A BILL FOR AN ACT

RELATING TO CAMPAIGN FINANCE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. Chapter 11, Hawaii Revised Statutes, is amended
- 2 by adding two new sections to part XIII, subpart E, to be
- 3 appropriately designated and to read as follows:
- 4 "§11- Photographic appearance contributions; value;
- 5 prohibition. (a) A photographic appearance contribution used
- 6 during a campaign by any candidate, candidate committee, or
- 7 noncandidate committee for any length of time during any
- 8 election cycle shall be reported to the commission by the
- 9 respective candidate committee or noncandidate committee as a \$1
- 10 in-kind contribution to the respective candidate committee or
- 11 noncandidate committee. The reported date of the contribution
- 12 shall coincide with the candidate's, candidate committee's, or
- 13 noncandidate committee's first use of the photographic
- 14 appearance contribution for any campaign purpose during the
- 15 respective election cycle.
- 16 (b) If a candidate, candidate committee, or noncandidate
- 17 committee uses a photograph for a campaign purpose during an



- 1 election cycle as if the photograph were a photographic
- 2 appearance contribution, but the candidate, candidate committee,
- 3 or noncandidate committee has not been authorized by the person
- 4 appearing in the photograph to use the photograph as a
- 5 photographic appearance contribution for that election cycle,
- 6 then the candidate, candidate committee, or noncandidate
- 7 committee shall be subject to a fine of \$1,000.
- 8 §11- Independent expenditure contributions; value;
- 9 requirements. (a) If an independent expenditure advocates the
- 10 election of a clearly identified candidate, the respective
- 11 candidate committee shall include that expenditure as a
- 12 contribution to the candidate committee in the reports required
- 13 by section 11-333.
- 14 (b) If an independent expenditure advocates the defeat of
- 15 a clearly identified candidate, each opposing candidate's
- 16 candidate committee shall include that expenditure as a
- 17 contribution to that same opposing candidate's candidate
- 18 committee in the reports required by section 11-333.
- 19 (c) A candidate committee that is required to report an
- 20 independent expenditure pursuant to this section shall report
- 21 the contribution value of the independent expenditure as

- 2 earliest date the candidate or candidate committee first became
- 3 aware of the expenditure."
- 4 SECTION 2. Section 11-302, Hawaii Revised Statutes, is
- 5 amended as follows:
- 6 1. Adding two new definitions to be appropriately inserted
- 7 and to read:
- 8 ""Opposing candidate" means any candidate running against
- 9 another candidate for the same elective office during the same
- 10 election cycle.
- 11 "Photographic appearance contribution" means the consensual
- 12 and uncompensated photographic appearance of an individual in
- 13 one or more photographs used by a candidate, candidate
- 14 committee, or noncandidate committee during an election cycle
- 15 for the purpose of influencing the:
- 16 (1) Nomination for election, or the election, of any
- 17 person to office; or
- 18 (2) Outcome of any question or issue that has been
- 19 certified to appear on the ballot,
- 20 for that same election cycle."
- 21 2. Amending the definition of "contribution" to read:

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1	11	"Contribution"	means:
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- (1) A gift, subscription, deposit of money or anything of value, or cancellation of a debt or legal obligation and includes the purchase of tickets to fundraisers, for the purpose of:
 - (A) Influencing the nomination for election, or the election, of any person to office;
 - (B) Influencing the outcome of any question or issue that has been certified to appear on the ballot at the next applicable election; or
 - (C) Use by any candidate committee or noncandidate committee for the purpose of subparagraph (A) or (B);
 - (2) The payment, by any person or party other than a candidate, candidate committee, or noncandidate committee, of compensation for the services of another person that are rendered to the candidate, candidate committee, or noncandidate committee without charge or at an unreasonably low charge for a purpose listed in paragraph (1);

1	(3)	A CO	ntract, promise, or agreement to make a
2		cont	ribution; [or]
3	(4)	Any	[loans] <u>loan</u> or [advances] <u>advance</u> that [are] <u>is</u>
4		not	documented or disclosed to the commission as
5		prov	ided in section 11-372;
6	(5)	Any	photographic appearance contribution; or
7	(6)	Any	independent expenditure; provided that if the
8		inde	pendent expenditure advocates the:
9		(A)	Election of a candidate, then the independent
10			expenditure shall be considered a contribution
11			toward that candidate; or
12		<u>(B)</u>	Defeat of a candidate, then the independent
13			expenditure shall be considered a contribution
14			toward every opposing candidate.
15	"Con	tribu	tion" does not include:
16	(1)	[Ser	vices] Any service, other than a photographic
17		appe	arance contribution, that is voluntarily provided
18		with	out compensation by [individuals] any individual
19		to o	r on behalf of a candidate, candidate committee,
20		or n	oncandidate committee:

I	(2)	A candidate's expenditure of the candidate's own
2		funds; provided that this expenditure shall be
3		reportable as other receipts and expenditures;
4	(3)	Any [loans] loan or [advances] advance to the
5		candidate committee; provided that [these loans] any
6		<u>loan</u> or [advances] advance shall be reported as
7		[loans;] <u>as a loan;</u> or
8	(4)	An individual, candidate committee, or noncandidate
9		committee engaging in internet activities for the
10		purpose of influencing an election if:
11		(A) The individual, candidate committee, or
12		noncandidate committee is uncompensated for the
13		internet activities; or
14		(B) The individual, candidate committee, or
15		noncandidate committee uses equipment or services
16		for uncompensated internet activities, regardless
17		of who owns the equipment and services."
18	SECT	ION 3. Section 11-341, Hawaii Revised Statutes, is
19	amended by	y amending subsection (b) to read as follows:
20	"(b)	Each statement of information shall contain the
21	following	:

1	(1)	The name of the person making the expenditure, name of
2		any person or entity sharing or exercising discretion
3		or control over the person, and the custodian of the
4		books and accounts of the person making the
5		expenditure;
6	(2)	The names and titles of the executives or board of
7		directors who authorized the expenditure, if the
8		expenditure was made by a noncandidate committee,
9		business entity, or an organization;
10	(3)	The state of incorporation or formation and principal
11		address of the noncandidate committee, business
12		entity, or organization or for an individual, the
13		name, address, occupation, and employer of the
14		individual making the expenditure;
15	(4)	The amount of each expenditure during the period
16		covered by the statement and the identification of the
17		person to whom the expenditure was made;
18	(5)	The elections to which the electioneering
19		communications pertain and the names of any clearly
20		identifiable candidates and whether those candidates
21		are supported or opposed;

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2		or noncandidate committee, the names and addresses of
3		all persons who contributed to the candidate committee
4		or noncandidate committee for the purpose of
5		publishing or broadcasting the electioneering
6		communications;
7	(7)	If the expenditures were made by an organization other
8		than a candidate committee or noncandidate committee,
9		the names and addresses of all persons who contributed
10		to the organization for the purpose of publishing or
11		broadcasting the electioneering communications;
12	(8)	Whether or not any electioneering communication is
13		made in coordination, cooperation, or concert with or
14		at the request or suggestion of any candidate,
15		candidate committee, or noncandidate committee, or
16		agent of any candidate if any, and if so, the
17		identification of the candidate, candidate committee,

or noncandidate committee, or agent involved; and

(9) The [three top] contributors as required under section

(6) If the expenditures were made by a candidate committee

11-393, if applicable."

1	SECTION 4. Section 11-393, Hawaii Revised Statutes, is
2	amended to read as follows:
3	"[+]§11-393[+] Identification of [certain top]
4	contributors to noncandidate committees making only independent
5	expenditures. (a) An advertisement shall contain an additional
6	notice in a prominent location immediately after or below the
7	notices required by section 11-391, if the advertisement is
8	broadcast, televised, circulated, or published, including by
9	electronic means, and is paid for by a noncandidate committee
10	that certifies to the commission that it makes only independent
11	expenditures. This additional notice shall start with the
12	words, "The [three top] contributors for this advertisement
13	are", followed by the names of [the three top] all the
14	contributors[, as defined in subsection (e),] who made [the
15	highest aggregate] contributions to the noncandidate committee
16	for the purpose of funding the advertisement[; provided that:
17	(1) If a noncandidate committee is only able to identify
18	two top contributors who made contributions for the
19	purpose of funding the advertisement, the additional
20	notice shall start with the words, "The two top

1		contributors for this advertisement are", followed by
2		the names of the two top contributors;
3	(2)	If a noncandidate committee is able to identify only
4		one top contributor who made contributions for the
5		purpose of funding the advertisement, the additional
6		notice shall start with the words, "The top
7		contributor for this advertisement is", followed by
8		the name of the top contributor;
9	(3)	If a noncandidate committee is unable to identify any
10		top contributors who made contributions for the
11		purpose of funding the advertisement, the additional
12		notice shall start with the words, "The three top
13		contributors for this noncandidate committee are",
14		followed by the names of the three top contributors
15		who made the highest aggregate contributions to the
16		noncandidate-committee; and
17	(4)	If there are no top contributors to the noncandidate
18		committee, the noncandidate committee shall not be
19		subject to this section.

- 1 In no case-shall a noncandidate committee be required to
- 2 identify more than three top contributors pursuant to this
- 3 section.
- 4 (b) If a noncandidate committee has more than three top
- 5 contributors who contributed in equal amounts, the noncandidate
- 6 committee may select which of the top contributors to identify
- 7 in the advertisement; provided that the top contributors not
- 8 identified in the advertisement did not make a higher aggregate
- 9 contribution than those top contributors who are identified in
- 10 the advertisement. The additional notice required for
- 11 noncandidate committees described under this subsection shall
- 12 start with the words "Three of the top contributors for this
- 13 advertisement are or "Three of the top contributors to this
- 14 noncandidate committee are", as appropriate, followed by the
- 15 names of the three top contributors.
- (c) (b) This section shall not apply to advertisements
- 17 broadcast by radio or television of such short duration that
- 18 including a list of [top] contributors in the advertisement
- 19 would constitute a hardship to the noncandidate committee paying
- 20 for the advertisement. A noncandidate committee shall be
- 21 subject to all other requirements under this part regardless of



- whether a hardship exists pursuant to this subsection. The 1
- commission shall adopt rules pursuant to chapter 91 to establish 2
- criteria to determine when including a list of [top] 3
- contributors in an advertisement of short duration constitutes a 4
- hardship to a noncandidate committee under this subsection. 5
- $[\frac{d}{d}]$ (c) Any noncandidate committee that violates this 6
- section shall be subject to a fine under section 11-410. 7
- [(e) For purposes of this part, "top contributor" means a 8
- contributor who has contributed an aggregate amount of \$10,000 9
- or more to a noncandidate committee within a twelve-month period 10
- prior to the purchase of an advertisement.] " 11
- SECTION 5. This Act does not affect rights and duties that 12
- matured, penalties that were incurred, and proceedings that were 13
- begun before its effective date. 14
- SECTION 6. Statutory material to be repealed is bracketed 15
- and stricken. New statutory material is underscored. 16
- 17 SECTION 7. This Act shall take effect on July 1, 2019.

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INTRODUCED BY:

Olla R Blut

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Report Title:

Elections; Campaign Finance; Contributions; Expenditures

Description:

Establishes that a photograph of a person used in campaign shall be reported as an in-kind contribution to the respective candidate or noncandidate committee. Imposes a fine on a committee that uses a photograph in a campaign without the photographed person's authorization. Classifies any independent expenditure as a contribution to a candidate or as a contribution to each opposing candidate. Requires any advertisement by a noncandidate committee that makes only independent expenditures to disclose all contributors for the advertisement.

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