# A BILL FOR AN ACT

RELATING TO MEDICAL RELEASE.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 An ever increasing number of men and women are 2 entering prison with serious medical illnesses, and many face 3 the risk of developing a serious illness or disability, 4 particularly prisoners with long mandatory sentences. Long 5 sentences and an aging prison population mean that correctional 6 facilities in this State and across the United States are 7 housing a growing number of elderly inmates who often have 8 extensive medical needs. Concern over how society should deal 9 with the aging and seriously ill prison population has led 10 policy makers in many states to endorse early release for older 11 and seriously ill prisoners who pose a low risk to public 12 safety. Presently, the United States federal prison system and 13 many states grant some kind of medical or compassionate release. 14 Compassionate release provides physicians and other medical 15 professionals an opportunity to use their unique expertise and 16 knowledge of prognosis, geriatrics, cognitive and functional 17 decline, and palliative medicine to ensure that medical criteria

- 1 for compassionate release are appropriately evidence-based.
- 2 With this information, criminal justice professionals are able
- 3 to better determine whether or not an inmate should be granted
- 4 medical release.
- 5 Compassion is an integral part of the aloha spirit. The
- 6 purpose of this Act is to create a medical or compassionate
- 7 release program for certain ill, disabled, or impaired inmates
- 8 who pose a low risk to public safety.
- 9 SECTION 2. Chapter 353, Hawaii Revised Statutes, is
- 10 amended by adding a new section to part I to be appropriately
- 11 designated and to read as follows:
- 12 "§353- Medical release program. The department shall
- 13 assess and refer inmates to the Hawaii paroling authority for
- 14 possible medical release as provided in subpart B of part II."
- 15 SECTION 3. Chapter 353, part II, Hawaii Revised Statutes,
- 16 is amended by designating sections 353-61 to 353-72 as subpart
- 17 A, entitled "Hawaii Paroling Authority; General Provisions".
- 18 SECTION 4. Chapter 353, Hawaii Revised Statutes, is
- 19 amended by adding a new subpart to part II to be appropriately
- 20 designated and to read as follows:

1	"B. Medical Release Program
2	§353- Definitions. For the purpose of this subpart:
3	"Continuity of care" means an integrated system that
4	ensures that a patient's medical needs are met as the patient
5	transitions from one health care provider to another, from one
6	setting to another, and from one level of care to another.
7	"Inmate" means any person committed to the custody of the
8	director.
9	"Medical release" means the release of an inmate before the
10	expiration of the inmate's sentence due to the inmate's medical
11	condition.
12	"Medical release plan" means a comprehensive, written
13	medical and psychosocial care plan that is specific to the
14	inmate and that, at a minimum, shall include:
15	(1) A recommended course of treatment for the inmate; and
16	(2) A plan to provide continuity of care as the inmate
17	transitions from prison to the community.
18	"Reasonable medical probability" means that a medical
19	outcome is more likely to occur than not to occur.
20	"Terminal illness" means a progressive and incurable
21	medical condition that is expected to result in death.

1	§353	- Medical release program; authority to release;
2	rules. (	a) An inmate may be considered for medical release if
3	the inmate	e:
4	(1)	Has a terminal illness with a predictably poor
5		prognosis;
6	(2)	Has a seriously debilitating and irreversible mental
7		or physical condition that impairs the inmate's
8		functional ability to the extent that the inmate would
9		be more appropriately managed in a community setting;
10	(3)	Is too ill or cognitively impaired to participate in
11		rehabilitation or to be aware of punishment; or
12	(4)	Has a disease or condition that requires a complexity
13		of treatment or a level of care that the department is
14		unable to provide on a long-term basis.
15	(b)	All requests for medical release shall be in writing
16	and shall	be made to the department. Requests may be made by
17	the direc	tor, an inmate, or an inmate's representative.
18	(c)	If a request for medical release is made by the
19	director,	the request shall contain the following information:
20	(1)	A report from a department physician stating whether

the inmate meets the criteria for medical release and

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1		the basis for the physician's opinion; provided that
2		the report shall state each diagnosis that applies to
3		the inmate and the prognosis for each condition to a
4		reasonable medical probability; provided further that,
5		where practicable, the physician shall discuss the
6		results of any tests, studies, or physical findings
7		that support the diagnosis and prognosis, and the
8		nature and extent of the medical treatment that will
9		most likely be required to manage the inmate's
10		condition while incarcerated within the standard of
11		care. Where appropriate, the physician shall provide
12		citations to relevant medical literature;
13	(2)	A written evaluation prepared by the director on the
14		risk for violence and recidivism, if any, that the
15		inmate poses to society in light of such factors as
16		the inmate's medical condition, the severity of the
17		offense for which the inmate is incarcerated, and the
18		inmate's prison record; and
19	(3)	A medical release plan that provides for continuity of
20		care.

- 1 The department shall provide the inmate with a copy of the
- 2 director's medical release request.
- 3 (d) If a request for medical release is made by an inmate
- 4 or the inmate's representative, the request shall state the
- 5 grounds for the requested release and shall contain a statement
- 6 as to where the inmate would reside if released, who would care
- 7 for the inmate, and how the inmate plans to obtain medical care.
- 8 All requests initiated by an inmate or an inmate's
- 9 representative shall be immediately referred to the director.
- 10 Within twenty days of receiving the request, the department
- 11 shall submit a medical release report to the Hawaii paroling
- 12 authority containing the information required in subsection (c).
- 13 The department shall provide the inmate with a copy of the
- 14 medical release report.
- 15 (e) The Hawaii paroling authority shall conduct a hearing
- 16 on all requests for medical release. The hearing shall be held
- 17 within ten days of receiving a medical release report from the
- 18 department. The inmate and the inmate's representative shall be
- 19 permitted to participate in the hearing and may submit medical
- 20 and other evidence in support of the request. The paroling
- 21 authority shall independently determine whether the inmate meets

- 1 the criteria for medical release and shall independently assess
- 2 the risk for violence and recidivism, if any, that the inmate
- 3 poses to society. The paroling authority shall also provide the
- 4 victim of the criminal act for which the inmate was sentenced,
- 5 or the victim's family, with the opportunity to be heard. The
- 6 paroling authority shall grant or deny the request within two
- 7 days following the hearing.
- **8** (f) The Hawaii paroling authority shall not grant medical
- 9 release to an inmate who poses a danger to society.
- 10 (g) A denial of medical release by the Hawaii paroling
- 11 authority shall not affect an inmate's eligibility for any other
- 12 form of parole or release under applicable law; provided that
- 13 the inmate may not reapply or be reconsidered for medical
- 14 release unless there is a demonstrated change in the inmate's
- 15 medical condition.
- 16 (h) The director shall appoint an advocate for any inmate
- 17 who requests medical release and is unable, due to
- 18 incapacitation or debilitation, to advocate on the inmate's own
- 19 behalf.
- 20 (i) The department shall adopt a fast track procedure for
- 21 the evaluation and release of rapidly dying prisoners; provided

- 1 that the procedure shall be posted on the website of the
- 2 department and the Hawaii paroling authority.
- 3 (j) Medical release shall not be considered a reduction of
- 4 a minimum sentence, and the sixty-day notice requirement of
- 5 section 706-669(5) shall not apply to any medical release;
- 6 provided, however, that the department shall give the
- 7 prosecuting attorney of the appropriate county notice of all
- 8 requests for medical release as soon as practicable after a
- 9 request is initiated, and the prosecuting attorney shall be
- 10 permitted to participate in any medical release hearing
- 11 conducted by the Hawaii paroling authority.
- 12 (k) The department shall adopt rules pursuant to chapter
- 13 91 to implement the medical release program.
- 14 §353- Conditions of a medical release. The Hawaii
- 15 paroling authority shall set reasonable conditions on an
- 16 inmate's medical release that shall apply through the date upon
- 17 which the inmate's sentence would have expired. The conditions
- 18 shall include the following:
- 19 (1) The released inmate shall be subject to supervision by
- the paroling authority;

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	(2) reisonner of the department shall be allowed to visit
2	the inmate at reasonable times at the inmate's home or
3	elsewhere; and
4	(3) The released inmate shall comply with all conditions
5	of release set by the paroling authority.
6	§353- Revocation of medical release; return of inmate
7	to custody. (a) The Hawaii paroling authority shall promptly
8	order an inmate to be returned to the custody of the director to
9	await a revocation hearing if the paroling authority receives
10	credible information that an inmate has failed to comply with
11	any reasonable condition set upon the inmate's medical release.
12	(b) If the Hawaii paroling authority revokes an inmate's
13	medical release for failure to comply with a reasonable
14	condition of release, the inmate shall resume serving the
15	remaining balance of the inmate's sentence, with credit given
16	only for the duration of the inmate's medical release served in
17	compliance with all reasonable conditions. Revocation of an
18	inmate's medical release for violating a reasonable condition of
19	release shall not affect an inmate's eligibility for any other
20	form of parole or release provided by law; provided that

- 1 revocation of an inmate's medical release may be used as a
- 2 factor in determining eligibility for future parole or release."
- 3 SECTION 5. New statutory material is underscored.
- 4 SECTION 6. This Act shall take effect upon its approval.

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#### Report Title:

Corrections; Medical Release Program; Compassionate Release; Medical Assistance

#### Description:

Creates a medical release program within the Department of Public Safety for certain ill, disabled, or impaired inmates who pose a low risk to public safety. (HD1)

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