#### A BILL FOR AN ACT

RELATING TO TRANSIENT ACCOMMODATIONS TAX.

rental proceeds under this chapter."

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#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The purpose of this Act is to make numerous				
2	amendments to the transient accommodations tax for the purpose				
3	of simplifying and streamlining administration of the transient				
4	accommodations tax.				
5	SECTION 2. Section 237D-1, Hawaii Revised Statutes, is				
6	amended as follows:				
7	(1) By adding a new definition to be appropriately				
8	inserted and to read as follows:				
9	""Taxpayer" means any person liable for any tax hereunder."				
10	(2) By amending the definition of "operator" to read as				
11	follows:				
12	""Operator" means any person operating a transient				
13	accommodation, whether as owner or proprietor or as lessee,				
14	sublessee, mortgagee in possession, licensee, or otherwise, or				
15	engaging or continuing in any service business which involves				
16	the actual furnishing of transient accommodation[-] or which				
17	results in the collection of any receipts defined as gross				

1 SECTION 3. Section 237D-4, Hawaii Revised Statutes, is 2 amended to read as follows: 3 "\$237D-4 Certificate of registration. (a) [Each operator 4 or plan manager] Every person not required to register by 5 section 237D-4.5, as a condition precedent to engaging or continuing in the business of furnishing transient 6 7 accommodations or in business as a resort time share vacation 8 plan, shall register with the director the name and address of 9 each place of business within the State subject to this chapter. 10 The [operator or plan manager] person shall make a one-time 11 payment as follows: 12 (1) \$5 for each registration for transient accommodations 13 consisting of one to five units; 14 (2) \$15 for each registration for transient accommodations 15 consisting of six or more units; and (3) \$15 for each resort time share vacation plan within 16 17 the State; upon receipt of which the director shall issue a certificate of 18 registration in such form as the director determines, attesting 19 that the registration has been made. The registration shall not 20 21 be transferable and shall be valid only for the [operator or 22 plan manager] person in whose name it is issued and for the

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- 1 transaction of business at the place designated therein. 2 Acquisition of additional transient accommodation units after 3 payment of the one-time fee shall not result in additional fees. 4 The registration, or in lieu thereof a notice stating where the registration may be inspected and examined, shall at 5 6 all times be conspicuously displayed at the place for which it 7 is issued. The name, phone number, and electronic mail address of the local contact shall at all times be conspicuously 8 9 displayed in the same place as the registration or the same 10 place as the notice stating where the registration may be inspected and examined. Failure to meet the requirements of 11 this subsection shall be unlawful. The department may issue 12 citations to any person who fails to conspicuously display the 13 14 registration or notice, or the local contact's name, phone number, or electronic mail address as required by this 15 16 subsection. A citation issued pursuant to this subsection for each transient accommodation or resort time share vacation 17 18 interest, plan, or unit in violation of this subsection shall
- 20 (1) \$500 per day, for a first violation for which a citation is issued;

include a monetary fine of not less than:

1	(2)	\$1,000 per day, for a second violation for which a			
2		citation is issued; and			
3	(3)	\$5,000 per day, for a third and any subsequent			
4		violation for which a citation is issued.			
5	(c)	Any advertisement, including an online advertisement,			
6	for any t	ransient accommodation or resort time share vacation			
7	interest,	plan, or unit shall conspicuously provide:			
8	(1)	The registration identification number or an			
9		electronic link to the registration identification			
10		number of the operator or plan manager issued pursuant			
11		to this section; and			
12	(2)	The local contact's name, phone number, and electronic			
13		mail address, provided that this paragraph shall be			
14		considered satisfied if this information is provided			
15		to the transient or occupant prior to the furnishing			
16		of the transient accommodation or resort time share			
17		vacation unit.			
18	(d)	Failure to meet the requirements of subsection (c)			
19	shall be	unlawful. The department may issue citations to any			
20	person, i	ncluding operators, plan managers, and transient			
21	accommodations brokers, who violates subsection (c). A citation				
22	issued pursuant to this subsection for each transient				

- 1 accommodation or resort time share vacation interest, plan, or
- 2 unit in violation of subsection (c) shall include a monetary
- 3 fine of not less than:
- 4 (1) \$500 per day, for a first violation for which a
- 5 citation is issued;
- 6 (2) \$1,000 per day, for a second violation for which a
- 7 citation is issued; and
- 8 (3) \$5,000 per day, for a third and any subsequent
- yiolation for which a citation is issued.
- 10 (e) The registration provided for by this section shall be
- 11 effective until canceled in writing. Any application for the
- 12 reissuance of a previously canceled registration identification
- 13 number shall be regarded as a new registration application and
- 14 shall be subject to the payment of the one-time registration
- 15 fee. The director may revoke or cancel any license issued under
- 16 this chapter for cause as provided by rule under chapter 91.
- 17 (f) If the license fee is paid, the department shall not
- 18 refuse to issue a registration or revoke or cancel a
- 19 registration for the exercise of a privilege protected by the
- 20 First Amendment of the Constitution of the United States, or for
- 21 the carrying on of interstate or foreign commerce, or for any
- 22 privilege the exercise of which, under the Constitution and laws

1 of the United States, cannot be restrained on account of 2 nonpayment of taxes, nor shall section 237D-14 be invoked to restrain the exercise of such a privilege, or the carrying on of 3 4 such commerce. 5 [(g) Any person who may lawfully be required by the State, and who is required by this chapter, to register as a condition 6 7 precedent to engaging or continuing in the business of 8 furnishing transient accommodations or as a plan manager subject 9 to taxation under this chapter, who engages or continues in the 10 business without registering in conformity with this chapter, 11 shall be guilty of a misdemeanor. Any director, president, 12 secretary, or treasurer of a corporation who permits, aids, or 13 abets such corporation to engage or continue in business without 14 registering in conformity with this chapter, shall likewise be 15 guilty of a misdemeanor. The penalty for the misdemeanors shall 16 be the same as that prescribed by section 231-35 for 17 individuals, corporations, or officers of corporations, as the case may be, for violation of that section. 18 19 (h)] (g) Any monetary fine assessed under this section 20 shall be due and payable thirty days after issuance of the 21 citation, subject to appeal rights provided under this

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1 subsection. Citations may be appealed to the director of 2 taxation or the director's designee. 3 (h) Any person who is required by this section to register 4 as a condition precedent to engaging or continuing in the 5 business of furnishing transient accommodations or as a plan 6 manager subject to taxation under this chapter, who engages or 7 continues in the business without registering in conformity with 8 this section, shall be subject to the citation process and monetary fines under subsection (d). 9 10 (i) For purposes of this section, "engaging or continuing in the business of furnishing transient accommodations" includes 11 12 posting any advertisement for the furnishing of a transient 13 accommodation." 14 SECTION 4. Section 237D-4.5, Hawaii Revised Statutes, is 15 amended to read as follows: "[+] \$237D-4.5[+] Certificate of registration for transient 16 accommodations broker, travel agency, and tour packager. (a) 17 Each transient accommodations broker, travel agency, or tour 18

22 the director. The transient accommodations broker, travel

noncommissioned negotiated contract rates, shall register with

packager, as a condition precedent to entering into an

arrangement to furnish transient accommodations at

- 1 agency, or tour packager shall make a one-time payment of \$15
  2 for each registration, upon receipt of which the director shall
- 3 issue a certificate of registration in a form as the director
- 4 determines, attesting that the registration has been made. The
- 5 registration shall not be transferable and shall be valid only
- 6 for the transient accommodations broker, travel agency, or tour
- 7 packager in whose name it is issued.
- 8 The registration shall be effective until canceled in
- 9 writing. Any application for the reissuance of a previously
- 10 canceled registration identification number shall be regarded as
- 11 a new application for registration and shall be subject to the
- 12 payment of the one-time registration fee. The director may
- 13 revoke or cancel any registration issued under this section for
- 14 cause as provided by rule under chapter 91.
- (b) Any person who enters into an agreement to furnish
- 16 transient accommodations without registering in conformity with
- 17 this section shall be subject to the citation process and
- 18 monetary fines under section 237D-4(d) and (g)."
- 19 SECTION 5. Section 237D-6, Hawaii Revised Statutes, is
- 20 amended by amending subsection (a) to read as follows:
- "(a) On or before the twentieth day of each calendar
- 22 month, every [operator taxable, or plan manager] person liable

- 1 under this chapter during the preceding calendar month shall
- 2 file a sworn return with the director in such form as the
- 3 director shall prescribe together with a remittance for the
- 4 amount of the tax [in the form required by section 237D-6.5].
- 5 Sections 237-30 and 237-32 shall apply to returns and penalties
- 6 made under this chapter to the same extent as if the sections
- 7 were set forth specifically in this section."
- 8 SECTION 6. Section 237D-6.5, Hawaii Revised Statutes, is
- 9 amended by amending subsection (a) to read as follows:
- 10 "(a) All remittances of taxes imposed under this chapter
- 11 shall be made by cash, bank drafts, cashier's check, money
- 12 order, or certificate of deposit [to the office of the taxation
- 13 district to which the return was transmitted]."
- 14 SECTION 7. Section 237D-7, Hawaii Revised Statutes, is
- 15 amended to read as follows:
- 16 "\$237D-7 Annual return. On or before the twentieth day of
- 17 the fourth month following the close of the taxable year, every
- 18 person who has become liable for the payment of the taxes under
- 19 this chapter during the preceding tax year shall file a return
- 20 summarizing that person's liability under this chapter for the
- 21 year, in such form as the director prescribes[. The operator or
- 22 plan manager] and shall transmit with the return a remittance

- 1 covering the residue of the tax [chargeable to the operator or
- 2 plan manager, due, if any[, to the office of the appropriate
- 3 state district tax assessor designated in section 237D-8]. The
- 4 return shall be signed by the taxpayer, if made by an
- 5 individual, or by the president, vice-president, secretary, or
- 6 treasurer of a corporation, if made on behalf of a corporation.
- 7 If made on behalf of a partnership, firm, society,
- 8 unincorporated association, group, hui, joint adventure, joint
- 9 stock company, corporation, trust estate, decedent's estate,
- 10 trust, or other entity, any individual delegated by the entity
- 11 shall sign the same on behalf of the taxpayer. If for any
- 12 reason it is not practicable for the individual taxpayer to sign
- 13 the return, it may be done by any duly authorized agent. The
- 14 department, for good cause shown, may extend the time for making
- 15 the return on the application of any taxpayer and grant such
- 16 reasonable additional time within which to make the return as
- 17 the department may deem advisable.
- 18 Section 232-2 applies to the annual return, but not to a
- 19 monthly return."
- 20 SECTION 8. Section 237D-9, Hawaii Revised Statutes, is
- 21 amended by amending subsection (a) to read as follows:

1 "(a) If any [operator or plan manager] person fails to 2 make a return as required by this chapter, the director shall make an estimate of the tax liability of the [operator or plan 3 4 manager] person from any information the director obtains, and according to the estimate so made, assess the taxes, interest, 5 6 and penalty due the State from the [operator or plan manager,] 7 person, give notice of the assessment to the [operator or plan manager, ] person, and make demand upon the [operator or plan 8 9 manager] person for payment. The assessment shall be presumed to be correct until and unless, upon an appeal duly taken as 10 11 provided in section 237D-11, the contrary shall be clearly 12 proved by the person assessed, and the burden of proof upon such 13 appeal shall be upon the person assessed to disprove the 14 correctness of assessment." 15 SECTION 9. Section 237D-10, Hawaii Revised Statutes, is 16 amended to read as follows: "\$237D-10 Overpayment; refunds. Upon application [by an 17 operator or plan manager], if the director determines that any 18 19 tax, interest, or penalty has been paid more than once, or has been erroneously or illegally collected or computed, the tax, 20 21 interest, or penalty shall be credited by the director on any taxes then due from the [operator or plan manager] person under 22

1	this chap	ter. The director shall refund the balance to the				
2	[ <del>operator or plan manager or the operator's or plan manager's</del> ]					
3	person or the person's successors, administrators, executors, or					
4	assigns in accordance with section 231-23. No credit or refund					
5	shall be	allowed for any tax imposed by this chapter, unless a				
6	claim for	such credit or refund is filed as follows:				
7	(1)	If an annual return is timely filed, or is filed				
8		within three years after the date prescribed for				
9		filing the annual return, then the credit or refund				
10		shall be claimed within three years after the date the				
11		annual return was filed or the date prescribed for				
12		filing the annual return, whichever is later.				
13	(2)	If an annual return is not filed, or is filed more				
14		than three years after the date prescribed for filing				
15	the annual return, a claim for credit or refund shall					
16	be filed within:					
17		(A) Three years after the payment of the tax; or				
18		(B) Three years after the date prescribed for the				
19		filing of the annual return,				
20		whichever is later.				

- 1 Paragraphs (1) and (2) are mutually exclusive. The preceding
- 2 limitation shall not apply to a credit or refund pursuant to an
- 3 appeal, provided for in section 237D-11.
- 4 As to all tax payments for which a refund or credit is not
- 5 authorized by this section (including, without prejudice to the
- 6 generality of the foregoing, cases of unconstitutionality), the
- 7 remedies provided by appeal or by section 40-35 are exclusive."
- 8 SECTION 10. Section 237D-16, Hawaii Revised Statutes, is
- 9 amended to read as follows:
- "[+] \$237D-16[+] Administration and enforcement; rules.
- 11 (a) The director of taxation shall administer and enforce this
- 12 chapter. In respect of:
- 13 (1) The examinations of books and records and of taxpayers
- and other persons,
- 15 (2) Procedure and powers upon failure or refusal by a
- 16 taxpayer to make a return or proper return, and
- 17 (3) The general administration of this chapter,
- 18 the director of taxation shall have all rights and powers
- 19 conferred by chapter 237 with respect to taxes thereby or
- 20 thereunder imposed; and, without restriction upon these rights
- 21 and powers, sections 237-8 and 237-36 to  $[\frac{237-41}{2}]$  237-41.5 are
- 22 made applicable to and with respect to the taxes, taxpayers, tax

- 1 officers, and other persons, and the matters and things affected
- 2 or covered by this chapter, insofar as not inconsistent with
- 3 this chapter, in the same manner, as nearly as may be, as in
- 4 similar cases covered by chapter 237.
- 5 (b) The director may adopt, amend, or repeal rules under
- 6 chapter 91 to carry out this chapter."
- 7 SECTION 11. Section 237D-8, Hawaii Revised Statutes, is
- 8 repealed.
- 9 ["\frac{9}{237D-8} Filing of returns. All monthly, quarterly,
- 10 semiannual, and annual returns shall be transmitted to the
- 11 office of the taxation district in which the taxes arose or to
- 12 the office of the first taxation district in Honolulu."
- 13 SECTION 12. Statutory material to be repealed is bracketed
- 14 and stricken. New statutory material is underscored.
- 15 SECTION 13. This Act shall take effect upon its approval.

INTRODUCED	BY:	(800-

BY REQUEST

JAN 2 1 2020

#### Report Title:

Transient Accommodations Tax

#### Description:

Amends chapter 237D, Hawaii Revised Statutes, to repeal the misdemeanor for failing to register under chapter 237D and replacing it with a fine structure and to make various technical amendments.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

#### JUSTIFICATION SHEET

DEPARTMENT:

Taxation.

TITLE:

A BILL FOR AN ACT RELATING TO TRANSIENT

ACCOMMODATIONS TAX.

PURPOSE:

To amend chapter 237D, Hawaii Revised

Statutes (HRS), by updating various sections

for consistency and clarity.

MEANS:

Amend sections 237D-1, 237D-4, 237D-4.5, 237D-6(a), 237D-6.5(a), 237D-7, 237D-9(a), 237D-10, and 237D-16 and repeal section

237D-8, HRS.

JUSTIFICATION:

Many provisions of chapter 237D, HRS, are out of date and must be updated. The references to "operator or plan manager" must be updated as recent amendments subject additional taxpayers to the transient accommodations tax. The criminal penalty for failure to register is not consistent with the monetary fines imposed for the same violation under general excise tax (GET) law, thus, this measure proposes replacing the criminal penalty with a monetary fine. Provisions requiring taxpayers to file and pay at specific taxation districts are out of date and are therefore removed. Finally, section 237D-16, HRS, is amended to update the applicable penalties that are adopted from GET law. Specifically, section 237-41.5, HRS, which provides for personal liability, is made applicable to chapter 237D, HRS.

Impact on the public: There will be minimal
impact on the general public.

Impact on the department and other agencies:
The department will benefit from a more
streamlined transient accommodations tax
law.

GENERAL FUND:

None.

OTHER FUNDS:

None.

PPBS PROGRAM

DESIGNATION:

None.

OTHER AFFECTED

AGENCIES:

None.

EFFECTIVE DATE: Upon approval.