HOUSE OF REPRESENTATIVES THIRTIETH LEGISLATURE, 2019 STATE OF HAWAII H.B. NO. ⁹²¹ H.D. 2

A BILL FOR AN ACT

RELATING TO EDUCATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	PURPOSE
3	SECTION 1. The legislature finds that there is a public
4	benefit from substantial investment in high-quality,
5	developmentally appropriate early learning programs. These
6	investments have been driven by significant and continuing
7	research affirming the positive effects of high-quality early
8	learning programs on the physical, cognitive, linguistic,
9	social, emotional, and economic outcomes of young children.
10	Provided with such opportunities, children are more likely to
11	succeed in kindergarten and beyond as well as grow into healthy,
12	capable, and contributing adults.
13	Longitudinal studies have also proven that high-quality
14	early learning programs are especially effective for high-risk
15	children, including low-income and otherwise disadvantaged

17 trajectories. Well-executed and well-targeted early learning

children, with great potential to alter their lifetime

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programs have immediate and long-term benefits not only for the children participating in the programs but also for the societies in which they live, which boast higher levels of educational attainment; reduced homelessness, crime, and substance abuse; improved health; and better overall social and economic well-being.

7 The legislature further finds that although the department 8 of education administers programs of education and public 9 instruction throughout the State, the executive office on early 10 learning, under policies established by the early learning 11 board, should have administrative authority over all state-12 funded prekindergarten programs, except for special education 13 and Title I-funded prekindergarten programs that the department 14 currently administers.

15 Since Act 178, Session Laws of Hawaii 2012, the legislature 16 has enacted a series of laws to clarify its intent that the 17 responsibility for preschool and prekindergarten lies with the 18 early learning board and the executive office on early learning, 19 as the bodies charged with formulating statewide policy relating 20 to early learning, and developing a cohesive, comprehensive, and 21 sustainable system of early learning for Hawaii, respectively.

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1	Ther	efore, the purpose of this Act is to:
2	(1)	Clearly establish the executive office on early
3		learning as the administrative authority for state-
4		funded prekindergarten programs, except for special
5		education and Title I-funded prekindergarten programs;
6	(2)	Require the department of education in its
7		implementation of Title-I funded prekindergarten
8		classrooms to adhere to certain quality standards and
9		work with the executive office on early learning; and
10	(3)	Define the roles and responsibilities of the executive
11		office on early learning and department of education
12		as they relate to the executive office on early
13		learning public prekindergarten program.
14		PART II
15	ADM	INISTRATIVE AUTHORITY FOR PREKINDERGARTEN PROGRAMS
16	SECT	ION 2. Section 26-12, Hawaii Revised Statutes, is
17	amended t	o read as follows:
18	"§26	-12 Department of education. The department of
19	education	shall be headed by an executive board to be known as
20	the board	of education.

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Under policies established by the board, the superintendent 1 2 shall administer programs of education and public instruction 3 throughout the State, including education at the primary and 4 secondary school levels, adult education, school library 5 services, health education and instruction (not including dental 6 health treatment transferred to the department of health), 7 special education and Title I funded programs at the 8 prekindergarten level, and such other programs as may be 9 established by law[-]; provided that the department shall not establish general education prekindergarten classrooms for any 10 11 purpose except for Title I-funded prekindergarten. Under policies established by the early learning board, the executive 12 13 office on early learning shall have administrative authority 14 over all state-funded prekindergarten programs, except for special education and Title I-funded prekindergarten programs. 15 16 The state librarian, under policies established by the board of 17 education, shall be responsible for the administration of 18 programs relating to public library services and transcribing 19 services for the blind.

20 The functions and authority exercised by the department
21 relating to state-funded prekindergarten programs, except for



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1	special education and Title I-funded prekindergarten programs,
2	shall be transferred to the executive office on early learning;
3	provided that the department shall continue to be responsible
4	for the provision of services generally provided to the schools
5	excluding those services related to curriculum, instruction,
6	assessment, and professional learning support, for any facility
7	on a department school campus at which the executive office on
8	early learning administers programs.
9	The functions and authority heretofore exercised by the
10	department of education (except dental health treatment
11	transferred to the department of health), library of Hawaii,
12	Hawaii county library, Maui county library, and the transcribing
13	services program of the bureau of sight conservation and work
14	with the blind, as heretofore constituted are transferred to the
15	public library system established by this chapter.
16	The management contract between the board of supervisors of
17	the county of Kauai and the Kauai public library association
18	shall be terminated at the earliest time after November 25,
19	1959, permissible under the terms of the contract and the
20	provisions of this paragraph shall constitute notice of
21	termination, and the functions and authority heretofore

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exercised by the Kauai county library as heretofore constituted
and the Kauai public library association over the public
libraries in the county of Kauai shall thereupon be transferred
to the public library system established by this chapter.

5 The management contracts between the trustees of the 6 library of Hawaii and the Friends of the Library of Hawaii, and 7 between the library of Hawaii and the Hilo library and reading 8 room association, shall be terminated at the earliest time after 9 November 25, 1959, permissible under the terms of the contracts, 10 and the provisions of this paragraph shall constitute notice of 11 termination.

12 Upon the termination of the contracts, the State or the 13 counties shall not enter into any library management contracts 14 with any private association; provided that in providing library 15 services, the board of education may enter into contracts 16 approved by the governor for the use of lands, buildings, 17 equipment, and facilities owned by any private association. 18 Notwithstanding any law to the contrary, the board of 19 education may establish, specify the membership number and 20 quorum requirements for, appoint members to, and disestablish a 21 commission in each county to be known as the library advisory



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commission, which shall in each case sit in an advisory capacity 1 2 to the board of education on matters relating to public library 3 services in their respective county." SECTION 3. Section 302A-101, Hawaii Revised Statutes, is 4 amended by deleting the definition of "early childhood 5 6 education": [""Early childhood education" means a developmentally 7 appropriate early childhood development and education program 8 9 for children from birth until the time they enter 10 kindergarten."] 11 SECTION 4. Section 302A-1111, Hawaii Revised Statutes, is amended by amending subsections (a) and (b) to read as follows: 12 13 "(a) Under policies established by the board, the superintendent shall be designated as the chief executive 14 15 officer of the public school system having jurisdiction over the 16 internal organization, operation, and management of the public school system, as provided by law; and shall administer programs 17 18 of education and public instruction throughout the State, 19 including education at the primary and secondary school levels, 20 and such other programs as may be established by law[-]; provided that all state-funded prekindergarten programs, except 21



1	for special education and Title I-funded prekindergarten
2	programs, shall be under the administrative authority of the
3	executive office on early learning; provided further that the
4	department shall continue to be responsible for the provision of
5	services generally provided to the schools excluding those
6	services related to curriculum, instruction, assessment, and
7	professional learning support, for any facility on a department
8	school campus at which the executive office on early learning
9	administers programs.
10	(b) Except as otherwise provided, the superintendent shall
11	sign all drafts for the payment of moneys, all commissions and
12	appointments, all deeds, official acts, or other documents of
13	the department $[-]$; provided that the director of the executive
14	office on early learning shall be the final authority on drafts
15	for the payment of moneys, all commissions and appointments, and
16	all deeds, official acts, or other documents related to the
17	executive office on early learning. The superintendent and
18	director of the executive office on early learning may use a
19	printed facsimile signature in approving appointments,
20	contracts, and other documents."

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SECTION 5. Section 302A-1128, Hawaii Revised Statutes, is
amended to read as follows:

3 "§302A-1128 Department powers and duties. The department 4 shall have entire charge and control and be responsible for the 5 conduct of all affairs pertaining to public instruction in the 6 public schools the department establishes and operates, 7 including operating and maintaining the capital improvement and 8 repair and maintenance programs for department and school 9 facilities [-]; provided that all state-funded prekindergarten 10 programs, except for special education and Title I-funded 11 prekindergarten programs, shall be under the administrative authority of the executive office on early learning; provided 12 13 further that the department shall continue to be responsible for 14 the provision of services generally provided to the schools 15 including operating and maintaining capital improvement and 16 repair and maintenance programs for any facility at which the 17 executive office on early learning administers programs. The 18 department may establish and maintain schools for secular 19 instruction at such places and for such terms as in its 20 discretion it may deem advisable and the funds at its disposal 21 may permit. The schools may include high schools, kindergarten

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schools, schools or classes for [early childhood education,] 1 special education or Title I-funded prekindergarten, boarding 2 3 schools, Hawaiian language medium education schools, and evening 4 and day schools. The department may also maintain classes for 5 technical and other instruction in any school where there may 6 not be pupils sufficient in number to justify the establishment of separate schools for these purposes." 7 8 SECTION 6. Section 302A-1303.6, Hawaii Revised Statutes, 9 is amended to read as follows: 10 "§302A-1303.6 Weighted student formula. Based upon 11 recommendations from the committee on weights, the board of 12 education may adopt a weighted student formula for the 13 allocation of moneys to public schools that takes into account 14 the educational needs of each student [-]; provided that weighted 15 student formula moneys shall not be used for state-funded 16 prekindergarten programs, except for special education and Title 17 I-funded prekindergarten programs. The department, upon the receipt of appropriated moneys, shall use the weighted student 18 19 formula to allocate funds to public schools. Principals shall 20 expend moneys provided to the principals' schools. This section 21 shall only apply to charter schools for fiscal years in which

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1	the charte	er schools elect pursuant to section 302D-29 to receive
2	allocation	ns according to the procedures and methodology used to
3	calculate	the weighted student formula allocation."
4	SECT	ION 7. Section 302L-1.5, Hawaii Revised Statutes, is
5	amended by	y amending subsection (c) to read as follows:
6	"(c)	The director shall be responsible for:
7	(1)	Serving as the principal officer in state government
8		responsible for the performance, development, and
9		control of programs, policies, and activities under
10		the jurisdiction of the office from prenatal care to
11		entrance into kindergarten[+], including all state-
12		funded prekindergarten programs, except for special
13		education and Title I-funded prekindergarten programs;
14	(2)	[Overseeing, supervising,] <u>Supervising</u> and directing
15		the performance of the director's subordinates in
16		various activities, including planning, evaluation,
17		and coordination of early learning programs;
18	(3)	Administering funds allocated for the office and
19		applying for, receiving, and disbursing grants and
20		donations from all sources for early learning programs
21		and services;

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1	(4)	Assessing the policies and practices of other agencies
2		impacting early learning and conducting advocacy
3		efforts for early learning;
4	(5)	Advising agencies on new legislation, programs, and
5		policy initiatives relating to early learning;
6	(6)	Employing and retaining staff as may be necessary for
7		the purposes of this section; and
8	(7)	Contracting for services that may be necessary for the
9		purposes of this section, including through master
10		contracts, memoranda of understanding, and memoranda
11		of agreement with other state agencies receiving
12		federal and state funds for programs and services for
13		early learning, and purchase of service agreements
14		with appropriate agencies."
15	SECT	ION 8. There is appropriated out of the general
16	revenues	of the State of Hawaii the sum of \$ or so much
17	thereof a	s may be necessary for fiscal year 2019-2020 and the
18	same sum	or so much thereof as may be necessary for fiscal year
19	2020-2021	for early childhood education programs administered by
20	the execu	tive office on early learning.

1	The sums appropriated shall be expended by the executive
2	office on early learning for the purposes of this Act.
3	PART III
4	TITLE I-FUNDED PREKINDERGARTEN
5	SECTION 9. Chapter 302A, Hawaii Revised Statutes, is
6	amended by adding a new section to part II to be appropriately
7	designated and to read as follows:
8	"§302A- Title I-funded prekindergarten. (a) The
9	department in its implementation of Title I-funded
10	prekindergarten classrooms shall adhere to the quality standards
11	incorporated by the executive office on early learning in the
12	executive office on early learning public prekindergarten
13	program pursuant to section 302L-7.
14	(b) The department shall work with the executive office on
15	early learning regarding curriculum, instruction, assessment,
16	family engagement, and transition of children in and out of the
17	prekindergarten classroom.
18	(c) The department and executive office on early learning
19	shall enter into a memorandum of agreement or memorandum of
20	understanding for the executive office on early learning to



1	provide ongoing professional learning support for teachers and
2	principals of Title I-funded prekindergarten classrooms.
3	(d) The department shall submit an annual report to the
4	executive office on early learning on its implementation of
5	Title I-funded prekindergarten classrooms, regarding curriculum,
6	instruction, assessment, family engagement, and transition in
7	and out of the classroom."
8	SECTION 10. There is appropriated out of the general
9	revenues of the State of Hawaii the sum of \$ or so much
10	thereof as may be necessary for fiscal year 2019-2020 and the
11	same sum or so much thereof as may be necessary for fiscal year
12	2020-2021 for the executive office on early learning to provide
13	professional learning support for teachers and principals of
14	Title I-funded prekindergarten classrooms in the department of
15	education.
16	The sums appropriated shall be expended by the executive
17	office on early learning for the purposes of this Act.
18	PART IV
19	EXECUTIVE OFFICE ON EARLY LEARNING PUBLIC PREKINDERGARTEN
20	PROGRAM



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1	SECTION 11. Section 302L-1, Hawaii Revised Statutes, is
2	amended by amending the definition of "at-risk children" to read
3	as follows:
4	""At-risk children" means children who, because of their
5	home and community environment, are subject to language,
6	cultural, economic, and other disadvantages that cause them to
7	be at risk for school failure, including children:
8	(1) Who are [eligible for special education services;]
9	placed through their individualized education plan in
10	a general education setting;
11	(2) Who are English as a second language learners;
12	[(3) Who reside within a public school district,
13	established under chapter 302A, that is in need of
14	improvement based on the criteria of the federal No
15	Child Left Behind Act of 2001 (Public Law 107-110), as
16	amended; or]
17	(3) Who are in foster care;
18	(4) Who are homeless; or
19	$\left[\frac{4}{4}\right]$ (5) Whose family income is no more than three
20	hundred per cent of the federal poverty level."

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1	SECTION 12. Section 302L-7, Hawaii Revised Statutes, is
2	amended to read as follows:
3	"§302L-7 Executive office on early learning public
4	prekindergarten program; public preschools. (a) There is
5	established within the early learning system an early childhood
6	education program to be known as the executive office on early
7	learning public prekindergarten program and to be administered
8	by the office pursuant to rules adopted by the office. The
9	program shall:
10	(1) Be provided through the executive office on early
11	learning, which [may] shall partner with the
12	department of education $[+]$ through either a memorandum
13	of agreement or memorandum of understanding pursuant
14	to the requirements of this section;
15	(2) Prepare children for school and active participation
16	in society through the use of either of the State's
17	two official languages; and
18	(3) Provide access to high-quality early learning that
19	addresses children's physical, cognitive, linguistic,
20	social, and emotional development.

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1	(b)	The office shall implement an application process for
2	schools t	hat are interested in participating in the program.
3	The crite	ria to prioritize applications shall include:
4	(1)	Community need, including:
5		(A) The percentage of the population in the school or
6		community that meets the definitions of at-risk
7		and underserved children pursuant to section
8		302L-1; and
9		(B) The availability and capacity of existing early
10		learning programs or services for four-year-old
11		children on the school campus and in the
12		surrounding area;
13	(2)	The availability of a classroom and outdoor play area
14		that meet department of human services requirements
15		for health and safety for four-year-old children; and
16	(3)	The commitment of the principal to implementing a
17		high-quality prekindergarten program including through
18		active participation in professional learning sessions
19		offered through the office, and to promoting
20		continuity and alignment between and across other
21		early learning programs in the community and other

1	grade levels in the school to ensure the positive
2	outcomes of children are sustained.
3	[(b)] <u>(c)</u> The program shall serve children in the year
4	prior to the year of kindergarten eligibility, with priority
5	extended to underserved or at-risk children, as defined in
6	section 302L-1[\pm], and follow the academic year schedule of the
7	department of education and be aligned with the full-day
8	kindergarten classroom schedule of each school. Enrollment
9	priority shall be given but is not limited to children who
10	attend prekindergarten at schools to which the children will be
11	assigned upon entering kindergarten under section 302A-1143.
12	(d) The program shall include students with disabilities
13	based on individualized education plan placement, recognizing
14	that the in-classroom ratio of students with disabilities to the
15	general population shall be based on the inclusion of children
16	with disabilities in proportion to their presence in the general
17	population. The office and the department of education shall
18	collaborate to coordinate services for students with
19	disabilities who are placed in the classroom offered through the
20	program. Funding for all costs associated with implementation



1	of the ind	lividualized education plans of students shall be
2	provided t	through the department of education.
3	[(c)]	(e) Enrollment in the program shall be voluntary. A
4	child who	is [enrolled in, or is eligible to attend, a public
5	elementary	, school, or who is] required to attend school pursuant
6	to sectior	n 302A-1132, shall not be eligible for enrollment in
7	the progra	am.
8	(f)	The program shall enroll a maximum of twenty children
9	per classi	<u>coom.</u>
10	[(d)]	(g) The program shall incorporate high-quality
11	standards	pursuant to rules adopted by the office. High-quality
12	standards	shall be research-based, developmentally-appropriate
13	practices	associated with better educational outcomes for
14	children,	such as:
15	(1)	Positive teacher-child interactions[+] that shall be
16		evaluated through observations conducted by the office
17		using a tool several times a year; provided that the
18		observations shall not be used for the purposes of
19		teacher evaluation;
20	(2)	Use of individual child assessments that are used for
21		ongoing instructional planning, [based upon] relating



1		\underline{to} all areas of childhood development and learning,
2		including cognitive, linguistic, social, and emotional
3		approaches to learning and health and physical
4		development [; based on a schedule determined between
5		the office and the principals of the schools
6		participating in the program;
7	(3)	Family engagement[; and], including partnering with
8		the schools participating in the program to implement
9		outreach and communication efforts to enroll hard-to-
10		reach families and engage families in their children's
11		education;
12	(4)	Alignment with the Hawaii early learning and
13		development standards, which align with department of
14		education standards, state content and performance
15		standards, and general learner outcomes for grades
16		kindergarten to twelve, to facilitate a seamless and
17		high-quality educational experience for children[$-$];
18		and
19	(5)	A teacher who has coursework in early childhood
20		education. For program purposes, a teacher shall have
21		a minimum number of hours of coursework, as determined

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1		by the memorandum of agreement or memorandum of
2		understanding established pursuant to subsection (a),
3		from a state-approved teacher education program, or be
4		enrolled in a state-approved teacher education program
5	X .	and working toward completing the coursework, to
6		obtain teacher licensure with specialization in early
7		childhood; and
8	(6)	An educational assistant who has a child development
9		associate credential or the associated coursework.
10		For program purposes, an educational assistant shall
11		have a current child development associate credential,
12		coursework for a certificate that meets the
13		requirements for child development associate
14		credential preparation, or is enrolled in and working
15		toward completing a program that prepares the
16		individual to obtain the credential.
17	[(e)] (h) Prior to opening a public prekindergarten class
18	in a scho	ol, the principal, and other school personnel as
19	required	by the office, shall participate in an early learning
20	induction	program.

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1	$\left[\frac{(f)}{(i)}\right]$ The office shall provide support to incorporate
2	the high-quality standards developed pursuant to subsection
3	[(d),] <u>(g),</u> including support related to teacher-child
4	interactions, individual child assessments, and family
5	engagement. Teaching staff and principals participating in the
6	program shall participate in all relevant professional learning
7	sessions, coaching and mentoring, and meetings offered through
8	the office; provided that the office shall cover the associated
9	travel and substitute teacher costs.
10	(j) The teacher and educational assistant teaching in the
11	classroom through the program shall provide direct services
12	solely to students enrolled in the program and shall be provided
13	time for meetings regarding program implementation in the
14	program.
15	(k) The teacher and educational assistant teaching in the
16	classroom through the program shall be included in school
17	meetings and activities to promote alignment between all grade
18	levels and settings.
19	(1) Each school participating in the program shall work
20	with the office to develop and annually update a written two- to
21	three-year plan to promote, within the school and community,



1	alignment	of and transitions between high-quality learning
2	experienc	es, and submit to the office and the appropriate
3	complex a	rea superintendent a report on progress made toward the
4	plan by t	he end of each school year.
5	[-(g)] (m) The office shall coordinate with other agencies
6	and progr	ams to facilitate comprehensive services for early
7	learning.	
8	<u>(n)</u>	To promote the development of a cohesive,
9	comprehen	sive, and sustainable early learning system, the office
10	shall par	tner with the schools participating in the program to
11	<u>collabora</u>	te with:
12	(1)	Other early learning providers, including those
13		providing the programs and services specified in
14		section 302L-2(2)(A), to promote alignment between
15		prekindergarten and elementary school programs and to
16		support children and their families in making
17		successful transitions from prekindergarten into
18		kindergarten; and
19	(2)	Early intervention programs.

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1	[(h)] <u>(o)</u> The office shall collect data, with assistance
2	from the department of education based on a schedule to be
3	determined by the office, to:
4	(1) Evaluate the services provided;
5	(2) Inform policy; and
6	(3) Make any improvements to the program.
7	[(i)] <u>(p)</u> The department of education and any public
8	charter school existing pursuant to chapter 302D, may use
9	available classrooms for public preschool programs statewide.
10	The office shall give priority to public charter schools that
11	serve high populations of underserved or at-risk children.
12	Preschool classrooms established pursuant to this section shall
13	be in addition to any classrooms used for the pre-plus program
14	established pursuant to [rules adopted by the department
15	pursuant to chapter 91.] section 302L-1.7.
16	$\left[\frac{(j)}{(j)}\right]$ (q) The office shall adopt rules pursuant to chapter
17	91 necessary to carry out the purposes of this section,
18	including compliance with all applicable state and federal
19	laws."
20	PART V
21	REPORTS TO THE LEGISLATURE

1	SECTION 13. Chapter 302A, Hawaii Revised Statutes, is
2	amended by adding a new section to be appropriately designated
3	and to read as follows:
4	"§302A- Public prekindergarten classes; annual report to
5	the legislature. The department shall submit to the legislature
6	an annual report regarding the number and location of public
7	prekindergarten classes that it operates, numbers of students
8	served and aggregated by birth month as of the date on which the
9	official enrollment count is taken, and the sources of funding
10	for each class."
11	SECTION 14. Chapter 302D, Hawaii Revised Statutes, is
12	amended by adding a new section to be appropriately designated
13	and to read as follows:
14	"§302D- Public prekindergarten classes; annual report to
15	the legislature. Every authorizer shall submit to the
16	legislature an annual report regarding the number and location
17	of public prekindergarten classes under its chartering
18	authority, numbers of students served and aggregated by birth
19	month as of the date on which the official enrollment count is
20	taken, and the sources of funding for each class."



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H.B. NO. ⁹²¹ H.D. 2

1	SECTION 15. Chapter 302L, Hawaii Revised Statutes, is
2	amended by adding a new section to be appropriately designated
3	and to read as follows:
4	"§302L- Public prekindergarten classes; annual report to
5	the legislature. The office shall submit to the legislature an
6	annual report regarding the number and location of public
7	prekindergarten classes that it administers, numbers of students
8	served and aggregated by birth month as of the date on which the
9	official enrollment count is taken, and the sources of funding
10	for each class."
11	PART VI
12	MISCELLANEOUS
13	SECTION 16. Statutory material to be repealed is bracketed
14	and stricken. New statutory material is underscored.
15	SECTION 17. This Act shall take effect on July 1, 2050.



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Report Title:

DOE; Executive Office on Early Learning; Appropriation

Description:

Clearly establishes the Executive Office on Early Learning as the administrative authority for State-funded prekindergarten programs, except for special education and Title I-funded prekindergarten programs. Requires the Department of Education in its implementation of Title I-funded prekindergarten classrooms to adhere to certain quality standards and work with the Executive Office on Early Learning. Defines the roles and responsibilities of the Executive Office on Early Learning and Department of Education as they relate to the Executive Office on Early Learning Public Prekindergarten Program. (HB921 HD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

