

## A BILL FOR AN ACT

RELATING TO PRINCIPAL DEPARTMENTS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- SECTION 1. Chapter 26, Hawaii Revised Statutes, is amended
  by adding a new part to be appropriately designated and to read
  as follows:

  "PART . SUNSET OF DEPARTMENTS

  \$26-A Definitions. As used in this part:
- 6 "Advisory committee" means a committee, council,
- 7 commission, or other entity created under state law whose
- $oldsymbol{8}$  primary function is to advise a department or division of a
- 9 department.
- "Department" means a principal department established under
  this part.
- 12 §26-B Repeal dates for departments. (a) Any department
- 13 established by section 26-4 and listed in this section shall be
- 14 repealed as specified in this section. The auditor shall
- 15 perform an evaluation of the department prior to its repeal date
- 16 pursuant to this part.

- 1 (b) An advisory committee shall be repealed on the same
- 2 date set for repeal of the department unless the advisory
- 3 committee is expressly continued by law.
- 4 (c) Department of human resources development (section
- 5 26-5), shall be repealed on June 30, 2025.
- 6 (d) Department of accounting and general services (section
- 7 26-6), shall be repealed on June 30, 2025.
- **8** (e) Department of the attorney general (section 26-7),
- 9 shall be repealed on June 30, 2025.
- (f) Department of budget and finance (section 26-8), shall
- 11 be repealed on June 30, 2029.
- 12 (g) Department of commerce and consumer affairs (section
- 13 26-9), shall be repealed on June 30, 2029.
- (h) Department of taxation (section 26-10), shall be
- 15 repealed on June 30, 2029.
- (i) Department of health (section 26-13), shall be
- 17 repealed on June 30, 2033.
- 18 (j) Department of human services (section 26-14), shall be
- 19 repealed on June 30, 2033.
- 20 (k) Department of land and natural resources (section
- 21 26-15), shall be repealed on June 30, 2033.

- (1) Department of agriculture (section 26-16), shall be
   repealed on June 30, 2035.
- 3 (m) Department of business, economic development, and
- 4 tourism (section 26-18), shall be repealed on June 30, 2035.
- 5 (n) Department of transportation (section 26-19), shall be
- 6 repealed on June 30, 2035.
- 7 (o) Department of labor and industrial relations (section
- 8 26-20), shall be repealed on June 30, 2039.
- 9 (p) Department of defense (section 26-21), shall be
- 10 repealed on June 30, 2039.
- 11 (q) Department of public safety (section 26-14.6), shall
- 12 be repealed on June 30, 2039.
- 13 §26-C Department reports to the auditor. (a) Before
- 14 September 1 of the odd year preceding the year in which a
- 15 department subject to this chapter is repealed, the department
- 16 shall report to the auditor:
- 17 (1) Information regarding the application to the
- department of the criteria provided in section 26-E;
- 19 (2) An evaluation of department performance based on the
- 20 criteria provided in section 26-E; and

1	(3) Any other information that the department considers
2	appropriate or that is requested by the auditor.
3	(b) The reports under subsection (a) shall be submitted in
4	the format prescribed by the auditor.
5	§26-D Review of departments. Before January 1 of the year
6	in which a department subject to this part is repealed, the
7	auditor shall conduct a review of the department and its
8	advisory committees, which shall include:
9	(1) Department and advisory committee performance based on
10	the criteria provided in section 26-E; and
11	(2) Department responsiveness to auditor recommendations
12	made to the department or any division within that
13	department within the previous five years.
14	§26-E Criteria for review. The auditor shall consider the
15	following criteria to determine whether a public need exists for
16	the continuation of a department or its advisory committees or
17	for the performance of the functions of the department or its
18	advisory committees:
19	(1) The efficiency and effectiveness of department

operations;

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1	(2)	The mission, goals, and objectives of the department
2		and the problem or need that the department was
3		intended to address;
4	(3)	The extent to which the mission, goals, and objectives
5		have been achieved and the problem or need has been
6		addressed;
7	(4)	Any activities of the department in addition to those
8		granted by statute, the authority for those
9		activities, and the extent to which those activities
10		are needed;
11	(5)	An assessment of the department's fees, inspections,
12		enforcement, and penalties;
13	(6)	Whether less restrictive or alternative methods of
14		performing any function that the department performs
15		could adequately protect or provide equivalent service
16		to the public;
17	(7)	The extent to which the jurisdiction of the department
18		and the programs administered by the department
19		overlap or duplicate those of other departments, the
20		extent to which the department coordinates with those
21		other departments, and the extent to which the

1		programs administered by the department can be
2		consolidated with the programs of other departments;
3	(8)	The promptness and effectiveness with which the
4		department addresses complaints concerning entities or
5		other persons affected by the department, including an
6		assessment of the department's administrative hearings
7		process;
8	(9)	An assessment of the department's rulemaking process
9		and the extent to which the department has encouraged
10		participation by the public in making its rules and
11		decisions and the extent to which the public
12		participation has resulted in rules that benefit the
13		<pre>public;</pre>
14	(10)	The extent to which the department has complied with
15		federal and state laws and applicable rules regarding
16		equality of employment opportunity and the rights and
17		privacy of individuals;
18	(11)	The extent to which the department issues and enforces
19		rules relating to potential conflicts of interest of
20		its employees;

1	(12)	The extent to which the department complies with
2		chapter 91 and follows records management practices
3		that enable the department to respond efficiently to
4		requests for public information;
5	(13)	An assessment of the department's cybersecurity
6		practices;
7	(14)	An assessment of the department's procurement process;
8		and
9	(15)	The effect of federal intervention or loss of federal
10		funds if the department is repealed.
11	§26-	F Auditor report to the legislature; recommendations.
12	The offic	e of the auditor shall submit its findings and
13	recommend	ations to the legislature no later than twenty days
14	prior to	the convening of the regular session in the year in
15	which a d	epartment subject to this part is set to be repealed.
16	The audit	or report shall include:
. 17	(1)	Findings regarding the criteria prescribed under
18		section 26-E;
19	(2)	Recommendations on whether it is in the public
20		interest to repeal, continue, or reorganize the
21		department and its advisory committees;

1	(3)	Recommendations on the consolidation, transfer, or
2		reorganization of programs within departments not
3		under review when the programs duplicate functions
4		performed by the department under review;
5	(4)	Recommendations to improve the operations of the
6		department, including management recommendations that
7		do not require a change in the department's enabling
8		statute;
9	(5)	Estimated fiscal impact of the recommendations; and
10	(6)	Proposed legislation to be considered for enactment to
11		improve the policies, procedures, and practices of the
12		department. The auditor may request the assistance of
13		the legislative reference bureau in drafting
14		recommended legislation. Any other law to the
15		contrary notwithstanding, the auditor may release
16		copies of preliminary reports to the legislative
17		reference bureau if the auditor requests the
18		legislative reference bureau's assistance under this

paragraph. The legislative reference bureau shall

comply with the auditor's request if the auditor

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1	provides a copy of the preliminary report to the
2	bureau.
3	§26-G Cost of review. The auditor shall determine the
4	costs of a review under section 26-D, and the department shall
5	pay the amount of those costs promptly on receipt of a statement
6	from the auditor regarding those costs.
7	§26-H Continuation by law. (a) During the regular
8	session immediately before the repeal of a department or an
9	advisory committee that is subject to this part, the legislature
10	may continue the department or advisory committee for a period
11	not to exceed twelve years.
12	(b) This part does not prohibit the legislature from:
13	(1) Terminating a department or advisory committee subject
14	to this part at an earlier date than that provided in
15	this part; or
16	(2) Considering any other legislation relative to a
17	department or advisory committee subject to this part.
18	§26-I Department termination; procedure. (a) A
19	department that is repealed under this part may continue in
20	existence until June 30 of the following year to conclude its
21	business. Unless otherwise provided by law, repeal of a

- 1 department shall not reduce or otherwise limit the powers and
- 2 authority of that department during the concluding year. A
- 3 department shall be repealed and shall cease all activities at
- 4 the expiration of the one-year period. Unless otherwise
- 5 provided by law, all rules that have been adopted by the
- 6 department shall expire at the expiration of the one-year
- 7 period.
- 8 (b) Any unobligated and unexpended appropriations of a
- 9 repealed department or advisory committee shall lapse on June 30
- 10 of the even-numbered year after repeal.
- 11 (c) Except as provided in subsection (d) or as otherwise
- 12 provided by law, all moneys in a revolving or other dedicated
- 13 fund of a repealed department or advisory committee on July 1 of
- 14 the even-numbered year after repeal shall be transferred to the
- 15 general fund. The part of the law dedicating the money to a
- 16 specific fund of a repealed department becomes void on July 1 of
- 17 the even-numbered year after repeal.
- 18 (d) This part shall not impair or impede the payment of
- 19 bonded indebtedness and all other obligations, including lease,
- 20 contract, and other written obligations, incurred by a
- 21 department repealed pursuant to this part, in accordance with



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2 indebtedness or other outstanding obligations, including lease, 3 contract, and other written obligations, the bonds and all other 4 obligations, including lease, contract, and other written 5 obligations, remain valid and enforceable in accordance with 6 their terms and subject to all applicable terms and conditions 7 of the law and proceedings authorizing the bonds and all other 8 obligations, including lease, contract, and other written 9 obligations. 10 If the proceedings so provide, all funds established by law 11 or proceedings authorizing the bonds or authorizing other

obligations, including lease, contract, and other written

previously designated trustees. If the proceedings do not

the previously designated trustees, the funds shall be

obligations, shall remain with the director of finance or the

provide that the funds remain with the director of finance or

their terms. If a repealed department has outstanding bonded

- 17 transferred and managed as follows:
  18 (1) The governor shall designate an a
  - (1) The governor shall designate an appropriate department that shall continue to carry out all covenants contained in the bonds and in all other obligations, including lease, contract, and other written

1		obligations, and the proceedings authorizing the bonds
2		and obligations, including the issuance of bonds, and
3		the performance of all other obligations, including
4		lease, contract, and other written obligations, to
5		complete the construction of projects or the
6		performance of other obligations, including lease,
7		contract, and other written obligations.
Q	(2)	The designated department shall provide parment from

- 8 The designated department shall provide payment from 9 the sources of payment of the bonds in accordance with 10 the terms of the bonds and shall provide payment from 11 the sources of payment of all other obligations, 12 including lease, contract, and other written 13 obligations, in accordance with their terms, whether 14 from taxes, revenues, or otherwise, until the bonds 15 and interest on the bonds are paid in full and all 16 other obligations, including lease, contract, and 17 other written obligations, are performed and paid in 18 full.
- (e) Unless the governor designates an appropriate
  department as prescribed by subsection (d), property and records
  in the custody of a repealed department or advisory committee on



- 1 July 1 of the year after repeal shall be transferred to the
- 2 comptroller. If the governor designates an appropriate
- 3 department, the property and records shall be transferred to the
- 4 designated department.
- 5 (f) Except as otherwise expressly provided, repeal of a
- 6 department does not affect rights and duties that matured,
- 7 penalties that were incurred, civil or criminal liabilities that
- 8 arose, or proceedings that were begun before the effective date
- 9 of the repeal."
- 10 SECTION 2. If any provision of this Act, or the
- 11 application thereof to any person or circumstance, is held
- 12 invalid, the invalidity does not affect other provisions or
- 13 applications of the Act that can be given effect without the
- 14 invalid provision or application, and to this end the provisions
- 15 of this Act are severable.
- 16 SECTION 3. This Act does not affect rights and duties that
- 17 matured, penalties that were incurred, and proceedings that were
- 18 begun before its effective date.
- 19 SECTION 4. This Act shall take effect upon its approval.

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INTRODUCED BY:

JAN 2 4 2019

#### Report Title:

Principal Departments; Sunset Law; Auditor Review

#### Description:

Establishes repeal dates for each principal department, preceded by an auditor review. Establishes procedures for department termination.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.