H.C.R. NO. 122

HOUSE CONCURRENT RESOLUTION

REQUESTING THE DEPARTMENT OF EDUCATION TO PILOT A NEW PROCESS FOR SUSPENSIONS FOR THE 2020-2021 SCHOOL YEAR.

WHEREAS, school suspensions not only fail to address the 1 root causes of disruptive behavior, but can also lead to future 2 3 undesirable outcomes for students, including dropping out of school and becoming enmeshed in the criminal justice system; and 4 5 WHEREAS, suspensions should only be used as a last resort, 6 7 only in cases of imminent physical danger, never as punishment, 8 only for valid pedogeological purposes, and only for the time strictly necessary to serve such valid purpose; and 9 10 WHEREAS, suspensions include out-of-school, in-school, and 11 ad hoc (part-day) suspensions; and 12 13 WHEREAS, suspensions of all types have a profoundly 14 15 negative impact on students, denying them valuable education time, increasing drop-out rates, and fueling the 16 school-to-prison pipeline; and 17 18 19 WHEREAS, research indicates that the negative effects of 20 exclusionary discipline are more pronounced for males, students 21 of color, and students with disabilities, all groups that have historically experienced higher rates of suspension and 22 23 expulsion; and 24 25 WHEREAS, disparities in the number and length of suspensions across race and disability create even more 26 obstacles to obtaining a quality education; and 27



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WHEREAS, students of ethnic or racial minorities do not 1 2 commit more disciplinable offenses than their peers, but in 3 aggregate they receive substantially more school discipline, 4 with longer and harsher sanctions; and 5 6 WHEREAS, suspensions among elementary-level students in 7 particular disrupt a student's relationship with the school and 8 hurt their motivation to learn, the effects of which can be very 9 difficult to overcome: and 10 11 WHEREAS, students and their parents often are not informed of their due process rights, including the right to be informed 12 about the details of the suspension, the procedures for 13 14 contesting a suspension, and for appealing a decision to impose 15 suspension; and 16 17 WHEREAS, using positive alternatives to suspension leads to 18 better school outcomes; and 19 20 WHEREAS, after implementing alternative discipline methods, 21 several school systems realized large decreases in their rates 22 of suspension, including: 23 24 (1)California, which saw a forty-six percent drop in 25 suspension rates across its districts over a five-year 26 span; 27 28 (2) Dekalb County in Georgia, which witnessed a fortyseven percent decrease in discipline rates; and 29 30 31 (3) A Baltimore public school system, where an official 32 stated that their school district created "a shift from thinking about behavior management to thinking 33 34 about building competency among students to regulate their own behavior as well as build social-emotional 35 36 competencies among adults", with administrators saying 37 that the change resulted in focusing on the underlying 38 causes of student behavior and providing student 39 supports rather than resorting to reactionary, punitive measures; and 40



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WHEREAS, schools and complex areas in the State have the 1 2 power and responsibility to make schools safe and welcoming 3 learning spaces for Hawaii's public school students; and 4 5 WHEREAS, some Hawaii schools are already providing training 6 in restorative justice, positive behavior interventions, 7 trauma-informed care, and conflict resolution for 8 administrators, teachers, and parent liaisons; and 9 WHEREAS, principals and administrators in the State already 10 11 have alternatives to suspension available to them as described 12 in title 8, chapter 19, Hawaii Administrative Rules; and 13 14 WHEREAS, principals and administrators can already track 15 the number, length, and type of suspension, as well as the 16 demographic data of the student, and determine if there are disparities in the number, length, and type of suspensions; now, 17 therefore, 18 19 20 BE IT RESOLVED by the House of Representatives of the 21 Thirtieth Legislature of the State of Hawaii, Regular Session of 22 2020, the Senate concurring, that the Department of Education is 23 requested to pilot a new process for suspensions for the 24 2020-2021 school year that: 25 26 (1)Limits all suspensions to reasons relating to imminent physical threats to a student's self or others; 27 28 29 (2) Limits all suspensions to three days or less at the elementary level and five days or less at the middle, 30 31 intermediate, and high school levels; and 32 33 (3) Initiates a hearing with a school counselor, teacher, student, quardian, and member of school administration 34 35 once the suspension determination is made to address the reason for suspension, whether it is an 36 37 appropriate measure, and if so, prepare a written plan for providing out-of-school educational services to 38 39 the student and how to best integrate the student back 40 into the classroom as soon as possible; and



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BE IT FURTHER RESOLVED that if there is a need for a longer 1 2 suspension, the Department of Education is requested to limit the extension to an additional three days or less at the 3 4 elementary level and an additional five days or less at the 5 middle, intermediate, and high school levels, with a meeting 6 with a school counselor, teacher, student, quardian, and member 7 of school administration to address the need for the extension and review the progress on the written plan for providing out-8 of-school educational services to the students and how to best 9 10 integrate the student back into the classroom as soon as 11 possible; and 12

BE IT FURTHER RESOLVED that any additional extensions follow this three- and five-day extension meeting procedure; and 15

16 BE IT FURTHER RESOLVED that the Department of Education is 17 requested to publish a report of each complex areas efforts, 18 including: 19

- 20 (1) Information on the number, type, and length of
 21 suspensions, disaggregated by student demographic data
 22 and by school, that were given in that school year;
- 24 (2) Any memorandums or standard practice documents issued
 25 to Department of Education employees relating to the
 26 pilot process; and
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(3) What alternatives to suspension were used, if any; and

30 BE IT FURTHER RESOLVED that the Department of Education is 31 requested to submit the report, including any other findings, 32 recommendations, and proposed legislation, to the Legislature no 33 later than twenty days prior to the convening of the Regular 34 Session of 2022; and



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1 BE IT FURTHER RESOLVED that certified copies of this 2 Concurrent Resolution to be transmitted to the Chairperson of 3 the Board of Education and Superintendent of Education. 4

