A BILL FOR AN ACT

RELATING TO CAMPAIGN FINANCE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the State has a
- 2 compelling interest in securing its democratic self-governance
- 3 from foreign influence.
- 4 The legislature finds that former President Barack Obama
- 5 warned of foreign corporate spending in state elections, and
- 6 that Ann Ravel, former commissioner of the Federal Election
- 7 Commission, specifically called on states to enact legislation
- 8 to limit the influence of foreign corporate spending in American
- 9 elections.
- 10 The legislature also finds that several states and
- 11 municipalities, such as Alaska; Connecticut; Massachusetts; New
- 12 York City; and St. Petersburg, Florida, have enacted or are
- 13 considering enacting legislation to limit foreign corporate
- 14 spending and protect the integrity of their elections from
- 15 foreign corporate influence.
- 16 The purpose of this Act is to protect the State's
- 17 democratic self-governance by:



| 1 | (1) | Prohibiting foreign nationals and foreign corporations | |
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| 2 | | from making independent expenditures; | |
| 3 | (2) | Requiring every corporation that contributes or | |
| 4 | | expends funds in a State election to file a statement | |
| 5 | | of certification regarding its status as a foreign | |
| 6 | | corporation; and | |
| 7 | (3) | Requiring noncandidate committees making only | |
| 8 | | independent expenditures to obtain a statement of | |
| 9 | | certification from each top contributor required to be | |
| 10 | | listed in an advertisement. | |
| 11 | SECT | ION 2. Section 11-302, Hawaii Revised Statutes, is | |
| 12 | amended by | y adding five new definitions to be appropriately | |
| 13 | inserted a | and to read as follows: | |
| 14 | " <u>"Ch</u> | ief executive officer" means the highest-ranking | |
| 15 | officer o | r decision-making individual with authority over a | |
| 16 | corporation's affairs. | | |
| 17 | "For | eign corporation" means a corporation for which at | |
| 18 | least one | of the following conditions is met: | |
| 19 | (1) | A single foreign owner holds, owns, controls, or | |
| 20 | | otherwise has direct or indirect beneficial ownership | |
| 21 | | of one per cent or more of the total equity, | |

| 1 | | outstanding voting shares, membership units, or other |
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| 2 | | applicable ownership interests of the corporation; |
| 3 | (2) | Two or more foreign owners, in aggregate, hold, own, |
| 4 | | control, or otherwise have direct or indirect |
| 5 | | beneficial ownership of five per cent or more of the |
| 6 | | total equity, outstanding voting shares, membership |
| 7 | | units, or other applicable ownership interests of the |
| 8 | | corporation; or |
| 9 | (3) | A foreign owner participates directly or indirectly in |
| 10 | | the corporation's decision-making process with respect |
| 11 | | to the corporation's political activities in the |
| 12 | | United States. |
| 13 | "Fore | eign investor" means a person or entity that: |
| 14 | (1) | Holds, owns, controls, or otherwise has direct or |
| 15 | | indirect beneficial ownership of equity, outstanding |
| 16 | | voting shares, membership units, or other applicable |
| 17 | | ownership interests of a corporation; and |
| 18 | (2) | <u>Is:</u> |
| 19 | | (A) A government of a foreign country, a foreign |
| 20 | | political party, or a partnership, association, |
| 21 | | corporation, organization, or other combination |

| 1 | of persons organized under the laws of or having |
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| 2 | its principal place of business in a foreign |
| 3 | country; or |
| 4 | (B) A foreign national. |
| 5 | "Foreign national" means an individual who is not a citizen |
| 6 | of the United States or a national of the United States and who |
| 7 | is not lawfully admitted for permanent residence. |
| 8 | "Foreign owner" means: |
| 9 | (1) A foreign investor; or |
| 10 | (2) A corporation wherein a foreign investor holds, owns, |
| 11 | controls, or otherwise has directly or indirectly |
| 12 | acquired a beneficial ownership of equity or voting |
| 13 | shares in an amount that is equal to or greater than |
| 14 | fifty per cent of the total equity or outstanding |
| 15 | voting shares." |
| 16 | SECTION 3. Section 11-356, Hawaii Revised Statutes, is |
| 17 | amended to read as follows: |
| 18 | "[$\{\}$ \$11-356[$\}$] Contributions and expenditures by <u>a</u> foreign |
| 19 | national or foreign corporation; prohibited. (a) Except as |
| 20 | provided in subsection $[\frac{b}{c}]$ $\underline{(c)}$, no contributions or |
| 21 | expenditures shall be made to or on behalf of a candidate, |

- 1 candidate committee, or noncandidate committee, by a foreign
- 2 national or foreign corporation, including a domestic subsidiary
- 3 of a foreign corporation, a domestic corporation that is owned
- 4 by a foreign national, or a local subsidiary where
- 5 administrative control is retained by the foreign corporation,
- 6 and in the same manner prohibited under [2] title 52 United
- 7 States Code section [441e] 30121 and title 11 Code of Federal
- 8 Regulations section 110.20, as amended.
- 9 (b) No independent expenditures shall be made by a foreign
- 10 national or foreign corporation.
- 11 [\(\frac{(b)}{}\)] (c) A foreign-owned domestic corporation may make
- 12 contributions if:
- 13 (1) Foreign national individuals do not participate in
- 14 election-related activities, including decisions
- 15 concerning contributions or the administration of a
- 16 candidate committee or noncandidate committee; or
- 17 (2) The contributions are domestically-derived.
- 18 (d) Every corporation that contributes to or makes an
- 19 expenditure on behalf of a candidate, candidate committee, or
- 20 noncandidate committee shall, within seven business days after
- 21 making such contribution or expenditure, file with the campaign

| 1 | spending | commi | ssion a statement of certification signed by the |
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| 2 | corporati | on's | chief executive officer, under penalty of perjury, |
| 3 | avowing t | hat, | after due inquiry, the corporation was: |
| 4 | (1) | Not | a foreign corporation on the date the expenditure |
| 5 | | or c | ontribution was made; or |
| 6 | (2) | A fo | reign corporation on the date the expenditure or |
| 7 | | cont | ribution was made, but that: |
| 8 | | (A) | No foreign national or foreign corporation |
| 9 | | | participated in the corporation's |
| 10 | | | election-related activities, including decisions |
| 11 | | | concerning contributions, expenditures, or the |
| 12 | | | administration of a candidate committee or |
| 13 | | | noncandidate committee; or |
| 14 | | (B) | The funds from which the foreign corporation made |
| 15 | | | the contribution or expenditure were |
| 16 | | | domestically-derived. |
| 17 | (e) | Ever | y corporation that makes an independent |
| 18 | expenditu | re sh | all, within seven business days after making the |
| 19 | independe | nt ex | penditure, file with the campaign spending |
| 20 | commissio | n a s | tatement of certification signed by the |
| 21 | corporati | on's | chief executive officer, under penalty of perjury, |

- 1 avowing that, after due inquiry, the corporation was not a
- 2 foreign corporation on the date the independent expenditure was
- 3 made.
- 4 (f) For the purposes of this section, "corporation" means
- 5 a corporation, company, limited liability company, limited
- 6 partnership, business trust, business association, or other
- 7 legal entity."
- 8 SECTION 4. Section 11-393, Hawaii Revised Statutes, is
- 9 amended to read as follows:
- 10 "[+] §11-393[+] Identification of certain top contributors
- 11 to noncandidate committees making only independent expenditures.
- 12 (a) An advertisement shall contain an additional notice in a
- 13 prominent location immediately after or below the notices
- 14 required by section 11-391, if the advertisement is broadcast,
- 15 televised, circulated, or published, including by electronic
- 16 means, and is paid for by a noncandidate committee that
- 17 certifies to the commission that it makes only independent
- 18 expenditures. This additional notice shall start with the
- 19 words, "The three top contributors for this advertisement are",
- 20 followed by the names of the three top contributors, as defined
- 21 in subsection $[\frac{(e)}{r}]$ (f), who made the highest aggregate

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1 contributions to the noncandidate committee for the purpose of
2 funding the advertisement; provided that:

- (1) If a noncandidate committee is only able to identify two top contributors who made contributions for the purpose of funding the advertisement, the additional notice shall start with the words, "The two top contributors for this advertisement are", followed by the names of the two top contributors;
- (2) If a noncandidate committee is able to identify only one top contributor who made contributions for the purpose of funding the advertisement, the additional notice shall start with the words, "The top contributor for this advertisement is", followed by the name of the top contributor;
 - (3) If a noncandidate committee is unable to identify any top contributors who made contributions for the purpose of funding the advertisement, the additional notice shall start with the words, "The three top contributors for this noncandidate committee are", followed by the names of the three top contributors

| 1 | who made the highest aggregate contributions to the |
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| 2 | noncandidate committee; and |
| 3 | (4) If there are no top contributors to the noncandidate |
| 4 | committee, the noncandidate committee shall not be |
| 5 | subject to this section. |
| 6 | In no case shall a noncandidate committee be required to |
| 7 | identify more than three top contributors pursuant to this |
| 8 | section. |
| 9 | (b) If a noncandidate committee has more than three top |
| 10 | contributors who contributed in equal amounts, the noncandidate |
| 11 | committee may select which of the top contributors to identify |
| 12 | in the advertisement; provided that the top contributors not |
| 13 | identified in the advertisement did not make a higher aggregate |
| 14 | contribution than those top contributors who are identified in |
| 15 | the advertisement. The additional notice required for |
| 16 | noncandidate committees described under this subsection shall |
| 17 | start with the words "Three of the top contributors for this |
| 18 | advertisement are" or "Three of the top contributors to this |

noncandidate committee are", as appropriate, followed by the

names of the three top contributors.

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| 1 | (c) This section shall not apply to advertisements |
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| 2 | broadcast by radio or television of such short duration that |
| 3 | including a list of top contributors in the advertisement would |
| 4 | constitute a hardship to the noncandidate committee paying for |
| 5 | the advertisement. A noncandidate committee shall be subject to |
| 6 | all other requirements under this part regardless of whether a |
| 7 | hardship exists pursuant to this subsection. The commission |
| 8 | shall adopt rules pursuant to chapter 91 to establish criteria |
| 9 | to determine when including a list of top contributors in an |
| 10 | advertisement of short duration constitutes a hardship to a |
| 11 | noncandidate committee under this subsection. |
| 12 | (d) A noncandidate committee shall obtain a statement of |
| 13 | certification from each top contributor required to be listed in |
| 14 | an advertisement pursuant to this section avowing under penalty |
| 15 | of perjury that after due inquiry none of the funds contributed |
| 16 | by the top contributor were derived from a foreign corporation. |
| 17 | If a noncandidate committee does not receive a statement of |
| 18 | certification from a top contributor, the advertisement shall |
| 19 | include the following statement: "Some of the funds used to pay |
| 20 | for this message may have been provided by foreign |
| 21 | corporations." A noncandidate committee shall be entitled to |

- 1 rely on a statement of certification provided by a top
- 2 contributor, unless the noncandidate committee has actual
- 3 knowledge that the statement of certification is false.
- 4 [\(\frac{(d)}{d}\)] (e) Any noncandidate committee that violates this
- 5 section shall be subject to a fine under section 11-410.
- 6 [(e)] (f) For purposes of this part, "top contributor"
- 7 means a contributor who has contributed an aggregate amount of
- 8 \$10,000 or more to a noncandidate committee within a
- 9 twelve-month period prior to the purchase of an advertisement."
- 10 SECTION 5. Nothing in this Act shall be construed to
- 11 diminish or infringe upon any right protected under the First
- 12 Amendment of the Constitution of the United States or conflict
- 13 with any federal statute or regulation.
- 14 SECTION 6. If any provision of this Act, or the
- 15 application thereof to any person or circumstance, is held
- 16 invalid, the invalidity does not affect other provisions or
- 17 applications of the Act that can be given effect without the
- 18 invalid provision or application, and to this end the provisions
- 19 of this Act are severable.
- 20 SECTION 7. Statutory material to be repealed is bracketed
- 21 and stricken. New statutory material is underscored.

1 SECTION 8. This Act shall take effect on July 1, 2050.

Report Title:

Campaign Finance; Foreign Corporations

Description:

Prohibits foreign nationals and foreign corporations from making independent expenditures. Requires every corporation that contributes or expends funds in a state election to file a statement of certification regarding its limited foreign influence. Requires noncandidate committees making only independent expenditures to obtain a statement of certification from each top contributor required to be listed in an advertisement. Takes effect on 7/1/2050. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.