## A BILL FOR AN ACT

RELATING TO TAXATION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Chapter 46, Hawaii Revised Statutes, is amended by adding a new section to be appropriately designated and to 2 3 read as follows: 4 County surcharge on transient accommodations tax. "§46-5 (a) Each county may establish a surcharge on transient accommodations tax at the rate enumerated in section 237D- . A 6 7 county electing to establish a surcharge pursuant to this 8 section shall do so by ordinance; provided that no ordinance shall be adopted until the county has conducted a public hearing 9 on the proposed ordinance. Notice of the public hearing 10 11 required under this subsection shall be published in a newspaper 12 of general circulation within the county at least twice within a period of thirty days immediately preceding the date of the 13 14 hearing. 15 (b) A county electing to exercise the authority granted under this section shall notify the director of taxation within 16 ten days after the county has established a surcharge on 17



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1	transient accommodations tax and, beginning no earlier than one
2	hundred eighty days after the establishment of the surcharge
3	authorized under this section, the director of taxation shall
4	levy, assess, collect, and otherwise administer the county
5	surcharge on transient accommodations tax."
6	SECTION 2. Chapter 237D, Hawaii Revised Statutes, is
7	amended by adding a new section to be appropriately designated
8	and to read as follows:
9	"§237D- County surcharge on transient accommodations tax;
10	administration. (a) The county surcharge on transient
11	accommodations tax, upon the adoption of county ordinances and
12	in accordance with the requirements of section 46- , shall be
13	levied, assessed, and collected as provided in this section on
14	all gross rental, gross rental proceeds, and fair market rental
15	value taxable under this chapter. No county shall set the
16	surcharge on state tax at a rate greater than per cent of
17	all gross rental, gross rental proceeds, and fair market rental
18	value taxable under this chapter. All provisions of this
19	chapter shall apply to the county surcharge on transient
20	accommodations tax. With respect to the surcharge, the director
21	of taxation shall have all the rights and powers provided under



1	this chapter. In addition, the director of taxation shall have
2	the exclusive rights and power to determine the county or
3	counties in which a person is engaged in the business of
4	furnishing transient accommodations and, in the case of a person
5	engaged in the business of furnishing transient accommodations
6	in more than one county, the director shall determine, through
7	apportionment or other means, that portion of the surcharge on
8	transient accommodations tax attributable to business conducted
9	in each county.
10	(b) Each county surcharge on transient accommodations tax
11	that may be established pursuant to section 46- shall be levied
12	beginning in the taxable year after the surcharge is
13	established; provided that no surcharge on transient
14	accommodations tax may be levied less than one hundred eighty
15	days after the establishment of the surcharge authorized under
16	section 46
17	(c) The county surcharge on transient accommodations tax,
18	if adopted, shall be imposed on the gross rental, gross rental
19	proceeds, and fair market rental value of all written contracts
20	that require the passing on of the taxes imposed under this
21	chapter; provided that if the gross rental, gross rental



1	proceeds, and fair market rental value are received as payments
2	beginning in the taxable year in which the taxes become
3	effective, on contracts entered into before June 30 of the year
4	prior to the taxable year in which the taxes become effective,
5	and the written contracts do not provide for the passing on of
6	increased rates of taxes, the county surcharge on transient
7	accommodations tax shall not be imposed on the gross rental,
8	gross rental proceeds, and fair market rental value covered
9	under the written contracts. The county surcharge on transient
10	accommodations tax shall be imposed on the gross rental, gross
11	rental proceeds, and fair market rental value from all contracts
12	entered into on or after June 30 of the year prior to the
13	taxable year in which the taxes become effective, regardless of
14	whether the contract allows for the passing on of any tax or any
15	tax increases.
16	(d) No county surcharge on transient accommodations tax
17	shall be established on any form of accommodation exempt from
18	the taxes imposed by this chapter pursuant to section 237D-3.
19	(e) The director of taxation shall revise the transient
20	accommodations tax forms to provide for the clear and separate



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1	designation of the imposition and payment of the county
2	surcharge on transient accommodations tax.
3	(f) The county surcharge on transient accommodations tax
4	shall be assigned to the taxation district in which the
5	transient accommodations or resort time share vacation unit is
6	located. The taxpayer shall file a schedule with the taxpayer's
7	periodic and annual transient accommodations tax returns
8	summarizing the amount of taxes assigned to each taxation
9	district.
10	(g) If adopted by county ordinance, all county surcharges
11	on transient accommodations taxes collected by the director of
12	taxation shall be paid into the state treasury quarterly, within
13	ten working days after collection, and shall be placed by the
14	director of finance in special accounts. Out of the revenues
15	generated by county surcharges on transient accommodations taxes
16	paid into each respective state treasury special account, the
17	director of finance shall deduct one per cent of the gross
18	proceeds of a respective county's surcharge on transient
19	accommodations taxes to reimburse the State for the costs of
20	assessment, collection, disposition, and oversight of the county
21	surcharge on transient accommodations taxes incurred by the



1	State. Amounts retained shall be general fund realizations of			
2	the State.			
3	The amounts deducted for costs of assessment, collection,			
4	disposition, and oversight of county surcharges on transient			
5	accommodations taxes shall be withheld from payment to the			
6	counties by the State out of the county surcharges on transient			
7	accommodations taxes collected for the current calendar year.			
8	For the purpose of this subsection, the costs of			
9	assessment, collection, disposition, and oversight of the county			
10	surcharges on transient accommodations taxes shall include any			
11	and all costs, direct or indirect, that are deemed necessary and			
12	proper to effectively administer this section.			
13	After the deduction and withholding of the costs under this			
14	subsection, the director of finance shall pay the remaining			
15	balance on a quarterly basis to the director of finance of each			
16	county that has adopted a county surcharge on transient			
17	accommodations taxes.			
18	The payments shall be made after the county surcharges on			
19	transient accommodations taxes have been paid into the state			
20	treasury special accounts or after the disposition of any tax			
21	appeal, as the case may be. All county surcharges on transient			



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1	accommodations taxes collected shall be distributed by the
2	director of finance to the county in which the county surcharge
3	on transient accommodations taxes is generated and shall be a
4	general fund realization of the county.
5	(h) The penalties provided by section 231-39 for failure
6	to file a tax return shall be imposed on the amount of surcharge
7	due on the return being filed for the failure to file the
8	schedule required to accompany the return. In addition, there
9	shall be added to the tax an amount equal to ten per cent of the
10	amount of the surcharge and tax due on the return being filed
11	for the failure to file the schedule or the failure to correctly
12	report the assignment of the transient accommodations tax by
13	taxation district on the schedule required under subsection (f).
14	(i) All taxpayers who file on a fiscal year basis whose
15	fiscal year ends after December 31 of the year prior to the
16	taxable year in which the taxes become effective, shall file a
17	short period annual return for the period preceding January 1 of
18	the taxable year in which the taxes become effective. Each
19	fiscal year taxpayer shall also file a short period annual
20	return for the period starting on January 1 of the taxable year



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1 in which the taxes become effective, and ending before January 1
2 of the following year."

3 SECTION 3. Section 87A-42, Hawaii Revised Statutes, is
4 amended to read as follows:

5 "§87A-42 Other post-employment benefits trust. (a) 6 Notwithstanding sections 87A-31 and 87A-31.5, the board, upon 7 terms and conditions set by the board, shall establish and 8 administer a separate trust fund for the purpose of receiving 9 employer contributions that will prefund other post-employment 10 health and other benefit plan costs for retirees and their 11 beneficiaries. The separate trust fund shall meet the requirements of the Government Accounting Standards Board 12 13 regarding other post-employment benefits trusts. The board 14 shall establish and maintain a separate account for each public employer within the separate trust fund to accept and account 15 16 for each public employer's contributions. Employer 17 contributions to the separate trust fund shall be irrevocable, all assets of the fund shall be dedicated exclusively to 18 19 providing health and other benefits to retirees and their 20 beneficiaries, and assets of the fund shall not be subject to 21 appropriation for any other purpose and shall not be subject to

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1 claims by creditors of the employers or the board or plan 2 administrator. The board's powers under section 87A-24 shall 3 also apply to the fund established pursuant to this section. 4 Public employer contributions shall be paid into the (b) 5 fund in each fiscal year, and commencing with the 2018-2019 6 fiscal year, the amount of the annual public employer 7 contribution shall be equal to the amount of the annual required contribution, as determined by an actuary retained by the board. 8 9 (c) In any fiscal year subsequent to the 2017-2018 fiscal 10 year in which the state public employer's contributions into the 11 fund are less than the amount of the annual required 12 contribution, the amount that represents the excess of the 13 annual required contribution over the state public employer's contributions shall be deposited into the appropriate account of 14 15 the separate trust fund from a portion of all general excise tax 16 revenues collected by the department of taxation under section 17 237-31. 18 If any general excise tax revenues are deposited into the 19 separate trust fund in any fiscal year as a result of this 20 subsection, the director of finance shall hotify the legislature

21 and governor whether the general fund expenditure ceiling for

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1 that fiscal year would have been exceeded if those revenues had
2 been legislatively appropriated instead of deposited without
3 appropriation into the trust fund. The notification shall be
4 submitted within thirty days following the end of the applicable
5 fiscal year.

6 [(d) In-any fiscal year subsequent to the 2017-2018 fiscal 7 year in which a county public employer's contributions into the 8 fund are less than the amount of the annual required 9 contribution, the amount that represents the excess of the annual required contribution over the county public employer's 10 11 contributions shall be deposited into the fund from a portion of 12 all-transient-accommodations tax revenues collected by the 13 department of taxation under section 237D-6.5(b)(4). The 14 director of finance shall deduct the amount necessary to meet 15 the county public employer's annual required contribution from the revenues derived under section 237D-6.5(b)(4) and transfer 16 17 the amount to the board for deposit into the appropriate account of the separate trust fund.] 18 19 [(e)] (d) In any fiscal year subsequent to fiscal year

20 2017-2018 in which a public employer's contributions into the 21 fund are less than the amount of the annual required

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contribution and the public employer is not entitled to 1 2 transient accommodations tax revenues sufficient to satisfy the total amount of the annual required contribution, the public 3 employer's contributions shall be deposited into the fund from 4 portions of any other revenues collected on behalf of the public 5 6 employer or held by the State. The director of finance shall 7 deduct the amount necessary to meet the public employer's annual required contribution from any revenues collected on behalf of 8 9 the public employer held by the State and transfer the amount to 10 the board for deposit into the appropriate account of the 11 separate trust fund.

12 [(f)] (e) For the purposes of this section, "annual 13 required contribution" means a public employer's required 14 contribution to the trust fund established in this section that 15 is sufficient to cover:

16 (1) The normal cost, which is the cost of other post17 employment benefits attributable to the current year
18 of service; and

19 (2) An amortization payment, which is a catch-up payment
20 for past service costs to fund the unfunded actuarial
21 accrued liability over the next thirty years."



SECTION 4. Section 171-19, Hawaii Revised Statutes, is 1 2 amended by amending subsection (a) to read as follows: 3 "(a) There is created in the department a special fund to 4 be designated as the "special land and development fund". 5 Subject to the Hawaiian Homes Commission Act of 1920, as 6 amended, and section 5(f) of the Admission Act of 1959, all 7 proceeds of sale of public lands, including interest on deferred payments; all moneys collected under section 171-58 for mineral 8 9 and water rights; all rents from leases, licenses, and permits 10 derived from public lands; all moneys collected from lessees of 11 public lands within industrial parks; all fees, fines, and other 12 administrative charges collected under this chapter and chapter 13 183C; a portion of the highway fuel tax collected under chapter 243; all moneys collected by the department for the commercial 14 15 use of public trails and trail accesses under the jurisdiction 16 of the department; transient accommodations tax revenues collected pursuant to section 237D-6.5(b) [(5);](4); and private 17 18 contributions for the management, maintenance, and development 19 of trails and accesses shall be set apart in the fund and shall 20 be used only as authorized by the legislature for the following 21 purposes:



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1	(1)	To reimburse the general fund of the State for
2		advances made that are required to be reimbursed from
3		the proceeds derived from sales, leases, licenses, or
4		permits of public lands;
5	(2)	For the planning, development, management, operations,
6		or maintenance of all lands and improvements under the
7		control and management of the board pursuant to title
8		12, including but not limited to permanent or
9		temporary staff positions who may be appointed without
10		regard to chapter 76; provided that transient
11		accommodations tax revenues allocated to the fund
12		shall be expended as provided in section 237D-
13		6.5(b)[ <del>(5);</del> ] <u>(4);</u>
14	(3)	To repurchase any land, including improvements, in the
15		exercise by the board of any right of repurchase
16		specifically reserved in any patent, deed, lease, or
17		other documents or as provided by law;
18	(4)	For the payment of all appraisal fees; provided that
19		all fees reimbursed to the board shall be deposited in
20		the fund;



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1	(5)	For the payment of publication notices as required
2		under this chapter; provided that all or a portion of
3		the expenditures may be charged to the purchaser or
4		lessee of public lands or any interest therein under
5	-	rules adopted by the board;
6	(6)	For the management, maintenance, and development of
7		trails and trail accesses under the jurisdiction of
8		the department;
9	(7)	For the payment to private land developers who have
10		contracted with the board for development of public
11		lands under section 171-60;
12	(8)	For the payment of debt service on revenue bonds
13		issued by the department, and the establishment of
14		debt service and other reserves deemed necessary by
15		the board;
16	(9)	To reimburse the general fund for debt service on
17		general obligation bonds issued to finance
18		departmental projects, where the bonds are designated
19		to be reimbursed from the special land and development
20		fund;

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1	(10)	For the protection, planning, management, and
2		regulation of water resources under chapter 174C; and
3	(11)	For other purposes of this chapter."
4	SECT	ION 5. Section 237D-2, Hawaii Revised Statutes, is
5	amended as	s follows:
6	1. 1	By amending subsection (a) to read:
7	"(a)	There is levied and shall be assessed and collected
8	each mont	h a tax of:
9	(1)	Five per cent for the period beginning on January 1,
10		1987, to June 30, 1994;
11	(2)	Six per cent for the period beginning on July 1, 1994,
12		to December 31, 1998;
13	(3)	7.25 per cent for the period beginning on January 1,
14		1999, to June 30, 2009;
15	(4)	8.25 per cent for the period beginning on July 1,
16		2009, to June 30, 2010; [ <del>and</del> ]
17	(5)	9.25 per cent for the period beginning on July 1,
18		2010, [and thereafter;] to June 30, 2021; and
19	(6)	per cent for the period beginning on July 1,
20		2021, and thereafter;



1	on the gro	oss rental or gross rental proceeds derived from
2	furnishin	g transient accommodations."
3	2.	By amending subsection (c) to read:
4	"(C)	There is levied and shall be assessed and collected
5	each mont	h, on the occupant of a resort time share vacation
6	unit, a t	ransient accommodations tax of:
7	(1)	7.25 per cent on the fair market rental value until
8		December 31, 2015;
9	(2)	8.25 per cent on the fair market rental value for the
10		period beginning on January 1, 2016, to December 31,
11		2016; [ <del>and</del> ]
12	(3)	9.25 per cent on the fair market rental value for the
13		period beginning on January 1, 2017, [and thereafter.]
14		to June 30, 2021; and
15	(4)	per cent on the fair market rental value for the
16		period beginning on July 1, 2021, and thereafter."
17	3.	By amending subsection (e) to read:
18	"(e)	Notwithstanding the tax rates established in
19	subsectio	ns $\left[\frac{(a)}{(5)}\right]$ (a) and $\left[\frac{(c)}{(3)}\right]$ (c), the tax rates
20	levied, a	ssessed, and collected pursuant to subsections (a) and
21	(c) shall	be 10.25 per cent for the period beginning on January

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1	1, 2018,	to December 31, [ <del>2030;</del> ] <u>2019, and per cent for</u>
2	the perio	d beginning on January 1, 2020, to December 31, 2030;
3	provided	that:
4	(1)	The tax revenues levied, assessed, and collected
5		pursuant to this subsection that are in excess of the
6		revenues realized from the levy, assessment, and
7		collection of tax at the [ <del>9.25 per cent</del> ] rate
8		established in subsections (a) and (c) shall be
9		deposited quarterly into the mass transit special fund
10		established under section 248-2.7; and
11	(2)	If a court of competent jurisdiction determines that
12		the amount of county surcharge on state tax revenues
13		deducted and withheld by the State, pursuant to
14		section 248-2.6, violates statutory or constitutional
15		law and, as a result, awards moneys to a county with a
16		population greater than five hundred thousand, then an
17		amount equal to the monetary award shall be deducted
18		and withheld from the tax revenues deposited under
19		paragraph (1) into the mass transit special fund, and
20		those funds shall be a general fund realization of the
21		State.

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The remaining tax revenues levied, assessed, and collected 1 2 at the [9.25 per cent] tax rate established pursuant to 3 subsections (a) and (c) shall be distributed in accordance with 4 section 237D-6.5(b)." 5 SECTION 6. Section 237D-6.5, Hawaii Revised Statutes, is 6 amended to read as follows: 7 "§237D-6.5 Remittances[<del>; distribution to counties</del>]. (a) 8 All remittances of taxes imposed under this chapter shall be 9 made by cash, bank drafts, cashier's check, money order, or 10 certificate of deposit to the office of the taxation district to 11 which the return was transmitted. 12 (b) Except for the revenues collected pursuant to section 13 237D-2(e), revenues collected under this chapter shall be 14 distributed in the following priority, with the excess revenues to be deposited into the general fund: 15 16 (1) \$1,500,000 shall be allocated to the Turtle Bay 17 conservation easement special fund beginning July 1, 2015, for the reimbursement to the state general fund 18 19 of debt service on reimbursable general obligation 20 bonds, including ongoing expenses related to the 21 issuance of the bonds, the proceeds of which were used



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1		to acquire the conservation easement and other real
2		property interests in Turtle Bay, Oahu, for the
3		protection, preservation, and enhancement of natural
4		resources important to the State, until the bonds are
5		fully amortized;
6	(2)	\$16,500,000 shall be allocated to the convention
7		center enterprise special fund established under
8		section 201B-8;
9	(3)	\$79,000,000 shall be allocated to the tourism special
10		fund established under section 201B-11; provided that:
11		(A) Beginning on July 1, 2012, and ending on June 30,
12		2015, \$2,000,000 shall be expended from the
13		tourism special fund for development and
14		implementation of initiatives to take advantage
15		of expanded visa programs and increased travel
16		opportunities for international visitors to
17		Hawaii;
18		(B) Of the \$79,000,000 allocated:
19		(i) \$1,000,000 shall be allocated for the
20		operation of a Hawaiian center and the

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1	museum of Hawaiian music and dance at the
2	Hawaii convention center; and
3	(ii) 0.5 per cent of the \$79,000,000 shall be
4	transferred to a sub-account in the tourism
5	special fund to provide funding for a safety
6	and security budget, in accordance with the
7	Hawaii tourism strategic plan 2005-2015; and
8	(C) Of the revenues remaining in the tourism special
9	fund after revenues have been deposited as
10	provided in this paragraph and except for any sum
11	authorized by the legislature for expenditure
12	from revenues subject to this paragraph,
13	beginning July 1, 2007, funds shall be deposited
14	into the tourism emergency special fund,
15	established in section 201B-10, in a manner
16	sufficient to maintain a fund balance of
17	\$5,000,000 in the tourism emergency special fund;
18	[ <del>(4) \$103,000,000 shall be allocated as follows: Kauai</del>
19	county shall receive 14.5 per cent, Hawaii county
20	shall receive 18.6 per cent, city and county of
21	Honolulu shall receive 44.1 per cent, and Maui county

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1		shall receive 22.8 per cent; provided that commencing
2		with fiscal year 2018-2019, a sum that represents the
3		difference between a county public employer's annual
4		required contribution for the separate trust fund
5		established under section 87A-42 and the amount of the
6		county public employer's contributions into that trust
7		fund shall be retained by the state director of
8		finance and deposited to the credit of the county
9		public employer's annual required contribution into
10		that trust fund in each fiscal year, as provided in
11		section 87A-42, if the respective county fails to
12		remit the total amount of the county's required annual
13		contributions, as required under section 87A-43;] and
14	[ <del>-(5)</del> ]	(4) \$3,000,000 shall be allocated to the special land
15		and development fund established under section 171-19;
16		provided that the allocation shall be expended in
17		accordance with the Hawaii tourism authority strategic
18		plan for:
19		(A) The protection, preservation, maintenance, and
20		enhancement of natural resources, including
21		beaches, important to the visitor industry;



1	(B)	Planning, construction, and repair of facilities;
2		and
3	(C)	Operation and maintenance costs of public lands,
4		including beaches, connected with enhancing the
5		visitor experience.
6	All trans	ient accommodations taxes shall be paid into the
7	state treasury	each month within ten days after collection and
8	shall be kept	by the state director of finance in special
9	accounts for d	istribution as provided in this subsection.
10	As used i	n this subsection, "fiscal year" means the twelve-
11	month period b	eginning on July 1 of a calendar year and ending
12	on June 30 of	the following calendar year.
13	[ <del>(c) 0n</del>	or before January or July 1 of each year or after
14	the dispositic	n of any tax appeal with respect to an assessment
15	for periods af	ter June 30, 1990, the state director of finance
16	shall compute	and pay the amount due as provided in subsection
17	<del>(b) to the dir</del>	rector of finance of each county to become a
18	<del>general realiz</del>	ation of the county expendable as such, except as
19	otherwise prov	rided by law.]"



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1	SECTION 7. Statutory material to be repealed is bracketed
2	and stricken. New statutory material is underscored.
3	SECTION 8. This Act shall take effect on January 1, 2021.

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#### Report Title:

Transit Accommodations Tax; County Surcharge

#### Description:

Authorizes each county to impose a surcharge on transient accommodations tax. Changes the transient accommodations tax rate to an unspecified amount. Repeals the distribution of transit accommodations tax revenues to the counties. (HB631 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

