H.B. NO. 281

### A BILL FOR AN ACT

RELATING TO VACANT AND ABANDONED RESIDENTIAL PROPERTY.

#### **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:**

SECTION 1. Vacant and abandoned residential properties
 impose significant costs on the community. Abandoned homes may
 start out as simply eyesores but eventually become public safety
 hazards and magnets for criminal activity.

5 In April 2018, a fire at a large, unoccupied Maunawili home 6 on Oahu caused \$1.8 million in damage. Neighbors reported that 7 the fire may have been sparked by trespassing hikers or homeless 8 individuals who have been illegally living on the property.

9 In June 2018, a fire in an abandoned Kalihi home on Oahu
10 caused \$193,800 in damage to the structure. The Honolulu Fire
11 Department noted that it received reports of squatters in the
12 structure prior to the fire.

On January 3, 2019, fifteen companies and sixty
firefighters responded to a massive fire in an abandoned Makiki
home on Oahu. The homeowner reported that he had been
unsuccessful in preventing squatters from occupying the property



and that, at the time of the fire, his permit to demolish the
 home was under review by the county.

The costs of fires extend beyond the financial costs, as demonstrated when a fire destroyed the Akebono Theater in Pahoa in the County of Hawaii. Although no foul play was suspected in that January 2017 fire, the fire destroyed one of the oldest theaters in Hawaii and damaged the community's social fabric.

8 Vacant and abandoned homes also correspond to other 9 substantial but less obvious financial costs. In a January 2017 10 report on the true costs of abandoned properties commissioned by 11 Community Blight Solutions, a former United States Treasury 12 Department Deputy Assistant Secretary for Economic Policy noted 13 that vacant homes lead to a decline in values of surrounding 14 properties, an increase in crime in the neighborhood, and a 15 reduction in the tax base for local governments.

16 The legislature finds that it is in the public interest to 17 encourage the use of residential properties and reduce the 18 number of vacant and abandoned homes in the State because 19 unmaintained homes may become hazards that damage communities. 20 The purpose of this Act is to reduce the potential hazards 21 associated with vacant and abandoned residential properties by:



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1	(1)	Expediting approvals of demolition permits for vacant
2		residential properties; and
3	(2)	Allowing the department of taxation to seek the non-
4		judicial foreclosure sale of vacant and abandoned
5		residential property with an outstanding recorded
6		state tax lien.
7	SECT	ION 2. Chapter 46, Hawaii Revised Statutes, is amended
8	by adding	a new section to be appropriately designated and to
9	read as f	ollows:
10	" <u>§</u> 46	- Expedited demolition permits for vacant
11	residenti	al properties. (a) Each county shall establish an
12	expedited	procedure to approve permits for the demolition of
13	vacant re	sidential structures located within the county.
14	Expedited	processing of a permit to demolish vacant residential
15	structure	s shall take no more than days from the date of
16	the permi	t application, not including weekends or state
17	holidays.	Expedited processing for permits to demolish vacant
18	residenti	al structures shall commence no later than .
19	(b)	Expedited processing of a permit to demolish a vacant
20	residenti	al structure shall apply only to permits to demolish



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1	the entire vacant residential structure. Expedited processing		
2	shall not apply to permits for:		
3	(1) Partial demolition of a vacant residential structure;		
4	or		
5	(2) Complete or partial demolition of a vacant residential		
6	structure as part of a renovation, reconstruction, or		
7	new construction on the parcel.		
8	An application for a building permit for new construction,		
9	rehabilitation, or reconstruction on the parcel for which the		
10	expedited demolition permit was approved shall be denied if the		
11	permit application for new construction, rehabilitation, or		
12	reconstruction is submitted within days of the approval of		
13	the expedited demolition permit; provided that the same parcel		
14	owner is listed on both permit applications. A parcel owner may		
15	appeal a denial of a permit application pursuant to this section		
16	through the appeals process established by the planning		
17	department in the county within which the parcel is located.		
18	(c) The owner of a residential structure shall establish		
19	that the residential structure is vacant by providing the county		
20	planning department with sworn statements from each borrower who		
21	has at least one loan secured by the parcel and each and every		



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1	owner of	the residential structure and parcel expressing their
2	intent to	vacate and abandon the property.
3	(d)	A residential structure shall not be deemed vacant and
4	abandoned	where the residential structure is:
5	(1)	Undergoing construction, renovation, or rehabilitation
6		that is proceeding diligently;
7	(2)	Used on a seasonable basis but is otherwise secure;
8	(3)	The subject of an ongoing probate action, action to
9		quiet title, or other ownership dispute;
10	(4)	Damaged by natural disaster but the owner intends to
11		repair and reoccupy; or
12	(5)	Occupied by a mortgagor, relative, or lawful tenant.
13	(e)	For the purposes of this section:
14	"Parcel" means the real property, or portion thereof, upon	
15	which a residential structure is located.	
16	"Residential structure" means a one- or two-family	
17	unattached building designed or used exclusively for residential	
18	occupancy and located on a parcel zoned for residential use."	
19	SECTION 3. Chapter 667, Hawaii Revised Statutes, is	
20	amended by adding a new section to be appropriately designated	
21	and to read as follows:	



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1	<u>\$667-</u> Use of power of sale foreclosure in state tax			
2	lien foreclosures of vacant and abandoned residential			
3	structures. A state tax lien on a parcel upon which a			
4	residential structure exists may be foreclosed by nonjudicial or			
5	power of sale foreclosure procedures set forth in chapter 667 by			
6	the state tax collector; provided that the state tax collector			
7	has established its lien and that a residential structure is			
8	vacant and abandoned as provided in subsection 231-63(b)."			
9	SECTION 4. Section 231-62, Hawaii Revised Statutes, is			
10	amended by amending subsection (b) to read as follows:			
11	"(b) The liens may be enforced by action of the state tax			
12	collector in the circuit court of the judicial circuit in which			
13	the property is situated $[-]$ ; provided that liens that have			
14	existed for three or more years and liens on vacant and			
15	abandoned residential real property may be enforced by the state			
16	tax collector by foreclosure without suit as provided in section			
17	231-63 and chapter 667. Jurisdiction is conferred upon the			
18	circuit courts to hear and determine all proceedings brought or			
19	instituted to enforce and foreclose such state tax liens, and			
20	the proceedings had before the circuit courts shall be conducted			



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1 in the same manner and form as ordinary foreclosure

2 proceedings."

3 SECTION 5. Section 231-63, Hawaii Revised Statutes, is
4 amended to read as follows:

5 "[{] §231-63[}] Tax liens; foreclosure without suit, 6 **notice.** (a) All real property on which a lien for state taxes 7 exists may be sold by way of foreclosure without suit by the 8 state tax collector, and in case any lien, or any part thereof, 9 has existed thereon for three years, shall be sold by the state 10 tax collector at public auction to the highest bidder, for cash, 11 to satisfy the lien, together with all interest, penalties, 12 costs, and expenses due or incurred on account of the tax, lien, 13 and sale, the surplus, if any, to be rendered to the person 14 thereto entitled.

(b) A state tax lien on a parcel upon which a vacant and abandoned residential structure exists may be foreclosed by nonjudicial or power of sale foreclosure procedures set forth in chapter 667 by the state tax collector at any time; provided that the state tax collector has established that the parcel and residential structure is vacant and abandoned in accordance with subsection 231-62(b) and this subsection; provided that:



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1	(1)	The department of taxation shall establish that a
2		residential structure is vacant and abandoned by
3		mailing to the residential structure's owner by
4		certified mail with return receipt a sworn statement
5		establishing that the department of taxation has
6		conducted at least separate inspections, each at
7		least days apart and at different times of day,
8		and at each inspection, no occupant was present and
9		there was no evidence of occupancy. The department of
10		taxation shall maintain a copy of the statement and
11		return receipt on file for the owner's inspection and
12		review.
13	(2)	Prima facie evidence that a residential structure is
14		not vacant and abandoned shall include but is not
15		limited to delivery of certified U.S. mail and ongoing
16		and current utility usage.
17	(3)	A residential structure shall not be deemed vacant and
18		abandoned where the structure is:
19		(A) Undergoing construction, renovation, or
20		rehabilitation that is proceeding diligently;



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1	<u>(</u> E	) Used on a seasonable basis but is otherwise
2		secure;
3	<u>(C</u>	) The subject of any ongoing probate action, action
4		to quiet title, or other ownership dispute;
5	<u>(</u> [	) Damaged by natural disaster but the owner intends
6		to repair and reoccupy; or
7	<u>(</u> E	) Occupied by a mortgagor, relative, or lawful
8		tenant.
9	<u>(4)</u> Fc	or the purposes of this subsection:
10		"Parcel" means the real property, or portion
11	th	ereof, upon which a residential structure is
12	<u>lc</u>	cated.
13		"Residential structure" means a one- or two-
14	fa	mily unattached building designed or used
15	ex	clusively for residential occupancy and located on a
16	pa	rcel zoned for residential use.
17	<u>(c)</u> Th	e sale shall be held at any public place proper for
18	sales on exe	cution, after notice published at least once a week
19	for at least	four successive weeks immediately prior thereto in
20	any newspape	r with a general circulation of at least sixty
21	thousand pub	lished in the State and any newspaper of general



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circulation published and distributed in the taxation district
 wherein the property to be sold is situated, if there is a
 newspaper published in the taxation district.

4 If the address of the owner is known or can be ascertained 5 by due diligence, including an abstract of title or title 6 search, the state tax collector shall send to each owner notice 7 of the proposed sale by registered mail, with request for return 8 receipt. If the address of the owner is unknown, the state tax 9 collector shall send a notice to the owner at the owner's last 10 known address as shown on the records of the department of 11 taxation. The notice shall be deposited in the mail at least 12 forty-five days prior to the date set for the sale. The notice 13 shall also be posted for a like period in at least three 14 conspicuous public places within such taxation district, and if 15 the land is improved one of the three postings shall be on the 16 land."

SECTION 6. Statutory material to be repealed is bracketed
and stricken. New statutory material is underscored.
SECTION 7. If any provision of this Act, or the
application thereof to any person or circumstance, is held
invalid, the invalidity does not affect other provisions or



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applications of the Act that can be given effect without the
 invalid provision or application, and to this end the provisions
 of this Act are severable.

4 SECTION 8. This Act does not affect rights and duties that 5 matured, penalties that were incurred, and proceedings that were 6 begun before its effective date.

7 SECTION 9. This Act shall take effect on July 1, 2019.

INTRODUCED

JAN 1 8 2019



11

#### Report Title:

Vacant and Abandoned Homes; Expedited Permits; Non-Judicial Foreclosure

#### Description:

Requires counties to expedite demolition permits for vacant and abandoned residential homes. Allows the department of taxation to seek sale of the property through non-judicial foreclosure of vacant and abandoned residential properties with outstanding recorded state tax liens at any time after establishing vacancy and abandonment.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

