A BILL FOR AN ACT

RELATING TO RENEWABLE ENERGY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. Section 196-6.5, Hawaii Revised Statutes, is				
2	amended to read as follows:				
3	"§196-6.5 Solar water heater system required for new				
4	single-family residential construction. (a) On or after				
5	January 1, 2010, no building permit shall be issued for a new				
6	single-family dwelling that does not include a solar water				
7	heater system that meets the standards established pursuant to				
8	section 269-44, unless the coordinator approves a variance. A				
9	variance application shall only be accepted if submitted by an				
10	architect or mechanical engineer licensed under chapter 464, who				
11	attests that:				
12	(1) Installation is impracticable due to poor solar				
13	resource;				
14	(2) Installation is cost-prohibitive based upon a life				
15	cycle cost-benefit analysis that incorporates the				
16	average residential utility bill and the cost of the				

1		new solar water heater system with a life cycle that
2		does not exceed fifteen years;
3	(3)	A renewable energy technology system[- as defined in
4		section 235 12.5,] is substituted for use as the
5		primary energy source for heating water; or
6	(4)	A demand water heater device approved by Underwriters
7		Laboratories, Inc., is installed; provided that at
8		least one other gas appliance is installed in the
9		dwelling. For the purposes of this paragraph, "demand
10		water heater" means a gas-tankless instantaneous water
11		heater that provides hot water only as it is needed.
12	(b)	A request for a variance shall be submitted to the
13	coordinat	or on an application prescribed by the coordinator and
14	shall inc	lude a description of the location of the property and
15	justifica	tion for the approval of a variance using the criteria
16	establish	ed in subsection (a). A variance shall be deemed
17	approved	if not denied within thirty working days after receipt
18	of the va	riance application. The coordinator shall publicize:
19	(1)	All applications for a variance within seven days
20		after receipt of the variance application; and

1	(2) The disposition of all applications for a variance
2	within seven days of the determination of the variance
3	application.
4	(c) The director of business, economic development, and
5	tourism may adopt rules pursuant to chapter 91 to impose and
6	collect fees to cover the costs of administering variances under
7	this section. The fees, if any, shall be deposited into the
8	energy security special fund established under section 201-12.8.
9	(d) Nothing in this section shall preclude any county from
10	establishing procedures and standards required to implement this
l 1	section.
12	(e) Nothing in this section shall preclude participation
13	in any utility demand-side management program or public benefits
14	fee program under part VII of chapter 269.
15	(f) As used in this section, "renewable energy technology
16	system" means a new system that captures and converts a
17	renewable source of energy, such as solar or wind energy, into:
18	(1) A usable source of thermal or mechanical energy;

(3) Fuel."

Electricity; or

(2)

19

20

1	SECTION	2. Section	235-12.5,	Hawaii	Revised	Statut	es,	is
2	amended to re	ad as follo	ws:					
3	"§235-12	2.5 [Renewal	ole energy	technol	logies;]	Solar	ener	gy,
4	energy storag	re, wind ene	rgy system	; income	e tax cre	edit.	(a)	
5	When the requ	irements of	subsectio	n [(d)]	<u>(c)</u> are	met, e	each	
6	individual or	corporate	taxpayer t	hat file	es an ind	dividua	al or	
7	corporate net	: income tax	return fo	r a taxa	able yea:	r may (claim	ı a
8	tax credit un	der this se	ction agai	nst the	Hawaii :	state		
9	individual or	corporate	net income	tax.	[The tax	credi	: may	be
10	claimed for c	very cligib	le renewab	le ener	gy techn	ology :	yst e	:M
11	that is insta	lled and pl	aced in se	rvice i	the St	ate by	-a	
12	taxpayer duri	ng the taxa	ble year.]	The ta	ax credi	t may 1	oe	
13	claimed as fo	ollows:						
14	(1) For	r each solar	energy sy	stem[÷]	that is	used		
15	exc	clusively to	heat wate	r and is	s instal	led and	d fir	<u>st</u>
16	pla	aced in serv	ice in the	State 1	oy a tax	payer (durin	<u>ıg</u>
17	the	e taxable ye	ar or is a	pproved	in the	taxabl	э уеа	<u>ir</u>
18	and	d is placed	in service	the fo	llowing	taxabl	e yea	ir:
19	thi	irty-five pe	r cent of	the [ac	tual cos	t or t	a e c a	lp
20	amc	ount determi	ned in sub	section	(h) wh	i cheve	ris	

1		less ,	or] basis up to the applicable cap amount, which			
2		is de	etermined as follows:			
3		(A)	<pre>\$ per solar energy system for single-</pre>			
4			family residential property;			
5		<u>(B)</u>	<pre>\$ per unit per solar energy system for</pre>			
6			multi-family residential property; and			
7		<u>(C)</u>	<pre>\$ per solar energy system for commercial</pre>			
8			property;			
9	(2)	For	each solar energy system that is used primarily to			
10		gene:	generate electricity and is installed and first placed			
11		in s	in service in the State by a taxpayer during the			
12		taxa	taxable year or is approved in the taxable year and is			
13		plac	ed in service the following taxable year:			
14		<u>(A)</u>	Twenty-five per cent of the basis for solar			
15			energy systems first placed in service after			
16			December 31, 2018, and before January 1, 2026, up			
17			to the applicable cap amount, which is determined			
18			as follows:			
19			(i) \$ per solar energy system for			
20			single-family residential property; provided			
21			that if all or a portion of the solar energy			

1	system is used to fulfill the substitute
2	renewable energy technology requirement
3	pursuant to section 196-6.5(a)(3), the
4	credit shall be reduced by twenty-five per
5	cent of the basis or \$, whichever
6	is less;
7	(ii) \$ per unit per solar energy system
8	for multi-family residential property; and
9	(iii) \$ per solar energy system for
10	commercial property;
11	provided that a solar energy system that has an
12	executed customer service contract dated prior to
13	June 30, 2018, and is installed and first placed
14	in service before December 31, 2019, shall
15	receive thirty-five per cent of the basis for the
16	solar energy system, up to the applicable cap
17	amount as described in this subparagraph;
18	(B) Twenty per cent of the basis for solar energy
19	systems first placed in service after
20	December 31, 2025, and before January 1, 2027, up

1	to the applicable cap amount, which is determined
2	as follows:
3	(i) \$ per solar energy system for
4	single-family residential property; provided
5	that if all or a portion of the solar energy
6	system is used to fulfill the substitute
7	renewable energy technology requirement
8	pursuant to section 196-6.5(a)(3), the
9	credit shall be reduced by twenty per cent
10	of the basis or \$, whichever is
1	less;
12	(ii) \$ per unit per solar energy system
13	for multi-family residential property; and
14	(iii) \$ per solar energy system for
15	commercial property; and
16	(C) Fifteen per cent of the basis for solar energy
17	systems first placed in service after
18	December 31, 2026, up to the applicable cap
19	amount, which is determined as follows:
20	(i) \$ per solar energy system for
21	single-family residential property; provided

1			that if all or a portion of the solar energy
2			system is used to fulfill the substitute
3			renewable energy technology requirement
4			pursuant to section 196-6.5(a)(3), the
5			credit shall be reduced by fifteen per cent
6			of the basis or \$, whichever is
7			less;
8		<u>(ii)</u>	\$ per unit per solar energy system
9			for multi-family residential property; and
10		(iii)	<pre>\$ per solar energy system for</pre>
11			commercial property;
12	(3)	For each	solar energy system that is used primarily to
13		generate	electricity and is installed and first placed
14		in servic	e in the State by a taxpayer during the
15		taxable y	ear or is approved in the taxable year and is
16		placed in	service the following taxable year; provided
17		that the	solar energy system is grid-connected and
18		incorpora	tes an energy storage system:
19		(A) Twen	ty-five per cent of the basis for solar
20		ener	gy systems first placed in service after
21		Dece	mber 31, 2018, and before January 1, 2026, up

1	to th	e applicable cap amount, which is determined
2	as fo	ollows:
3	<u>(i)</u>	<pre>\$ per solar energy system for</pre>
4		single-family residential property; provided
5		that if all or a portion of the solar energy
6		system is used to fulfill the substitute
7		renewable energy technology requirement
8		pursuant to section 196-6.5(a)(3), the
9		credit shall be reduced by twenty-five per
10		cent of the basis or \$, whichever
11		is less;
12	<u>(ii)</u>	<pre>\$ per unit per solar energy system</pre>
13		for multi-family residential property; and
14	<u>(iii)</u>	<pre>\$ per solar energy system for</pre>
15		commercial property;
16	prov	ided that a solar energy system that has an
17	execu	ited customer service contract dated prior to
18	June	30, 2018, and is installed and first placed
19	in se	ervice before December 31, 2019, shall
20	rece	ive thirty-five per cent of the basis for the

1		solar	energy system, up to the applicable cap
2		amour	it as described in this subparagraph;
3	(B)	Twent	y per cent of the basis for solar energy
4		syste	ems first placed in service after December
5		31, 2	2025, and before January 1, 2027, up to the
6		appli	cable cap amount, which is determined as
7		follo	ows:
8		<u>(i)</u>	<pre>\$ per solar energy system for</pre>
9			single-family residential property; provided
10			that if all or a portion of the solar energy
11			system is used to fulfill the substitute
12			renewable energy technology requirement
13			pursuant to section 196-6.5(a)(3), the
14			credit shall be reduced by twenty per cent
15			of the basis or \$, whichever is
16			<u>less;</u>
17		(ii)	<pre>\$ per unit per solar energy system</pre>
18			for multi-family residential property; and
19	(<u>iii)</u>	<pre>\$ per solar energy system for</pre>
20			commercial property; and

1		(C) Fift	een per cent of the basis for solar energy
2		syst	ems first placed in service after
3		Dece	mber 31, 2026, up to the applicable cap
4		amou	nt, which is determined as follows:
5		<u>(i)</u>	<pre>\$ per solar energy system for</pre>
6			single-family residential property; provided
7			that if all or a portion of the solar energy
8			system is used to fulfill the substitute
9			renewable energy technology requirement
10			pursuant to section 196-6.5(a)(3), the
11			credit shall be reduced by fifteen per cent
12			of the basis or \$, whichever is
13			less;
14		<u>(ii)</u>	<pre>\$ per unit per solar energy system</pre>
15			for multi-family residential property; and
16		<u>(iii)</u>	\$ per solar energy system for
17			commercial property;
18	(4)	For each	energy storage system that is installed and
19	•	first pla	ced in service in the State by a taxpayer
20		during th	e taxable year or is approved in the taxable
21		year and	is placed in service the following taxable

year, if the cost of the energy storage system is not
also included in the basis of a solar or wind energy
system under paragraphs (2), (3), or (6):
(A) Twenty-five per cent of the basis for energy
storage systems first placed in service after
December 31, 2018, and before January 1, 2026, up
to the applicable cap amount, which is determined
as follows:
(i) \$ per energy storage system for
single-family residential property;
(ii) \$ per unit per energy storage system
for multi-family residential property; and
(iii) \$ per energy storage system for
commercial property;
provided that an energy storage system that has
an executed customer service contract dated prior
to June 30, 2018, and is installed and first
placed in service before December 31, 2019, shall
receive thirty-five per cent of the basis for the
energy storage system, up to the applicable cap
amount as described in this subparagraph;

1	(B) Twe	enty per cent of the basis for energy storage
2	sys	stems first placed in service after
3	De	cember 31, 2025, and before January 1, 2027, up
4	to	the applicable cap amount, which is determined
5	as	follows:
6	<u>(i</u>	\$ per energy storage system for
7		single-family residential property;
8	(ii	\$ per unit per energy storage system
9		for multi-family residential property; and
10	(iii) \$ per energy storage system for
11		commercial property; and
12	(C) <u>Fi</u>	fteen per cent of the basis for energy storage
13	sy	stems first placed in service after
14	De	cember 31, 2026, up to the applicable cap
15	am	ount, which is determined as follows:
16	<u>(i</u>) \$ per energy storage system for
17		single-family residential property;
18	<u>(ii</u>) \$ per unit per energy storage system
19		for multi-family residential property; and
20	(iii) \$ per energy storage system for
21		commercial property;



1	(5)	For each combined energy storage and solar energy
2		system that is installed and first placed in service
3		in the State by a taxpayer during the taxable year or
4		is approved in the taxable year and is placed in
5		service the following taxable year, the applicable
6		credit available for an energy storage system under
7		paragraph (4) plus one-half of the applicable credit
8		for a solar energy system under paragraph (2) or (3);
9		and
10	[(2)]	(6) For each [wind powered] wind energy system[+],
11		twenty per cent of the [actual cost or the cap amount
12		determined in subsection (b), whichever is less;
13		basis, up to the applicable cap amount, which is
14		determined as follows:
15		(A) \$ per wind energy system for single-
16		family residential property; provided that if all
17		or a portion of the system is used to fulfill the
18		substitute renewable energy technology
19		requirement pursuant to section 196-6.5(a)(3),
20		the credit shall be reduced by twenty per cent of
21		the basis or \$, whichever is less;

1	<u>(B)</u> \$	per unit per wind energy system for
2	<u> </u>	nulti-family residential property; and
3	<u>(C)</u> \$	per wind energy system for commercial
4	<u>ī</u>	property.
5	[provided that m	multiple] Multiple owners of a single system
6	shall be entitle	ed to a single tax credit[$ au$], and [$ au$ rovided
7	further that] th	ne tax credit shall be apportioned between the
8	owners in propor	ction to their contribution to the cost of the
9	system.	
10	In the case	e of a partnership, S corporation, estate, or
11	trust, the tax o	credit allowable is for every eligible [renewable
12	energy technolog	gy] solar energy, energy storage, or wind energy
13	system that is	installed and placed in service in the State by
14	the entity. The	e cost upon which the tax credit is computed
15	shall be determ	ined at the entity level. Distribution and share
16	of credit shall	be determined pursuant to section [235-
17	110.7(a).] 704(1	o) of the Internal Revenue Code.
18	((b) The (amount of credit allowed for each cligible
19	renewable energy	y technology system shall not exceed the
20	applicable cap	amount, which is determined as follows:

1	(1)	If t	he primary purpose of the solar energy system is
2		to u	se energy from the sun to heat water for household
3		use,	then the cap amounts shall be:
4		(A)	\$2,250 per system for single-family residential
5			property;
6		(B)	\$350 per unit per system for multi family
7			residential property; and
8		(C)	\$250,000 per system for commercial property;
9	(2)	For	all other solar energy systems, the cap amounts
10		shal	l be:
11		(A)	\$5,000 per system for single-family residential
12			property; provided that if all or a portion of
13			the system is used to fulfill the substitute
14			renewable energy technology requirement pursuant
15			to section 196-6.5(a)(3), the credit shall be
16			reduced by thirty-five per cent of the actual
17			system cost or \$2,250, whichever is less;
18		(B)	\$350 per unit per system for multi family
19			residential property; and
20		(C)	\$500,000 per-system for commercial property; and



1	(3)	For-	all wind powered energy systems, the cap amounts
2		shal	l be:
3		(A)	\$1,500 per system for single family residential
4			property; provided that if all or a portion of
5			the system is used to fulfill the substitute
6			renewable energy technology requirement pursuant
7			to section 196 6.5(a)(3), the credit shall be
8			reduced by twenty per cent of the actual system
9			cost or \$1,500, whichever is less;
10		(B)	\$200 per unit per system for multi family
11			residential property; and
12		(C)	\$500,000 per system for commercial property.
13	(c)]	<u>(b)</u>	For the purposes of this section:
14	["Ac	tual-	cost" means costs related to the renewable energy
15	technolog	y sys	tems under subsection (a), including accessories
16	and insta	llati	on, but not including the cost of consumer
17	incentive	prem	niums unrelated to the operation of the system or
18	offered w	vith t	the sale of the system and costs for which another
19	credit is	clai	med under this chapter.

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"Household use" means any use to which heated water is
1
    commonly put in a residential setting, including commercial
2
3
    application of those uses.
4
         "Renewable energy technology system" means a new system
    that captures and converts a renewable source of energy, such as
5
6
    solar or wind energy, into:
7
         (1) A usable source of thermal or mechanical energy;
8
         (2) Electricity; or
9
         (3) Fuel.]
10
         "Basis" means costs related to the solar energy, wind
    energy, or energy storage system under subsection (a), including
11
    accessories, energy storage, and installation, but does not
12
    include the cost of consumer incentive premiums unrelated to the
13
    operation of the energy system or offered with the sale of the
14
    energy system and costs for which another credit is claimed
15
16
    under this chapter. Any cost incurred and paid for the repair,
17
    construction, or reconstruction of a structure in conjunction
18
    with the installation and placing in service of a solar or wind
19
    energy system, such as the reroofing of single-family
20
    residential property, multi-family residential property, or
21
    commercial property, shall not constitute a part of the basis
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- 1 for the purpose of this section; provided that costs incurred
- 2 for the physical support of the solar or wind energy system,
- 3 such as racking and mounting equipment and costs incurred to
- 4 seal or otherwise return a roof to its pre-installation
- 5 condition shall constitute part of the basis for the purposes of
- 6 this section.
- 7 The basis used under this section shall be consistent with
- 8 the use of the term "basis" in section 25D or section 48 of the
- 9 Internal Revenue Code.
- 10 "Energy storage system" means any identifiable facility,
- 11 equipment, apparatus, or the like, including a battery, grid-
- 12 interactive water heater, or ice storage air conditioner, that
- 13 is permanently fixed to a site and electrically connected to a
- 14 site distribution panel by means of installed wiring, and that
- 15 receives electricity generated from various sources, stores that
- 16 electricity as electrical, chemical, thermal, or mechanical
- 17 energy, and delivers the energy back to an electric utility or
- 18 the user of the electric system at a later time.
- 19 "First placed in service" has the same meaning as in title
- 20 26 Code of Federal Regulations section 1.167(a)-11(e)(1).



1	"Grid-connected" means that the individual or corporate			
2	taxpayer has obtained an approved interconnection agreement from			
3	an electric utility for the solar energy system or whose			
4	facility does not have an existing tie to the electric grid.			
5	"Solar or wind energy system" means any identifiable			
6	facility, equipment, apparatus, or the like that converts solar			
7	or wind energy to useful thermal or electrical energy for			
8	heating, cooling, or reducing the use of other types of energy			
9	that are dependent upon fossil fuel for their generation $[\cdot]$:			
10	provided that:			
11	(1) The construction, reconstruction, or erection of the			
12	solar or wind energy system is completed by the			
13	taxpayer; or			
14	(2) The solar or wind energy system is acquired by the			
15	taxpayer if the original use of the solar or wind			
16	energy system commences with the taxpayer.			
17	$[\frac{(d)}{(c)}]$ For taxable years beginning after December 31,			
18	2005, the dollar amount of any utility rebate shall be deducted			
19	from the [cost] basis of the qualifying system and its			
20	installation before applying the state tax credit			

 $[\frac{(e)}{(e)}]$ (d) The director of taxation shall prepare any forms 1 that may be necessary to claim a tax credit under this section, 2 including forms identifying the technology type of each tax 3 credit claimed under this section[, whether for solar or wind]. 4 The director may also require the taxpayer to furnish reasonable 5 information to ascertain the validity of the claim for credit 6 7 made under this section and may adopt rules necessary to effectuate the purposes of this section pursuant to chapter 91. 8 $\left[\frac{f}{f}\right]$ (e) If the tax credit under this section exceeds the 9 taxpayer's income tax liability, the excess of the credit over 10 11 liability may be used as a credit against the taxpayer's income tax liability in subsequent years until exhausted, unless 12 otherwise elected by the taxpayer pursuant to subsection (f) or 13 (g) [or (h)]. All claims for the tax credit under this section, 14 including amended claims, shall be filed on or before the end of 15 the twelfth month following the close of the taxable year for 16 which the credit may be claimed. Failure to comply with this 17 18 subsection shall constitute a waiver of the right to claim the 19 credit. [(g)] (f) For solar energy, energy storage, or wind energy 20

systems, a taxpayer may elect to reduce the eligible credit



21

- 1 amount by thirty per cent and if this reduced amount exceeds the
- 2 amount of income tax payment due from the taxpayer, the excess
- 3 of the credit amount over payments due shall be refunded to the
- 4 taxpayer; provided that tax credit amounts properly claimed by a
- 5 taxpayer who has no income tax liability shall be paid to the
- 6 taxpayer; and provided further that no refund on account of the
- 7 tax credit allowed by this section shall be made for amounts
- 8 less than \$1.
- 9 The election required by this subsection shall be made in a
- 10 manner prescribed by the director on the taxpayer's return for
- 11 the taxable year in which the solar energy, energy storage, or
- 12 wind energy system is installed and first placed in service. A
- 13 separate election may be made for each separate solar energy,
- 14 energy storage, or wind energy system that generates a credit.
- 15 An election once made is irrevocable.
- 16 $\left[\frac{h}{g}\right]$ (g) Notwithstanding subsection $\left[\frac{g}{g}\right]$ (f), for any
- 17 [renewable energy technology] solar energy, energy storage, or
- 18 wind energy system, an individual taxpayer may elect to have any
- 19 excess of the credit over payments due refunded to the
- 20 taxpayer[7] without discount, if:

All of the taxpayer's income is exempt from taxation 1 (1) under section 235-7(a)(2) or (3); or 2 The taxpayer's adjusted gross income is \$20,000 or 3 (2) less (or \$40,000 or less if filing a tax return as 4 married filing jointly); 5 provided that tax credits properly claimed by a taxpayer who has 6 7 no income tax liability shall be paid to the taxpayer; and provided further that no refund on account of the tax credit 8 9 allowed by this section shall be made for amounts less than \$1. 10 A [husband and wife] married couple who do not file a joint 11 tax return shall only be entitled to make this election to the 12 extent that they would have been entitled to make the election 13 had they filed a joint tax return. The election required by this subsection shall be made in a 14 manner prescribed by the director on the taxpayer's return for 15 the taxable year in which the solar energy, energy storage, or 16 17 wind energy system is installed and first placed in service. A 18 separate election may be made for each separate solar energy, 19 energy storage, or wind energy system that generates a credit. 20 An election once made is irrevocable.

- 1 $\left[\frac{(i)}{(i)}\right]$ (h) No taxpayer shall be allowed a credit under this
- 2 section for the portion of the renewable energy technology
- 3 system required by section 196-6.5 that is installed and first
- 4 placed in service on any newly constructed single-family
- 5 residential property authorized by a building permit issued on
- 6 or after January 1, 2010.
- 7 (i) The tax credit under this section shall be construed
- 8 in accordance with Treasury Regulations and judicial
- 9 interpretations of similar provisions in sections 25D, 45, and
- 10 48 of the Internal Revenue Code.
- 11 (j) A planned community association, condominium
- 12 association of owners, or cooperative housing corporation may
- 13 claim the tax credit under this section in its own name for
- 14 systems or facilities placed in service and located on common
- 15 areas.
- 16 (k) No credit under this section shall be authorized for
- 17 taxable years ending after December 31, 2036.
- 18 [(j)] (l) To the extent feasible, using existing resources
- 19 to assist the energy-efficiency policy review and evaluation,
- 20 the department shall assist with data collection on the
- 21 following for each taxable year:



1	(1)	The number of [renewable energy technology] solar
2		energy, energy storage, or wind energy systems that
3		have qualified for a tax credit during the calendar
4		year by:
5		(A) Technology type; and
6		(B) Taxpayer type (corporate and individual); and
7	(2)	The total cost of the tax credit to the State during
8		the taxable year by:
9		(A) Technology type; and
10		(B) Taxpayer type.
11	[-(]c)	This section shall apply to eligible renewable energy
12	technolog	ry systems that are installed and placed in service on
13	or after	July 1, 2009.]"
14	SECT	TION 3. If any provision of this Act, or the
15	applicati	on thereof to any person or circumstance, is held
16	invalid,	the invalidity does not affect other provisions or
17	applicati	ons of the Act that can be given effect without the
18	invalid p	provision or application, and to this end the provisions
10	of this 7	Act are severable

- 1 SECTION 4. This Act does not affect rights and duties that
- 2 matured, penalties that were incurred, and proceedings that were
- 3 begun before its effective date.
- 4 SECTION 5. Statutory material to be repealed is bracketed
- 5 and stricken. New statutory material is underscored.
- 6 SECTION 6. This Act shall take effect on July 1, 2019;
- 7 provided that section 2 shall apply to taxable years beginning

8 after December 31, 2018.

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INTRODUCED BY: Musle ES

JAN 1 7 2019

Report Title:

Renewable Energy; Solar and Wind Energy System; Energy Storage System; Tax Credit

Description:

Replaces the current renewable energy technology systems tax credit with tax credits for solar or wind energy systems and energy storage systems. Applies to taxable years beginning after 12/31/2018.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.