A BILL FOR AN ACT

RELATING TO EMPLOYMENT DISCRIMINATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that meaningful
 opportunities for gainful and legitimate employment are

3 necessary for people with criminal records to achieve economic

4 stability for themselves and their families. The legislature

5 also finds that legitimate employment is significantly

6 correlated with lower recidivism rates for individuals with past

7 convictions and ensures more meaningful employment opportunities

8 for people with criminal records that may be key to reducing

9 crime and improving public safety in the long-term.

10 Unfortunately, a job applicant's criminal record, including

11 their conviction history, can itself be a barrier to employment

12 opportunities, as employers may have express or unconscious

13 biases against hiring or retaining those with a record, even

where those records are extremely old, for relatively minor

15 crimes, or unrelated to specific employment opportunities.

16 Recognizing this, the legislature was at the forefront of a

17 national movement to pass "ban the box" legislation, which was

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- 1 intended to address the employment hurdles that people with
- 2 criminal records face. Hawaii's current "ban the box" law
- 3 generally prohibits the use of arrest and court records as a
- 4 basis for employment discrimination, subject to exceptions for
- 5 certain occupations, and for the use of conviction records up to
- 6 ten years old, if those records have a rational relationship to
- 7 the duties and responsibilities of the position in question.
- 8 Unfortunately, Hawaii's current "ban the box" law, and
- 9 specifically its ten-year conviction record "lookback
- 10 exception", may continue to facilitate employment discrimination
- 11 against individuals who have a criminal history, but who have
- 12 long since paid their debt to society, and who pose little to no
- 13 risk to an employer or the public. For example, employers may
- 14 use conviction information they acquire in a ten-year background
- 15 check explicitly allowed under the law to ostensibly justify
- 16 discrimination against those with a conviction record,
- 17 regardless of the age of the person's conviction or relevance to
- 18 the job at hand. Even employers and human resource
- 19 professionals with good intentions may be affected by
- 20 unconscious biases and make adverse decisions against qualified
- 21 employees and prospective employees who have a ten-year-old

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- 1 record. Compounding this problem, background checks are often
- 2 inaccurate, and can still show arrest and expunged records in
- 3 conflict with what is currently allowed to be used under the
- 4 existing statute; accordingly, even those who have not been
- 5 convicted of a crime or who have had their records expunged may
- 6 continue to face employment challenges as a result of the
- 7 currently allowed ten-year "lookback period".
- 8 The legislature finds that the currently allowed ten-year
- 9 lookback period for conviction records should be shortened to
- 10 reduce unnecessary employment discrimination against those with
- 11 old and relatively minor conviction records, in furtherance of
- 12 their economic self-sufficiency, and to reduce crime and
- 13 recidivism rates.
- 14 The purpose of this Act is to limit the convictions that
- 15 may be used in employment decisions from all convictions in the
- 16 most recent ten years, to felony convictions that occurred
- 17 within a certain time period and misdemeanor convictions that
- 18 occurred within a certain time period. This Act is not intended
- 19 to amend or affect existing exceptions that explicitly allow the
- 20 use of criminal history-related records for certain occupations

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    (such as department of education employees) and specific
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    circumstances (such as sex offender registration).
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         SECTION 2. Section 378-2.5, Hawaii Revised Statutes, is
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    amended by amending subsections (c) and (d) to read as follows:
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         "(c) For purposes of this section, "conviction" means an
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    adjudication by a court of competent jurisdiction that the
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    defendant committed a crime, not including final judgments
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    required to be confidential pursuant to section 571-84; provided
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    that the employer may consider the employee's conviction record
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    falling within a period that shall not exceed the most recent
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    [ten years, ] years for felony convictions and
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     years for misdemeanor convictions, excluding periods
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    of incarceration. If the employee or prospective employee
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    claims that the period of incarceration was less than what is
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    shown on the employee's or prospective employee's conviction
    record, an employer shall provide the employee or prospective
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    employee with an opportunity to present documentary evidence of
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    a date of release to establish a period of incarceration that is
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    shorter than the sentence imposed for the employee's or
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    prospective employee's conviction.
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1	(d)	Notwithstanding subsections (b) and (c), the	
2	requireme	nt that inquiry into and consideration of a prospective	
3	employee'	s conviction record may take place only after the	
4	individua	l has received a conditional job offer, and the	
5	limitatio	n to the most recent [ten-year period,]year	
6	period for felony convictions and -year period for		
7	misdemeanor convictions, excluding the period of incarceration,		
8	shall not apply to employers who are expressly permitted to		
9	inquire into an individual's criminal history for employment		
10	purposes pursuant to any federal or state law other than		
11	subsection (a), including:		
12	(1)	The State or any of its branches, political	
13		subdivisions, or agencies pursuant to sections 78-2.7	
14		and 831-3.1;	
15	(2)	The department of education pursuant to section	
16		302A-601.5;	
17	(3)	The department of health with respect to employees,	
18		providers, or subcontractors in positions that place	
19		them in direct contact with clients when providing	
20		non-witnessed direct mental health services pursuant	
21		to section 321-171.5;	

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         (4)
              The judiciary pursuant to section 571-34;
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         (5)
              The counties pursuant to section 846-2.7(b)(5), (33),
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              (34), (35), (36), and (38);
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         (6)
              Armed security services pursuant to section 261-17(b);
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         (7)
              Providers of a developmental disabilities domiciliary
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              home pursuant to section 321-15.2;
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         (8)
              Private schools pursuant to sections 302C-1 and
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              378-3(8);
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         (9)
              Financial institutions in which deposits are insured
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              by a federal agency having jurisdiction over the
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              financial institution pursuant to section 378-3(9);
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        (10)
              Detective agencies and security quard agencies
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              pursuant to sections 463-6(b) and 463-8(b);
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        (11)
              Employers in the business of insurance pursuant to
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              section 431:2-201.3;
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        (12)
              Employers of individuals or supervisors of individuals
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              responsible for screening passengers or property under
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              title 49 United States Code section 44901 or
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              individuals with unescorted access to an aircraft of
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              an air carrier or foreign carrier or in a secured area
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1		of an airport in the United States pursuant to title
2		49 United States Code section 44936(a);
3	(13)	The department of human services pursuant to sections
4		346-97 and 352-5.5;
5	(14)	The public library system pursuant to section
6		302A-601.5;
7	(15)	The department of public safety pursuant to section
8		353C-5;
9	(16)	The board of directors of a cooperative housing
10		corporation or the manager of a cooperative housing
11		project pursuant to section 421I-12;
12	(17)	The board of directors of an association under chapter
13		514B, or the managing agent or resident manager of a
14		condominium pursuant to section 514B-133; and
15	(18)	The department of health pursuant to section
16		321-15.2."
17	SECT	ION 3. Statutory material to be repealed is bracketed
18	and stric	ken. New statutory material is underscored.
19	SECT	ION 4. This Act shall take effect on January 1, 2050.

Report Title:

OHA Package; Employment Discrimination; Criminal History

Description:

Limits the convictions that may be used in employment decisions from all convictions in the most recent ten years to felony convictions that occurred in a certain time period and misdemeanor convictions that occurred in a certain time period. Takes effect on 1/1/2050. (HD1)

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