#### A BILL FOR AN ACT

RELATING TO THE DISTRIBUTION OF LEASES UNDER THE HAWAIIAN HOMES COMMISSION ACT, 1920, AS AMENDED.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the United States 2 Congress in 1920 created an Act entitled the Hawaiian Homes 3 Commission Act. The Act was introduced by Prince Jonah Kuhio 4 Kalanianaole to enable native Hawaiians to return to their lands 5 in order to fully support self-sufficiency, self-determination, and the preservation of the values, traditions, and culture. 6 7 Once it was established at the national level, the 8 responsibility for implementing the Act was transferred to the 9 newly created State of Hawaii in 1959 and the department of 10 Hawaiian home lands.

11 The legislature finds that one hundred years later only 12 9,800 homesteads have been created on the 203,000 acres of land 13 managed by the department of Hawaiian homelands. Over 28,000 14 native Hawaiian people with a blood quantum of fifty per cent or 15 more are languishing on a waitlist where they are more likely to 16 die than receive a homestead.



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1 The legislature further finds that this delay in returning 2 Hawaiians to their lands has contributed to an unacceptable 3 state of affairs including homelessness, incarceration, diabetes 4 and heart disease, low socio-economic indicators, and lack of 5 political muscularity at the state and national levels. 6 The purpose of this Act is to reform the department of 7 Hawaiian home lands and fulfill the promises contained in the 8 Act of Congress of 1920 by disbursing all remaining lands to 9 native Hawaiians within fifteen years, removing financial 10 consideration in awarding leases, and supporting alternative 11 forms of housing such as communal or pu'uhonua models. 12 SECTION 2. Section 204.5 of the Hawaiian Homes Commission 13 Act, 1920, as amended, is amended by amending subsection (a) to 14 read as follows:" 15 §204.5. Additional powers. In addition and supplemental to the powers granted to the department by law, and 16 17 notwithstanding any law to the contrary, the department [may] 18 shall: 19 With the approval of the governor, undertake and carry (1)

20 out the development of [any] <u>all</u> Hawaiian home lands 21 available for lease under and pursuant to section 207



1 of this Act by assembling these lands in residential 2 developments and providing for the construction, 3 reconstruction, improvement, alteration, or repair of 4 public facilities therein, including, without 5 limitation, streets, storm drainage systems, pedestrian ways, water facilities and systems, 6 sidewalks, street lighting, sanitary sewerage 7 8 facilities and systems, utility and service corridors, 9 and utility lines, where applicable, sufficient to 10 adequately service developable improvements therein, sites for schools, parks, off-street parking 11 facilities, and other community facilities [;] in a 12 13 manner that distributes all remaining Hawaiian home 14 lands to native Hawaiians within fifteen years; With the approval of the governor, undertake and carry 15 (2)16 out the development of all available lands for homestead, pu'uhonua or communal living arrangements, 17 commercial, and multipurpose projects as provided in 18 section 220.5 of this Act, as a developer under this 19 section or in association with a developer agreement 20 21 entered into pursuant to this section by providing for



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1		the construction, reconstruction, improvement,
2		alteration, or repair of public facilities for
3		development, including, without limitation, streets,
4		storm drainage systems, pedestrian ways, water
5		facilities and systems, sidewalks, street lighting,
6		sanitary sewerage facilities and systems, utility and
7		service corridors, and utility lines, where
8		applicable, sufficient to adequately service
9		developable improvements therein, sites for schools,
10		parks, off-street parking facilities, and other
11		community facilities[ <del>;]</del> in a manner that distributes
12		all remaining Hawaiian home lands to native Hawaiians
13		within fifteen years;
14	(3)	With the approval of the governor, designate by
15		resolution of the commission all or any portion of a
16		development or multiple developments undertaken
17		pursuant to this section an "undertaking" under part
18		III of chapter 39, Hawaii Revised Statutes [ $+$ ] in a
19		manner that distributes all remaining Hawaiian home
20		lands to native Hawaiians within fifteen years; and



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(4) Exercise the powers granted under section 39-53,
 Hawaii Revised Statutes, including the power to issue
 revenue bonds from time to time as authorized by the legislature.

5 All provisions of part III of chapter 39, Hawaii Revised 6 Statutes, shall apply to the department and all revenue bonds 7 issued by the department shall be issued pursuant to the 8 provisions of that part, except these revenue bonds shall be 9 issued in the name of the department, and not in the name of the 10 State.

11 As applied to the department, the term "undertaking" as 12 used in part III of chapter 39 shall include a residential 13 development or a development of homestead, commercial, or 14 multipurpose projects under this Act. The term "revenue" as 15 used in part III of chapter 39, shall include all or any portion 16 of the rentals derived from the leasing of Hawaiian home lands 17 or available lands, whether or not the property is a part of the 18 development being financed."

SECTION 4. Section 205 of the Hawaiian Homes Commission
Act, 1920, is amended to read as follows:

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1	" §205. Sale or lease, limitations on. Available lands
2	shall be sold or leased [ <del>only</del> ]:
3	(1) In the manner and for the purposes set out in this
4	title; [ <del>or</del> ] and
5	(2) In a manner that distributes all remaining Hawaiian
6	home lands to native Hawaiians within fifteen years;
7	and
8	$\left[\frac{(2)}{(3)}\right]$ (3) As may be necessary to complete any valid
9	agreement of sale or lease in effect at the time of
10	the passage of this Act;
11	except that such limitations shall not apply to the unselected
12	portions of lands from which the department has made a selection
13	and given notice thereof, or failed so to select and give notice
14	within the time limit, as provided in paragraph (3) of section
15	204 of this title.
16	SECTION 5. Section 207 of the Hawaiian Homes Commission
17	Act, 1920, as amended, is amended by amending subsection (a) to
18	read as follows:
19	" §207. Leases to Hawaiians, licenses. (a) The department
20	is authorized to and shall lease to native Hawaiians the right
21	to the use and occupancy of a tract or tracts of Hawaiian home



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lands within the following acreage limits per each lessee: 1 (1)2 not more than forty acres of agriculture lands or lands used for aquaculture purposes; or (2) not more than one hundred acres of 3 irrigated pastoral lands and not more than one thousand acres of 4 5 other pastoral lands; or (3) not more than one acre of any class 6 of land to be used as a residence lot; provided that in the case 7 of any existing lease of a farm lot in the Kalanianaole 8 Settlement on Molokai, a residence lot may exceed one acre but 9 shall not exceed four acres in area, the location of such area to be selected by the department; provided further that a lease 10 11 granted to any lessee may include two detached farm lots or 12 aquaculture lots, as the case may be, located on the same island 13 and within a reasonable distance of each other, one of which, to 14 be designated by the department, shall be occupied by the lessee 15 as the lessee's home, the gross acreage of both lots not to 16 exceed the maximum acreage of an agricultural, pastoral, or 17 aquacultural lot, as the case may be, as provided in this 18 section.

19 (b) The title to lands so leased shall remain in the
20 State. Applications for tracts shall be made to and granted by
21 the department, under such regulations, not in conflict with any



1	provisions of this title, as the department may prescribe. The
2	department shall, whenever tracts are available, enter into such
3	a lease with any applicant who, in the opinion of the
4	department, is qualified to perform the conditions of such
5	lease[-], however, financial ability to build a dwelling or
6	maintain the property or improvements, or qualify for a loan to
7	build a dwelling or maintain the property or improvements, may
8	not be a consideration by the department.
<b>9</b>	(c)(1) The department is authorized to grant licenses as
10	easements for railroads, telephone lines, electric
11	power and light lines, gas mains, and the like. The
12	department is also authorized to grant licenses for
13	lots within a district in which lands are leased under
14	the provisions of this section, for:
15	(A) Churches, hospitals, public schools, post
16	offices, and other improvements for public
17	purposes; and
18	(B) Theaters, garages, service stations, markets,
19	stores, and other mercantile establishments (all
20	of which shall be owned by native Hawaiians or by



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1 organizations formed and controlled by native 2 Hawaiians). 3 (2) The department is also authorized to grant licenses to 4 the United States for reservations, roads, and other rights-of-way, water storage and distribution 5 facilities, and practice target ranges. 6 7 Any license issued under this subsection shall be (3) 8 subject to such terms, conditions, and restrictions as 9 the department shall determine and shall not restrict 10 the areas required by the department in carrying on 11 its duties, nor interfere in any way with the 12 department's operation or maintenance activities. 13 SECTION 6. Section 214 of the Hawaiian Homes Commission 14 Act, 1920, as amended, is amended by amending subsection (a) to 15 read as follows: 16 §214. Purposes of loans; authorized actions. (a) The 17 department [may] shall make loans from revolving funds to any 18 lessee or native Hawaiian to whom, or any cooperative 19 association to which, a lease has been issued, or would 20 otherwise be issued, but for financial reasons, under section 21  $207\left[\frac{1}{1000}\right]$  of this Act or a license has been issued under section



1	207(c)(1)	(B) o	f this Act. Such loans may be made for the
2	following	purp	oses:
3	(1)	The	repair or maintenance or purchase or erection of
4		dwel	lings on any tract, and the undertaking of other
5		perm	anent improvements thereon;
6	(2)	The	purchase of livestock, swine, poultry, fowl,
7		aqua	culture stock, and farm and aquaculture equipment;
8	(3)	Othe	rwise assisting in the development of tracts and
9		of f	arm, ranch, and aquaculture operations, including:
10		(A)	The initial and on-going development,
11			improvement, operation, and expansion of
12			homestead farms, ranches, and aquaculture
13			enterprises;
14		(B)	The liquidation of indebtedness incurred for any
15			of the foregoing purposes relating to farm loans
16			aged less than five years;
17		(C)	The payment of normal and reasonable living
18			expenses of a full-time farmer;
19		(D)	The planning, layout, and installation of soil
20			and water conservation practices; and



1		(E) Providing relief and rehabilitation to homestead
2		farmers and ranchers due to damage by rain and
3		windstorms, droughts, tidal wave, earthquake,
4		volcanic eruption, and other natural
5		catastrophes, and for livestock disease,
6		epidemics, crop blights, and serious effects of
7		prolonged shipping and dock strikes;
8	(4)	The cost of breaking up, planting, and cultivating
9		land and harvesting crops, the cost of excavating or
10		constructing aquaculture ponds and tanks, the purchase
11		of seeds, fertilizers, feeds, insecticides, medicines,
12		and chemicals for disease and pest control for
13		animals, fish, shellfish, and crops, and the related
14		supplies required for farm, ranch, and aquaculture
15		operations, the erection of fences and other permanent
16		improvements for farm, ranch, and aquaculture purposes
17		and the expense of marketing; and
18	(5)	To assist licensees in the operation or erection of
19		theaters, garages, service stations, markets, stores,
20		and other mercantile establishments, all of which



1		shall be owned by native Hawaiians or by organizations
2		formed and controlled by native Hawaiians.
3	(b)	In addition the department may:
4	(1)	Use moneys in the Hawaiian home operating fund, with
5		the prior approval of the governor, to match federal,
6		state, or county funds available for the same purposes
7		and to that end, enter into an undertaking, agree to
8		conditions, transfer funds therein available for
9		expenditure, and do and perform other acts and things,
10		as may be necessary or required, as a condition to
11		securing matching funds for the department's projects
12		or works;
13	(2)	Loan or guarantee the repayment of or otherwise
14		underwrite any authorized loan or portion thereof to
15		lessees in accordance with section 215;
16	(3)	Loan or guarantee the repayment of or otherwise
17		underwrite any authorized loan or portion thereof to a
18		cooperative association in accordance with section
19		215;
20	(4)	Permit and approve loans made to lessees by government
21		agencies or private lending institutions, where the



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1		department assures the payment of these loans;
2		provided that upon receipt of notice of default in the
3		payment of the assured loans, the department may, upon
4		failure of the lessee to cure the default within sixty
5		days, cancel the lease and pay the outstanding balance
6		in full or may permit the new lessee to assume the
7		outstanding debt; and provided further that the
8		department shall reserve the following rights:
9		(A) The right of succession to the lessee's interest
10		and assumption of the contract of loan;
11		(B) The right to require that written notice be given
12		to the department immediately upon default or
13		delinquency of the lessee; and
14		(C) Any other rights enumerated at the time of
15		assurance necessary to protect the monetary and
16		other interests of the department;
17	(5)	Secure, pledge, or otherwise guarantee the repayment
18		of moneys borrowed by the department from government
19		agencies or private lending institutions and pay the
20		interim interest or advances required for loans;
21		provided that the State's liability, contingent or



1 otherwise, either on moneys borrowed by the department 2 or on departmental guarantees of loans made to lessees 3 under this paragraph and paragraphs (2), (3), and (4) 4 of this subsection, shall at no time exceed 5 \$100,000,000; the department's guarantee of repayment 6 shall be adequate security for a loan under any state 7 law prescribing the nature, amount, or form of 8 security or requiring security upon which loans may be 9 made; 10 (6) Use available loan fund moneys or other funds 11 specifically available for quarantee purposes as cash 12 quarantees when required by lending agencies; 13 (7) Exercise the functions and reserved rights of a lender 14 of money or mortgagee of residential property in all 15 direct loans made by government agencies or by private 16 lending institutions to lessees the repayment of which 17 is assured by the department. The functions and 18 reserved rights shall include but not be limited to, the purchasing, repurchasing, servicing, selling, 19 20 foreclosing, buying upon foreclosure, guaranteeing the 21 repayment, or otherwise underwriting, of any loan, the



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1 protecting of security interest, and after 2 foreclosures, the repairing, renovating, or 3 modernization and sale of property covered by the loan 4 and mortgage;

5 Pledge receivables of loan accounts outstanding as (8) 6 collateral to secure loans made by government agencies 7 or private lending institutions to the department, the 8 proceeds of which shall be used by the department to 9 make new loans to lessees or to finance the 10 development of available lands for purposes permitted 11 by this Act; provided that any loan agreement entered 12 into under this paragraph by the department shall 13 include a provision that the money borrowed by the 14 department is not secured directly or indirectly by 15 the full faith and credit or the general credit of the 16 State or by any revenues or taxes of the State other 17 than the receivables specifically pledged to repay the 18 loan; provided further that in making loans or 19 developing available lands out of money borrowed under 20 this paragraph, the department may establish, revise, 21 charge, and collect fees, premiums, and charges as



1 necessary, reasonable, or convenient, to assure 2 repayment of the funds borrowed, and the fees, 3 premiums, and charges shall be deposited into the 4 Hawaiian home trust fund; and provided further that no 5 moneys of the Hawaiian home loan fund may be pledged 6 as security under this paragraph; and 7 Notwithstanding any other provisions of this Act to (9) 8 the contrary, transfer into the Hawaiian home trust 9 fund any available and unpledged moneys from any loan 10 funds, the Hawaiian loan guarantee fund, or any fund 11 or account succeeding thereto, except the Hawaiian 12 home loan fund, for use as cash guarantees or reserves 13 when required by a federal agency authorized to insure 14 or guarantee loans to lessees.

15 SECTION 7. Section 219.1 of the Hawaiian Homes Commission 16 Act, 1920, as amended, is amended by amending subsection (a) to 17 read as follows:

18 " §219.1. General assistance. (a) The department is
19 authorized to <u>and shall</u> carry on any activities it deems
20 necessary to assist the lessees in obtaining maximum utilization
21 of the leased lands, including taking any steps necessary to



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1	develop t	hese lands for their highest and best use commensurate
2	with the	purposes for which the land is being leased as provided
3	for in se	ction 207, and assisting the lessees in all phases of
4	farming,	ranching, and aquaculture operations and the marketing
5	of their	agricultural [or] aquacultural produce and livestock.
6	(b)	Notwithstanding any law to the contrary, the
7	departmen	t either alone or together with any other governmental
8	agency, m	ay:
9	(1)	Form an insurance company, association (nonprofit or
10		otherwise), pool, or trust;
11	(2)	Acquire an existing insurance company;
12	(3)	Enter into arrangements with one or more insurance
13		companies; or
14	(4)	Undertake any combination of the foregoing; upon such
15		terms and conditions and for such periods, as the
16		commission shall approve, to provide homeowner
17		protection, including hurricane coverage, for lessees
18		participating in such undertaking. Such undertaking
19		shall be subject to the provisions of chapter 431P,
20		including but not limited to section 431P-10(b), and
21		chapter 431.



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1 The department, if experiencing any of the power as (c) 2 authorized under subsection (b) may: 3 (1)Issue revenue bonds under and pursuant to part III of 4 chapter 39, Hawaii Revised Statutes, to establish 5 necessary reserves to provide for the payment of 6 claims in excess of reserves and for other related 7 purposes; or to pay any liability incurred that is 8 self-insured or uninsured by the commission including without limitations, liabilities for damage to 9 10 property, comprehensive liability, environmental, or 11 other losses; and 12 (2) Invest funds held in reserve, which are not required 13 for immediate disbursement, in property or securities 14 in which savings banks may legally invest funds 15 subject to their control or as the commission may authorize by resolution. " 16 17 SECTION 9. Statutory material to be repealed is bracketed 18 and stricken. New statutory material is underscored. 19 SECTION 10. This Act shall take effect upon the approval 20 of the Governor of the State of Hawaii and with the consent of 21 the United States.



62 INTRODUCED BY:

JAN 2 3 2020



Report Title: Hawaiian Home Lands; Lease Distribution

#### Description:

Requires Hawaiian Homes Commission to distribute leases to all beneficiaries within 10 years. Removes financial consideration in obtaining a lease. Requires the construction of pu'uhonuas or communal living arrangements by the department.

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