HOUSE OF REPRESENTATIVES THIRTIETH LEGISLATURE, 2020 STATE OF HAWAII H.B. NO. ²⁷⁰⁸ H.D. 1

A BILL FOR AN ACT

RELATING TO TAXATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 The legislature finds that the State's earned SECTION 1. 2 income tax credit is designed to help working families. The 3 legislature also finds that in order for low-income working 4 families to truly benefit from the tax credit, eligible 5 taxpayers should be able to benefit from the credit as they are 6 receiving their regular paychecks and should not have to wait 7 for a year to claim the credit.

8 Accordingly, the purpose of this Act is to require the 9 department of taxation to authorize certain low-income 10 individuals to reduce the amount of tax withheld from their 11 wages by a prorated portion of the earned income tax credit the 12 taxpayers would otherwise be entitled to claim on an annual 13 basis.

14 SECTION 2. Section 235-61, Hawaii Revised Statutes, is 15 amended to read as follows:

16 "§235-61 Withholding of tax on wages. (a) As used in17 this section:



1 "Employee" includes an officer or elected official, or any 2 other employee. 3 "Employer" means: 4 (1)The person or government for whom an individual 5 performs or performed any service, of whatever nature, 6 as the employee of that person or government; 7 (2)The person having control of the payment of the wages 8 if the employer as heretofore defined does not have 9 control thereof; and 10 Any person subject to the jurisdiction of the State (3) 11 and paying wages on behalf of an employer as 12 heretofore defined if the employer is not subject to 13 the jurisdiction of the State; 14 provided that the term employer shall not include any government 15 that is not subject to the laws of the State except as, and to 16 the extent that, it consents to the application of sections 17 235-61 to 235-67 to it. 18 "Wages" means wages, commissions, fees, salaries, bonuses, 19 and every and all other kinds of remuneration for, or 20 compensation attributable to, services performed by an employee 21 for the employee's employer, including the cash value of all



remuneration paid in any medium other than cash and the cost-of living allowances and other payments included in gross income by
 section 235-7(b), but excluding income excluded from gross
 income by section 235-7 or other provisions of this chapter.

5 (b) Every employer, as defined herein, making payment of
6 wages, as herein defined, to employees, shall deduct and
7 withhold from such wages an amount of tax determined as provided
8 in this section.

9 (c) For each withholding period (whether weekly, biweekly, 10 monthly, or otherwise) the amount of tax to be withheld under 11 this section shall be at a rate that, for the taxable year, will 12 yield the tax imposed by section 235-51 upon each employee's 13 annual wage, as estimated from the employee's current wage in 14 any withholding period, but for the purposes of this subsection 15 of the rates provided by section 235-51 the maximum to be taken 16 into consideration shall be eight per cent. The tax for the 17 taxable year shall be calculated upon the following assumptions: 18 (1)That the employee's annual wage, as estimated from the 19 employee's current wage in the withholding period, 20 will be the employee's sole income for the taxable 21 year;



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1	(2)	That there will be no deductions therefrom in		
2		determining adjusted gross income;		
3	(3)	That in determining taxable income there shall be a		
4		standard deduction allowance, which shall be an amount		
5		equal to one exemption (or more than one exemption if		
6		so prescribed by the director) unless the taxpayer:		
7		(A) Is married and the taxpayer's spouse is an		
8		employee receiving wages subject to withholding;		
9		or		
10		(B) Has withholding exemption certificates in effect		
11		with respect to more than one employer.		
12		For the purposes of this section, any standard		
13		deduction allowance under this paragraph shall be		
14		treated as if it were denominated a withholding		
15		exemption;		
16	(4)	That in determining taxable income there also will be		
17		deducted the amount of exemptions and withholding		
18		allowances granted to the employee in the computation		
19		of taxable income, as shown by a certificate to be		
20		filed with the employer as provided by subsection		
21		[(f);] <u>(g)</u> and		



1	(5)	If it appears from the certificate filed pursuant to
2		subsection $\left[\frac{f}{f}\right]$ (g) that the employee, under section
3		235-93, is entitled to make a joint return, that the
4		employee and the employee's spouse will so elect.
5	(d)	Alternatively, at the election of the employer, the
6	employer a	may deduct and withhold from each employee an amount of
7	tax deter	mined on the basis of tables to be prepared and
8	furnished	by the department of taxation, which amount of tax
9	shall be a	substantially equivalent to the amount of tax provided
10	by subsect	tion (c) hereof.
11	(e)	Subject to the limitation in section 235-55.75(h), for
12	any taxab	le year beginning after December 31, 2020, the
13	department	t shall authorize any qualifying individual taxpayer to
14	elect to :	reduce the amount of tax withheld from the taxpayer's
15	wages for	each withholding period, by an amount equal to the
16	prospectiv	ve amount of the earned income tax credit that the
17	taxpayer	would otherwise be entitled to claim pursuant to
18	section 2	35-55.75, divided by the number of withholding periods
19	for the a	oplicable taxable year.



1	The department shall adopt rules pursuant to chapter 91 and
2	shall prepare any forms or amend existing forms as necessary to
3	effectuate the purposes of this subsection.
4	For the purposes of this subsection, "qualifying individual
5	taxpayer" means an employee who claims the earned income tax
6	credit under section 235-55.75.
7	$\left[\frac{(e)}{(f)}\right]$ The department, by rule, may require the
8	deduction and withholding of tax from any remuneration or
9	compensation paid for or attributable to services that are not
10	subject to the general excise tax imposed by chapter 237,
11	whether or not a withholding is provided for [hereinabove.] <u>in</u>
12	this section. Every person so required to deduct and withhold
13	tax, or from whom tax is required to be deducted and withheld,
14	shall be subject to sections 235-61 to 235-67, and every person
15	so required to deduct and withhold tax shall be deemed an
16	employer for the purposes of this chapter.
17	The department, by rule, may exempt any employer from the
18	requirement of deduction and withholding of taxes, even though
19	the requirement is imposed by this section, if and to the extent
20	that the department finds the requirement unduly onerous or
21	impracticable of enforcement.



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1 $\left[\frac{f}{f}\right]$ (q) On or before the date of the commencement of 2 employment with an employer, the employee shall furnish the 3 employer with a signed certificate relating to the number of 4 exemptions [which] that the employee claims, which shall in no 5 event exceed the number to which the employee is entitled on the 6 basis of the existing facts, and also showing whether the 7 employee is married and is, under section 235-93, entitled to 8 make a joint return. The certificate shall be in [such] the 9 form and contain [such] the information [as may be] prescribed 10 by the department.

11 If, on any day during the calendar year, there is a change 12 in the employee's marital status and the employee no longer is 13 entitled to make a joint return, or the number of exemptions to 14 which the employee is entitled is less than the number of 15 exemptions claimed by the employee on the certificate then in 16 effect with respect to the employee, the employee [shall], 17 within ten days thereafter, shall furnish the employer with a 18 new certificate showing the employee's present marital status, 19 or relating to the number of exemptions [which] that the 20 employee then claims, which shall in no event exceed the number 21 to which the employee is entitled on the basis of the existing

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1 If, on any day during the calendar year, there is a facts. 2 change in the employee's marital status and though previously 3 not entitled to make a joint return the employee now is so 4 entitled, or the number of exemptions to which the employee is 5 entitled is greater than the number of exemptions claimed, the 6 employee may furnish the employer with a new certificate showing 7 the employee's present marital status, or relating to the number 8 of exemptions [which] that the employee then claims, which shall 9 in no event exceed the number to which the employee is entitled 10 on the basis of the existing facts.

Such certificate shall take effect at the times set forthin the Internal Revenue Code.

13 [(g)] (h) In determining the deduction allowed by 14 subsection (c)(4) an employee shall be entitled to withholding 15 allowances or additional reductions in withholding under this 16 subsection. In determining the number of additional withholding 17 allowances or the amount of additional reductions in withholding 18 under this subsection, the employee may take into account (to 19 the extent and in the manner provided by rules) estimated 20 itemized deductions and tax credits allowable under this 21 chapter; and [such] any additional deductions and other items as

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may be specified by the director in rules. For the purposes of
 this subsection a fractional number shall not be taken into
 account unless it amounts to one-half or more, in which case it
 shall be increased to the next whole number.

5 (1) As used in this subsection, unless the context
6 otherwise requires:

"Estimated itemized deductions" means the 7 (A) 8 aggregate amount [which] that the employee 9 reasonably expects will be allowed as deductions 10 under sections 235-2.3, 235-2.4, 235-2.45, and 11 235-7, other than the deductions referred to in 12 Internal Revenue Code section 151 and those 13 deductions required to be taken into account in 14 determining adjusted gross income under Internal 15 Revenue Code section 62(a) (with the exception of 16 paragraph 10 thereof) for the estimation year. 17 In no case shall the aggregate amount be greater than the sum of: 18

19 (i) The amount of the deductions reflected in
20 the employee's net income tax return for the
21 taxable year preceding the estimation year



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1		of (if a return has not been filed for the
2		preceding taxable year at the time the
3		withholding exemption certificate is
4		furnished the employer) the second taxable
5		year preceding the estimation year; or
6	(ii)	The amount of estimated itemized deductions
7		and tax credits allowable under this chapter
8		and any additional deductions to which
9		entitled; and
10	(iii)	The amount of the employee's determinable
11		additional deductions for the estimation
12		year;
13	[(B) "Est	imated wages" means the aggregate amount
14	whick	h the employee reasonably expects will
15	cons	titute wages for the estimation year;
16	(C)] <u>(B)</u> "Det	erminable additional deductions" means those
17	esti	mated itemized deductions [which:] <u>that:</u>
18	(i)	Are in excess of the deductions referred to
19		in subparagraph (A) reflected on the
20		employee's net income tax return for the



1			taxable year preceding the estimation year;
2			and
3		(ii)	Are demonstrably attributable to an
4			identifiable event during the estimation
5			year or the preceding taxable year which can
6			reasonably be expected to cause an increase
7			in the amount of [such] <u>the</u> deductions on
8			the net income tax return for the estimation
9			year;
10	(C)	"Est	imated wages" means the aggregate amount
11		whic	h the employee reasonably expects will
12		cons	titute wages for the estimation year;
13	(D)	"Est	imation year", in the case of an employee who
14		file	s the employee's return on the basis of a
15		cale	ndar year, means the calendar year in which
16		the	wages are paid; provided that in the case of
17		an e	mployee who files the employee's return on a
18		basi	s other than the calendar year, the
19		empl	oyee's estimation year, and the amounts
20		dedu	cted and withheld to be governed by the



1			estimation year, shall be determined under rules
2			prescribed by the director of taxation.
3	(2)	Unde	r this subsection, the following special rules
4		shal	l apply:
5		(A)	Married individuals. The number of withholding
6			allowances to which a husband and wife are
7			entitled under this subsection shall be
8			determined on the basis of their combined wages
9			and deductions. This subparagraph shall not
10			apply to a husband and wife who filed separate
11			returns for the taxable year preceding the
12			estimation year and who reasonably expect to file
13			separate returns for the estimation year;
14		(B)	Limitation. In the case of employees whose
15			estimated wages are at levels at which the
16			amounts deducted and withheld under this chapter
17			generally are insufficient (taking into account a
18			reasonable allowance for deductions and
19			exceptions) to offset the liability for tax under
20			this chapter with respect to the wages from which
21			the amounts are deducted and withheld, the



1		director [may], by rule, may reduce the		
2		withholding allowances to which those employees		
3		would, but for this subparagraph, be entitled		
4		under this subsection;		
5	(C)	Treatment of allowances. For purposes of this		
6		chapter, any withholding allowance under this		
7		subsection shall be treated as if it were		
8		denominated a withholding exemption.		
9	(3) The	director may prescribe tables by rule under		
10	chap	ter 91 pursuant to which employees shall determine		
11	the	number of withholding allowances to which they are		
12	enti	tled under this subsection.		
13	[.(h)] <u>(i)</u>	The director of taxation may adopt by rule under		
14	chapter 91 the rules and regulations promulgated by the United			
15	States Secretary of Treasury or a delegate of the Secretary			
16	relating to the provisions of subtitle C, chapter 24 of the			
17	Internal Reven	ue Code operative in this section."		
18	SECTION 3. Statutory material to be repealed is bracketed			
19	and stricken.	New statutory material is underscored.		

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SECTION 4. This Act shall take effect on January 1, 2050,
 and shall apply to taxable years beginning after December 31,
 2020.



Report Title: Taxation; DOTAX; EITC; Wages; Withholding

Description:

Requires the department of taxation to authorize qualifying individual taxpayers to elect to reduce the amount of tax withheld from their wages for each withholding period, by an amount equal to the prospective amount of the earned income tax credit that the taxpayer would otherwise be entitled to claim on an annual basis. Takes effect on 1/1/2050. (HD1)

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