A BILL FOR AN ACT

RELATING TO CHILDREN.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- SECTION 1. The legislature finds that child abuse victims
 have as much a right to a speedy trial as do defendants. The
 speedy trial clause of the sixth amendment to the United States
- 4 Constitution provides in pertinent part as follows: "In all
- 5 criminal prosecutions, the accused shall enjoy the right to a
- ${f 6}$ speedy and public trial . . . " This is to protect the
- 7 defendant from delay between the presentation of the indictment
- ${f 8}$ or similar charging instrument and the beginning of trial.
- 9 The website of the Hawaii family courts states,
- 10 "Established by statute in 1965, the Family Court's mission is
- 11 to provide a fair, speedy, economical, and accessible forum for
- 12 the resolution of matters involving families and children."
- 13 (Emphasis added.) The legislature further finds that the term
- 14 "speedy" is not limited to the right to a speedy trial for adult
- 15 perpetrators of child abuse, but also confers a right to a
- 16 speedy trial for child abuse victims.

- 1 The legislature also finds that the failure to provide a
- 2 speedy trial to child abuse victims further traumatizes the
- 3 child, who may develop childhood memories of a haunting assault,
- 4 particularly sexual assault. Undue delays in family court
- 5 hearings may exacerbate traumatizing memories for the child,
- 6 prolong the healing process, and cause permanent emotional
- 7 damage. Additionally, a child may suppress details of the
- 8 abuse, which are critical in the child's testimony, over time
- 9 and as a coping mechanism.
- 10 The legislature additionally finds that an independent
- 11 state law enforcement agency is needed to investigate certain
- 12 child abuse cases. Locally, the murder of Peter "Peter Boy"
- 13 Kema is a prime example of the failure of the State's child
- 14 protective services. Peter Boy and his siblings suffered years
- 15 of extreme and prolonged child abuse and neglect from their
- 16 parents. This case serves as one of Hawaii's most egregious
- 17 child abuse cases.
- 18 The purpose of this Act is to:
- 19 (1) Establish in the department of the attorney general a
- 20 child abuse investigation unit;

1	(2)	Allow child abuse victims to testify via alternative
2		methods to prevent further emotional distress that may
3		be caused by in-person testimony before the defendant;
4		and

- (3) Require an expedited disposition of cases in all
 criminal proceedings involving abuse of minors.
- SECTION 2. Chapter 28, Hawaii Revised Statutes, is amended by adding a new part to be appropriately designated and to read as follows:

10 "PART . CHILD ABUSE INVESTIGATION UNIT

- 11 §28- Child abuse investigation unit. (a) There is
 12 established in the department of the attorney general a child
 13 abuse investigation unit. The unit shall employ attorneys,
 14 investigators, and other personnel as necessary to promote the
 15 effective and efficient conduct of the unit's activities.
 16 Except for the attorneys, all other employees of the child abuse
 17 investigation unit shall be subject to chapter 76.
- (b) The child abuse investigation unit shall investigate
 child abuse cases under chapter 587A upon referral from a court,
 law enforcement agency, county prosecutor, or state department.

1	(c) As used in this section, "child abuse" shall have the
2	same meaning as "harm" under section 587A-4."
3	SECTION 3. The Hawaii Revised Statutes is amended by
4	adding a new chapter to be appropriately designated and to read
5	as follows:
6	"CHAPTER
7	UNIFORM CHILD WITNESS TESTIMONY BY ALTERNATIVE METHODS ACT
8	§ -1 Short title. This chapter may be cited as the
9	Uniform Child Witness Testimony by Alternative Methods Act.
10	§ -2 Definitions. As used in this chapter, unless the
11	context clearly indicates otherwise:
12	"Alternative method" means a method by which a child
13	witness testifies that does not include all of the following:
14	(1) Having the child witness present in person in an open
15	forum;
16	(2) Having the child witness testify in the presence and
17	full view of the finder of fact and presiding officer
18	and
19	(3) Allowing all of the parties to be present, to

participate, and to view and be viewed by the child.

20

- 1 "Child witness" means an individual under the age of
- 2 eighteen at the time of the testimony who has been or will be
- 3 called to testify in a proceeding.
- 4 "Criminal proceeding" means a trial or hearing before a
- 5 court in a prosecution of a person charged with violating a
- 6 criminal law of this State or a proceeding involving conduct
- 7 that if engaged in by an adult would constitute a violation of a
- 8 criminal law of this State.
- 9 "Noncriminal proceeding" means a trial or hearing before a
- 10 court or an administrative agency having judicial or quasi-
- 11 judicial powers, other than a criminal proceeding.
- 12 § -3 Applicability. This chapter shall apply to the
- 13 testimony of child witnesses in a criminal proceeding or
- 14 noncriminal proceeding; provided that this chapter shall not
- 15 preclude other procedures permitted by law for a child witness
- 16 to testify.
- 17 § -4 Hearing whether to allow testimony by alternative
- 18 method. (a) The presiding officer of a criminal proceeding or
- 19 noncriminal proceeding may order a hearing to determine whether
- 20 to allow a child witness to testify by an alternative method.
- 21 The presiding officer, for good cause shown, shall order the

- 1 hearing upon motion of a party, a child witness, or an
- 2 individual determined by the presiding officer to have
- 3 sufficient standing to act on behalf of the child witness.
- 4 (b) A hearing to determine whether to allow a child
- 5 witness to testify by an alternative method shall be conducted
- 6 on the record after reasonable notice to all parties, any
- 7 nonparty movant, and any other person the presiding officer
- 8 specifies. The child witness' presence shall not be required at
- 9 the hearing unless ordered by the presiding officer. In
- 10 conducting the hearing, the presiding officer shall not be bound
- 11 by rules of evidence, except the rules of privilege.
- 12 § -5 Standards for determining whether a child witness
- 13 may testify by alternative method. (a) In a criminal
- 14 proceeding, the presiding officer may permit a child witness to
- 15 testify by an alternative method only in the following
- 16 situations:
- 17 (1) A child witness may testify other than in an open
- forum in the presence and full view of the finder of
- 19 fact if the presiding officer finds by clear and
- 20 convincing evidence that the child witness would
- 21 suffer serious emotional distress that would

4

5

6

7

8

9

10

1	substantially impair the child witness' ability to
2	communicate with the finder of fact if required to
3	testify in the open forum; or

- (2) A child witness may testify other than face-to-face with the defendant if the presiding officer finds by clear and convincing evidence that the child witness would suffer serious emotional distress that would substantially impair the child witness' ability to communicate with the finder of fact if required to be confronted face-to-face by the defendant.
- 11 (b) In a noncriminal proceeding, the presiding officer may
 12 order a child witness to testify by an alternative method if the
 13 presiding officer finds by a preponderance of the evidence that
 14 allowing the child witness to testify by an alternative method
 15 is necessary to serve the best interests of the child witness or
 16 enable the child witness to communicate with the finder of fact.
- 17 In making this finding, the presiding officer shall consider:
- 18 (1) The nature of the proceeding;
- 19 (2) The age and maturity of the child witness;
- 20 (3) The relationship of the child witness to the parties21 in the proceeding;

1	(4)	The nature and degree of emotional distress that the						
2		child witness would suffer in testifying; and						
3	(5)	Any other relevant factor.						
4	S	-6 Factors for determining whether to permit						
5	alternati	ve method. If the presiding officer determines that a						
6	standard under section -5 has been met, the presiding officer							
7	shall determine whether to allow a child witness to testify by							
8	an alternative method by considering:							
9	(1)	Alternative methods reasonably available;						
10	(2)	Available means for protecting the interests of or						
11		reducing emotional distress to the child witness						
12		without resort to an alternative method;						
13	(3)	The nature of the case;						
14	(4)	The relative rights of the parties;						
15	(5)	The importance of the proposed testimony of the child						
16		witness;						
17	(6)	The nature and degree of emotional distress that the						
18		child witness would suffer if an alternative method is						
19		not used; and						
20	(7)	Any other relevant factor.						

1	§ -7 Hearing to determine procedures for pro se party							
2	examination of child witness. (a) If the presiding officer of							
3	a criminal proceeding or noncriminal proceeding orders a hearing							
4	to determine whether to allow a child witness to testify by an							
5	alternative method pursuant to -4(a) and one of the parties							
6	is expected to be without counsel for the examination of the							
7	child witness, the presiding officer shall also conduct a							
8	hearing to determine the method by which a pro se party may							
9	examine a child witness.							
10	(b) A hearing to determine the method by which a pro se							
11	party may examine a child witness shall be conducted in the same							
12	manner as established under -4(b) and may be consolidated							
13	with or immediately follow a hearing on whether to allow							
14	testimony by alternative method pursuant to section -4.							
15	§ -8 Standards to determine method by which pro se party							
16	may examine child witness in a criminal proceeding. (a) In a							
17	criminal proceeding, the presiding officer shall order a pro se							
18	party:							
19	(1) Excluded from the presence of the child witness during							
20	the child witness' testimony upon a finding by clear							
21	and convincing evidence that the child witness would							

H.B. NO. **2225**

1		suffer serious emotional distress that would
2		substantially impair the child witness' ability to
3		communicate with the finder of fact if required to
4		testify in the presence of the pro se party; or
5	(2)	Excluded from the presence of the child witness during
6		the child witness' testimony and precluded from use of
7		technology that would permit the child witness to see
8		or hear the defendant, if the presiding officer finds
9		by clear and convincing evidence that the child
10		witness would suffer serious emotional distress that
11		would substantially impair the child witness' ability

(b) If, in a criminal proceeding, the court excludes the pro se party from the presence of the child witness during the child witness' testimony and precludes the pro se party from use of technology that permits the child witness to see or hear the defendant, the court shall make reasonable accommodations to permit examination of the child witness by the pro se party by use of available technology to contemporaneously pose questions

to communicate with the finder of fact if required to

testify after hearing the pro se party's voice.

- 1 to the child witness, including appointing a person to speak the
- 2 questions composed by the pro se party.
- 3 (c) If the court appoints an attorney to speak the
- 4 questions composed by the pro se party:
- 5 (1) No attorney-client privileges shall form based upon
- 6 the appointment; and
- 7 (2) If the case is tried to a jury, the court shall
- 8 explain to the jury that the defendant is continuing
- 9 to represent the defendant's self and that the
- 10 defendant composed the questions asked by the
- 11 attorney.
- 12 § -9 Standards to determine the method by which pro se
- 13 party may examine a child witness in a noncriminal proceeding.
- 14 (a) In a noncriminal proceeding, the presiding officer may
- 15 order a pro se party:
- 16 (1) Excluded from the presence of the child witness during
- the child witness' testimony if the presiding officer
- 18 finds by a preponderance of the evidence that
- excluding the pro se party is necessary to serve the
- 20 best interests of the child witness or enable the



1		child witness to communicate with the finder of fact;
2		or
3	(2)	Excluded from the presence of the child witness during
4		the child witness' testimony and excluded from
5		speaking or using technology so that the child witness
6		can hear the pro se party's voice, if the presiding
7		officer finds by a preponderance of the evidence that
8		doing so is necessary to serve the best interests of
9		the child witness or enable the child witness to
10		communicate with the finder of fact.
l 1	(b)	In making the findings pursuant to subsection (a), the
12	presiding	officer shall consider:
13	(1)	The nature of the proceeding;
14	(2)	The age and maturity of the child witness;
15	(3)	The relationship of the child witness to the parties
16		in the proceeding;
17	(4)	The nature and degree of emotional distress that the
18		child witness would suffer in testifying; and
19	(5)	Any other relevant factor.
20	(c)	If, in a noncriminal proceeding, the court excludes

the pro se party from the presence of the child witness during

21

- 1 the child witness' testimony and precludes the pro se party from
- 2 speaking directly to the child witness through the use of
- 3 available technology, the court shall make reasonable
- 4 accommodations to permit examination of the child witness by the
- 5 pro se party by use of available technology to contemporaneously
- 6 pose questions to the child witness, including appointing a
- 7 person to speak the questions composed by the pro se party.
- **8** (d) If the court appoints an attorney to speak the
- 9 questions composed by the pro se party:
- 10 (1) No attorney-client privileges shall form based upon
- 11 the appointment; and
- 12 (2) If the case is tried to a jury, the court shall
- explain to the jury that the pro se party is
- continuing to represent the pro se party's self and
- that the pro se party composed the questions asked by
- the attorney.
- 17 § -10 Order regarding testimony by alternative method.
- 18 (a) An order allowing or disallowing a child witness to testify
- 19 by an alternative method shall state findings of fact and
- 20 conclusions of law supporting the presiding officer's
- 21 determination.



1	(b) i	An order	allowing	a	child	witness	to	testify	by	an
2	alternative	e method	ghall.							

- 3 (1) State the method by which the child witness is to 4 testify;
- 5 (2) List any individuals or category of individuals
 6 allowed to be in, or required to be excluded from, the
 7 presence of the child witness during the child
 8 witness' testimony;
- 9 (3) State any special conditions to facilitate a party's
 10 right to examine or cross-examine the child witness;
- 11 (4) State any conditions or limitations upon the
 12 participation of persons present or excluded during
 13 the taking of the testimony of the child witness; and
- 14 (5) State any other conditions for taking or presenting 15 the testimony of the child witness.
- 16 (c) The alternative method ordered by the presiding
 17 officer shall not be more restrictive of the rights of the
 18 parties than is necessary under the circumstances to serve the
 19 purposes of the order allowing a child witness to testify by
 20 alternative method.

- 1 § -11 Right of parties to examine child witness. An
 2 alternative method ordered by the presiding officer shall permit
- 3 a full and fair opportunity for examination and cross-
- 4 examination of the child witness by each party.
- 5 § -12 Uniformity of application and construction. In
- 6 applying and construing this chapter, consideration shall be
- 7 given to the need to promote uniformity of the law with respect
- 8 to its subject matter among states that enact it."
- 9 SECTION 4. Chapter 587A, Hawaii Revised Statutes, is
- 10 amended by adding a new section to be appropriately designated
- 11 and to read as follows:
- 12 "§587A- Authority of the attorney general to
- 13 investigate. The department of the attorney general may
- 14 intervene to investigate the circumstances in any adjudication."
- 15 SECTION 5. Chapter 806, Hawaii Revised Statutes, is
- 16 amended by adding a new section to be appropriately designated
- 17 and to read as follows:
- 18 "§806- Expedited proceedings; continuances; trial. (a)
- 19 In all criminal proceedings involving an offense under section
- 20 707-730, 707-731, 707-732, 707-733, or 707-733.6 perpetrated
- 21 against a minor, or any other proceedings involving a minor



- 1 victim or minor witness of any physical abuse, the court and the
- 2 prosecution shall take appropriate action, including setting the
- 3 case for priority in the court docket, to ensure a prompt trial
- 4 to minimize the length of time a minor must endure the stress of
- 5 the minor's involvement in the proceedings.
- 6 (b) In deciding whether to grant a continuance, the court
- 7 shall take into consideration the age of the minor and the
- 8 potential adverse impact the delay may have on the minor's well-
- 9 being; provided that no more than three continuances shall be
- 10 permissible by either party; provided further that a trial shall
- 11 commence within twelve months of the charge or indictment.
- 12 (c) The court shall impose sanctions against an attorney
- 13 for the defense who is unprepared to commence trial."
- 14 SECTION 6. This Act does not affect rights and duties that
- 15 matured, penalties that were incurred, and proceedings that were
- 16 begun before its effective date.
- 17 SECTION 7. If any provision of this Act, or the
- 18 application thereof to any person or circumstance, is held
- 19 invalid, the invalidity does not affect other provisions or
- 20 applications of the Act that can be given effect without the



5

- 1 invalid provision or application, and to this end the provisions
- 2 of this Act are severable.
- 3 SECTION 8. New statutory material is underscored.
- 4 SECTION 9. This Act shall take effect upon its approval.

INTRODUCED BY:

Grak Jagan

truly fine.

JAN 2 1 2020

Report Title:

Child Abuse; Attorney General; Investigation Unit; Expedited Criminal Proceedings; Uniform Child Witness Testimony by Alternative Methods Act

Description:

Establishes in the department of the attorney general a child abuse investigation unit. Allows the department of the attorney general to intervene in adjudications in family court. Enacts the Uniform Child Witness Testimony by Alternative Methods Act, which authorizes courts to allow for children to testify in a place other than an open forum or away from the finder of fact, court, or parties. Requires the court and the prosecution to take appropriate action to ensure a prompt trial to minimize the length of time a child abuse victim or minor witness must endure due to the stress of the child's involvement in the proceedings.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.