptation measures for Waikiki 10 and a more in-depth financial analysis of funding 11 options is needed for sound decision making on this 12 13 monumental subject, the task force is requested to outline with as much specificity as reasonable the 14 topics or issues to be addressed in such follow-up 15 study or studies and an estimate of the costs thereof; 16 and 17 18 BE IT FURTHER RESOLVED that the Chairperson of the Board of 19 Land and Natural Resources, or the Chairperson's designee, and 20 the Director of the Office of Planning, or the Director's 21 designee, are requested to serve as co-chairs of the task force 22 and to invite one representative of each of the following 23 entities to service as members of the task force: 24 25 (1)The Office of Conservation and Coastal Lands of the 26 Department of Land and Natural Resources; 27 28 (2) The Department of Business, Economic Development and 29 Tourism; 30 31 (3) The Office of the Mayor of the City and County of 32 Honolulu; 33 34 The Office of Climate Change, Sustainability, and 35 (4) Resilience of the City and County of Honolulu; 36 37 (5) The Department of Planning of the City and County of 38 Honolulu; 39 40 (6) The Hawaii Tourism Authority; 41 42

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1	(7)	The Chamber of Commerce Hawaii;
2 3	(8)	The Waikiki Beach Special Improvement District
3 4	(8)	Association;
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6	(9)	The Waikiki Improvement Association; and
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8	(10)	The Waikiki Neighborhood Board; and
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10		T FURTHER RESOLVED that the Chairperson of the Board of
11		Natural Resources, or the Chairperson's designee, and
12		tor of the Office of Planning, or the Director's
13	.	are requested to consider inviting representatives following entities to serve as additional non-voting
14 15		nts in the task force:
16	parererpa	
17	(1)	A civil engineering firm;
18	. ,	
19	(2)	A bank or financing firm; and
20		
21	(3)	Two representatives at large from the Waikiki
22		community; and
23		T EXEMPTIER PERCIVER that the task force is requested to
24 25		T FURTHER RESOLVED that the task force is requested to report with its findings and recommendations, including
23 26	any proposed legislation, to the Legislature no later than	
27	twenty days prior to the convening of the Regular Session of	
28	2021; and	
29	·	
30	BE I	T FURTHER RESOLVED that the members of the task force
31	shall ser	ve without compensation; and
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33		T FURTHER RESOLVED that certified copies of this
34 35		t Resolution be transmitted to Chairperson of the Board nd Natural Resources; Director of Business, Economic
35 36		nt, and Tourism; Director of the Office of Planning;
37		on of the Hawaii Climate Change Mitigation and
38	-	n Commission; Director of the Office of Climate Change,
39		ility, and Resilience; Director of the Department of
40		of the City and County of Honolulu; Mayor of the City
41		y of Honolulu; Chairperson of the Board of Directors of
42	the Hawai	i Tourism Authority; Chairperson of the Chamber of

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1 Commerce Hawaii; Chairperson of the Waikiki Beach Special

2 Improvement District Association; Chairperson of the Waikiki

- 3 Improvement Association; and Chairperson of the Waikiki
- 4 Neighborhood Board.
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OFFERED BY:

nucle E. L Kindelch



