# A BILL FOR AN ACT

RELATING TO PRETRIAL RELEASE.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that Hawaii's current
- 2 bail system needs to be reformed to address the disproportionate
- 3 number of pretrial inmates under state custody. In 2016,
- 4 approximately forty-one per cent of the total inmate population
- 5 in the Oahu community correctional system were pretrial inmates.
- 6 The legislature further finds that the majority of
- 7 individuals detained until case disposition are detained due to
- 8 an inability to afford bail. The New York Times found that in
- 9 cases where bail is \$500 or less, only fifteen per cent of
- 10 defendants are able to come up with enough money to avoid jail.
- 11 In addition to the loss of liberty, pretrial detainees who
- 12 cannot afford bail often suffer the loss of employment, custody
- 13 of minors, housing, vehicles, and standing within the community
- 14 regardless of innocence.
- 15 The purpose of this Act is to reform Hawaii's criminal
- 16 justice system by:

1	(1)	Requiring courts to order any person charged with a
2		criminal offense to be released on personal
3		recognizance or on the execution of an unsecured bond,
4		unless the person is unlikely to appear for trial; and
5	(2)	Requiring the judiciary to establish a statewide court
6		appearance reminder system for criminal cases.
7	SECT	ION 2. Chapter 601, Hawaii Revised Statutes, is
8	amended b	y adding a new section to be appropriately designated
9	and to re	ad as follows:
10	" <u>§</u> 60	1- Court appearance reminder system. The judiciary
11	shall establish a statewide court appearance reminder system to	
12	notify an	y person charged with a criminal offense of the date,
13	time, and	place at which the person to whom the notice was
14	issued sh	all appear in court."
15	SECT	ION 3. Section 804-3, Hawaii Revised Statutes, is
16	amended t	o read as follows:
17	"§80	4-3 [Bailable] Pretrial release; bailable offenses.
18	[ <del>(a) For</del>	purposes of this section, "serious crime" means murder
19	<del>or attemp</del>	ted murder in the first degree, murder or attempted
20	murder in	the second degree, or a class A or B felony, except
21	forgery i	n the first degree and failing to render aid under

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section 291C-12, and "bail" includes release on one's own
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    recognizance, supervised release, and conditional release.
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         (b) Any person charged with a criminal offense shall be
    bailable by sufficient sureties; provided that bail may be
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    denied where the charge is for a serious crime, and:
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         (1) There is a serious risk that the person will flee;
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         (2) There is a serious risk that the person will obstruct
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              or attempt to obstruct justice, or therefore, injure,
              or intimidate, or attempt to thereafter, injure, or
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              intimidate, a prospective witness or juror;
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         (3) There is a serious risk that the person poses a danger
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              to any person or the community; or
         (4) There is a serious risk that the person will engage in
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              illegal activity.
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         (c) Under subsection (b) (1) a rebuttable presumption
    arises that there is a serious risk that the person will flee or
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    will not appear as directed by the court where the person is
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    charged with a criminal offense punishable by imprisonment for
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    life without possibility of parole. For purposes of subsection
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    (b) (3) and (4) a rebuttable presumption arises that the person
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1	poses a serious danger to any person or community or will engage
2	in illegal activity where the court determines that:
3	(1) The defendant has been previously convicted of a
4	serious crime involving violence against a person
5	within the ten year period preceding the date of the
6	charge against the defendant;
7	(2) The defendant is already on bail on a felony charge
8	involving violence against a person; or
9	(3) The defendant is on probation or parole for a serious
10	crime involving violence to a person.
11	(a) Any person charged with a criminal offense shall be
12	ordered released by a court of competent jurisdiction on the
13	person's personal recognizance or on the execution of an
14	unsecured bond, unless the court determines by clear and
15	convincing evidence that unconditional release will not
16	reasonably assure the appearance of the person when required.
17	There shall be a rebuttable presumption that any person charged
18	with a criminal offense will appear when required. The State
19	shall bear the burden of proof of establishing that release will
20	not reasonably assure the appearance of the person when

- 1 required. The court shall issue a written order documenting its
- 2 reasons for denying any person's release under this subsection.
- 3 (b) If, after a hearing the court finds that the release
- 4 described in subsection (a) will not reasonably assure the
- 5 appearance of the person when required, the court may order the
- 6 release of the person subject to any of the conditions
- 7 authorized under section 804-7.1.
- 8 (c) If, after a hearing the court finds that the release
- 9 described in subsection (a) or (b) will not reasonably assure
- 10 the appearance of the person when required, the person shall be
- 11 bailable by sufficient sureties.
- (d) If, after a hearing the court finds that no condition
- 13 or combination of conditions will reasonably assure the
- 14 appearance of the person when required or that release will not
- 15 reasonably assure the safety of any other person or community,
- 16 bail may be denied. For the purposes of this subsection, "bail"
- 17 includes release on one's own recognizance, supervised release,
- 18 and conditional release."
- 19 SECTION 4. Section 804-7.1, Hawaii Revised Statutes, is
- 20 amended to read as follows:

1	"§804-7.1 Conditions of release on bail, recognizance, or
2	supervised release. (a) Upon a showing that there exists a
3	danger that the defendant will commit a serious crime or will
4	seek to intimidate witnesses, or will otherwise unlawfully
5	interfere with the orderly administration of justice, the
6	judicial officer named in section 804-5 may deny the defendant's
7	release on bail, recognizance, or supervised release. The
8	judicial officer shall issue a written order documenting the
9	reasons for denying the defendant's release.
10	(b) Upon the defendant's release on bail, recognizance, or
11	supervised release, [however,] the court may enter an order:
12	(1) Prohibiting the defendant from approaching or
13	communicating with particular persons or classes of
14	persons, except that no such order should be deemed to
15	prohibit any lawful and ethical activity of
16	<pre>defendant's counsel;</pre>
17	(2) Prohibiting the defendant from going to certain
18	described geographical areas or premises;
19	(3) Prohibiting the defendant from possessing any
20	dangerous weapon, engaging in certain described

1		activities, or indulging in intoxicating liquors or
2		certain drugs;
3	(4)	Requiring the defendant to report regularly to and
4		remain under the supervision of an officer of the
5		court;
6	(5)	Requiring the defendant to maintain employment, or, if
7		unemployed, to actively seek employment, or attend an
8	`	educational or vocational institution;
9	(6)	Requiring the defendant to comply with a specified
10		curfew;
11	(7)	Requiring the defendant to seek and maintain mental
12		health treatment or testing, including treatment for
13		drug or alcohol dependency, or to remain in a
14		specified institution for that purpose;
15	(8)	Requiring the defendant to remain in the jurisdiction
16		of the judicial circuit in which the charges are
17		pending unless approval is obtained from a court of
18		competent jurisdiction to leave the jurisdiction of
19		the court;
20	(9)	Requiring the defendant to satisfy any other condition
21		reasonably necessary to assure the appearance of the

1	person as required and to assure the safety of any
2	other person or community; or
3	(10) Imposing any combination of conditions listed
4	above [÷] <u>;</u>
5	provided that no defendant shall be required to submit to
6	substance abuse testing as a condition for release unless the
7	defendant is charged with a crime involving possession or use,
8	not including to distribute or manufacture as defined in section
9	712-1240, of any dangerous drug, detrimental drug, harmful drug,
10	intoxicating compound, marijuana, or marijuana concentrate, as
11	defined in section 712-1240, methamphetamine trafficking as
12	provided in section 712-1240.7, or involving possession or use
13	of drug paraphernalia under section 329-43.5; provided further
14	that the court shall order the least restrictive condition or
15	combination of conditions that the court determines will
16	reasonably assure the appearance of the defendant when required.
17	(c) The judicial officer may revoke a defendant's bail
18	upon proof that the defendant has breached any of the conditions
19	imposed."
20	SECTION 5. Section 804-9, Hawaii Revised Statutes, is
21	amended to read as follows:

- 1 "§804-9 Amount. The amount of bail rests in the
- 2 discretion of the justice or judge or the officers named in
- 3 section 804-5; but should be so determined as not to suffer the
- 4 wealthy to escape by the payment of a pecuniary penalty, nor to
- 5 render the privilege useless to the poor. In all cases, the
- 6 officer letting to bail should consider the punishment to be
- 7 inflicted on conviction, and the pecuniary circumstances of the
- 8 party accused. Under no circumstances shall a justice, judge,
- 9 or officer utilize a bail schedule as a standard to set bail in
- 10 lieu of the discretion accorded by this section."
- 11 SECTION 6. This Act does not affect rights and duties that
- 12 matured, penalties that were incurred, and proceedings that were
- 13 begun before its effective date.
- 14 SECTION 7. Statutory material to be repealed is bracketed
- 15 and stricken. New statutory material is underscored.
- 16 SECTION 8. This Act shall take effect on July 1, 2050.

### Report Title:

Pretrial Release; Court Appearance Reminder System; Risk Assessment

### Description:

Requires courts to order any person charged with a criminal offense to be released on personal recognizance or on the execution of an unsecured bond, unless the person is unlikely to appear for trial. Requires the Judiciary to establish statewide court appearance reminder system. (HB1436 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.