## A BILL FOR AN ACT

RELATING TO HEALTH

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the findings of the 2 annual report from the Hawaii physician workforce assessment 3 project submitted to the 2020 legislature determined that there
- 4 is a serious twenty-four per cent physician shortage in the
- 5 State. The neighbor island shortage is more severe, measuring
- 6 forty-four per cent in Hawaii county, thirty-six per cent in
- 7 Maui county, and thirty-two per cent in Kauai county.
- 8 federal government has also validated the shortage by
- 9 designating Hawaii, Maui, and Kauai counties as health
- 10 professional shortage areas. Additionally, Hawaii's
- 11 congressional delegation has written to the Centers for Medicare
- 12 and Medicaid Services, recognizing the risk to our most
- 13 vulnerable communities. Moreover, the legislature recognizes
- 14 that the physician shortage will worsen unless mitigating steps
- 15 are taken immediately.
- 16 The legislature further finds that the general excise tax
- 17 and related county surcharges are levied on Hawaii businesses on



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- 1 the sale of goods and services. The general excise tax applies
- 2 to medical services provided by group and private practice
- 3 physicians, making Hawaii the only state taxing medical services
- 4 in this way. The general excise tax and related county
- 5 surcharges are applied to the gross receipts of Hawaii medical
- 6 practices without regard to the high costs of providing medical
- 7 services in a high cost state. Community physicians are often
- 8 operating small businesses with narrow profit margins, and
- 9 medicare, medicaid, and private insurer payments for medical
- 10 services are well below national levels. The general excise tax
- 11 and related county surcharges make medical practices unviable,
- 12 resulting in practice closures and challenges in recruiting and
- 13 retaining new or younger physicians.
- 14 The legislature also finds that the general excise tax and
- 15 related county surcharges are highly regressive forms of
- 16 taxation and disproportionately and adversely affect low-income
- 17 and middle-class families struggling to cope with the State's
- 18 high cost of living. Currently, physicians who receive
- 19 medicare, medicaid, and tricare payments are subject to the
- 20 general excise tax, although they may recoup this cost from
- 21 patients as a way to recover the expense. However, most

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- 1 physicians do not currently pass along this cost to patients,
- 2 but this practice may soon have to change.
- 3 The legislature further finds that while hospitals and
- 4 their employed physicians are exempt from the general excise tax
- 5 and related county surcharges, many Hawaii hospitals continue to
- 6 operate at a loss. If the general excise tax were imposed on
- 7 hospitals, it would result in nearly all hospitals having
- 8 negative margins, essentially taxing the institutions out of
- 9 business and significantly impairing patient access to health
- 10 care. Therefore, in order to safeguard patient access to care,
- 11 medical services performed within group and private practice
- 12 should be exempt from the general excise tax and related county
- 13 surcharges.
- 14 The purpose of this Act is to help reduce the impact of the
- 15 general excise tax on the shortage of physicians by exempting
- 16 all gross proceeds from medical services by physicians from the
- 17 general excise tax.
- 18 SECTION 2. Chapter 237, Hawaii Revised Statutes, is
- 19 amended by adding a new section to be appropriately designated
- 20 and to read as follows:

1 "\$237- Exemption for medical services by physicians. 2 (a) There shall be exempted from, and excluded from the measure 3 of, the taxes imposed by this chapter, on all of the gross 4 proceeds arising from medical services provided by physicians. 5 (b) As used in this section, "medical services" provided 6 by physicians includes those services provided within hospitals, 7 medical clinics, and private medical practices that are 8 performed by licensed practitioners that are rendered under 9 chapter 453." **10** SECTION 3. New statutory material is underscored. 11 SECTION 4. This Act, upon its approval, shall apply to **12** taxable years beginning after December 31, 2020. 13

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### Report Title:

Relating to Health; General Excise Tax; Exemption; Medical Services

### Description:

Provides a general excise tax exemption for medical services after December 31, 2020.

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